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Description of document:	US Air Force Security Service (AFSS) monograph: <u>History of Project PENN</u> , 1 January 1951 - 1 January 1953
Request date:	2009
Released date:	2014
Posted date:	06-October-2014
Source of document:	Mandatory Declassification Review Department of the Air Force HAF/IM (MDR) 1000 Air Force Pentagon Washington, DC 20330-1000

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HISTORY

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1 January 1951 - 1 January 1953

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FOREWORD

This monograph is based on primary source material, except for two instances. In those two cases, available cross-references to these missing documents were sufficient to establish their purpose and influence. The source material included State Department Memoranda; Department of Air Force orders; State Department Briefing Guides; Foreign Service Letters; USAFSS General Orders; Trip Reports; Minutes of Conferences; Draft Plans; Standard Operating Procedures; Mission Utilization Assignment; Mission Assignments; Letters, Progress Reports; TWX's; R&R's and diaries. In addition, the narrative covering the period 1 January - 30 July 1951 was reviewed by Major William Dacko, Project Commander.

Generally, the monograph discusses the necessary negotiations and various problems encountered in developing, deploying, controlling, supporting, and expanding Project PENN. It does not contain a detailed discussion of the operational success of the mission or problems encountered and solved by the project. Nor does it discuss the administrative and logistic relations between the project and JAMMAT, or the personnel phase of PENN. Therefore, it is not intended to be an operational evaluation of the project. Rather, it is a chronicle of related events leading up to the proposed deployment of the 75th RSM.

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PROJECT PENN

Although no specific objective for establishing Project PENN, Ankara, Turkey, was stated in the early and scattered correspondence, the major objective was later disclosed (sometime in April 1951) by a memorandum to the Special Assistant, Intelligence, State Department from Headquarters, USAF. This memorandum, obviously resulting from previous negotiations among USAF, USAFSS, TUSAFG,* and JAMMAT,**
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phrased the prime reason thus:

The current world situation has emphasized the need to obtain without further delay background data on USSR radio communications circuits, particularly those relating to the activity of the Soviet Air Force. These data are essential to a preliminary attack upon the overall intercept problem. One of the many critical areas in which essential information is lacking is the Trans-Caucasus area extending to the Urals."

In other words, and this explanation is a reflection of developed objectives as much as it is of those earlier aims, it was believed that intercept facilities concentrated on that area could invalidate, or at least penetrate, the complete anonymity of Russian activity in the Trans-Caucasus area. Although it was suspected the Soviets had an air and industrial capability in that area, collateral sources were unable to deny or confirm the suspicion, and COMINT collection limitations

1. Historical Data Report, DC/S Operations, Apr-June 1951. (Doc. No.75).

* - Turkey, U.S. Air Force Group.

** - Joint American Military Aid to Turkey

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caused this Soviet periphery to be a "fringe" area.²

Therefore, the objective was to establish a COMINT collection facility geographically near enough to the Trans-Caucasus area to overcome the intercept limitations (See Fig. 1). Concerning the selection of Turkey for the effort, the Memorandum stated:³

P.L. 86-36
EO 3.3b(3)

It is essential that we endeavor to establish a radio intercept capability under U.S. auspices in Turkey at the earliest practicable moment. /At that point it was believed Turkey was the best possibility from the political standpoint, a conclusion that later proved valid. / At the present, no other course of action that might develop the desired information appears feasible, particularly since data on voice transmissions and low power

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Actually, there are several vague references which indicate that the Director of Intelligence, USAF and the Commanding General, USAFSS had considered the problem, selected Turkey, and adopted a preliminary approach in January 1951. Authority for the first USAF group (Colonel James L. Weeks and Major L. W. Fogg, USAFSS) to visit Turkey and investigate the possibility of establishing such an intercept capability was provided by Special Order No. 26, Headquarters, USAFSS, 6 February 1951. Moreover, Colonel Weeks had in his possession a letter of introduction from General Cabell, Director of Intelligence, USAF to

2. Interview with Gordon W. Sommers, Technical Consultant, Implementation Division, DC/S Operations, by O. D. Dickey, DC/S Opns' Historian, 12 Feb 1953.
3. Historical Data Report, DC/S Operations, Apr-June 1951. (Doc. No.75).

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Arnold, CG, JAMMAT.⁴ The letter is referred to in Colonel Weeks' trip report. In addition, the USAFSS representatives found, upon arrival at Ankara, that Colonel Emmet Yost of AFOIN-SR had already briefed General Alexander, CG, TUSAFG on the subject.

In essence, the initial trip was devoted to surveying the physical possibilities, obtaining permission from General Arnold, and discussing procedures for getting the USAFSS unit covertly assigned in that area.⁵ From the available facilities standpoint, it was determined the Ankara was the most suitable location for the project, because it was the center of U. S. activity in Turkey and would seemingly afford more security.⁶ Further, the unit would have to be located in the JAMMAT area and limited to approximately 40 persons. As for General Arnold's permission, this was obtained after he had discussed the increase in AF personnel with General Yamut, Turkish Chief of Staff, from the standpoint of augmenting the JAMMAT communications capability.⁷ In connection with the personnel assignment problem, it was indicated by the conferees that the proper procedure, and possibly the most covert measures, would be to list the USAFSS personnel, on official records, as part of the Air Force component

4. R&R, MDM to Col Weeks, sub.: TDY Report, 19 March 1951. s.d. 1.

5. Ibid.

6. Memo from Col Weeks to Brig Gen E. H. Alexander and Chief, TUSAFG, 1 March 1951. s.d. 2.

7. R&R, MDM to Col Weeks, sub.: TDY Report, 19 March 1951. s.d. 1.

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(TUSAFG) of the JAMMAT mission. These general agreements were officially sanctioned by General Arnold on 8 March 1951, shortly after he had received permission from General Yamut to bolster the JAMMAT capability.⁸

However, before General Arnold discussed the augmentation proposal with the Turkish Chief of Staff, he stated that he did not want to approach General Yamut, at that time, relative to establishing a full squadron in Turkey. Discussions of this nature would require General Yamut to obtain permission from the Turkish parliament. Although General Arnold felt that the parliament would grant the permission, he also believed that the parliament would require or desire the U.S. State Department to sign a mutual Defense Agreement with Turkey as the price for admitting the squadron.⁹

Upon return to this headquarters, both USAFSS Officers indicated that establishing such a unit was quite feasible, but pointed out that the area to be provided by JAMMAT needed rehabilitation and that personnel for the unit would have to be carefully selected.¹⁰ Major Fogg recommended that USAFSS request Headquarters, USAF to transfer \$500,000.00 in the 2d Supplemental to the FY 1951 Budget to JAMMAT for the rehabilitation.¹¹ Colonel Weeks recommended that the unit be

8. Ibid.

9. Ibid.

10. R&R, MDM to Col Weeks, sub.: TDY Report, 19 March 1951. s.d. 1.

11. Ibid

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placed under operational control and command of the 2nd RSM and consist of three or four intercept positions and one RDF facility.¹² The Security Service representatives also recommended that the Commanding Officer of the Unit (Major William Dacko, Pilot, linguist, and analyst, who had been selected by that time, 19 March 1951) proceed to Ankara and initiate the rehabilitation and logistic activity. On 20 March, these recommendations were generally adopted by the office of the Director of Operations, Headquarters USAFSS, and on 21 and 22 March 1951, messages were dispatched to the 2d RSM, Commanding General, TUSAFG, and Director of Intelligence, USAFE, informing them of the pending plan to establish a COMINT collecting Unit in Turkey.¹³ (The message from General Lynn to General Alexander, Cite ODO SZ451, 21 March 1951, could not be located at this headquarters when this monograph was written, February 1953).

Subsequently, Headquarters, USAF, informed the State Department of the completed investigation, tentative possibilities, and proposed plan of operations relative to the Turkey facility. As previously noted, this was accomplished by a Memorandum to the Special Assistant, Intelligence, Department of State, which obviously was delivered in April 1951, though the certified copy furnished USAFSS did not bear a date. In addition to acquainting the State Department with the situa-

12. Ibid.

13. TWX, CG USAFSS to Dir of Intel, USAFE, Cite: ODO-SZ458, 22 March 1952. s.d. 3.

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tion, USAF urged the Special Assistant to assist the Air Force in obtaining concurrence from the State Department, so that the project could be implemented. USAF also requested an early informal notice of the State Department concurrence or reaction, in order that selected Air Force officers could proceed to Ankara and officially brief the ambassador to Turkey.¹⁴

Evidently, the Special Assistant complied with the request (although available documents did not specifically so state), because the newly assigned project commander and Colonel Emmet Yost, Chief, SRB, USAF departed for Ankara late in April 1951. Major Dacko's authority for the trip was granted by Headquarters USAFSS, Special Order No. 79, 27 April 1951. Also, further evidence that the State Department acted rapidly on the request can be assumed from a special document carried by the USAF officer as a brief for the Ambassador to Turkey, Mr. George Wadsworth. This document, a question and answer discussion of the feasibility of maintaining the project covertly within the framework of JAMMAT, definitely revealed State Department consideration and tentative concurrence with the USAFSS proposal. All of the questions and answers (22) were relative to maintaining the covert nature of the project and ranged from security of the buildings to assigning the project personnel to JAMMAT.¹⁵

14. Historical Data Report, DC/S Operations, Apr-June 1951. (Doc. No.75).

15. Briefing Guide for the Honorable George Wadsworth, Ambassador to Turkey, sub.: (TOP SECRET) Deployment of Air Force Detachment to Turkey Under Auspices of JAMMAT, no date. s.d. 4

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In accordance with the current plan for operational control of the project, Lt Colonel Jack P. Van Tuil, Commanding Officer of the 2d RSM, joined Colonel Yost and Major Dacko in Europe. Further, General Lewis, Director of Intelligence, USAFE, was briefed concerning the status of the Project. Upon arriving in Ankara, the three officers determined that the Chief, JAMMAT and Chief, TUSAFG were of the opinion that the USAFSS Unit should have been operational by that time. Therefore, General Arnold requested his Communications Chief to cooperate in installing the project. Also, the Communications Chief, TUSAFG agreed to control the equipment allocated to the project. At that time, the code name PENN was given the project so that the equipment could be more readily identified. The Budget and Fiscal Officer agreed to monitor the rehabilitation of the selected building, providing USAFSS would issue the necessary obligation authority.¹⁶

As for the assignment and logistic support problems, they were considered by the three visiting officers and the Executive Officer and Adjutant, TUSAFG and the following conclusions were drawn:¹⁷

1. The project personnel were to be assigned to the 1172 Foreign Mission Squadron, Bolling Air Force Base. This was the routine procedure for assigning Air Force personnel to JAMMAT. The personnel

16. Historical Data Report, DC/S Operations, Apr-June 1951. (Doc. No.76).

17. Ibid.

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would be supplied additional Form 20's on which SSN's in consonance with proper JAMMAT specialties would be noted. However, the permanent Form 20's with the true SSN's would be supplied to the parent squadron (2d RSM) of the detachment. Also, the project personnel, upon reporting to Ankara, would be carried on rosters and morning reports originating in the office of the Chief of TUSAFG. This was also a normal procedure.

2. TUSAFG would furnish some administrative and logistic support for the project, i.e., discipline, leave, travel, and other measures required which would not reveal the nature of the project. Both of the conclusions were in consonance with the agreement between USAF and the State Department as stipulated in the briefing document for the Ambassador to Turkey. Further, the Ambassador indicated his approval of the arrangement and the proposed establishment of the intercept capability in Ankara. Moreover, correspondence initiated by the Ambassador indicated that he had given his approval of the project during the first visit of the USAFSS personnel. Consequently, during the latter visit, the Ambassador wrote the Assistant Secretary of State and concurred in the increase of JAMMAT or TUSAFG personnel and the covert implementation of project PENN.¹⁸

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18. Ltr., American Embassy, Ankara, to Asst Secretary of State, sub.: Increased Personnel for Secret Project Advanced by the Air Force, 14 May 51. s.d. 5 .

