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United States Department of the Interior



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In Reply Refer To:
1278 (NV954)
NV-2014-028
EFTS No. BLM-2014-00321

MAR 03 2014

Sent Via e-mail

This letter is the final response to your Freedom of Information Act (FOIA) request assigned FOIA Number NV-2014-028. You requested a copy of the 2013 Burning Man Operating Plan, which we are providing, without redaction.

The Department of the Interior does not bill requesters for FOIA fees incurred in processing requests when their fees do not exceed \$50.00 because the cost of collection would be greater than the fee collected (43 CFR 2.49(a)(1)). Therefore, there is no billable fee for the processing of this request.

Appeal Rights

If you consider this response to be a denial of your request under 43 C.F.R. §§ 2.57, you may appeal this response to the FOIA Appeals Officer. The FOIA Appeals Officer must receive your appeal no later than 30 workdays from the date of this letter responding to your FOIA request. Your appeal must be in writing and addressed to:

Freedom of Information Act Appeals Officer
U.S. Department of the Interior
Office of the Solicitor
1849 C Street, NW, MS-6556
Washington, DC 20240

Additional Contact Information:
Telephone: (202) 208-5339
Facsimile: (202) 208-6677
E-mail: FOIA.Appeals@sol.doi.gov

You must include with your appeal copies of all correspondence between you and the BLM concerning your FOIA request, including your request and the BLM's response. Failure to include this documentation will result in the Department's rejection of your appeal, unless the FOIA Appeals Officer determines, in the FOIA Appeals Officer's sole discretion that good cause exists to accept the defective appeal. The appeal should be marked, both on the envelope and the

face of the appeal letter, with the legend "FREEDOM OF INFORMATION APPEAL." Your letter should include in as much detail as possible the reason(s) why you believe the BLM's response is in error, including any information you have which leads you to believe responsive records do, in fact, exist within the BLM, and where they might be found, if the location is known to you.

You may submit your appeal to the FOIA Appeals Officer via mail, courier service, fax, or email. Note: Appeals arriving or delivered after 5 p.m. ET, Monday through Friday, will be deemed received on the next workday. Appeals delivered via courier to the Main Interior Building will not be accepted after 4:30 p.m. ET due to the Department's security requirements.

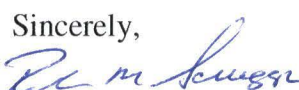
Office of Government Information Services

As an alternative or in addition to submitting an appeal, you can also contact the Office of Government Information Services (OGIS), which was created to offer mediation services to resolve disputes between FOIA requesters and Federal agencies. You can obtain more OGIS mediation services information at: OGIS, National Archives and Records Administration, 8601 Adelphi Road, College Park, Maryland 20740-6001; E-mail: ogis@nara.gov; Website: <https://ogis.archives.gov>; Toll-free: (877) 684-6448. Please be advised that contacting or utilizing the OGIS mediation services does not suspend the 30-workday deadline to submit your appeal.

Records Not Covered by the FOIA (FOIA Exclusions)

Beginning October 1, 2012, the inclusion of the following statement is mandatory for all BLM FOIA response letters: For your information, Congress excluded three discrete categories of law enforcement and national security records from the requirements of the FOIA. See 5 U.S.C. § 552(c) (2006 & Supp. IV (2010)). This response is limited to those records that are subject to the requirements of the FOIA. This is a standard notification given to all our requesters and should not be taken as an indication that excluded records do, or do not, exist.

Should you have any questions, please contact Michelle Piland, BLM Nevada's Acting FOIA Specialist at (775) 861-6496, or via email at NV_FOIA@blm.gov.

Sincerely,


Robert M. Scruggs
Deputy State Director, Support Services

Attachment

Burning Man 2014 Operating Plan



Black Rock City 2010 Copyright to GeoEye and Black Rock City LLC. Posted by the Daily Wh. At September 20, 2010.

TABLE OF CONTENTS:

- I. City Planning**
 - A. Purpose & Need**
 - B. Objectives**
 - C. Action Items**
 - 1. Event Site**
 - 2. Set Up**
 - a. Preliminary Survey**
 - b. Trash Fence**
 - c. Signage Installation**
 - d. Infrastructure Construction**
 - e. City Layout**
 - 3. Method for Counting Participants**
 - 4. Signage**
 - 5. Public Communications**
 - a. Pre-Event Communications**
 - b. Agency/Media Dissemination**
 - c. Onsite Information Dissemination Capability**
 - 6. Sheet 1 (Black Rock City Designated Closure Area)**
 - 7. Sheet 2 (2014 Proposed City Plan)**
 - 8. City Measurements**
- II. Resource Protection**
 - A. Objectives**
 - B. Compliance**
 - C. Action Items**
 - 1. Camp Fire Containment**
 - 2. Authorized Burns**
 - 3. Pits & Holes**
 - 4. Cultural Resources**
 - 5. Camping & Recreational Uses**
 - 6. Wastewater**
 - 7. Dust Control**
 - 8. Solid Waste Management**
 - 9. Human Waste Management**
 - 10. Leave No Trace**
 - 11. Event Take Down & Clean Up**
 - 12. Off-Site Clean Up**
- III. Transportation Management**
 - A. Purpose & Need**
 - B. Objectives**
 - C. Action Items**
 - 1. Traffic Signage**
 - 2. On-Site Traffic Control**

- a. **Motorized Vehicles**
- b. **Bicycles**
- c. **Exit Traffic Control**
- 3. **Off-Site Traffic Control**
- 4. **Nevada Department of Transportation**
- 5. **Black Rock City Airport**
 - a. **Airport Setup**
 - b. **Airport Operating Plan**
 - c. **Airport Facilities**
 - d. **Aviation Operations**
 - e. **Pilot Education**
 - f. **Air Safety**
 - g. **References**

IV. Health & Safety

- A. Purpose & Need**
- B. Objectives**
- C. Action Items**
 - 1. **Event Security & Medical**
 - a. **Housing for Law Enforcement**
 - b. **Emergency Medical Services**
 - c. **Communications**
 - d. **Outposts**
 - e. **Unified Command**
 - f. **Perimeter/Speed Control**
 - g. **Safety/Fugitive Dust/Speed**
 - h. **Evictions**
 - 2. **Risk Management**
 - 3. **Off-Site Security**
 - 4. **Pre & Post-Event Security**
 - 5. **Government Coordination**
 - 6. **Protection of Minors**
 - 7. **Illegal Substance Policy**
 - 8. **Fire Suppression**
 - 9. **Fireworks & Firearms**
 - 10. **Ice Sales**

V. Appendix

- A. Contacts for the 2014 Operating Plan**
- B. LLC Incorporation Document**
- C. Event Calendar**
- D. 2014 Vendors**
- E. 2014 Population Overage Contingency Plan**
- F. 2014 Population Counting Process**
- G. 2014 Meeting Schedule**
- H. 2014 Compliance Protocols**

2014 Burning Man Operating Plan

- I. 2014 Traffic Mitigation Plan**
- J. 2014 Drone Policy**
- K. 2014 Lost Child Protocol**
- L. 2014 Rain Contingency Inside BRC**
- M. 2014 Rain Contingency for 34-447**
- N. 2014 Minor Safety Plan**
- O. 2014 Illegal Substance Policy**
- P. 2014 Fuel Spill @ Depot Plan**

I. City Planning

A. Purpose and Need

The tasks and dates offered in this Operating Plan reflect the cumulative experience of BRC/LLC in organizing the event of Burning Man. BRC/LLC is firmly committed to creating an event that prioritizes the safety and well being of participants, the local community, and the natural environment. This operating plan reflects BRC/LLC's commitment to that goal.

The dates referenced in this document reflect the minimal amount of time required to accomplish a particular task. The dates referenced in the event set-up section should be considered start dates (unless otherwise specified). The dates referenced in the clean-up section should be considered end dates (unless otherwise specified).

The dates in this Operating Plan are best estimates and may be adjusted slightly on a year-by-year basis. This Operating Plan is subject to change as the event (and BRC's planning for the event) evolves and progresses. BRC will promptly notify affected agencies of any changes as soon as they happen.

B. Objectives

BRC/LLC is planning to produce the Burning Man event in 2014. The event will begin the Sunday before Labor Day and run through Labor Day. The peak population is expected to be 68,000 (and no more than 70,000) participants and the event is subject to the rules of the Closure Order and Special Recreation Permit issued by Bureau of Land Management in Winnemucca.

C. Action Items

1. Event Site

The general location of the event will be the southern portion of the Black Rock Desert - High Rock Canyon Emigrant Trails National Conservation Area, Nevada. The specific location will be within the pre-approved boundaries (See Sheet 1), and determined at the time of survey assessment, according to the conditions of the playa surface.

2. Set Up

a. Preliminary Survey

Each year BRC/LLC will commence event site preparation twenty-eight days before the start of the Burning Man event. Black Rock City Department of Public Works (BRC/DPW) will complete the preliminary surveying twenty-one

days before the start of the event. During the site survey there is no action or assistance required from the BLM. BRC/DPW will place small surveyor flags and traffic cones to mark the planned location of the Black Rock City (BRC) trash fence, boundaries, and roads.

BRC/DPW will survey and flag the Gate Area, Entry road and the roads of BRC during the preliminary survey period.

b. Trash Fence

A trash fence will serve as the perimeter marking of BRC. It will also protect the Black Rock Desert from preventable wind-blown trash. Twenty-one days before the start of the event BRC/DPW will begin construction of the trash fence. The trash fence will be completed fourteen days before the start of the event. The trash fence will be built using T-stakes and strung with plastic material.

c. Signage Installation

Signage for vehicular and pedestrian control, both on and off site, will be installed commencing twenty-one before the start of the event.

d. Infrastructure Construction

During completion of the trash fence, and no sooner than twenty-one days before the start of the event, Burning Man will commence on-site operations. At this time, light spires, street signs, road signs, central camp structures, the Communication System, large sculptures, portable toilets, the Gate Area, the main entry road, and other infrastructure items will be constructed or installed on site.