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Although it would appear (and apparently did so if judged by the two recommendations made by Major Dacko upon return from Turkey) that the implementation of the project would henceforth be a routine matter, the movement order was not issued by the Department of Air Force until 4 September 1951. The Major had recommended that:

1. This headquarters coordinate with the 1172 FMS, Bolling AFB, the procedures for assigning the personnel to JAMMAT.
2. This headquarters transfer obligation authority to the Budget and Fiscal Office, TUSAFG.¹⁹ However, before the recommended coordination was accomplished, two factors combined to make deployment more complex than had been anticipated.

First, in developing a plan in consonance with the previously outlined deployment idea, viz., assign the personnel PCS to the 1172 FMS to be integrated into TUSAFG, the Commanding Officer of the Project discovered an obstacle in connection with funding the project. This was pointed out by a member of the Mobilization Division of the Foreign Military Assignment Branch, USAF while the Commanding Officer was coordinating the original plan with Air Force in Washington early in May 1951. At that time the official stated that the Project personnel could not be integrated into the 1172 FMS, because the project was supported by USAF funds. Further, the activity of the

19. Historical Data Report, DC/S Operations, April-June 1951.
(Doc. No. 76)

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1172nd was supported by Mutual Defense Assistance Pact (MDAP) funds. This funding procedure had been instituted several months prior to that date for the sole purpose of separating Air Force and MDAP funds.²⁰ Originally, it was thought that the funding for the project would be in accordance with AFR 172-53, through the Secretary of Air Staff to Headquarters Command, Bolling AFB, and the necessary spaces would be transferred from USAFSS to the 1170, Foreign, Mission Group, Ft. Myer, Virginia. Secondly, the project could be funded in accordance with AFR 172-53, through the Secretary of Air Staff to Headquarters Command,²¹ and the control, support, etc. would be as envisioned in Plan A or the 1172 FMS procedure. However, control of the personnel (according to Plan A) caused the second factor to develop.

Actually, if the first Plan (A) had been adopted, the project personnel and operational control of the facility would, in essence, have been lost by USAFSS. For, this unit, activated as a subordinate detachment of the 1170 FMS, would have operated under the direct staff supervision of the Director of Intelligence, Headquarters, USAF, and would have been responsible to Headquarters Command, USAF for strength accountability, non-appropriated fund participation, classification and reclassification of airmen, and such other purposes as prescribed by Headquarters, USAF. Headquarters, USAF would have been responsible

20. Historical Data Report, DC/S Operations, April-June 1951.
(Doc. No. 81).

21. Ibid.

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for assignment and reassignment of personnel, budgeting, and determination of manpower requirements. The 2d RSM would have furnished logistic support, the Chief, TUSAFG, administrative support, and the Commanding General, USAFSS would have been responsible for I.G. inspections.²² On the other hand, the collection capability and end product would have been guided and utilized by USAFSS, because the Operational Plan, Annex B to Plan A, stipulated that the Project would function (operate) as an ancillary unit of the 2d RSM. However, the association with the 2d RSM was not to be revealed by routing of traffic or correspondence.²³

At this point in the negotiations, the Project Commander briefed the Commanding General, USAFSS on the complication inherent in deploying the unit under Plan A and was instructed to call another conference of officials involved to discuss the feasibility of an alternate idea (Plan B). Plan B, in essence, was a USAFSS proposal designed to deploy the unit as a detachment of the 136th CSS. It was more palatable to the Commanding General, USAFSS, because it would allow USAFSS to retain promotional, rotational, and Officers' Effectiveness Report control. At the meeting, General Lynn explained, in general, the mission of the 136th and pointed out how the 136th could provide adequate cover for

22. Historical Data Report, DC/S Operations, April-June 1951.
(Doc. No. 791).

23. Historical Data Report, DC/S Operations, April-June 1951.
(Doc. No. 80).

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the activity of the Unit. Simultaneously, the General introduced plan B into the deliberations.²⁴ Under Plan B, the personnel would be assigned on detached service to JAMMAT, with a PCS duty station at Ankara. Moreover, upon arrival of all the personnel in that area, the Detachment Commander would request, through the Commanding Officer, 136th CSS, that orders be published activating Detachment 16 of the 136th CSS. Concurrent with the receipt of the activation order from Headquarters USAFSS, the personnel would be relieved from detached service and reassigned to Detachment 16 of the 136th CSS. Thereafter, the detachment would be operationally responsible to the 2d RSM, attached to the 1172d FMS, Chief, TUSAFG for housekeeping activities (local administration and logistic support), and would be attached to the 136th CSS for promotions, assignments, etc. The covert procedures outlined in Plan A for correspondence and traffic transmission were the same as in Plan B.²⁵

However, during the above discussion, held 8 June 1951, Colonel Yost, who had been associated with the project from the first action, objected to plan B on the basis that such a procedure would reveal an association of the unit with Headquarters USAFSS and the 2d RSM. Nevertheless, the conclusion drawn was that deployment of the unit as a detachment of the 136th CSS would be comparatively simple. Since

24. Historical Data Report, DC/S Operations, April-June 1951.
(Doc. No. 81).

25. Annex A to Plan B, submitted to the Joint Chiefs of Staff, June 1951. s.d. 6.

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the project, as envisioned in Plan B, would be an Air Force activity, it could be funded by open Air Forces funds. The Chief, Overseas Organizations and Assignment, pointed out that the only requirement for initiating personnel assignment action was a message from Chief, JAMMAT, requesting an increase of 41 persons to augment his communications facilities.²⁶ Also, the Chief, Manpower and Organizations stated that he could easily tailor the T/D of Detachment 16 to suit Headquarters, USAFSS. At that point, General Lynn agreed to begin the action by requesting the Chief, TUSAFG to initiate the personnel increase request to Headquarters, USAF.

Although there is no record of the Commanding General, USAFSS having sent the message to the Chief, TUSAFG, the General apparently did so. For, on 4 September 1951, the Department of the Air Force issued the necessary movement orders which transferred the personnel from Brooks AFB to Flight B, 1172d FMS, TUSAFG, JAMMAT, Ankara, Turkey for rations, quarters, and administration.²⁷ (This procedure did not connect USAFSS with the personnel in the orders). Further, this headquarters officially adopted a T/O For Detachment 16 on 21 June 1951.²⁸ Therefore, shortly after the movement orders were issued,

26. Minutes, Seminar Held in Office of Colonel Ofsthun, 8 June 1951, dated 19 June 1951. s.d. 7.

27. Movement Orders, DAF, 4 September 1951. s.d. 8.

28. USAFSS TD 15-7, 1st Quarter FY 52, Detachment 16, 136th CSS, 29 June 1952.

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the shipment of equipment for the project was expedited,²⁹ and the Detachment SOP was adopted.³⁰ It was to become effective upon activation of Detachment 16, an act that was never completed. However, the SOP did influence or guide the detachment for many months. Also, the Air Adjutant General, Washington, D.C., issued a second set of orders assigning the Project personnel in the 2d RSM from APO 175, c/o Postmaster, New York, N.Y. to Flight B, 1172d FMS to prevent organizational linkage of the personnel with the 2d RSM. Early in October 1951, the Commanding Officer, 6910th Security Group was instructed to furnish the Detachment Commander a list of reports required by the Group, which was practically the only participation of the Group in the project during the early activation, deployment and operation of PENN.³¹

By the 10th of October 1951, the Commanding Officer and initial increment of personnel had arrived in Europe. Two days later representatives from the 2d RSM and Project PENN delineated the responsibilities for Project PENN. In consonance with the original intent, the 2d RSM was given operational support and mission assignment responsibilities. In turn, the 2d RSM was scheduled to receive the edited traffic (transmitted hourly by electrical means) from the project.

29. Standard Operating Procedures for Detachment 16, 136th CSS, 28 Sept 1951. s.d. 9 .

30. Ibid.

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31. Ltr, Hq USAFSS to CO 6910th SG, sub.: Deployment of Project PENN, 3 Oct 1951. s.d. 10 .

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Also, the RDF Bearing Report was scheduled to be transmitted daily to the 2d RSM, which required a WOR (Weekly Station Operator's Report) and Monthly Status Report from the detachment.³² By 20 October, the personnel had arrived in Ankara, and the necessary installation activity was begun. At this point, the project personnel discovered that the operational room was smaller than expected and that space allocated for the antenna was too small. However, the Navy relinquished additional room area and a double doublet antenna was erected in lieu of the originally planned three Sloping Vee Antennas. Further, the personnel discovered that the available power circuits could not adequately service their equipment, nor was the Security Courier system much better than the Diplomatic Pouch system.³³ Also, by 20 October 1951, the detachment had been officially designated Station # USA 33-F, which actually made it an operational unit of the 2d RSM.³⁴ Nevertheless, the detachment did not become operational until early December 1951.

Apparently, this headquarters viewed the detachment as being near an operational status late in November 1951, because on the last day of that month the Control Division, DC/S Operations forwarded the detachment's mission and utilization assignment. The mission was to determine

32. Status Report #1, Maj Dacko to CG USAFSS, w/Incl, 27 Oct 1951. s.d. 11.

33. See Appendix 2, Historical Data Report, DC/S Operations, Oct-Dec 1951.

34. TWX, 2d RSM to CG USAFSS, Cite DC/O 758, 20 Oct 1951. s.d. 12.

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by search from 145 megacycles to 600 megacycles what transmissions of USAF interest were being passed in the VHF-UHF bands.³⁵ On 3 December 1951, this headquarters instructed the detachment to get at least one search position into operation.³⁶ Thus, on 8 December 1951, the detachment dispatched its first intercept traffic and Daily Coverage report (DCR) from one CW and one RT position to the 2d RSM, signifying its initial operational capability.³⁷ Hence, on 11 December, this headquarters instructed the 2d RSM to assign a shakedown mission to the Unit.³⁸ Consequently, on 18 December, after evaluating the traffic submitted by the detachment, the 2d RSM assigned the first CW mission to the detachment.³⁹ This assignment continued in effect until 28 February 1952, at which time the detachment was instructed to begin monitoring target nation reactions to our missions.⁴⁰ Also, by this date, the detachment had two CW, one RT, and one RDF facility in operation.⁴¹ The detachment continued to participate in coverage of the Ferret Missions for several months. This effort was usually concentrated on the Black Sea area.⁴² During the early period of activity on the part of the detachment, it was tentatively suspected

35. See Appendix 2, Historical Data Report, DC/S Operations, Oct-Dec 51.

36. Ibid.

37. Ibid.

38. Ibid.

39. Msg, GA 017, 6910th SG to Det 4, 18 Dec 51. (See EX-4538).

40. Msg, ST 019, 5th FPO to Maj Dacko, 2 Feb 52. (See EX 4538) ONLY

41. Ibid.

42. Msg, ST 074

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that the project had discovered a source of unique traffic. However, before this headquarters could definitely confirm or deny the suspicion, the traffic source had disappeared. The traffic in question was believed to be associated with Guided Missile. For, it was believed Turkey was geographically near such an activity. This belief was later crystallized into a recommendation on the part of the ELINT personnel at this headquarters after attempting a search of Guided Missile traffic at Landsberg, Germany, late in 1952.⁴³ Generally, the PENN Detachment continued to operate as implemented for approximately one year. During that period, the effort of the project did aid in the accomplishment of the overall mission of the USAFSS although the capability of the Detachment, equipment-wise, remained at two CW, one RT, and one RDF facility.