The construction of the event infrastructure is scheduled to be completed by three days before the start of the event. See the Appendix for the 2014 Event Production Calendar and Production Vendors.

e. City Layout

The layout of BRC will be roughly based on the city plan for Burning Man 2013. However, BRC/LLC will re-evaluate the plan on a year-by-year basis in order to create a workable urban plan for each year. For example, BRC/LLC might create an extra road, remove a road, reconfigure the placement of portable toilets, etc. For more details see Sheets 1, 2 (page 10 and 11). See Appendix for Population Overage Contingency Plan.

3. Method for Counting Participants

Purchased tickets collected at the Gate serve as the basis for counting the inbound population of BRC. An ongoing population count is conducted in order to gauge flow and anticipate density changes. A population count is also conducted in order to accurately report the number of participants every day of the event to the BLM. In addition to counting tickets, BRC/LLC will use the following guidelines to conduct population counts. For historical consistency the reporting time will be at noon each day of the event.

- The total will be balanced daily against participants who exit the event.
- During the event a fee will be assessed on exiting parties who plan to leave and re-enter. An assessment of whether or not participants are leaving our population pool will be made at this collection site.

Participants who leave and return at intervals of a day or days will not be counted for that period of time. If participants are not on site, they are not counted as part of the population. See the appendix for 2014 Population Counting Process.

4. Signage

BRC/LLC will provide and post signs to give necessary information to participants entering BRC. All signs manufactured by BRC/LLC for use on state or county roads will be made to standards comparable to Nevada Department of Transportation (NDOT) regulations.

BRC/LLC will place the following items no later than 5 days prior to the event:

- DOT regulated, reflective signs will be placed along County Rd 34 warning participants that the entrance is just ahead.
- A large lighted sign will be posted at the event entrance on County Rd 34 that clearly identifies the entrance.
- Before the gate, signs will be prominently posted identifying the entrance containing the following: “Possession and use of personal fireworks or sale of fireworks is prohibited”, “Possession of firearms is prohibited”, “Possession of alcohol by minors is prohibited”, and “Possession of open containers of alcohol by drivers of motorized vehicles is prohibited.”
- The orange trash fence, construction cones, signs or other structures will be placed on the closed roads that lead into the city. Signs will say that the road is closed and provide alternate access information.
- Signs identifying the public closure area will be posted appropriately around the perimeter of the event to warn non-participants of how to legally travel around the closure zone.
- Signs regarding road closures and available playa access points during the event will be located along County Road 34 to the north and south of the event.

- Maps depicting public closures will be located at all public playa entrances.
- Signs depicting the route to the event entrance turnoff will be placed on County Road 34.
- Caution signs will be placed along County Road 34 in both directions out from the event access and at other prominent or strategic locations around the event to forewarn travelers of traffic safety hazards and the event ahead.

5. Public Communications

a. Pre-Event Communications

BRC/LLC has extensive access to its event participant base, and it will disseminate event information and policies. The communication objectives are achieved through utilization of the following communication channels:

- Burning Man website: www.burningman.com
- Email newsletter (200,000+ people)
- Event Survival Guide (sent to all ticket holders in the summer, and posted on the website)
- Social Networks: Facebook (552,000) and Twitter (58,2000)

b. Agency/Media Dissemination

BRC/LLC offers a variety of channels to disseminate information to the media and to agencies. Each day of the event, Burning Man hosts multiple meetings with departments and agency representatives. See the Appendix for the 2014 Meeting Schedule. BRC/LLC staff is committed to accurate representation of activities, medical emergencies, population numbers and arrests during the event and expects similar commitment from all agencies involved in the production of the event.

c. Onsite Information Dissemination Capability

Onsite information dissemination mechanisms are both formal and informal; both approaches to information dissemination are utilized for ongoing communication with participants with regard to community rules. The entire event could receive information within 1 hour, should the need arise.

Formal information mechanisms are *Burning Man Information Radio* (henceforth BMIR), the *Tip Sheet* (formerly the *Black Rock Gazette*), along with participant driven newspapers, Black Rock Rangers (henceforth BRR), and the organization's paging and two-way radio communications infrastructure. BMIR

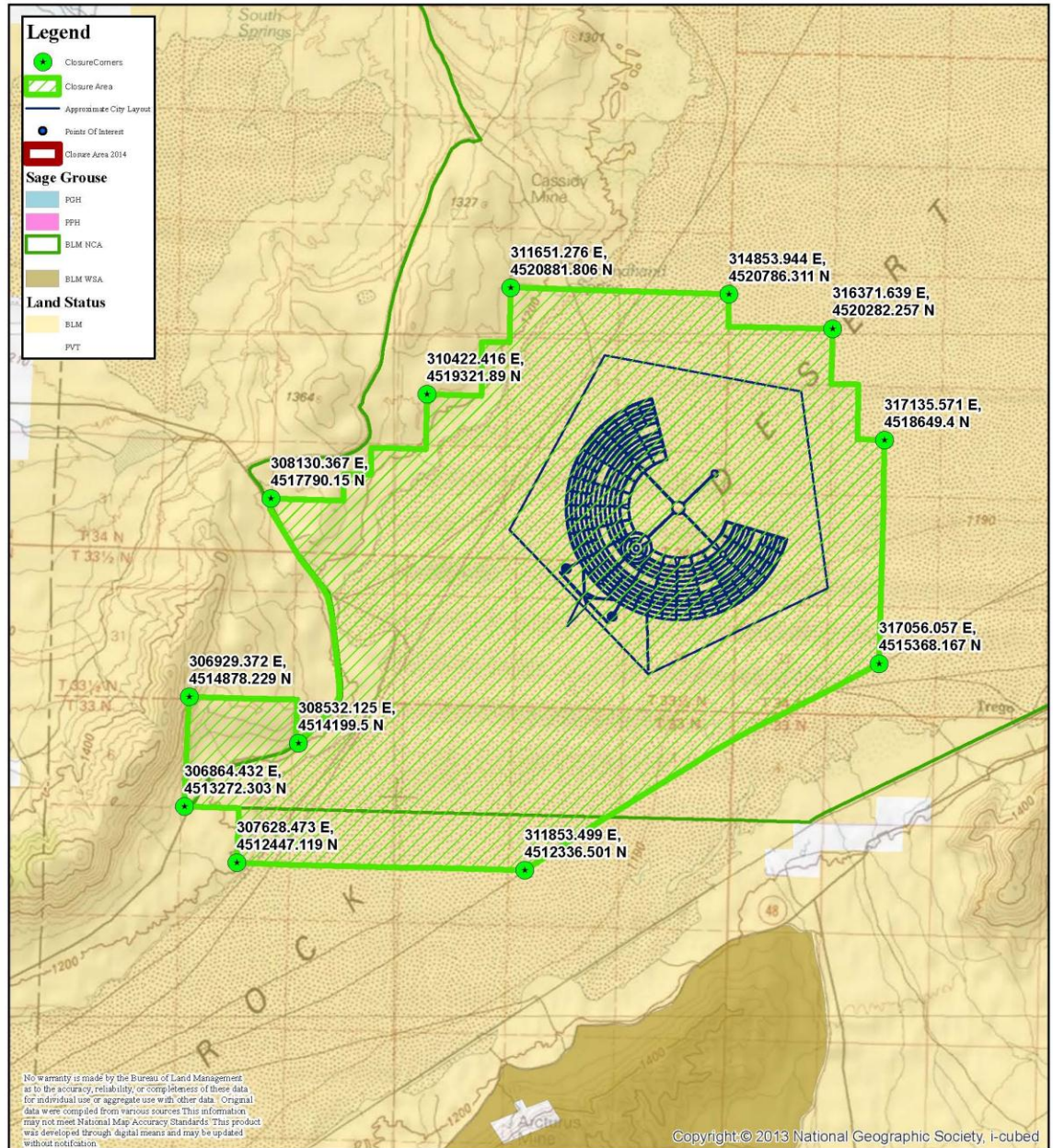
would be the Emergency Alert System for BRC, which would disseminate public service information, travel advisories and emergency information as necessary. We will also be expanding use of a secondary radio system – GARS - for participants specifically for delivering information during entrance and exodus.


In periods of non-emergency, public service announcement are broadcast on BMIR. In the event of an emergency, participants would be notified by BRR and/or Theme Camp Placement staff to instruct participants to tune in to BMIR. BMIR would be the centralized source for up-to-the minute accurate emergency information.

Informal information mechanisms with direct and consistent participant interface include: Gate personnel, Greeters, Ranger foot patrol, Theme Camp Placement team, and Playa Information. Other teams such as Earth Guardians, Lamplighters, BRC/DPW, Media Mecca, External Relations Team (henceforth XRT), Black Rock Gazette-ette and Art Placement Team could be utilized as necessary. These teams all have the ability to move information via word of mouth quickly through the community.

6. Sheet 1 (Black Rock City Designated Area):

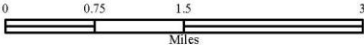
Burning Man 2014 Closure Area






Winnemucca District
Bureau of Land Management
5100 E. Winnemucca Blvd
Winnemucca, NV. 89445