Meanwhile, from the standpoint of control, and to some extent expansion, this headquarters was forced to follow a policy that could be characterized by the adage "Let a Sleeping Dog Lie." This practice probably resulted from several factors, but for all practical purposes the factors were so closely associated, that they can be assimilated into one term—"political". As previously stated, the original intent of plan B, which was chosen as the procedure for deploying the detachment, was to establish the PENN unit as Detachment 16 of the 136th CSS.

43. Chapter IV, Historical Data Report, DC/S Operations, Oct-Dec 1952.

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This idea was not implemented although Headquarters USAF granted the necessary reorganization authority to USAFSS, because the negotiations for reorganization authority emphasized, or at least previewed the proverb "aegrescit medendo."

To follow through with the original idea, it was necessary to reorganize the 136th CSS so that it would be authorized 16 Detachments. Therefore, this headquarters notified the Director of Intelligence, USAF, late in January 1952 of its intent to request reorganization authority and to activate Detachment 16 as a T/O unit with correct AFSCs. This latter qualification was deemed mandatory. Otherwise, the officer certifying the Morning Report would be required to do so falsely.⁴⁴ Such an act would make the falsifying officer liable to dismissal from service. In addition, the false reports could not be used as evidence in courts-martial proceedings. Concurrently with the above action, this headquarters prepared a letter requesting reorganization effective 1 March 1952, and dispatched it to Washington by USAFSS courier. However, early in February 1952 the Director of Intelligence, USAF, pointed out to USAFSS that the State Department approval of Project PENN was given with the following qualifications:⁴⁵

1. Project personnel were to be assigned or attached to the 1172d Foreign Mission Squadron.

44. TWX, CPDC 20052, CG USAFSS to SRB, 25 Jan 52. s.d. 13.

45. T W X. AFSBA-07. AFOIN-G/SR to CG USAFSS, 7 Feb 52. s.d. 14.

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2. Project personnel departing from the United States were to have in their possession temporary Form 20's on which SSN's (in consonance with overall JAMMAT SSN's established in prior assignments) were to be posted.

3. Permanent Form 20's were to be filed in the parent squadron.

4. USAFSS expressed desire to deploy a unit to Turkey which would be absorbed in the normal mission activities.

5. The activity would be conducted covertly and would correspond as closely as possible to normal JAMMAT activities. Further, the Director of Intelligence stated that the Joint Chiefs of Staff had noted the intent to establish an intercept activity in Turkey with the understanding that the personnel would be attached or assigned to JAMMAT. Consequently, the Director of Intelligence, although concurring with the administrative reorganization of the 136th CSS, stated that until such time as overt base rights for communications facilities in Turkey have been established, the procedures must be such as to provide cover for:⁴⁶

- a. Actual Air Force speciality for intercept operators, traffic analysts, etc.
- b. Parent organization.

Although USAF granted reorganization authority in Letter, AFOMO 55046, 15 March 1952, Detachment 16 was not organized. Moreover, this

46. Ibid.

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headquarters vetoed a somewhat similar idea advanced by the Commanding Officer, 6910th Security Group, subsequent to the March order. On the 7th of April 1952, the group commander requested authority to activate the PENN unit in place as Detachment 21 of the 2d RSM.⁴⁷ Primarily, the officer based the justification for such overt designation on the following premise:

1. That the status of the Turkey unit was unrealistic and unsound.
2. That Turkey's entrance into NATO had changed the political nature of Project PENN.
3. That TUSAFG would welcome the greater freedom of operations, administration, and logistic support inherent in the overt activation of the detachment.

This headquarters immediately informed the group that current arrangements between the State Department and USAF prevented such an authorization. The message further stated that a request had been placed with the State Department (presumably by the Director of Intelligence, USAF) for authority to conduct a site survey at Ankara, Turkey for the 75thRSM which, when deployed, would absorb Project PENN.⁴⁸

Actually, the referenced requirement for the site survey had been submitted by USAFSS early in February 1952. For, on 6 February, Head-

47. TWX, CX 254, 6910th SG to CG USAFSS, 7 April 1952. s.d. 15.

48. TWX, CCG-21361, CG USAFSS to CO 6910th SG, 7 April 1952. s.d. 16.

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quarters USAF requested USAFSS to submit its estimate of pre D-Day and post D-Day requirements for operations in 25x3 and Turkey. The estimates were to include unit designations, number of personnel, building and acreage requirements, and power and other technical requirements.⁴⁹ The following day USAFSS complied with the request in a message that revealed this headquarters planned to deploy one heavy RSM to each country during the pre D-Day development and one heavy RSM to each country during post D-Day development.⁵⁰

Evidently the significance of Turkey's entrance into NATO did not escape notice at this headquarters, however. For, on 17 April 1952, USAFSS informed the Director of Intelligence, USAF that the political situation during the establishment of Project PENN had forced USAFSS to adopt undesirable project procedures. Therefore, since Turkey had become a member of NATO, USAFSS believed the original agreement should be revised to provide for the establishment of the unit as a detachment of the 2d RSM.⁵¹ However, the Air Force deferred the USAFSS recommendations, as a result of discussions with the State Department, concerning total site requirements.⁵² Consequently, during early May 1952 USAFSS again attempted to expedite the action necessary to obtain site survey authority.

49. TWX, AFSBA-06, AFOIN-C/SR to CG USAFSS, 6 Feb 1952. s.d. 17.

50. TWX, CPDC 20307, CG USAFSS to Dir OPS, 7 Feb 1952. s.d. 18.

51. TWX, CPDC 90005, CG USAFSS to DIRINTEL, USAF, 17 Apr 52. s.d. 19.

52. TWX, AFSBA 112, SRB to CG USAFSS, 10 May 1952. s.d. 20.

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This time USAFSS pointed out to USAF that, unless deployment and availability of USAFSS facilities maintained its schedule, the personnel increase would pose a serious housing problem for this headquarters. This warning specifically stressed deployment of the 75th RSM to Ankara.⁵³

Concurrent with the April negotiations with USAF, the Commanding Officer of Project PENN opened the issue with the chief, TUSAFG, as directed by the Commanding Officer of the 6910th Security Group. However, the Chief, TUSAFG viewed such a course of action (lifting the covert requirements for the PENN operations) as being inadvisable and unnecessary to say the least. This official cited JAMMAT's justification for being in Turkey as one of training Turkish personnel in administrative and operational procedures conforming to those of USAF. Therefore, the TUSAFG Chief believed that if the PENN unit began overt operations his office would be deluged with Turkish requests for that type of training, a performance not permissible.⁵⁴ The JAMMAT Chief also indicated reluctance in allowing overt operations for the PENN unit. Consequently, the Project commander requested instructions as to disposition of the issue.⁵⁵ The officer was instructed to drop the issue,⁵⁶ and this headquarters was acquainted with development and decision.

53. TWX, CPDC 21902, CG USAFSS to DIRINTEL, 16 May 1952. s.d. 21.

54. Ltr, USAFG to CO 6910th SG, sub.: "Lifting of Restrictions on Turkey Detachment of USAFSS, 25 April 1952. s.d. 22.

55. Ibid.

56. TWX, CX 46, CO 6910th SG to CO 2d RSM, 2 May 1952. s.d. 23.

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At this point, May 1952, the USAFSS Group also indicated, in its instructions to the 2d RSM, that PENN Project would be activated as a detachment of the 136th CSS. Obviously, this was a reflection, though, of the information it had received from this headquarters early in April 1952.⁵⁷

Following the reactivated negotiations of April-May 1952, the project activity and control remained status quo until late September 1952. Then the Deputy Chief of Staff, Operations, for the Commanding General, USAFSS, to some extent attempted to clarify and delegate the control of Project PENN. On 27 September, the DC/S Operations instructed the Commanding Officer, 6910th Security Group, to maintain operational control and authorized the officer to "take any action necessary to implement this policy as it pertains to 'Project PENN'."⁵⁸ Nevertheless, the control, support, and administrative situation had not been clarified by 1 January 1953. For, late in October 1952, the 6910th Security Group, acting upon the authority granted on 29 September by this headquarters, instructed the 2d RSM to establish the necessary coordination with the Group to implement the new policy, i.e., continue logistic and administrative support of Project PENN, but relinquish operational control to the Group.⁵⁹ In answer to this directive, the 2d RSM wrote

57. 1st Ind (Ltr, USAFG to CO, 6910th SG, sub.: "Lifting of Restrictions on Turkey Detachment of USAFSS, 25 Apr 52) Hq 6910th SG to CG USAFSS, 2 May 1952. s.d. 24 /.

58. Ltr, Hq USAFSS to CO, 6910th SG, sub.: Project PENN, 27 Sep 52. s.d. 25 .

59. Ltr, Hq 6910th SG to CO, 2d RSM, sub.: Detachment HQS USAFSS, 15 Oct 52. s.d. 26 .

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that it had rendered only that logistic support necessary to trans-ship equipment from USAFSS to Project PENN and had effected only temporary procedures for shipment of expendable supplies to the project. The RSM further pointed out that, administratively, it had never been responsible for even the most routine matters. Moreover, the RSM indicated that an account for the project had been established at a USAFE depot. Therefore, it requested the Group to clarify and interpret what constituted logistic and administrative support.⁶⁰

The Group passed the request on to this headquarters late in December. Simultaneously, the Group pointed out that the only administrative control of Project PENN by a USAFSS unit in the European area had been rendered by the Group in the past. This function had been limited to procurement of replacement personnel in Europe, administration of the Airman Proficiency test, and bi-annual classification and audits.⁶¹ To this, Headquarters, USAFSS replied late in January 1953 that a decision would not be made until the site survey in Turkey was completed.⁶²

Concurrently with the Headquarters, USAFSS control delegation action of September 1952, the Deputy Director of Intelligence, USAF visited Turkey and discussed the expansion of USAFSS facilities with the Chief

60. 1st Ind (Ltr., Hq 6910th SG to CO 2d RSM, sub.: Project PENN, 28 Oct 1952) CO 2d RSM to CO 6910th SG, 3 Dec 1952. s.d. 27.

61. 2d Ind (Ltr, Hq 6910th SG to CO 2d RSM, sub.: Project PENN, 28 Oct 1952) Hq 6910th SG to CG USAFSS, 29 Dec 52. s.d. 28.

62. TWX, OIB 90683, CG USAFSS to CO 6910th SG, 27 Jan 53. s.d. 29.

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of JAMMAT. As a result, the Deputy informed SRB on 25 September 1952 that he believed there was a real chance for USAFSS expansion in Turkey though it might require more space both inside (JAMMAT area) and out.⁶³ Further, the Deputy stated that the JAMMAT Chief was willing to accept more USAFSS personnel without further representations with the government of Turkey, and that the American Ambassador, Mr. McGhee, would not pose any serious objection to any reasonable course of action. Accordingly, the Deputy Director of Intelligence recommended that a small group be sent from Headquarters USAFSS to Ankara to arrive at an agreement with the Chief of the Mission concerning the procedures for expansion. Moreover, General Ackerman stated that he believed further consultation with the State Department was not necessary until the Air Force factions agreed among themselves.⁶⁴

The above information was passed on to USAFSS by SRB late in September 1952, and a USAFSS party departed from this headquarters four days later for Ankara to investigate the possibility of expanding Project PENN, a direct result of the information supplied by SRB.⁶⁵ Upon arrival in Ankara, the Deputy Chief of Staff, Operations, USAFSS, readily ascertained that the Chief, JAMMAT was receptive to USAFSS' idea to expand outside JAMMAT, but again reiterated that such a move would

63. TWX, AFSBA 237, AFOIN-C/SR to CG USAFSS, 25 Sep 52. s.d. 30.

64. Ibid.

65. Memo for CG, sub.: Report of Visit to Ankara, Turkey, 21 Oct 52. (EX 4230).

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require that the Turkish Air Force officials be acquainted, training-wise, with the project. However, the JAMMAT Chief indicated his willingness to aid in the expansion of the covert operations to 18 positions, an increase of 14 positions and 100 persons.⁶⁶ In other words, the Chief, JAMMAT agreed to provide necessary building space for the expanded operations and allow two other antennas to be erected; but would not personally approve USAFSS expansion outside the JAMMAT area unless authorization was first obtained from the State Department and Joint Chiefs of Staff.⁶⁷

Consequently, upon return from Turkey, the DC/S Operations, USAFSS recommended to the CG, USAFSS, that action be taken to increase the detachment strength in Ankara and to erect two additional antennas.⁶⁸ The Commanding General agreed with the recommendations (two days later) and the Chief of Staff directed the DC/S Operations to "expeditiously" accomplish the following two moves:⁶⁹

1. Inform Chief, JAMMAT that, in accordance with his approval, USAFSS would increase its strength within JAMMAT to 140 people.
2. Inform General Ackerman that, on the basis of his recommendation, General Arnold's approval, and the DC/S Operations' trip to Ankara, USAFSS

66. TWX, S-285, CO Project PENN to CG USAFSS, 10 Oct 52. s.d. 31.

67. Memo for Record: (Agreements of a conference held 10 Oct 52 at Ankara, Turkey, among representatives from USAFSS, JAMMAT and TUSAFG) 11 Oct 52. s.d. 32.

68. TWX, AFSBA 237, AFOIN-C/SR to CG USAFSS, 25 Sep 52. s.d. 30.

69. Memo, CSS to Col Wildes, su
23 Oct 52. (EX 4230A)

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was going to expand in JAMMAT without reference to the State Department.

The latter instructions were completed before the end of October. For, on the 31st of October, USAFSS explained its proposed expansion of Project PENN to General Ackerman and requested his opinion. In addition, this headquarters suggested to General Ackerman that he informally approach an appropriate State Department authority, preview the proposed expansion of Project PENN and obtain an informal reaction so that USAFSS could acquaint General Arnold with the pending decision and action.⁷⁰ The requested State Department reaction was not supplied by USAFSS until 29 November 1952. At that time, USAF wired the Commanding General USAFSS that:⁷¹

State has considered the proposal to expand the intercept installation at Ankara and after seeking guidance of the Ambassador has decided as follows: A. Turkish officers will be approached formally by the Ambassador with requirement for permission to establish COMINT facility (18 positions) in JAMMAT area. This will apparently be accomplished without recognition of the informal approval of the smaller facility now in operation. B. The foregoing will be accomplished only after arrival of the joint team which will survey areas in Turkey for the purpose of locating sites for intercept facilities.

Although this headquarters first viewed the State Department reaction as inconsistent with previous planning, it was later able to reconcile the approach with USAFSS plans. For, according to information gleaned in a discussion with a member of SRB relative to the State

70. TWX, CCS 23962, CCG to SRB, 31 Oct 1952. (EX 4338).

71. TWX, AFSBA 282, SSO Hq USAF to CG USAFSS, 29 Nov 1952. (EX 4591).

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Department reaction, it was determined that:⁷²

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1. The Ambassador believed that he should not recognize the existence of PENN.

2. The Ambassador believed that, upon the arrival of the site survey team, he could tell the Turks of an immediate requirement which could be met by establishing an 18-position COMINT facility within the JAMMAT area and that these 18-positions would be assumed or absorbed by the 72-position RSM upon establishment.

3. Subsequent to the Ambassador's approach to the Turks, USAFSS could overtly begin building PENN up to 18 positions and, at some opportune time, could take action to eliminate the covert procedures currently in effect. However, this headquarters made its interpretation of the proposed State Department plan of action a matter of record late in December 1952 by indirectly querying Headquarters USAF about the covert build-up of Project PENN to 18 positions in anticipation of a full-fledge RSM operation in Turkey.⁷³

Consequently, the site survey trip was scheduled to begin early in January 1953, and the members of the team were instructed to select a permanent site for the 75th RSM at Ankara.⁷⁴ In essence, a combination of the above factors retarded the build-up of the USAFSS facility in Ankara because the initial action was dependent on the site survey and subsequent recommendations and reactions.

72. R&R, ODC to CCS, sub.: Site Survey in Turkey and Project PENN, 17 Dec 1952. (EX 4699).

73. TWX, OID 24391, CG USAFSS to SRB, 22 Dec 1952. (EX 4741).

74. R&R, OID to ODC

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Locally, the planning for expansion of Project PENN was accelerated somewhat as a result of instructions from the Chief of Staff, USAFSS.⁷⁵ On 31 October 1952, a conference was called to formulate plans for expansion of Project PENN. It was attended by the Deputy Chiefs of Staff, Personnel, Plans, Materiel, Security, Comptroller, the Command Communications Officer, and the Commanding Officer of Project PENN. Tentatively, the officials proposed the following course of action.⁷⁶

1. Command:

a. For all practical purposes, the project will be handled as a detachment of the 14th RSM; although as a unit it will not be assigned to the 14th RSM on orders.

b. The administrative channels to this headquarters will be through Headquarters, 14th RSM and Headquarters, 6960th HSG.

c. The operational channels to this headquarters will be through Headquarters, 6910th Security Group. (This agency already exercised operational control).

2. Personnel:

a. Authorizations will be taken from the TO/E authorizations of the 14th RSM.

b. All personnel will be assigned to the 14th RSM.

3. Materiel:

a. Equipment authorizations will be taken from the TO/E authorizations of the 14th RSM.

75. Memo, CCS to Col Wildes, sub.: Report of Visit to Ankara, Turkey. (EX 4230A).

76. Memo for CG,

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4. Communications:

a. Direct communications circuits to USAFSS units will not be used. Communications channels of JAMMAT, Army and USAF will be used to disassociate the project with USAFSS.

b. Delivery groups, address groups and routing currently in use will be continued.

5. General Administration:

a. Personnel records will be held at the project location and will be maintained by the 1172d FMS. No fictitious entries on records are required. Records of newly assigned personnel will be mailed directly to the Commanding Officer of the project.

b. Reports required will be held to a minimum.

c. Transfer orders for assignment of personnel to duty at Ankara will be issued by Headquarters, USAF. All other orders and personnel action directives will be issued by Headquarters, 14th RSM. This connection with the 14th RSM was not original with this group because the initial spaces had been supplied by that organization.⁷⁷

However, in reviewing the proposed local procedures for expansion, support, and control of Project PENN, the Chief of Staff, USAFSS pointed out the association between the project and this command which was implied in some of the suggested procedures, i.e., logistic and administrative support. The officer viewed the association as being in conflict

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77. TWX, AFOMO-A 57993. Ho USAF to CG USAFSS. 28 March 51. s.d. 72. 58 253

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with the State Department proviso.⁷⁸ Apparently the planners had anticipated removal of the covert restriction on the project as indicated in one of the earlier messages from USAF. At this stage of local activity, the expansion effort, aside from a review of equipment requirements, became inactive, pending the return of a site survey party and subsequent State Department or USAF reaction. The party had departed for Ankara early in January 1953.

Nevertheless, it was evident from various inter-office notes and discussions with individuals concerned that the AFSC's and grades of personnel for the increase had been determined prior to 31 December 1952. Moreover, it had been tentatively determined that the build-up would be accomplished in eight (8) phases and extend over a period of 80 days. Further, the equipment planning activity indicated the Turkey COMINT facility would be composed of 15 CW and 3 R/T positions and 1 RDF facility.

78. R&R, Chief of Staff to DC/S Operations, sub.: Expansion of Project
PENN, 14 Nov 52, s.d. 36.

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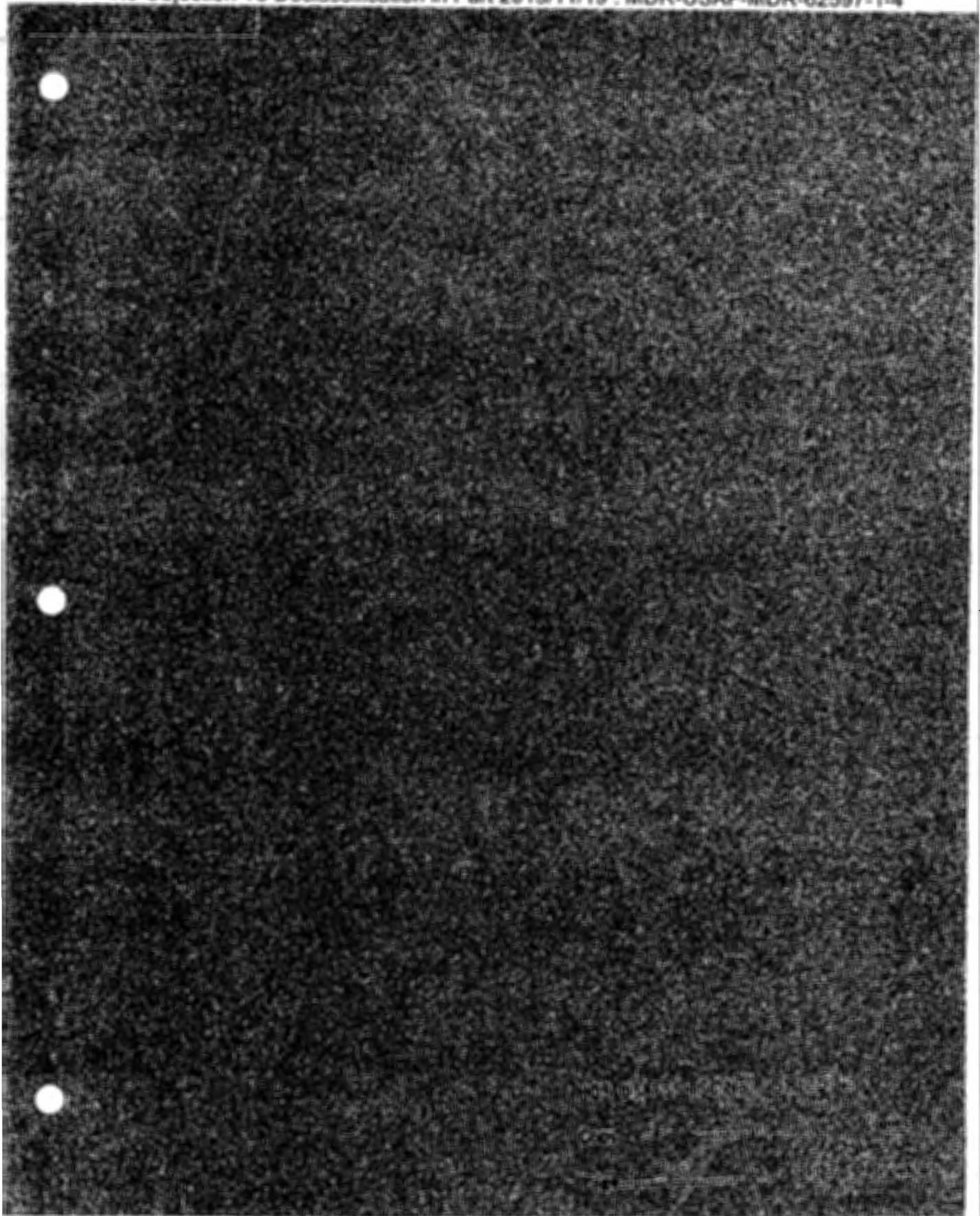
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SUBJECT: TDY Report

TO: ODO (Col Weeks)

19 March 51
Comment No. 1

FROM: MDM
MES

1. Pursuant to instructions contained in paragraph 1, S.O. #26, Hq USAF Security Service, dated 6 February 1951, the undersigned traveled to Darmstadt, Wiesbaden, Germany and Ankara, Turkey for purposes listed in paragraph 2 below.