Gerlach, NV
USGS 100k Quadrangles



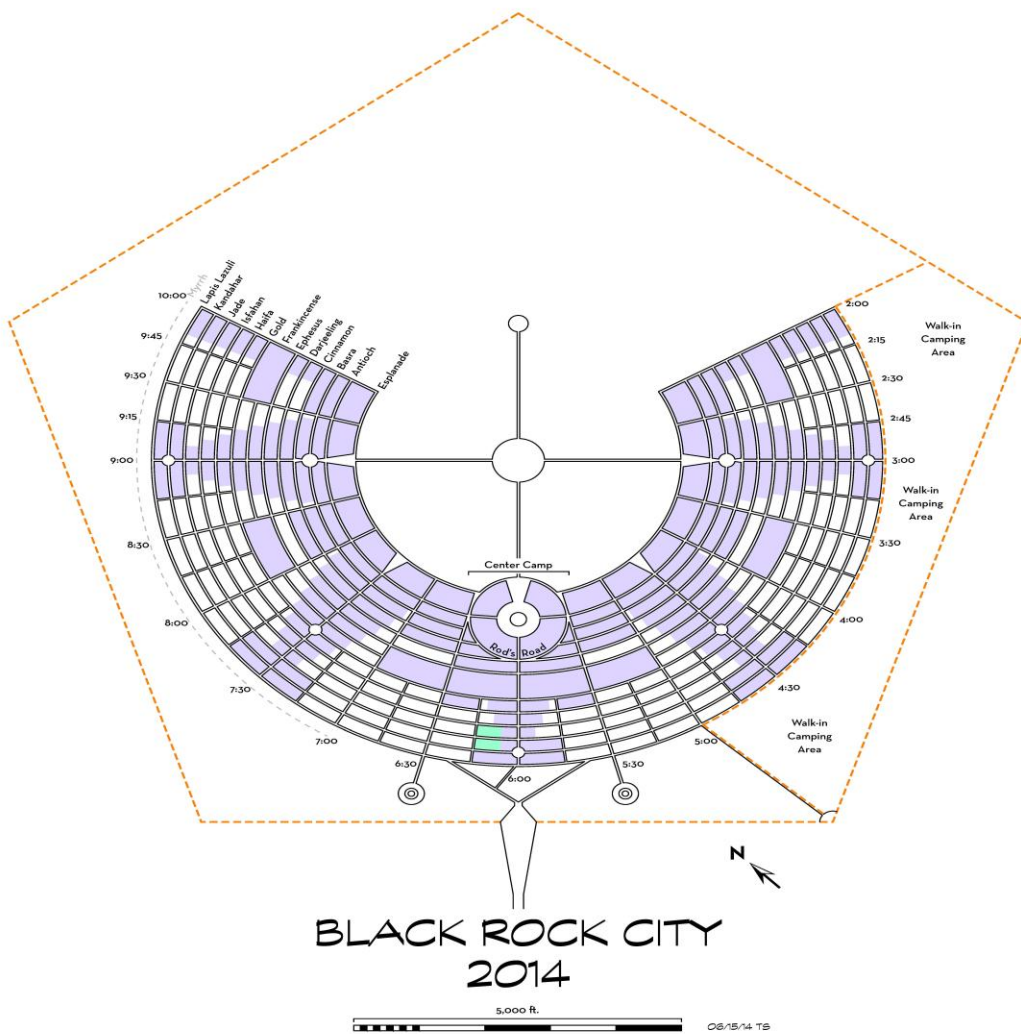
Miles



1:78,000
Date: 5/20/2014



7. City Plan 2014



8. City Measurements:

Burning Man location: See Sheet 1 (specific event site to be determined upon assessment of the surface conditions)

Elevation: 3904'

True North/South follows road 4:30

- Promenades are 40' wide on the 3:00/9:00 and 6:00/12:00 axis, with lampposts every 100'
- The center of the first road (Esplanade) is 2500' from the Man, the first block is 400' deep, then most succeeding blocks are 200' deep, with the exception of eight 440' deep double blocks between "E" and "G", and "D" and "F". The City is 11,160' ft in diameter.
- Man to the center of Center Camp: 2810'
- Camp Center diameter is 1506'. The 660' diameter central open zone incorporating the Café leaves a depth of 403' for the four surrounding camping quadrants, including a 20' interior service road.
- Plazas: Two The main plazas are at 3:00 and 9:00 and the intersection of "B" street, centered 3180' from the Man, and are 500' in diameter. There are two smaller Plazas at 4:30 and 7:30 and the mid-city intersection of "G" Street, centered 4380' from the Man, and these are 225' in diameter. Three plazas at 3:00, 6:00, and 9:00 and the outer-most intersection of "K" street, centered 5340' from the Man, and are 200' in diameter.
- The BRC Depot along 5:30 and Sanitary Services along 6:30 are 731' from outer road, center to center
- Outer road to Greeter area: 1034'
- Walk in Camping Area is within area beyond outer road to pentagon between lines extended from 2:00 and 5:00
- Man to outer fence pentagon points: approx. 8175'. 9610' between points (Pentagon contains over 159 million sq. ft., or 3650 acres – 5.70 sq. miles)

II. Resource Protection

A. Objectives

BRC is committed to protecting the NCA and intends to pass BLM's Leave No Trace standard each year that the Burning Man event is held under this Operating Plan. The following action items outline BRC's plan to Leave No Trace.

B. Compliance Team

BRC and BLM shall jointly monitor environmental protection measures identified in the SRP Stipulations. Members from both organizations will collaborate daily during the event to work as a team with the following objectives: work together to serve as public land ambassadors to Burners; promote compliance with all permit

stipulations, focusing on those that are in place to protect the natural and cultural resources in the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area; and ensure that the American Public receives fair value for the use of its public lands, ie. Maintain all necessary BLM and BRC authorizations for commercial operations. This collaboration is formalized in the Stipulations of the BLM's SRP Permit for 2014, as well as the Burning Man Compliance Protocol of 2014.

Before the event, the Vending Compliance Administrator from BLM will work with his counterpart at BRC to ensure that all BRC contracted OSS vendors and AIR operators obtain a SRP from BLM. The stipulations state that any OSS and AIR operators found operating unpermitted by BRC and/or BLM at the event will be found to be noncompliant and will face eviction and/or citations for noncompliance with 43 C.R.F. 2932. See Appendix for 2014 Compliance Protocols.

C. Action Items

1. Camp Fire Containment

BRC actively educates participants in the construction and supervision of burn barrels in order to protect the playa surface and to create safe camp fire containment. Additionally, BRC/DPW maintains a supply of approximately 12 large burn platforms, usually made from heavy metal. These are designed to prevent the playa from "firing" from the heat. The 12 burn platforms are split into three clusters of four known as Burn Gardens. The Burn Gardens are located along the 3:00, 6:00, and 9:00 promenades at Esplanade.

Once a burn platform has become an approved location and art has been burnt on it, other subsequent fire activities are allowed. For example, other participants can use the Man's burn platform after the Man is set aflame.

Other fire areas will be shoveled, raked, and dragged to remove all debris and break up any hardened surface due to heat "firing." Campfires will again be prohibited within BRC, with the exception of designated fireplaces. Designated fireplaces refer to burn barrels and other burn containers of a similar design: all are raised from the ground. The simplest of the design of this type is the 55gl drum with no lid raised with steel legs.

2. Authorized Burns

Organizers of each "Art Burn" and BRC/LLC will be responsible for implementing procedures for the complete cleanup of each burn site, including, but not limited to:

- Arranging for the use of a surface-protecting device (decomposed granite or raised platform)
- Removal of ash

- Removal of unburned material such as nails, screws, and glass
- Removal of decomposed granite
- DPW will grade and rake the surface after each “Art Burn” to eliminate any scarring

3. Pits & Holes

BRC/LLC will limit excavation of pits and holes to those absolutely necessary for administration of the event. Approximately 1500 postholes will be dug for authorized facilities in accordance with permit stipulations. The postholes will have a nine-inch diameter and will be approximately 18 inches deep. This includes holes and pits excavated by participants. All pits and holes will be backfilled, wetted and compacted by physical tamping to minimize post-event pit depressions.

4. Cultural Resources

BRC/LLC will inform all participants and support staff that collection, excavation or vandalism of historical and archaeological artifacts or sites is illegal on public land. BRC/LLC will notify BLM immediately upon discovery of archaeological artifacts (objects more than 50 years old) or human remains.

BRC/LLC will not make available to the public any information concerning the nature and location of any archaeological resource. Should BRC/LLC discover an archaeological resource, it will stop all activities in the discovery vicinity and protect the discovery until event completion, or until notified otherwise by the authorized officer.

BRC/LLC personnel will discourage travel, including travel by aircraft, to other historical, cultural, recreational or geographical resources in the Black Rock Desert area during the event. BRC/LLC will discourage participant use of hot springs for the purpose of bathing, or extracting mud or water.

5. Camping & Recreational Uses

Burning Man participants will be required to camp within the fenced event boundary in areas designated for camping by BRC/LLC, except for participants camping with their aircraft at the airport. BRC/LLC shall provide a temporary camping area when necessary to minimize confusion and vehicle closure violations for late night arrivals.

BRC/LLC will not allow camping within the event site 17 days before and two weeks after the event period, with the exception of authorized BRC staff,

contractors, volunteers and other authorized participants either constructing or taking down art works or theme camps. BRC will provide the appropriate identification to authorized personnel (i.e. staff ID, decals, designated camping areas, etc).

BRC/LLC will not allow fires except for authorized burn areas, authorized burn platforms, elevated fire receptacles, elevated barbecues and tiki torches.

BRC/LLC will inform staff and participants of the backcountry use ethics as reflected in the programs Tread Lightly and Leave No Trace tailoring the concepts to fit a large city and encourage individual responsibility and accountability. BRC/LLC shall assure Tread Lightly and Leave No Trace information is disseminated to personnel and participants in handouts, through Internet home page/website resources and other communication venues as available.

BRC/LLC will assist the BLM with researching and developing methods to mitigate the development of burn scars and continue developing methods and techniques for effectively treating other adverse human-induced playa impacts.

6. Wastewater

BRC/LLC recognizes that dumping wastewater (grey water or black water) on public lands directly from a vehicle, trailer, wash basin, shower stalls, bath tubs, barrels, pools, or a wastewater containment receptacle is prohibited by BLM regulations. BRC/LLC will disseminate this information to event participants through multiple communication channels. BRC/LLC's strategy for the preventing of dumping of wastewater is education: via blog, website, social network tools, radio station and peer-to-peer communication. The education strategy explains the effects of the dumping, the alternatives to dumping (playa innovations, tricks and tips) and the fines/fees and punishments for the illegal behavior. When Rangers, ESD and other staff find instances where participants are dumping wastewater, the participants are told to stop and the incident is reported to BLM.

7. Dust Control

BRC/LLC will utilize water trucks to provide dust suppression. These trucks will be in operation on an as-needed basis beginning twenty-eight days before the event starts through fourteen days after the event ends. During the final sweep phase of clean up, all disturbed areas within the event site will be soaked by water trucks to increase the likelihood of creating a crust, thereby limiting subsequent wind erosion.