2. Mission:

a. To coordinate with Commanding Officer, 2d RSM and Brigadier General Williard Lewis, A-2, USAFE, the handling of funds for new construction and/or rehabilitation.

b. To proceed to Ankara, Turkey with Colonel James Weeks and discuss with Brigadier General Alexander, Commanding General AF Groups and Major General Arnold, Commanding General JAMMAT, the feasibility and possibility of establishing a unit of this command in Turkey.

3. Action Taken:

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a. Mission A:

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- (1) A meeting was held in General Lewis's office on 23 February attended by Colonel Weeks and Major Fogg, this headquarters and Major Shean, Captain Labbe, 2d RSM, (Major Pryor was unable to attend), and Captain Lynn, USAFSS representatives in General Lewis's office.
- (2) The question of funds was discussed and General Lewis stated that he would have Captain Lynn investigate and determine if it were possible to use the funds available. It was pointed out that funds were placed in the Budget as a result of his (Gen Lewis) verbal request made to the undersigned in June 1950, on a previous visit.
- (3) Upon return to Frankfurt from Ankara, Capt. Bert Lynn informed the undersigned that it would not be possible to use the dollar funds, inasmuch as current European regulations will not permit use of outside funds. It is feared this practice would upset the German economy.
- (4) General Lewis stated that funds were available for construction of the new Operations Building for 2d RSM and that he personally would arrange for additional funds for the 12th at Landsberg and 41st at Bremerhaven. Cost of building for the 2d, estimated at 250,000 Deutschmarks.

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- (5) Colonel Weeks, in his trip to visit the 10th RSM, has promised to return with any rehabilitation or new construction requirements that are required in England.

b. Mission B:

- (1) Upon arrival in Ankara, Turkey, Colonel Weeks arranged for an appointment with Brigadier General Alexander and explained to General Alexander our mission. The general recalled that Colonel Yost of AFOIN-SR had briefed him relative to this subject: General Alexander called in Colonel Ashkin, Communications Officer, TUSAFG and directed him to assist Colonel Weeks and the undersigned, in the accomplishment of our mission.
- (2) Colonel Ashkin furnished the team with such information as he had relative to communication facilities available and called in Lt. Col. Elser, Signal Corps Communications Officer for JAMMAT. Colonel Elser was very helpful, explaining to the team that radio teletype facilities (Army Signal Corps) were available to Asmara and thence either to Wiesbaden, Germany or to USA. He stated that the lines could handle 30,000 to 40,000 additional groups daily without trouble.
- (3) The matter of radio reception in various parts of Turkey was discussed with Col. Elser. He said that to the best of his knowledge, Ankara offered the best reception possibilities. He discussed the MARS station operated under his jurisdiction and told Colonel Weeks of the various calls he had received from all around the world. This station is using a single rhombic antenna beamed on Washington, D.C. Colonel Elser further stated that he operated a transmitter at the port city for Adana, Turkey, located on the Mediterranean Sea and at times, due to the rocky, mountainous terrain surrounding Adana area. The team was particularly interested in Adana inasmuch as it will have the longest runways and over \$5,000,000.00 of USAF funds are to be spent there, in addition to MDAP funds.
- (4) The question of logistic support and housing at the outlying stations, were discussed with Col. Elser and Col. Ashkin. We were informed that it was very poor. The USAF And Army personnel training the Turks at the outlying stations, are taken to the sites on Monday by C-47 and picked up Friday and re-

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turned to Ankara. It is very difficult to obtain feed and quarters at these sites.

- (5) Wednesday PM, 7 March: We again discussed the siting (location) with General Alexander pointing out to him the information received from Colonels' Elser and Ashkin. The general made an appointment with Major General Arnold, Chief of the mission, for 0900 hours Thursday, 8 March.
- (6) Colonel Weeks and the undersigned visited Etimesut Airfield approximately 17 kilometers east of Ankara, with a view toward installation of a D/F and a location for a permanent site when and if, possible. The airfield itself, is on a plateau but bounded on two sides by additional higher ground.
- (7) There are a number of antennae in the area, either civilian or Turkish military. The area tentatively selected is approximately 3 to 4 miles from the nearest antenna (Radio Ankara). The area mentioned above is very flat and is owned by the ~~area~~ Turkish government. It is approximately 100-125 acres in ~~markix~~ area and has access roads on one side and along one end. A portion of this area is shown on attached air-photo. This is the only type map available. It was impossible to obtain other maps as the Turkish government will not permit any maps to leave the country.
- (8) The team met General Arnold on Thursday, 8 March, accompanied by General Alexander. Colonel Weeks explained our mission and gave General Arnold our letter of introduction from General Cabell. We discussed with General Arnold, the information we had received and the General said he would make available to this headquarters, approximately 800 sq. ft. in the basement of the JAMMAT building for our use. There is sufficient room in the surrounding area for several rhombic antenna. General Arnold discussed the size of the team with Colonel Weeks. It was decided that approximately 2 officers and 35 airmen would be required at the start. General Arnold stated that he was sure he could obtain permission from General Yamut, Turkish Chief of Staff, for that number. He further stated that he would say they were, to bolster his own communications, but the men should be officially listed as a part of the Air Force component (TUSAFG) of the mission. Sixty days was stated as the earliest it would be possible to bring people in.

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- (9) General Arnold stated that he did not discuss the entrance of a full squadron with General Yamut at this time. Discussion of this type would require General Yamut to obtain permission from Turkish Parliament. General Arnold felt this would be no problem but the Turkish Parliament would want our State Dept. to sign a mutual defense agreement with them as the price of admission of the squadron. General Arnold stated that our government was not in a position to do this and did not want to discuss it at this time. General Arnold again stated when we left, that he would see General Yamut that afternoon and inform us of his decision.
- (10) General Arnold called General Alexander at approximately 1400 hours, 8 March 1951 and stated that permission for the detachment was given. He later told Colonel Weeks that we were not bound exactly to the two officers and thirty-five airmen but could deviate as much as 10 to 10% if required.

4. Recommendations:

a. Recommend that a detachment be formed and sent to Ankara, Turkey. The personnel for this detachment should be carefully selected inasmuch as they will make their own arrangements for mess and quarters. Any improper action by the personnel would reflect upon the Air Force and jeopardize the mission of the unit.

b. Recommend that an officer from the Detachment be sent to Ankara as soon as possible to make arrangements with JAMMAT to take over area mentioned above, and to get started whatever rehabilitation work (electrical, windows barred, etc.) necessary. This headquarters to request Headquarters, USAF to transfer funds to JAMMAT for this work from Rehabilitation Funds (\$500,000.00 in 2d Supplement to FY 1951 Budget.

c. That, if approved by Commanding General, USAFSS, a letter be written to JAMMAT finalizing and approving above mentioned tentative arrangements.

L. W. FOGG
Major, USAF
Chief, Engineer.

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MEMORANDUM TO BRIGADIER GENERAL E. H. ALEXANDER
CHIEF, TUSAFG
JAMMAT, Ankara, Turkey

1 March 1951

1. The following is a resume of those tacit agreements which were arrived at:

a. Ankara seems the most suitable location for our activity. It is the center of U.S. activities in Turkey, a situation which allows the maximum of physical security as well as ready support both administratively and logistically. Ankara further provides satisfactory accommodations for personnel both from the standpoint of housing as well as rationing.

b. The unit will be located within the present JAMMAT headquarters building. Approximately 800 square feet of floor space will be required. All windows to the activity must be barred, and it is extremely desirable to have one entrance to the activity.

c. The number of personnel will not exceed two (2) officers and thirty (30) airmen. They will be attached to TUSAFG for local administration and supply; however, the activity will operate as an independent entity with respect to its primary mission. This independence will not be construed in any manner as permitting actions or operations that would be prejudicial to the U.S. Mission.

d. The USAFSS has funds available which can be used for any modification necessary to remodel the area set aside within JAMMAT Headquarters building for this activity. If at some future date new construction is required for this activity, funds in the amount of \$1,418,000.00 are available. This is no year money; hence, its obligation will tentatively be held in abeyance.

e. AD/F station will probably be activated within this project. Its location at Etimesgut airport seems to be most desirable not only from a standpoint of operation but also for cover. Ostensibly it can be an "aid to navigation", and actually the set can be used in emergency for a lost aircraft coming into the area. The small number of flights coming into the area would not interfere with normal operations.

f. The USAFSS will furnish and maintain all of its operating equipment. Some initial help may be required from local sources for erection of antenna, wiring of power, lighting fixtures, etc., but otherwise the unit will be self-sufficient.

g. The activity will operate its own cryptographic facilities, but the communications facilities of JAMMAT will be used in toto for the passing of traffic to and from outside points. It is estimated

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Memo for Gen Alexander (Cont)

that the traffic load from the activity may reach a peak load of 40,000 groups at times; however, the average load will be in all likelihood around 10 to 15 thousand groups per day.

h. Future expansion of the activity will be contingent upon diplomatic arrangements between the two governments concerned. As to when the activity might expand is, for the moment, indeterminate. USAFSS may feed personnel into Ankara for this project at any time henceforth within the overall ceiling as set forth in par. 1c, above.

i. CG, USAFSS will keep the Chief, TUSAFG advised as much in advance as possible as to when personnel and equipment are scheduled to arrive together with any other information pertinent to the successful operation of the activity.

/s/t/ JAMES L. WEEKS
Colonel, USAF

HQS USAFSS TSC No 58 263

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CG USAFSS BROOKS AFB TEX

221939Z March 51

DIR INTEL HQ USAF
WIESBADEN GER

ROUTINE

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CITE ODO SZ 458 PD FOR LEWIS FROM LYNN PD DISCUSSING WITH YOU
HERE PLANS AFFECTING UNCLE SUGAR ABLE FOX SUGAR SUGAR IN EUROPE YOUR
COMMENTS REQUESTED PD QUOTE WITH ADVENT OF OPERATION OF TENTH RADRONMO
COUPLED WITH THE EARLY IMPLEMENTATION OF TWELFTH TOGETHER WITH FACILITIES
IN TURKEY THE NEED FOR A CENTRAL COORDINATING POINT HAS BECOME OBVIOUS PD
THE FUTURE EXTENT AND SHAPE OF THIS COORDINATING FUNCTION IS NOW UNDER
STUDY BUT FOR THE INTERIM PROPOSE TO DESIGNATE THE SECOND RADRONMO
AS THE SENIOR SQUADRON FOR THE EUROPEAN DASH MEDITERRANEAN AREA PD UNDER
THIS ARRANGEMENT THE SECOND RADRONMO WOULD IN GENERAL BE THE COORDINATING
AGENCY TO WHOM YOUR HQ WOULD LOOK FOR ALL UNCLE SUGAR ABLE FOX SUGAR
SUGAR ACTIVITIES WITHIN GENERAL NORSTADS COMMAND AREA PD PROPOSE FURTHER
TO PLACE LT COL JACK VAN TUIL ABLE OBOE FIVE FIVE NINE FOUR TWO FIVE TO
COMMAND THE SECOND RADRONMO PD BELIEVE PRYOR HAS EARNED AS RESULT OF
JOB WELL DONE BY HIM REASSIGNMENT TO THE STATES PD WE ARE IN DIRE NEED
OF FIELD EXPERIENCE HERE IN HQ AND PLAN TO PUT PRYOR IN CHARGE OF CONTROL
DIVISION HERE PD CONTEMPLATE BRINGING PRYOR BACK AS SOON AS PRACTICABLE
WITH VAN TUIL COMING AROUND MIDDLE APRIL PD ALSO PLAN SENDING VAN TUIL
FOR TDY IN EARLY MAY TO TURKEY TO ASSIST THAT ACTIVITY GETTING UNDERWAY
PD BELIEVE MAJOR SHEAN THOROUGHLY COMPETENT TO OPERATE SQUADRON IN VAN
TUILS ABSENCE UNQUOTE WITH RESPECT TO MY VISITING YOU CMA COL WEEKS HAS
APPRISED ME OF YOUR EXCHANGE OF CORRESPONDENCE WITH GENERAL CABELL PD

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221939Z March 51 Continued

I AM MOST ANXIOUS TO HAVE THOROUGH DISCUSSION WITH YOU ON WHOLE
MATTER OF UNCLE SUGAR ABLE FOX SUGAR SUGAR ACTIVITIES IN EUROPEAN
THEATER BUT PRESSURE OF OTHER MATTERS HERE IN MY RECENT ASSIGNMENT
OF COMMAND UNCLE SUGAR ABLE FOX SUGAR SUGAR HAVE REGRETTABLY PREVENTED
MY SEEING YOU SOONER PD I WILL WRITE YOU IN A FEW DAYS IN MORE DETAIL
AS TO MY FORTHCOMING PLANS

JAMES L. WEEKS, COLONEL, USAF

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/s/ORVILLE LAIRD, COLONEL USAF

DIRECTOR OF OPERATIONS

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0004

BRIEFING GUIDE FOR THE HONORABLE GEORGE WADSWORTH

AMBASSADOR TO TURKEY

SUBJECT: (Top Secret) Deployment of Air Force Detachment to Turkey
Under Auspices of JAMMAT,

The following questions presented by the Department of State require answers only as a background against which to reach a decision on the feasibility of maintaining the project covertly within the framework of JAMMAT. The State Department desires that these questions and prepared answers be brought to the attention of the Ambassador with a view toward obtaining his comments and recommendations on the feasibility of the project. The questions listed below do not necessarily cover all the problems involved but should be considered as illustrative of the general scope of the Department of State's requirements for information. The Department does not question the importance of the projected operation and its objectives.

1. Will the operation be concentrated in Ankara?
 - a. If not, where will its component parts be located?
 - b. If so, will it be centered in one building? What type of building? What floor?

The operation of this unit will be concentrated in toto in Ankara. It will be located in the same building in which Headquarters JAMMAT, is situated. This building is of heavy rock-masonry construction and is four stories high, including the basement. The USAFSS activity has been allocated space in this basement area.

2. Will the equipment
will the rooms be grouped

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The intercept equipment together with the necessary cryptographic equipment will be situated in one composite unit. Approval was given by Chief, JAMMAT, to effect such interior modification as necessary to provide proper security for the unit. This will provide one entrance only to the area with all other possible access points being blocked off. Admittance through the one access door is to be so arranged so as to permit admittance by personal recognition only, and an inter-outer door will be constructed so as to negate the possibility of an individual standing in the hallway looking into the operating room upon entrance into the area by a third person.

3. Will the operations room or rooms be in the midst of other radio communications facilities?

Within the building itself, the USAFSS activity will not be in the midst of other communications facilities; however, the Mission operates a rather elaborate amateur station, field-tactical radio station, and communications center immediately above the area on the second floor; hence, antenna lead-ins, wiring, etc., will be readily associated with the Mission's communications activities from the standpoint of an outside observer.

4. Is access to the area in which the operations room is to be placed restricted to JAMMAT personnel only?

Access to the general basement area is restricted to JAMMAT personnel; however, no problem will exist in confining admittance to the immediate area

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This can be accomplished, for example, by closing off the access hallway leading to the actual rooms wherein the activity will be situated.

5. The Air Force memorandum notes that access to the operations room will be limited but adds that access to more normal JAMMAT activities would be granted as a matter of course to "interested personnel". Does "more normal activities" refer to communications activities? If so, who are "interested personnel" and does the term include Turks?

A brief outline of the physical location of the communications facilities of JAMMAT, together with an example of flow of traffic is as follows Intercepted information produced by the USAFSS activity will be encrypted into a secure encipher system by USAFSS personnel within the confines of the operations rooms. After the encrypted teletype tapes have been prepared, they will then be hand-carried up to the second floor for transmission via the Mission's communications network. While ostensibly the Mission's communications network functions as a training medium for Turkish operators, it is in fact a tributary of the Army's worldwide communications system. It ties in directly to the tape relay center of the Army at Asmara, and direct circuits out of Asmara connect both to Heidelberg and to Washington. Hence, outside personnel -- i.e., non-AFSS personnel--would have access only to the encrypted information which would be of no value. Thus, the statement "access to more normal JAMMAT activities" refers to the Mission communications center, acce

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In the event that unauthorized personnel were to be able to enter the Mission's communications center, no compromise of the AFSS activity could result.

6. Will the authorized personnel allowed to enter the operations room be confined to the staff of the project? If not, who else would be permitted to enter?

Only those people assigned to the USAFSS project will be given access to the actual operating area. It is suggested that the Chief, JAMMAT, and his Air Force Deputy must of necessity be granted permission to have access to the area. G-2, U. S. Army, has indicated that they do not consider the "need to know" applies to the Chief, JAMMAT, at this time. As soon as the AFSS unit becomes operational and begins to produce usable information, the question of re-indoctrination can be raised again.

7. Will the installation operation on a 24 hour basis? AFSS personnel will effect internal security of operations room by armed guards if deemed necessary. The installation will operate on a 24 hour basis.

8. Will a glance at the equipment betray the nature of its use to an informed observer?

Physical arrangements of the "inner-outer door" entrance should prevent an inadvertent opportunity to view the equipment. In any case, observation of the equipment would not betray the nature of its use. Standard commercial and military equipment will be utilized, which is common to communications station.

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9. Will [redacted] a neighboring room betray the nature of the operations?

Headphones will be used exclusively for the reception of signals and the amount of signals audible to a given area by headphones is limited; however, the thick masonry-type wall structure of the building will prevent signals leaking through the confines of the operating area. Further, unless the individual who might happen to hear an occasional leak through of signal were an experienced Russian operator, the over-hearing of such an occasional signal by any other type individual would not arouse any suspicion other than the fact that the activity was a "radio station".

10. Will the operation emit an impulse susceptible in turn to interception?

The operation of the intercept facility will not by any known techniques permit the generation of an impulse which could be susceptible again to interception from an outside point. The encryption of the material will be by what is termed "off line" means; and, therefore, the possibility of transmitting such information on to an outside line in the process of mixing the uncoded teletype and coded key will be obviated.

11. Will the antennas have peculiar characteristics that might identify their precise nature to observers?

At the present time, there are several antennas juxtaposed to the JANMAT Headquarters. One of these antennas is an elaborate rhombic used by the [redacted] three doublet type [redacted]

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by the amateur station, in addition to the existing field net station.

Hence, the erection of one or two more doublet type antennas in the immediate area will not arouse undue suspicion since every effort is being made to portray the USAFSS activity as being an augmentation of existing Mission communications facilities.

12. Will the project have any non-Russian targets?

The project will be devoted exclusively to Russian targets.

13. What is the parent squadron of the project?

From an operational standpoint, the parent squadron will be the Second Radio Squadron, Mobile, USAFSS, in Darmstadt, Germany; however, as will be explained later in paragraph 22 below, the ability of an outside agency to connect the operations of this unit with those of the Second Radio Squadron will be adequately covered. For administrative purposes, the parent unit of this activity will be the 1172 Special Activities Squadron, Bolling Air Force Base, Washington, D. C., a squadron which is the parent unit of all Mission personnel worldwide.

14. What is meant by "other transmitting agencies"?

The term "other transmitting agencies" was meant to be the JAMMAT communications center as referred to in paragraph 5 above.

15. Have steps been taken to assure that traffic relayed to the States in a separate cipher will not be detectable as such?

How effective are these steps?

Arrangements are being made to deliver group both to the project to be used by the

ment will originate electrical messages only to the Second Radio

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Squadron, Mobile, Detachment will be transmitted via the Second Radio Squadron, Mobile; so at best, enemy traffic analysts will note that a new delivery group has appeared, one being assigned to the Ankara area and the other to the European area. Radio transmissions via Asmara feed into Heidelberg and thence by land-line to the Second Radio Squadron at Darmstadt.

16. What arrangements have been made for the pouch relay of traffic?

It is proposed to carry certain limited amounts of special intelligence information in and out of the Ankara area by means of secure cipher — e.g., text of the information will be extracted and encrypted by SIGROD and then transmitted by courier to and from Ankara where it will be decrypted for the use only by the Detachment personnel. Thus, no special intelligence material will pass in the clear over foreign countries.

17. Have steps been taken for priority evacuation of personnel connected with the project?

Arrangements will be made for the evacuation of those personnel who have access to sufficient information, the divulgence of which could compromise the Special Intelligence program. Existing departmental regulations provide for the air evacuation of such personnel and there is an existence within the Mission sufficient aircraft to meet this contingency.

18. Will the SSO who briefs Ambassador Wadsworth be prepared to answer questions re project to the ID e

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The SSO who briefs Ambassador Wadsworth (Col Yost) will be prepared to answer questions regarding the matter as set forth in the above question; however, it is anticipated at this time that there will be no provisions for collaboration between the Embassy ID activities and the USAFSS Detachment.

19. In the course of yesterday's discussions it appeared that General Arnold may have discussed some phases of the proposed project with the Turkish Chief of Staff. If this is so, what was the nature of these conversations and the arrangements which may have resulted therefrom?

While the exact content of the discussion between General Arnold and General Yamut is unknown, Colonel Weeks, the USAFSS officer who originally presented the program to General Arnold, stated that he believed General Yamut would be briefed to the extent that the Mission was increasing its communications program only. Colonel Weeks further stated that there was no doubt in his mind that General Arnold in no way connected this proposed activity with special intelligence functions.

20. Is General Arnold currently cleared for communications intelligence?

General Arnold is not currently cleared for communications intelligence.

21. What does the Air Force estimate is the chance of maintaining this project

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The chance of maintaining this project on a covert basis in the sense of denying either to the Turks or Russians the scope, technique, or success of this project is considered to be very good. The ability to hide the fact there is an additional radio facility located in the JAMMAT building from either the Turks or Russian agents is not considered possible. It is intended that this activity is to be a part of the Mission's augmented communications activities and will not be identified as a unit, by individuals or by function.

22. How will the identity of the personnel attached to the project be disguised?

a. It is suggested that the general administrative policies as set forth below be followed as a means of disguising identity of project personnel:

(1) At no time will reference to the function of Project personnel be made by any member of the JAMMAT Staff when such action would involve other than authorized individuals.

(2) AFSS Detachment personnel will not perform duties outside of the Project except under emergency conditions as determined by the Chief, JAMMAT, and the Chief of the Air Force Group, representing the Commanding Officer of the AFSS Project.