BRC/LLC will adhere to the following procedures in order to maintain air quality and reduce surface erosion:

- With the exception of those roads authorized in advance by BLM, BRC/LLC will not use dust palliatives to control fugitive dust.
- Water without additives will be used for fugitive dust control within BRC.
- Fugitive dust suppression efforts on roads will be performed at least once daily by watering to keep fugitive road dust at a minimum during event operation, as well as after event closure.
- Before the final inspection, all disturbed areas within the event site will be watered, including the airstrip, and within the trash/security fence to affix fugitive dust to the playa surface. Water trucks used for dust control will carry prominent signs stating "Non-Potable Water - Avoid Contact" as required by state regulations. Signs must remain visible at all times.
- BRC/LLC will provide BLM with their plan to provide water for fugitive dust control at the pre-event cooperator's meeting.

8. Solid Waste Management

BRC/LLC will be responsible for all trash removal and cleanup. This includes encouraging all participants to pack out their own waste according to Leave No Trace principles. BRC/LLC will transport any other trash to an appropriate landfill and deposited accordingly. Specifically BRC/LLC will take the following steps:

- BRC/LLC will provide dumpsters of a size and number sufficient to accommodate event infrastructure during the event and handle clean up of the site post-event.
- Dumpsters will be hauled away when full to ensure proper disposal and timely rotation of full versus empty containers.
- BRC/LLC understands that burying of waste material, of any kind, is prohibited on public land.

BRC/LLC will install a 360° event perimeter/boundary trash fence. Any accumulation of trash that appears to be spilling over the fence or passing through a fence break will be collected. Fence breaks will be repaired immediately upon discovery. Permittee shall construct the southwest and southeast flanks of the perimeter fence prior to installation of other facilities to safely direct vehicular traffic around the site.

BRC/LLC staff will patrol and pick up trash from the following areas of special concern cleanup of event-related trash: County Road 34 from the "8-Mile" entrance to State Route (SR) 447; SR 447 from the intersection with County Road

34 to Wadsworth and from Gerlach to the California state line; and SR 446 from Nixon to SR 445 near Sutcliffe.

9. Human Waste Management

BRC/LLC will coordinate with NV State Health Division, and a reputable portable toilet vendor(s) to provide the proper number of toilets and hand sanitizers for the peak anticipated population, as well as adequate resources for toilet pumping and maintenance consistent with the requirements of the health department. Condition and usage of the facilities will be monitored onsite by state and county health departments, with adjustments made by BRC/LLC based upon the health department's recommendations. Additionally, BRC/LLC will develop a contingency plan for placing additional toilets if the anticipated population exceeds estimates.

Banks of toilets will be placed at regular intervals along gate road during the peak arrival and exodus periods. Banks of toilets will be placed in the Art area and will be lit at night. During the period leading up to the event through the period after the event, BRC/LLC will place fifteen toilets in the community of Gerlach to reduce impacts on local sewer systems by participants stopping in the communities on their way to and from the event. Toilet locations will be coordinated with the communities involved.

For the 2014 Burning Man event, the number of toilets will be based on BRC/LLC's expected population for that year. There will be approximately 1300 toilets available for the population. A handful of these will be reserved for special use. The rest will be available for general use, and placed strategically around BRC. Approximately 90 toilets will be placed along Gate Road for ingress and egress. BRC/LLC will also keep extra toilets as part of a contingency should the need arise for more units.

As in the past, BRC/LLC is committed to the cleanliness of the toilets. We will work closely with the vendor to constantly improve the following areas: toilet distribution and placement; proper use of the toilets by participants; and supervision of waste vendors. In addition to reviewing placement to improve ease of serviceability, we are exploring the use of mobile toilet facilities, so that additional toilets can be placed adjacent to events that are expected to draw large numbers of participants. We continue to educate the participants to ensure that only appropriate biological waste is placed into the toilet facilities. This education process will continue through the year prior to the event, and will be emphasized on-site with signage and media reinforcement. Finally, we will assign a full-time staff member to act as liaison with our portable sanitation vendor(s) and provide quality control monitoring of the toilets during the event.

10. Leave No Trace

As ever, BRC/LLC is working to apply the “Leave No Trace” principles to BRC in innovative ways. BRC/LLC has stepped up the message to the next level with the phrase "Don't let it hit the ground." BRC/LLC will continue this education campaign through the website and Survival Guide. BRC/LLC has added articles on air contaminants, what to burn and not to burn, and how and where to burn. In addition to the cleaning of individual camps, BRC/LLC will continue to demand two hours of work towards the clean up of the playa at large from every participant.

BRC/LLC will make educational materials available to participants prior to the event that explain the need to inspect vehicles and repair or modify those with drips of oil or other fluids. BRC will also train staff involved with greeting participants to identify vehicles likely to have an increased risk of oil or fluid drips, inspect suspect vehicles and take appropriate actions to minimize contamination from leaking vehicles. Black Rock LLC will advise the use of materials, such as cardboard, hazmat pads, or drip pans to minimize impacts.

From 2000 through 2013, BRC/LLC created public burn platforms for the use of all participants. We will continue this effort in 2014 by constructing burn platforms out of solid and durable materials, and we will continue to educate people on how to use these platforms correctly. BRC/LLC will work with all large-scale art works to create protective barriers between their art and the playa surface, and will once again use our burn blanket made for the Burning Man art structure.

Recycling Camp will continue their efforts in crushing aluminum cans and educating people on the "pack it in, pack it out" ethic. The Earth Guardians will continue their daily missions into the community at large to educate all newcomers during the event as well as continuing their work as stewards of the Black Rock Desert before and after the event. Additionally, there is a Burning Man-supported effort to utilize energy resources that are environmentally friendly and clean. As always there will be a massive cleanup crew working post event to leaving nothing behind.

11. Event Take Down & Clean Up

Site clean up will feature a proactive effort to encourage participants to clean up their site and take their garbage home or to the approved land fill sites listed on the web site, in the Survival Guide and in other forms of communication. All artists and theme camp organizers creating installations formally placed by BRC/LLC will be required to read cleanup guidelines and sign pledges. Artists receiving grants from BRC/LLC will be required to pay a clean up deposit. In addition, all placed installations will be located by means of GPS (Global

Positioning System) and the artists will be held personally and publicly accountable for the condition of their site.

Structure disassembly and general on-site garbage removal begins on the last day of the event and will continue for two weeks. Leased 30-yard dumpsters will be placed on site and filled until no surface items remain. Burn site removal will be done simultaneously with this first phase. A final inspection sweep will commence when all debris, buildings and campsites are removed, and will continue for two weeks. Clean up completion is scheduled for thirty days after the event officially ends.

Leave No Trace efforts by our Playa Restoration crew will employ methods developed on the Black Rock Desert since 1998, utilizing line sweeps, heavy machinery and a target-specific assessment team. The intention is to accomplish “Leave No Trace” goals on a massive scale. Achievement of this goal is dependent upon clear communication from the BLM of inspection goals and strategy.

The line sweeps are directed by our Restoration Managers who oversee the Restoration Crew that patrols an extensive grid system of the entire event site at roughly six-foot intervals. The heavy machinery component works to ensure that the playa surface is returned to its original state and that all debris and decomposed granite, which is used to protect the playa from burn scars, is removed. Additionally a target-specific assessment team focuses their efforts on any area that the line-sweep teams have identified as problematic. Examples include burn scars, wood debris, broken glass, and graywater spills.

Using GPS technology Playa Restoration collects data that is ultimately published in a public “Matter Out of Place (MOOP Map),” that identifies how camps and art installations did with their playa restoration efforts. The MOOP Map becomes part of a public relations campaign to better educate participants in future years on how to do an even better job.

12. Off-Site Clean Up

Off-site clean up includes Highway 34 from the 12-mile mark to the town of Gerlach; the town of Gerlach itself; Highway 447 from Gerlach to and including the town of Wadsworth; and Highway 447 from Gerlach to Cedarville. Trucks and crews of DPW workers will patrol and collect all roadside trash. This will begin the day after the event ends and will continue for approximately two weeks as needed. If necessary, other locations will also be cleaned, including Trego Hot Springs and Black Rock Hot Springs, by the same method. We propose that the area will be left in better condition than before this event.

III. Transportation Management

A. Purpose & Need

BRC/LLC is committed to managing the traffic flow of vehicles, bicycles and aircraft to, from, within and above Black Rock City. For full details of BRC's Traffic Mitigation Plan, see the Appendix.

B. Objectives

BRC/LLC has several departments that work together to ensure a safe flow of vehicles, bicycles and aircraft. Departments include Black Rock Rangers, Department of Mutant Vehicles, Emergency Services Department, Gate, Perimeter and Exodus, and the Black Rock City Airport. Additionally BRC cooperates with BLM, the Nevada Department of Transportation, Federal Aviation Administration, Nevada Highway Patrol, Washoe County Sheriff's Office, Pershing County Sheriff's Office and the Pyramid Lake Paiute Tribe. The following action items outline BRC/LLC's plan for managing a safe traffic system in Black Rock City.

C. Action Items

1. Traffic Signage

Fundamental to the overall city design and usage plan for the Black Rock Desert is the abundant use of traffic signage in order to facilitate traffic flow. With safety and environmental security as our primary objective, we have designed a city and a traffic system that minimizes the use of cars. All safety signage inside the Closure Area will be produced by the DPW sign shop. Signage placed between Gerlach, on the roads and and the event entrance will be produced in dimensions standard for public highway use

2. On-Site Traffic Control

The following guidelines outline the on-site traffic control plan. BRR will resolve any issues arising from the improper adherence to these guidelines.

Walking and bicycles are the preferred form of transportation in BRC. Participants at Burning Man are required to park their vehicle for the duration of the event, with exception to those noted in the section below.

a. Motorized Vehicles

BRC/LLC will prohibit participants from operating motorized vehicles within the event area. Exceptions to this prohibition are: Mutant Vehicles licensed by BRC, BRC licensed staff and support vehicles, medical, firefighting, motorized skateboards, electric assist bicycles, go-peds with or without handles, certain wind powered vehicles, and disabled licensed vehicles. All vehicles will be operated in accordance with applicable laws, regulations, policies, and stipulations, and in accordance with supplementary rules developed by BRC. In accordance with 43 CFR 8343 requirements, all motorized vehicles will be equipped with adequate front and rear lighting during night hours, and must be operating in a safe manner. Per agreement with BLM, highly illuminated Mutant Vehicles that have proper DMV night licenses are deemed to have adequate front and rear lighting.