(3) In keeping with the function of command, orders concerning the administration of the Project

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the facilities available to the Air Force Group, JAMMAT. This is construed to include discipline, leave, travel, and other measures required to administer to the Project personnel without reference to their assigned operational responsibilities.

b. Project personnel are to be assigned to the 1172 Foreign Mission Squadron, Bolling Air Force Base, which is normal practice for Air Force JAMMAT personnel. Personnel departing from the ZI will have in their possession a temporary DA AGO Form 20 on which the proper SSN's will be posted in consonance with the overall JAMMAT SSN's established in prior assignments. The permanent Form 20 will be filed in the parent squadron of which the Project is a detachment. It will not be accessible to other than personnel cleared for the Project's activities. Entries will be transferred from the temporary clerical form to the permanent form upon relief from this duty or at such time as the covert nature of the Project can be disposed and the parent squadron can assume direct control.

c. Project personnel will be carried on all personnel lists, rosters and morning reports originating in the Office of the Chief of the Air Force Group as normal JAMMAT personnel.

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THE FOREIGN SERVICE
of the
UNITED STATES OF AMERICA

American Embassy
Ankara, May 24, 1951

TO: George C. McGhee, Esquire
Assistant Secretary of State
Washington 25, D. C.

a. Colonel Weeks conferred with General Arnold, who in turn came to me and explained the proposal and intent of the project. General Arnold was authorized by me to contact the Chief of the Turkish General Staff in order to obtain the necessary permission to increase communication facilities and personnel strength in the JAMMAT Headquarters. General Arnold obtained this permission from the Chief of the Turkish General Staff, and with my consent informed Colonel Weeks that he could advise Washington that insofar as the American Mission was concerned, the installation of the project was approved.

b. Pertaining to the number of personnel involved, I will concur in the increase for JAMMAT, and, in particular, TUSARG, in the numbers as felt necessary by the United States Air Force.

2. In my opinion, I feel that it is entirely possible to cover this activity within JAMMAT, and that no questions will be raised by the Turks or other nationals in Ankara concerning this activity.

3. Further JAMMAT are sufficient unit without c

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SUBJECT: Increased Personnel for Secret Project
Advanced by the Air Force.

4. New Subject. I suggest that JAMMAT similarly, after clearance with Chief of Staff, Turkish General Staff, set up and operate the necessary communications equipment to maintain full MECA service at this post. A simple statement from the Department of State and/or Department of Defense to the effect that no objection is perceived to such action, and that necessary personnel will be supplied, will be ample authority for General Arnold to approach the Chief of the Turkish General Staff to this end.

GEORGE WADSWORTH

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ANNEX "A"

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SUBJECT: Operations

1. Detachment 16 of 136th Security Communications Squadron will function as an ancillary unit of the 2nd Radio Squadron Mobile, Darmstadt, Germany. All exchange of information will be effected by encrypted electrical message and by official courier.

2. Routing of Traffic and Correspondence: All traffic originating outside of the 2nd Radio Squadron Mobile addressed to Ankara, or vice versa, must always be transmitted via 2nd RSM as messages originating outside of the 2nd RSM should never show the routing indications and call signs which have been set up specifically for this purpose, the same being true for traffic originating from Ankara.

	<u>ROUTING INDICATOR</u>	<u>DELIVERY GROUP</u>	
Army, Ankara	Remain as is	Not pertinent	
USAFSS, Ankara	None to be assigned	New one to be assigned*	
Army, Asmara	Remain as is	Not pertinent	
Army, 25x3	Remain as is	Not pertinent	P.L. 86-36 EO 3.3b(3)
USAFSS, Darmstadt	New one to be assgd*	New one to be assigned*	

* These are to be used only for communications between Ankara and Darmstadt.

3. All correspondence destined for 2nd RSM will be addressed to Captain Bert Lynn, Headquarters USAFE, APO 633, c/o Postmaster, New York, New York. The inner envelope will be addressed to the Command or Squadron concerned. The same procedure is applicable when the Commanding Officer, 2nd RSM, initiates correspondence destined for Detachment 16, 136th Security

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Annex "A"; Subj Operations, Security

Communications Squadron. The USAFSS Liaison Office, Headquarters USAFE, APO 633, c/o Postmaster, New York, New York, will be the intermediate stop for all correspondence destined for, or originated by, Detachment 16, 136th Security Communications Squadron.

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I. GENERAL:

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1. The information contained in the following paragraphs is the proposed PLAN "B" which deals with the operational and administrative control of Detachment 16 of the 136th Security Communications Squadron, Brooks Air Force Base, San Antonio, Texas. Detachment 16 will be located in Ankara, Turkey.

2. This plan, it is proposed, will be implemented immediately upon receipt of instructions from Headquarters USAF, Washington, D.C. to Headquarters USAFSS, Brooks Air Force Base, San Antonio, Texas.

II. MISSION: The mission of Detachment 16 of the 136th Security Communications Squadron will be to monitor USAF communications in the Middle East area.

III. PERSONNEL:

1. Detachment 16 will consist of two officers and 39 airmen in accordance with TO & E 1-2236 T.

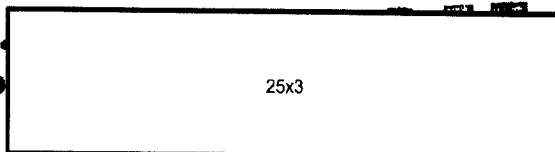
2. Personnel, being assigned to detachment 16 will come from the Table of Distribution spaces allotted Headquarters, USAFSS.

3. Personnel will be assigned on detached service to JAMMAT, permanent change of station with duty station at Ankara, Turkey, and will be shipped, individually, by air to destination. Upon arrival of all personnel in the theatre, a request will be submitted by the detachment commander to the Commanding Officer, 136th Security Communications Squadron, for orders to be published activating detachment 16. Concurrent with the receipt of activation orders from Headquarters USAFSS, personnel will be relieved from

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detached service status; duty station will remain the same.

4. Airmen presently assigned to the 2nd Radio Squadron, Mobile will be placed on detached service to JAMMAT, Ankara, Turkey, with duty station Ankara, Turkey. This will be a permanent change of station.

5. Dummy Forms 20, Service Records, and AFSSN's will be given certain personnel in order that the SSN's will remain on consonance with those normally associated with a detachment of the 136th Security Communications Squadron (See incl. #1). Both types of records will be retained in detachment 16 of 136th Security Communications Squadron. A master file copy of the phony SSN's will be retained in the 136th Security Communications Squadron. Then for promotional or replacement purposes, the AFSSN's can be cross referenced and proper action be effected for replacement or promotional purposes.

IV. ALLOWANCE OF CLOTHING AND INDIVIDUAL EQUIPMENT:

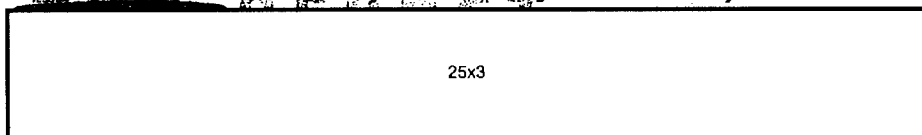
1. Clothing Allowances. Personnel will be completely equipped at home station with individual clothing and equipment as prescribed. Personnel will also be equipped with discretionary items of organizational clothing and equipment prescribed for ZONE III.

V. OPERATIONAL CONTROL:

1. The Commanding Officer, 2nd Radio Squadron Mobile, Darmstadt, Germany, will have operational control of Detachment 16 and will provide all the technical back-up requested by Detachment 16.

VI. ADMINISTRATIVE:

1. Detachment 16 will be attached to the 1172nd Foreign Missions Squadron, Chief, TUSAFG for administration, court martial jurisdiction and logistic support (housekeeping activities). Personnel administration, to



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<u>GRADE</u>	<u>AFSC</u>	<u>NO</u>
T Sgt	20270	4
T Sgt	30173	2
T Sgt	29370	2
		<u>8</u>
S Sgt	20250	3
S Sgt	29352	6
S Sgt	30151	1
S Sgt	70250	1
		<u>15</u>

XI. PHASING:

1. Officers and airmen will be phased into Turkey in accordance with the following schedule:

a. On "D" day initial cadre will consist of:

<u>RANK</u>	<u>NAME</u>	<u>AFSN</u>	<u>AFSC</u>
Major	Dacko, William	6525A	2160
Captain	Asmussen, Carl	AO 564 708	0200
M Sgt	Langenkamp, Arthur B.	38 015 251	70270
M Sgt	Granger, James Y.	18 105 509	29370
* Sgt	Hulsman, Robert B.	11 179 914	30173
Sgt	Burke, Edmund K.	16 320 621	30151
Sgt	Bohn, Frank L.	12 276 566	70250
Sgt	Chambless, Lloyd E.	18 264 369	29352
Sgt	Lisenbee, Jarvis	15 379 097	29352
Sgt	Sly, Donald	16 310 556	29352
Sgt	Brandt, Jerry D.	16 310 443	29352

* From 2nd RSM

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b. Also on "D" day the following key personnel will be placed on TDY with the 2nd Radio Squadron Mobile for a period of Two weeks. Upon completion of TDY, airmen will proceed to Ankara, Turkey.

<u>RANK</u>	<u>NAME</u>	<u>AFSN</u>	<u>AFSC</u>
M Sgt	Coleman, Albert	18 004 037	29370
T Sgt	Gerarde, Francis J.	6 976 502	30173
S Sgt	Wisehart, George R.	16 289 414	29370
S Sgt	Broseker, Ernest E.	33 996 007	20270
S Sgt	Cuneo, William J.	31 366 119	20270
S Sgt	Landreth, Bill	18 344 761	20250
Sgt	Beckham, Donald	14 353 314	29352
Cpl	Viers, Everette L.	15 423 515	29352
Cpl	Riley, Joseph	15 297 510	70250

c. On "D" plus 10 days, the following men will proceed to destination:

M Sgt	Lucas, George H.	33 867 132	70270
T Sgt	Burton, Vernon	16 019 645	29370
M Sgt	Setser, Luster E.	15 224 536	29370
S Sgt	Barthel, George	16 321 950	20270
Sgt	McKinney, Kay	15 421 620	29352
* Sgt	Calkins, Richard M.	13 336 269	29352
* Cpl Wimer, Richard E.		15 288 808	20250

d. On "D" plus 18 days, the following men will proceed to destination:

* Cpl	Gault, Malcom D.	21 019 100	20250
* Cpl	DeLeo, Amil P.	12 247 201	29352
Sgt	Condron, Roger S.	17 278 629	70250

* From 2nd RSM

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- c. On "D" plus 20 days, the following men will proceed to destination:

<u>RANK</u>	<u>NAME</u>	<u>AFSN</u>	<u>AFSC</u>
S Sgt	Munn, R. V.	38 612 702	20270
Cpl	Lynn, William	15 381 576	29352
Sgt	Ellison, Fred D.	34 685 583	29352
* Sgt	O'Berg, Jack L.	17 265 706	20250
Cpl	Roth, Elwood A.	13 273 456	20250
Sgt	Wold, Eldon	19 357 719	29352

- d. On "D" plus 28 days, the following men will proceed to destination:

Cpl	Brown, Louis F.	18 366 921	29352
Cpl	Beauchamp, George R.	13 340 926	29352
Cpl	Ellis, John J., Jr.	12 329 355	29352
Cpl	Fatchett, James R.	17 274 449	29352
* Cpl	Southworth, Richard A.	11 197 018	29352

* From 2nd RSM

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TOP SECRET 0007
Auth: CG, USAFSS
Initials (W.D.)
Date: 19 June 1951

SEMINAR HELD IN OFFICE

OF COLONEL S. OFSTHUN, ON 8 JUNE 1951

PROBLEM:

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To determine the feasibility of ramifications involved in deploying a detachment of the 136th Security Communications Squadron, Brooks Air Force Base, Texas, to Ankara, Turkey vice the original proposal of assigning HQS, USAFSS personnel, permanent change of station, to the Special Activities Wing, Washington, D.C. for covert purposes.