BRC/LLC will not allow any motor vehicles within the walk-in camping area during the event.

BRC/LLC will ask participants to use the designated entrance lane to access and exit the event, except as noted below. BRC shall provide adequate staff to ensure that participants comply with this requirement during event exodus as needed.

BRC/LLC will allow the following vehicles to drive on either side of the Gate Road entranceway between the 8 mile entrance and Black Rock City or use the Point 1 entrance/exit via 12 mile:

- BRC green transportation bus (Green Tortoise) and other charter buses contracted with Burning Man (Burner Express)
- Emergency services, law enforcement and authorized BLM support staff vehicles
- BRC staff and personnel authorized by BRC
- Approved contractors and vendors
- Approved tow trucks

BRC/LLC may allow vehicles to access the event site for set up or strike via the 12-Mile access and the Point 1 entrance into BRC. Vehicles shall be clearly marked to identify them as staff or contractors if appropriate.

b. Bicycles

BRC/LLC will encourage participants to light bicycles at night to improve visibility and personal safety.

c. Exit Traffic Control

At the end of the event participant egress traffic will be controlled by several methods. Gate Road will be used as a staging area and allowed to fill with exiting vehicles. As this area is filled, vehicles will be released at timed intervals onto the 8 mile gravel access connecting BRC to the public highway. The timing of traffic release will be regulated by reports from personnel stationed at key points, as referenced in the Off Site Traffic Control plan. When vehicles reach the paved road the two lanes will be alternately flagged onto the pavement. This will improve the continuity of vehicle egress onto County Road 34. The BRC radio station regularly announces the estimated time for departure. Participants can hear on the radio whether there are any traffic back ups, and therefore self-regulate their flow out of the city. See the 2014 Traffic Mitigation Plan in the Appendix of this document for full details.

3. Off-Site Traffic Control

Traffic controls and monitoring, provided by Nevada certified flaggers trained by NDOT, will be implemented at the following key road intersections during peak traffic periods in cooperation by the applicant, BLM, NDOT and the appropriate law enforcement agencies:

- the eight-mile entrance to the Black Rock Desert and Country Road (CR) 34
- the intersection of CR 34 and HWY 447
- Surrounding Bruno's gas station in the town of Gerlach
- Surrounding the gas station in the town of Empire
- Intersection 427/447 in Wadsworth, NV

BRC/LLC will coordinate with the Washoe County Roads Department for traffic controls at CR 34 entrances/exits to BRC and the "Y" intersection of State Road 447 and County Road 34. BRC/LLC will apply for NDOT permits for traffic controls and flagging in the the towns of Gerlach and Empire and Wadsworth during heavy traffic periods (prior to, during exit and after the event) to keep traffic moving steadily.

BRC/LLC's plan to address traffic congestion in these areas must be approved by NDOT, BLM and the various law enforcement agencies at least 30 days prior to the event. See the 2014 Traffic Mitigation Plan in the Appendix of this document for full details.

BRC/LLC will not construct other non-approved access roads or trails on the playa.

During the event, Burning Man staff and support personnel will use the 3-Mile and 0-Mile playa access for Gate, Perimeter and Exodus flagging needs. BRC/LLC will manage this use internally.

BRC/LLC understands that at least two of the three main playa access points from County Road 34 should remain open to the public to allow for other dispersed recreation use and general access. BRC/LLC will discourage event participants from using these access roads to access or exit from the Burning Man event.

BRC/LLC will coordinate as needed with appropriate law enforcement agencies to facilitate the exit process. A timed release of vehicles, called “Metering” shall be used to minimize traffic backup on State Road 447 and County Road 34. BRC/LLC will assist with removing broken-down vehicles from the exit lines to facilitate a smooth exit.

4. Nevada Department of Transportation

BRC/LLC will obtain Temporary Permits from the Nevada Department of Transportation for any traffic controls added to the Highway 447. These permits include flagging on 446/447; Speed reduction at the Empire Store; Highway Clean up post event; and signage for message boards. These permits are described in the Traffic Mitigation portion of the Appendix.

5. Black Rock City Airport

a. Airport Setup

A temporary airport will be overseen by an Airport Manager each year. It will be surveyed and delineated along with Black Rock City. The following is a timeline for airport startup operations:

- 20 days before event: Runway Survey complete and surface preparation begins.
- 13 days before event: Construction begins, erect windsocks, mark runway and helipad, install signs.
- 3 days before event: Runway open, Notices to Airmen (NOTAMS) filed effective dates of 3 days before the event through one day after the event officially ends.
- First day of event: Begin UNICOM radio service through the last day of the event. MULTICOM radio available before and after these dates.

b. Airport Operating Plan

The Black Rock City Airport is an FAA-designated (88NV) private airport, which exists for the sole purpose of accommodating aviation traffic during the Burning Man festival. It is therefore an annual temporary airport, probably the only one of its kind. During one week each year, it operates according to the same FAA rules and principles as hundreds of non-towered airports across the USA. The Airport is for General Aviation uses only – no scheduled air carriers and no commercial air transport except for those operating under separate Special Recreation Permits (SRPs).

Pilots, or the companies with whom they are associated, are considered to be an air carrier, and must have executed an Air Carrier Agreement with Black Rock City LLC if (a) the pilot or company operates an aircraft that makes either three (3) or more landings with new event attendees or three (3) or more departures with event participants not returning to the event or (b) the pilot brings in a total of six (6) or more new participants or departs with six (6) or more participants not returning to the event using any aircraft during a Burning Man event. Air Carriers flying without having signed an Agreement do not have permission to use the 88NV Airport. Landing without permission is a violation of the Closure Order and Stipulation 12.B.iv. Pilots must obey all BLM and FAA regulations.

The operating hours of the Airport in 2014 are between 06:00 and 19:30 during the event. Pilots landing outside of these hours must declare an emergency. Aircraft making such emergency landings may be impounded and reported to the FAA. Airport management may determine the conditions of release of so impounded aircraft.

No aircraft carrying new participants may land after 18:30. Any pilot bringing in new participants must themselves have a ticket to the event, or have signed or be listed on a signed Air Service Agreement. Each pilot is responsible for new participants brought to the event: pilots may not enter the event until each of their new participant passengers has cleared ticketing. Each pilot must carry a written manifest of new participants on board to Airport staff. Each pilot, or a member of the staff of the Air Service, must accompany all of their passengers when on the ramp. When a passenger does not have a valid ticket, the pilot, or the Air Service for which they work, is responsible for monitoring the passenger on the ramp and flying the passenger out of the event before the runway closes for the day unless the passenger is cited and transported out of the event by law enforcement.

All pilots must carry in their cockpit a signed copy of the Airport policies copied from the web site <http://88NV.burningman.com>. Aircraft of pilots violating the policies of this Operating Plan or those published on

the website are subject to impoundment by Airport management and pilots are subject to citation by the BLM. Citations by the BLM are de facto a violation of Airport policy. Airport management may require payment of a fine not to exceed \$1000.00 for release of an impounded plane. If an aircraft has not been recovered by payment of the fine by the end of the event, a private towing company will be used to move the plane from the Airport and the owner is responsible for all towing and storage costs.

Aircraft aloft are governed by the Federal Aviation Regulations (FARs). The airspace over the Black Rock Desert is Class G uncontrolled airspace up to 14,500 feet MSL. The southwestern portion of the Black Rock Desert including Black BRC underlies the Reno MOA (Military Operations Area). BRC/LLC will coordinate any restrictions to airspace with the Air Route Traffic Control Center (ARTCC) having jurisdiction over the local area.

The Airport is “non-towered” which means there is no air traffic controller directing the flow of traffic. Pilots follow standard operating procedures for non-towered airports. Advisories are given via UNICOM radio. BRC/LLC will assure radio communications with aircraft using the event runway. A Common Traffic Advisory Frequency (122.9 MHz) will be used to inform pilots of landing pattern direction and safety information. This radio communication will be in effect 24 hours a day for the duration of the event.

The airport runway use will be limited to small general aviation only. No commercial air transport or scheduled air carriers will be allowed except for those operating under separate SRP’s, see above. No aircraft carrying more than 30 passengers are permitted to land. The Airport accommodates fixed-wing aircraft, rotorcraft, ultra-lights, hot air balloons, and skydiving. Facilities include two landing strips, for medevac and private helicopters, a tie-down area, and camping. The runway and tie-down areas are outside the trash fence that surrounds BRC.

A gate is staffed to provide entry to the event for ticketed participants arriving by air. The gate also allows access to and from the tie-down area, and access to the playa for Burning Man participants who are land-sailors, piloting wheeled wind-powered vehicles. The Airport has a “Customs” division that meets every aircraft landing and strictly controls access to the gate as well as providing the information necessary for proper fee charging and enforcement of BLM policies. The Customs division also works closely with the Air Division to control access to the ramp and runway areas when air traffic is heavy, when BLM wishes to limit entry to the event, and when there is a missing child alert, or any

emergency, including fixed-wing medivacs. In 2014, the Airport will have a staff person dedicated to BLM policy compliance.

Aviation activity in 2014 included over 100 overnight aircraft, a few dozen “transient” aircraft dropping off passengers and departing, private helicopters, ultralight craft, and skydivers. Activity in future is expected to be similar with an increase in SRP operations. Approximately 200 participants camp in the tie-down area and just inside the perimeter trash fence.

c. Airport Facilities

Airport facilities include the runway, taxiway, windsocks, signs, participant helipad, tie-down area, and UNICOM radio. Below is the general airport layout plan for Burning Man 2014. The final plan for each year will be an attachment to the Stipulations for that year. The airport location and layout may need to be adjusted each year based on the city location, population and terrain.

The runways will be placed outside the pentagonal trash fence and oriented to take advantage of the prevailing winds. They will be approximately one mile long and about 60 feet wide. Other than removing transient dunes from the runways and taxiway to the tie-down area to ensure safety, BRC/LLC will not disturb the surface of the playa. Each runway will be watered as needed during the event to fix fugitive dust. The runway boundaries will be marked to make it visible to pilots and to alert surface traffic to avoid it. The markings will include chevrons to indicate runway thresholds. All edges are defined by cones. Runway markings will be applied using a biodegradable agricultural colorant sprayed directly on the playa surface. Alternatively, flagging pinned to the playa may be used. A colorant that naturally degrades when exposed to sunlight will be used. The runway markings will be removed at event completion.

Aviation windsocks will be placed at each end of each runway to provide pilots with a visual reference of wind speed and direction, and to alert other recreational users on the playa of an operational runway. Reflective traffic barricades with flashing yellow lights will be placed around the guy lines supporting the windsock poles. Signs warning of aircraft activity will be placed along two desert trails, namely the trail parallel to the runway and the crossing trail. Traffic cones or equivalent indicators will be placed between the trail and the runway for the one-mile length of the landing strip. Additionally, signs with reflectors will be temporarily installed at prominent or strategic locations around the event airport to forewarn playa travelers of safety hazards. Windsocks and other markers will be removed at event completion.

BRC/LLC through Airport management will develop and submit NOTAMS as appropriate and provide a copy to the BLM. BRC/LLC will report to FAA authorities and military bases any non-event aircraft operating in an unsafe manner, or any aircraft related incidents or accidents near the event. BRC/LLC will coordinate with the FAA concerning the runway operations and management of airspace above the city.

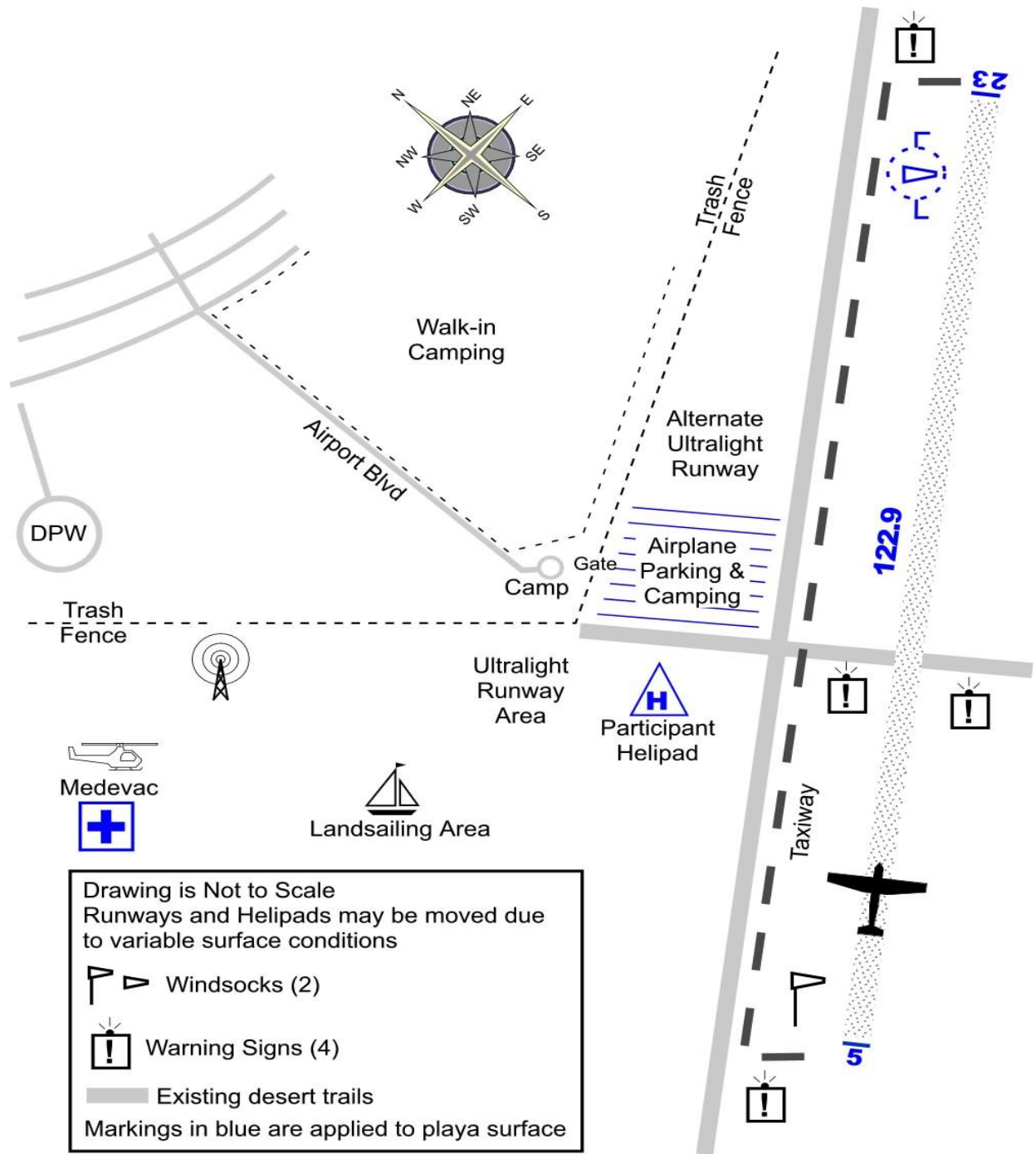
An ultra-light aircraft take off and landing area will be designated in the area to the southeast of the airport camp.

The helipad is placed to allow flights in and out without interference with fixed-wing traffic using the runway. No operations are allowed outside of Airport operating hours, unless authorized in advance by the Airport Runway Manager. All pilots must abide by the Airport published rules and policies, currently at <http://www.portofentry.org>.

A tie-down area will be designated adjacent to the trash fence and gate. This may be physically divided into sections for 2014. Pilots and passengers may camp with their aircraft if they have tickets to the event. Non-participants will not be allowed to enter and will be required to depart before the end of Airport operating hours for the day.

The airport gate will provide access to the playa outside the trash fence for wind-powered vehicles. Land-sailors will receive a briefing that includes how to avoid the runway, taxiway, ultralight area, and helipad.

Airport Map



d. Aviation Operations

BRC will assign an Aircraft Runway Manager, who will strictly control arrival and departure protocols, parking and overflight rules. The Runway Manager is responsible for immediate decisions affecting aviation safety and for normal airport operations. The Runway Manager decides when to close an runway, when to recommend an alternate landing area, or when to recommend any non-standard maneuvers to pilots in the air. The Airport Air Commander typically serves as the Runway Manager but s/he will delegate this responsibility when s/he is absent from the airport vicinity during daylight hours. Requests for changes to existing procedures during the event should go to the Airport Manager, the Air Commander, the Air Safety Officer, the Runway Manager, or the UNICOM operator in that order. These individuals have aviation knowledge and experience to make safe on-the-spot decisions.

Additionally, Runway Manager will discourage travel by aircraft to other historical, cultural, and geographical resources in the Black Rock Desert area during the event.

BRC/LLC recognizes all federal laws affecting aircraft including the Closure Order requirements that prohibit aircraft landing on the playa within the Public Closure Area, except for landings of “lighter-than-aircraft” previously approved by the authorized BLM officer. Burning Man participants will be required to use the airport facilities for routine or non-emergency operations. Alternate landing locations may be designated by the Runway Manager to civilian aircraft not directly involved in an emergency for safety purposes or as other conditions dictate. In the event of a disaster or significant emergency the Incident Commander or a member of the Unified Command Team shall communicate with the Runway Manager to shut the airport down for routine or non-emergency traffic and inform them of the pending emergency air operations.

Airport staff has a designated channel on the Burning Man staff radios. Airport personnel can be reached via staff radio or pager 24 hours a day through the event.

NOTAMs are filed with the local FSS (Flight Service Station) for the airport activity and for skydiving activity as required by FAR Part 105. All skydiving activities require the permission of the Airport Manager.

UNICOM radio advisories are provided during Airport operating hours on 122.9 MHz. Standard advisories consist of altimeter setting, density altitude, wind direction and velocity, and known traffic in the vicinity. The radio station provides a minimum ten -mile range. A UNICOM commander oversees the necessary equipment, training, and

operation of UNICOM services. A separate ground advisory frequency will be announced for 2014. A third frequency will be used in 2014 for weather advisories.

Announcements of activities of an unusual nature, such as skydiving, arrival of a dirigible, or aerobatic performance, may be prominently posted at the Airport one hour before initiation of the activity. Additional advisories when the activity is initiated are given via UNICOM by the pilot involved or the UNICOM operator.

Runway placement allows for a traffic pattern away from the main encampment for noise abatement and safety. Designated flight paths are recommended to accommodate airplanes, helicopters, ultralights, and photography flights.

Ultralight aircraft have a very slow airspeed and therefore have a separate takeoff and landing area to avoid the runway and faster aircraft. In special circumstances (such as for photography) an ultralight pilot may be approved to takeoff and land within the perimeter fence or in an area away from the Airport. The BLM dispatch would be notified in advance of an special circumstances takeoff or landing. BRC Airport Personnel will also notify its Emergency Services Department dispatcher.

e. Pilot Education

Pilot education pre-event covers all aspects of aviation activities at Burning Man. Information on mountain flying, desert landings, weather hazards, and planned operating procedures for the event is provided.

A mandatory briefing prior to take-off is required of all aircraft pilots during the event. The briefings cover approach and departure procedures, areas that are off-limits (such as local hot springs), general airport operations, noise abatement, and high altitude safety procedures. Behaving responsibly and considerately is emphasized. Skydivers receive specialized briefings from their jumpmaster.

f. Air Safety

An Air Safety Officer oversees the safety aspects of aviation operations. The purpose is to correct inappropriate, illegal, or unsafe behavior. The Air Safety Officer supervises a team that provides the briefings and enforces the guidelines for aviation operation during the event. The team gives special guidance to anyone who appears to be a safety risk, or who is exhibiting inappropriate behavior. The team also identifies ways to improve safety during the event and for next year.

Enforcement levels vary from a warning, to “impounding” the aircraft, to eviction from the event, to a report to the FAA.

Detailed emergency plans will be defined and documented with the help of other Burning Man departments. These plans will include procedures to follow:

- When a runway is unsafe such as after a rainstorm (covers when and how to close a runway).
- When an alternate emergency landing area is needed (identification of emergency sites in advance, when and how to implement them).
- Immediately after an accident (how to call for help, what to say to aircraft in the air).
- In the aftermath of an accident (runway status, decision process, crowd control and guarding wreckage, fuel leakage, notification of appropriate personnel)
- When an overdue aircraft is reported or other unusual event.

Non-event aircraft operating in an unsafe manner are reported to the FAA when sufficient evidence is available (witnesses and registration number).

g. References

- Black Rock City Airport
- <http://88NV.burning.man.com>
- Federal Aviation Regulations (primarily parts 1, 91, 93, 103, 105)
- <http://www.faa.gov/>
- Aeronautical Information Manual
- <http://www.faa.gov/ATpubs/AIM/>
- Aircraft Owners and Pilots Association (AOPA)
- <http://www.aopa.org/>
- Flight Safety Foundation
- <http://www.flightsafety.org>

See the Appendix for the Airport’s Drone Policy

IV. Health & Safety

A. Purpose & Need

BRC/LLC is committed to producing a safe event. With a large population the need for a safe city infrastructure is evident. In conjunction with the BLM and other Federal and State Partners, a Unified Command will be established to better coordinate and communicate operations with a common objective. See Appendix for the Unified Command Standard Operating Procedures (SOP) and Thresholds.

Unified Command (UC) will meet for planning and operations briefings through out the event at regularly scheduled times. BRC will be responsible for creating and delivering a daily situation report with relevant data necessary to monitor and evaluate public safety operations. The unified command will establish a set of threshold incidents that will trigger Emergency Operations Center (EOC) activation for large scale or multi agency incidents. Through a shared set of objectives BRS/BLM will create an Incident Action Plan to manage risk and safety for the event. Members of the UC will be available 24/7 for immediate response to any situation, or potential situation, approaching the trigger points for activation of the EOC. All departments and resources of BRC will be available to the UC to respond to, or mitigate, any situation that threatens the health and/or safety of the BRC.

B. Objectives

BRC/LLC will provide Event Security and Medical services through a combination of cooperation among BRC/LLC Playa Safety Council (Black Rock Rangers, Emergency Services Department, Gate, Perimeter and Exodus, and Department of Mutant Vehicles), along with BLM Rangers, Pershing County Sheriff's Department (PCSD), Washoe County Sheriff's Office (WCSO), and a third-party emergency medical contractor. These cooperators will build upon the work of prior years in order to execute the Burning Man event. The establishment of a Unified Command Process will aid this collaboration. The Unified Command Post will be a shared location wherein the cooperators will work hand in hand in order to ensure coordinated efforts and to enhance communications. BRC/LLC will cooperate with BLM's Incident Command (IC) system throughout the entire period that BLM is operating onsite.

C. Action Items

1. Event Security

BRC/LLC has designated the Black Rock Rangers (BRR) and Gate/Perimeter as the organization's lead for event security. Under direction of BRC/LLC, BRR and Gate/Perimeter will collaborate with BLM Rangers, WCSO and PCSD to address event security. BRR serve as the first responder component of this coordinated security plan. BRR and Gate/Perimeter will enforce all event-specific guidelines (presented to the participants as "rules"). Daily coordination meeting will ensure cooperation among all security groups, as well as provide a mechanism for change and adaptation during the event. See the 2014 Meeting Schedule in the Appendix.

b. Emergency Medical Services

BRC will contract to provide state-certified emergency services at the event. At a minimum, Emergency Medical Services (EMS) will be available at the paramedic level consistent with current Nevada State practices. EMS medical facilities for event participants and staff will be located near Center Camp, as well as the 3:00 and 9:00 O’Clock plazas. BRC/LLC’s Emergency Services Department will provide First Responder EMS in addition to the Advanced Life Support units provided by the contracted Nevada State licensed EMS provider.

Medical station staffing, which consists of 10-15 medical professionals (typically a mix of EMTs, Paramedics, RNs, and MDs), adjusts staffing as needed by the increase and decrease in population in Black Rock City as the event progresses. The equipment and supplies at the medical stations allow the medical branch volunteers to provide basic first aid and care. Simple bandaging and splinting supplies are available as well as essential diagnostic equipment such as thermometers and blood pressure cuffs for patient evaluation. In the rare event of a life-threatening emergency, the stations also carry non-invasive life-saving equipment including an AED, artificial ventilation equipment, and basic airway management supplies. For anything beyond basic first aid, BRC’s vendor, Humboldt General Hospital (HGH), will be utilized to provide diagnosis, treatment and off-playa transport as necessary.

EMS will provide a daily report consisting of a numerical analysis of patient ailment categories and reason for transports to BLM and Pershing County in the daily situation report, during the event. Within sixty days after the event, BRC/LLC shall provide a final written statistical report of such medical cases to the BLM.

c. Communications

The Emergency Services Department (ESD) consists of over five hundred Emergency Service providers. The vast majority of whom are medical professionals. The ESD's communications system will serve as the eyes and ears of Black Rock City. It will also provide separate communication channels for the following functions:

- Security (BLM, PCSD, WCSO, BRR), Emergency Services and the third-party emergency medical contractor
- Camp Construction and City Maintenance (DPW)
- Artists & Performance

- Food & Commissary
- Gate, Perimeter, and Exodus
- Communications & Media
- Community Services

The ESD will maintain a central communication system, which will provide a 24-hour a day capacity to enhance response to any emergent security or safety incident within BRC. The communications system incorporates an Incident Command System (ICS). BRR consists of over five hundred Rangers who carry radios and are trained on correct radio usage. Every member of BRR is trained to use ranger protocols to facilitate communication between BRR, other departments, and outside agencies in the event of an emergency.

d. Ranger (BRR) Outposts & ESD Stations

There will be two BRR outposts located at the 3:00 and 9:00 plaza, in addition to the Center Camp Headquarters (see sheet 2). Ranger outposts serve as information points, and as a patrol post. The ESD will also have stations located near the BRR outposts; they serve as a posting location as well as an EMS triage and first aid station. A third-party emergency medical contractor, Humboldt General Hospital, coordinates the clinic in center camp.

e. Chain of Command

BRR will act as the first point of resolution for any matters of security-related concerns. The ESD communication system facilitates inter-agency communication and cooperation by including the BLM, the WCSO, the PCSO, Fire, and Medical support. In the event of an emergency, the communication system will be utilized to facilitate timely responses and to inform the relevant agencies of the location and details of the emergency. BRR will defer to the Unified Command in case of emergencies. See the Appendix for the 2014 Lost Child Protocol and Rain Contingency Plan.

f. Perimeter/Speed Patrol

The city plan, for reasons of security and safety, includes an extensive fenced area. Perimeter staff will patrol the perimeter outside the fence line and within the closure area, frequently driving above the posted speed limit. The BRR will patrol inside the fenced area. At times, Perimeter or BRR may ask for the assistance of BLM law enforcement to

handle perimeter violations and dangerous speeding near the perimeter when persons attempt to drive at high speeds into the event space to avoid the entrance fee. This is primarily to ensure the safety of participants camping near the fence who could be seriously injured or killed when someone breaks the perimeter with a vehicle, and to keep unticketed people out of the event.

g. Safety/Fugitive Dust/Speed

BRC is the responsible party for managing vehicle speeds within Black Rock City, including Gate Road. The goal is to foster safe vehicle operations and limit fugitive dust. Factors that BRC takes into consideration are visibility conditions, DMV licensing, population density, proximity to pedestrians and proximity to structures. BRC is always increasing its efforts to educate participants about safe driving and how to avoid fugitive dust.

h. Evictions

In the case of any eviction, BRC Rangers (BRR) work together with BLM and PSCO work together to ensure the participant(s) are safely removed from the event site. These protocols and policies are determined by BLM and BRC. These policies are determined in part by the Closure Order and the SRP stipulations, and also in part due to experience and history of the BRR.

Per the Closure Order, the closure area is closed to any person who:

- a.) has been evicted from the event by the permit holder, BRC, whether or not the eviction was requested by the BLM.
- b.) Has been ordered by a BLM law enforcement officer to leave the area of the permitted event.

Per the SRP Stipulation #17, BRC shall cooperate with the BLM when requested to assist in removing individuals from the event. If BRC evicts anyone under BRC's internal procedures, BRC will notify the BLM of the eviction and identify the evicted individual(s).

As part of the collaborative relationship, BRC will notify the BLM of the eviction and identify the evicted individual(s) and, if requested, BLM will assist BRC in removing the individual(s).

2. Risk Management

BRC/LLC will inspect the permitted area for any existing or new hazardous conditions, such as changing weather conditions or other hazards that present risks to staff and/or participants. For example, BRC/LLC will inform the builders of any public structures of the applicable requirements for public safety. To the best of its ability BRC/LLC will inspect the structures for safety; any structure deemed unsafe for participants will be reconstructed to meet safety requirements, or it will be closed. Also, BRC will make an effort to ensure that extension cords used in city infrastructure that cross main access roads or travel corridors are armored or buried to prevent damage and possible electrocution.

In cooperation with emergency service providers and law enforcement agencies, appropriate parties or their designated representatives shall notify each other of all accidents related to the event that occur before, during, and after the event, that result in death or personal injury requiring hospitalization. Accident reports involving death or injury will be coordinated with the Pershing County Sheriff's Office and/or BLM.

Upon learning of any incident that occurs before, during or after the event that could possibly result in a liability claim, BRC/LLC shall confer with the BLM within 24 hours and as deemed necessary will submit an written incident report to the BLM.

3. Off Site Security

Off site security includes monitoring inappropriate traffic or illegal behavior in the following locations: the three mile entrance to the Black Rock Desert, Trego Hot Springs, Black Rock Hot Springs, the visible portions of the Applegate/Lassen and Nobles Trails and the town of Gerlach.

Off site security will be handled by a well-coordinated effort between the BLM, BRR, Perimeter, and Cooperating Law Enforcement Agencies. The general scope of responsibility is as follows:

- Federal Aviation Regulations (primarily parts 1, 91, 93, 103, 105)
- The BLM Rangers will patrol and control the area outside the perimeter fence, enforcing the camping and public use closures and motorized vehicle closures.
- BLM/PSCO will patrol and control several key sections of perimeter fence.

The cooperating law enforcement agencies are the first response team for dealing with safety and security problems at and beyond the perimeter of Black Rock City. Gate/Perimeter can assist law enforcement in some vehicle intercepts immediately outside of Black Rock City. Because of our large perimeter, an increased law enforcement presence in this area is necessary.

4. Pre & Post Event Security

Setup and cleanup efforts can be compromised by the presence of unwanted parties being disruptive and refusing to leave the event site. These unwelcome parties risk breaches of safety, security, and environmental stewardship. To avoid such risks, BRC/LLC requests that BLM provide adequate event security personnel, on a case-by-case basis before and after the event as requested by BRC/LLC to assist BRC/LLC with evictions from the site. Participants (especially Theme Camps and Artists) that require a couple of extra days to clean up post-event are part of the take-down process, and should not be cited or evicted if they are not otherwise causing any problems.

5. Government Coordination

BRC/LLC will confer with the following entities prior to the event to address local issues and concerns and to help establish the objectives for the Unified Command:

- Pershing County Sheriff's Office
- Washoe County Sheriff's Office
- Nevada Highway Patrol
- Pyramid Lake Paiute Tribe
- Washoe County Road Department
- Nevada Department of Transportation

A BRC/LLC representative will meet with a BLM representative prior to the event to coordinate logistics for operations of the communications compound. Also, a BRC/LLC representative will meet with a BLM representative to coordinate the operation of the airport.

BRC/LLC shall provide for adequate enforcement of state and local laws. BRC/LLC will make arrangements with Pershing County to provide reasonable levels of patrol, investigation, and operational overhead capabilities. Nothing within this stipulation is intended to limit local law enforcement's authority or ability to provide additional levels of coverage as it may deem appropriate. Written evidence of the agreement showing compliance with this stipulation must be provided to the BLM by BRC/LLC 30 days prior to the start of the event.

Throughout the year BRC/LLC staff will meet with law enforcement representatives from the BLM and Pershing and Washoe counties in order to discuss law enforcement policies at the event, and these policies, whenever appropriate, will be communicated to participants. Immediately prior to the event, BRC/LLC staff will meet with law enforcement personnel in order to communicate information that will orient them to BRC and inform them of key

components of the organizational infrastructure. See the Appendix for the 2014 Rain Contingency Plan for CR 34- HW 447

6. Protection of Minors

BRC/LLC will implement a plan to address exposing minors to adult activities at the event. The plan will include measures such as educating and requiring parents/guardians to supervise their children, zoning the city, and making every effort to educate adult related theme camps about the need for having a gatekeeper during hours when the camp might not be suitable for minors. BRC/LLC will make a diligent effort to enforce actions identified in the plan. A copy of the plan will be provided to the BLM and the Pershing County Sheriffs' Department within 10 days of issuance of the permit. Please see the Appendix for the 2014 Minor Safety Plan and Lost Child Protocol.

7. Illegal Alcohol & Substance Policy

BRC/LLC will implement a controlled substance and alcohol policy and disseminate it to event participants through several communications channels, including the Burning Man Survival Guide and public bulletin boards in BRC. The policy will state that all federal, state and county laws concerning the use and distribution of illegal substances remain applicable within BRC. The policy will summarize the legal penalties to which any participant convicted of illegal drug possession or use will be subject to. The policy will state that federal and state law enforcement officials will be present at the event, including undercover officers who will be policing all illegal activities, including the use and distribution of illegal substances. Additionally, the policy will contain the message that BLC/ LLC discourages drug use at the Burning Man event and prohibits selling or distributing illegal substances. Furthermore, the Burning Man Survival Guide will warn participants of the health risks inherent in consuming alcohol or illegal drugs in the harsh desert environment, and that underage drinking is against the law. See the Appendix for the 2014 Illegal Substance Policy.

8. Fire Suppression

BRC/LLC exceeds the BLM's basic fire protection requirements for the duration of the event and reduces the possibility of any environmental damage or loss of life or property due to fire.

Fire Services will be provided by an acceptable fire contractor and the ESD Fire Branch (BRCVFD). ESD Fire Branch Officers will respond to and initiate command for all Fire, Hazardous materials and Rescuse calls during the

event (including pre/post). ESD Fire Branch officers will establish Incident command and notify the Unified Command of incidents that meet or have the potential to meet EOC activation thresholds.

Operations will be based out of three 24-hour fire stations in Black Rock City. The Stations will be located adjacent to the 3:00 & 9:00 Medical stations, in addition to a 5:00 location between the Airport road and DPW. There will be a, pre-assigned, initial response by an engine based out of the ESD stations for all Fire, Rescue and hazardous material calls, 24 hours a day. Specific events that are identified as being crowd intensive or involving licensed pyrotechnics will have, at a minimum, one engine staged near the event, and a BRCVFD Rapid Intervention Team (RIT) at the performance perimeter.

ESD shall provide a minimum of two structural/brush-type fire engines, National Wildfire Coordinating Group (NWCG) type 3-6. Engines and staff must meet NWCG or NWSA (National Wildfire Suppression Association) standards for personnel and equipment. These fire engines will be strategically placed within Black Rock City as determined necessary by the BRC Operations Director. ESD is also responsible for reserve water sources, and will provide a minimum of 22,000 gallons of reserve water storage.

The Fire Branch will generate pre-fire plans for any location or performance reporting within Black Rock City that will be storing or using any flammable or pyrotechnic materials. This information will be made available to any agency requesting copies. Additionally, BRCVFD, in conjunction with the Fire Art Safety Team (FAST), will check all reporting locations for compliance in safe storage of listed materials. BRCVFD will also perform defensible space inspections for any fire-related site, as well as inspect larger structures for potential fire hazards. BRCVFD will also provide all the RIT coverage required for any performance. BRCVFD representatives will both attend all on-site pyrotechnic meetings to insure up-to-date information on potential hazards. BRCVFD will participate in inter-agency mutual aid and ICS to provide municipal grade service, utilizing multi-agency drills and training pre-event and on-site for specific apparatus and tactics to improve teamwork during emergency responses.

BRC/LLC shall abide by fire restriction orders, except for the following as officially approved by BRC/LLC in coordination with the BLM: official art burns, fireworks events, and open fires within the Burning Man event area that are to be contained on supplied fire pans and fire barrels. Fires not contained by authorized raised platforms, fire pans, barbeques, or barrels are prohibited. The fire pans and fire resistant platforms or other protective materials designed to protect the playa surface can be used by event participants for spontaneous burns in the same manner as the fire pans or fire barrels after the initial art project has been burned.

Burning of objects or structures that contain plastics and/or other synthetics or any materials that release toxic fumes will not be allowed unless specifically authorized by BRC/LLC as part of an art burn or pyrotechnic display. BRC/LLC shall provide public education through the Burning Man website, radio stations, brochures and other literature to encourage compliance with this rule. See the Appendix for the 2014 Policy of Fuel Spills.

9. Fireworks & Firearms

BRC/LLC recognizes that the use of personal fireworks or sale of fireworks is prohibited. A sign stating this will be prominently placed at the site entrance by BRC/LLC no later than 5 days prior to the start of the event. BRC/LLC shall communicate with participants via the web before the event, and post signs on gate road, explaining that fireworks are illegal. BRC/LLC shall take reasonable precautions to prevent the use, sale, and/or distribution of fireworks inside the event. Vehicles will be searched for fireworks and firearms at the Gate entrance and participants will be informed of the prohibition. Should a BRR find someone using fireworks, they will confiscate the contraband. Only fireworks and pyrotechnics planned, scheduled and approved by BRC/LLC in coordination with the PCSO will be permitted. Use of any unapproved explosive, fire or incendiary device, will not be allowed.

With the exception of county, state and federal certified law enforcement personnel under the color of law, possession of firearms is prohibited within the fenced event boundary during the event period. Discharge of firearms will be prohibited within the designated closure areas.

BRC/LLC and “art burn” organizers will coordinate with Emergency Services and law enforcement points-of-contact. BRC/LLC will prepare a detailed schedule of sanctioned fireworks and art burn events for review at the daily cooperators’ coordination meeting, prior to the event/burn. The schedule will include a detailed description of the event/burn, name of responsible person, map location, and approximate time of each event/burn.

10. Ice Sales

BRC will sell ice to participants from “Arctica” in Center Camp during the pre-event period and throughout the event week. BRC will utilize a reputable licensed ice facility in Reno to ensure that ice is safe for use in food and beverage preparation. This will enable participants to keep food safe for the duration of their time on the playa. Ice will only be sold by block or bag.

VI. Appendix

A. Contacts for the 2014 Operating Plan

- B. LLC Incorporation Document**
- C. Event Calendar**
- D. 2014 Vendors**
- E. 2014 Population Overage Contingency Plan**
- F. 2014 Population Counting Process**
- G. 2014 Meeting Schedule**
- H. 2014 Compliance Protocols**
- I. 2014 Traffic Mitigation Plan**
- J. 2014 Drone Policy**
- K. 2014 BRC Unified Command SOP**
- L. 2014 Lost Child Protocol**
- M. 2014 Rain Contingency Inside BRC**
- N. 2014 Rain Contingency for 34-447**
- O. 2014 Minor Safety Plan**
- P. 2014 Illegal Substance Policy**
- Q. 2014 Fuel Spill @ Depot Plan**

A. Contacts for the 2014 Operating Plan

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B. LLC Incorporation Document:



C. Event Calendar

2014 Burning Man Production Schedule

JUL	27	28 Survey Begins	29	30	31	1	2
	3	4 Fence Day	5	6	7	8 Commissary Begins on Playa	9
AUG	10	11	12	13	14	15	16
	17	18	19	20	21	22	23
	24	25	26	27	28	29	30
	BURNING MAN EVENT						
	BURNING MAN EVENT						
SEP	31	1	2	3	4	5	6 Last Supper
	BURNING MAN EVENT						
OCT	7	8	9	10	11	12	13
	14	15 ^{BRC} Infrastructure Removed Restoration Begins	16	17	18	19	20
	21	22	23	24	25	26	27
	28	29	30 Playa Restoration Complete	1 BLM Inspection	2	3	4