DISCUSSION:

Gen. Roy Lynn, CG, USAFSS, opened the discussion by explaining, in general, the mission of the 136th Security Communications Squadron to the following officers, representatives of their respective staff agencies:

Col. S. Ofsthun	Office, Sec. Defence
Col. F. Yost	Chief, AFOIN S/R
Col. H. Fisher	Chief, Manpower and Organization
Col. H. Towler	Executive Officer USAFSS
Lt Col J. P. Jones	Dir. Mobilization and Plans
Lt Col J. L. Turner	Chief, Special Manning and Plans Pers.
Maj Ruth Briggs	Chief, Overseas Organization and Assignment. OSD
Maj C. E. Northcutt	Asst Chief, Manpower & Organization

The General stated that by deploying this unit as a detachment of the 136th operational, administrative (promotion, rotation and re-assignment) control would be retained by HQS, USAFSS.

It was decided that the personnel assigned to the detachment would come from the Table of Distribution spaces allotted Headquarters, USAFSS

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and Col H. Fisher stated it was no problem to tailor the T/D of a detachment of the 136th to suit the requirements of HQS, USAFSS.

Maj Ruth Briggs stated that all she required was a message from Gen. Arnold, Chief, JAMMAT, requesting an increase of 41 personnel to augment the communications facilities of JAMMAT. With this request in her possession, she would coordinate with Mr. Forbes, a member of the State Department on Middle East Affairs, and obtain a Personnel Authorization Certificate. This certificate is the official authorization for deploying personnel into Turkey.

Upon receipt of the Personnel Authorization Certificate, Lt Col. J. Turner, Chief, Special Manning and Plans (Personnel) HQS, USAF will transmit to CG, USAFSS, by wire, an administrative instruction directive outlining in detail the procedures for HQS, USAFSS to accomplish in assigning personnel to Turkey.

It was decided that personnel will be assigned on detached service to JAMMAT, permanent change of station, with duty station at Ankara, Turkey, and attached to the Chief, TUSAFG for administration. Personnel assigned to the detachment will be shipped, by air, individually. Upon arrival of all personnel in Turkey, a request will be submitted by the detachment commander to the Commanding Officer, 136th Security Communications Squadron, for orders to be published activating Detachment 16. HQS, USAFSS would be responsible for the accomplishment of fictitious personnel records so that AFSSN's of the assigned personnel would be in consonance with the AFSSN's of personnel in a detachment of the 136th Security Communications Squadron.

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Col F. Yost, AFM 574, objected to the above mentioned proposals because the original intent was to assign HQS, USAFSS personnel, permanent change of station, to the 1170 Foreign Missions Group, Ft. Myer 8, Virginia; thereby revealing no association of this unit with HQS, USAFSS or 2d RSM. He reiterated that negotiations for land and base rights with Turkey would have to be reopened.

Since this will be an Air Force project, funding will be accomplished from open Air Force allotments and in no way will MDAP (Mutual Defense Assistance Pact) funds be involved.

The discussion concluded after it was decided that a request for an increase of 41 spaces to JAMMAT to augment their communications facilities should be initiated by Gen. Alexander, Chief, TUSAFG, through Gen. Arnold, Chief, JAMMAT, to hqs USAF. Gen. Lynn readily agreed to send a TWX to Gen. Alexander requesting Gen. Alexander to initiate the desired message.

CONCLUSION:

Actually there are no complications involved in deploying a detachment of the 136th Security Communications Squadron, Brooks Air Force Base, to Turkey other than self inflicted. All participants in the seminar were in complete agreement that by deploying a detachment of the 136th Security Communications Squadron, the CG, USAFSS would retain complete administrative and operational control of such detachment.

RECOMMENDATION:

It was recommended by the CG, USAFSS, that the plan of deploying a detachment of the 136th Security Communications Squadron into Turkey be pursued.

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DEPARTMENT OF THE AIR FORCE
WASHINGTON

0008

4 September 1951

AFCAG-14

SUBJECT: Movement Orders

TO: Personnel Concerned

Ea of the fol-named USAF off and amn is rel fr dy sta Brooks AFB, Tex; and is asg dy sta Ankara, Turkey, atch Flt "B" (The USAF Gp, Jt American Mil Man for Aid to Turkey), 1172d F/M Sq (MDAP Title II), Hq Comd, USAF, Ankara, Turkey for rat, qrs and admin. Trans of depn listed below concurrently w/mv of off and amn and shpmt of hhld eff and pvt owned veh is auth. Depn will contact nearest mil instl for nec imm prior to dept and will obtain and carry to Turkey an International Health Certificate. Off, amn and depn will rept NLT 3 Oct 51 to Emb Off, PAE, Westover AFB, Mass for trans to dest. A/Pr for off and amn is ET-USA-3D-8875-RF10. A/Pr for depn is ET-USA-3DE-8879-RF-10. Appl for passport for off and depn w/b sbm immed IAW prov of AFR 30-12. Passport Br, MDW, Room 1B874, The Pentagon, Washington, DC, w/b notified dt and place appl was sbm and furn 2 copies of this order. Amn will immed make appl to Clk of nearest State or Fed Court for nec passport and will notify the Passport Br, MDW, Room 1B874, The Pentagon, Washington, DC, by air mail, the dt and place such appl was made fwd w/ notification 1 copy of order effecting trf. At time of appl amn will present 2 copies of order, 2 recent passport type photo and birth certificate to the Court Clk. The Passport Br, MDW, Room 1B874, The Pentagon, Washington, DC, will fwd the passport to the PAE where it w/b given to amn upon his arr for trans. Off and amn will carry 30 passport type photo to Turkey. AFR 35-48 and AFR 35-69 w/b complied with and imm dir therein w/b accomplished immed. Apropr equip w/b secured at home sta. Mil unif w/b taken and winter unif w/b the new AF blue type. 15 DDALV at address indicated. Amn and off are auth to carry civ clo for wear during off dy hr only. Civ clo is not auth to be purchased at Govt expense. S/R, A/P, and MPR w/b hand carried by MAJ WILLIAM DACKO, 6525A, USAF, to Turkey. Excess bag by water w/b sent c/o PTO, NYPE, Brooklyn, N.Y. All mail w/b addressed to show gr, name, AFSN, The USAF Gp, Jt American Mil Man for Aid to Turkey, APO 206A, c/o Postmaster, New York, NY. Tvl by mil acft, mil, naval or coml surf carr, coml rail and/or bus is auth. Tvl auth by coml carr of fggn registry when required for the accomplishment of the mission. TPA. If tvl is performed by TPA 8 days tvl time auth. WP. PCS. TDN. 5723500 248-341 P 533-02, 03, 05, 07 S 99-999

HQS USAF'S TSC No 58 253

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MAJ WILLIAM DACKO, 6525A - delay e/r address: 92 Roanoke Rd, Mattapan, Mass (wife) Mrs. Willie M. Dacko; daughter, Dona S Dacko, age 4 yr; and daughter, Kay L Dacko, age 18 mo - now at 120 Christine Dr, San Antonio, Tex)
CAPT CARL E ASMUSSEN, AO564708 - delay e/r address: RFD 2, Douglas, Kans (wife, Mrs Deloras R Asmussen; and son, Roger K Asmussen, age 3 yr - now at 607 W Winnepeg St, San Antonio, Tex)
SGT ARTHUR B LANGENKAMP, AF38015251 - delay e/r address: Box 50, Rt 3, Tulsa 15, Okla.
SGT JAMES Y GRANGER, AF18105509 - delay e/r address: 417 W Woodlawn, San Antonio, Tex (wife, Mrs Betty B Granger; daughter, Donna L Granger, age 9 yr; and son, Alpheus E Granger, age 10 yr - now at 417 W Woodlawn, San Antonio, Tex)
SGT JERRY D BRANT, AF16310443 - delay e/r address: 1419 Cumberland Ave, Evansville, Ind
SGT FRANK L BOHN, AF12276566 - delay e/r address: 123 St, S, Ozone Park, NY
SGT EDMUND K BURKE, AF16320621 - delay e/r address: Rt 1, Charlevoix, Mich
Sgt DONALD R SLY, AF 16310556 - delay e/r address: Rt 3, Rockport, Ind
CPL LLOYD E CHAMBLESS, AF 18264369 delay e/r address: Rt 4, Segne, Tex
CPL JARVIS LISENBEE, AF 15379097 - delay e/r address: Box 553, Baxter, Ky

BY ORDER OF THE SECRETARY OF THE AIR FORCE:

J. A. Bruner
J. A. BRUNER
CWO, USAF
Asst Air Adj Gen

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HQS USAF ISTC NO 58 285

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SOP NO. 1
28 September 1951
1 of 4 Pages

0009

STANDARD OPERATING PROCEDURE
FOR DETACHMENT 16
136TH COMMUNICATIONS SECURITY SQUADRON

I. GENERAL:

1. This SOP contains procedures with reference to the operational and administrative control of Detachment 16 of the 136th Communications Security Squadron. Detachment 16 will be located in Ankara, Turkey and will be attached to the 1172nd Foreign Missions Squadron, Chief, TUSAFG, for limited logistical support and courts-martial jurisdiction.

2. This SOP will be effective upon activation of Detachment 16 of the 136th Communications Security Squadron.

II. MISSION: The mission of Detachment 16 of the 136th Communications Security Squadron will be to monitor Foreign nations communications as specifically assigned through the 2nd RSM.

III. PERSONNEL:

1. Detachment 16 will consist of 2 officers and 39 airmen.

2. Personnel being assigned to Detachment 16 will come from the Table of Distribution spaces allotted Headquarters, USAFSS.

3. During the movement phase of this project, personnel will be attached to Flight B, 1172nd Special Mission Squadron, 1170th Special Mission Group with permanent duty station Ankara, Turkey for duty with JAMMAT. Upon arrival of all personnel in Turkey, a request will be submitted by the Commanding Officer of the Project to Headquarters, USAFSS for orders to be published activating Detachment 16 of the 136th Communications Security Squadron. Concurrent with the publication of Detachment 16 activation orders, Headquarters, USAFSS will relieve the personnel from attached status and effect their assignment to Detachment 16 of the 136th Communications Security Squadron. Headquarters, USAFSS will also take necessary action to attach Detachment 16 to an organization in Turkey for limited logistical support.

IV. ALLOWANCES OF CLOTHING AND INDIVIDUAL EQUIPMENT: Personnel will be completely equipped at home station with individual clothing and equipment as prescribed.

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SOP NO. 1
28 September 1951

V. OPERATIONAL CONTROL: The Commanding Officer, 2nd Radio Squadron, Mobile, Darmstadt, Germany, will have operational control of Detachment 16 and will provide all the technical back-up requested by Detachment 16.

VI. ADMINISTRATIVE: Detachment 16 will be attached to the 1172nd Foreign Missions Squadron, Chief, TUSAFG for certain types of administrative and logistic support as pertains to housekeeping activities. This organization will also exercise courts-martial jurisdiction. Personnel administration, to include promotions, and strength accountability will remain a responsibility of the 136th Communications Security Squadron.

VII. LOGISTICAL SUPPORT: The Commanding Officer, 2nd Radio Squadron, Mobile, will furnish the necessary specialized logistical support for Detachment 16. See Sections I and VI for normal logistical support.

VIII. COMMUNICATIONS CHANNELS: Direct communications pertaining to administrative matters, is authorized between Detachment 16 and 136th Communications Security Squadron. The Commanding Officer, Detachment 16, is also authorized direct communications with the Commanding General, USAFSS, the Commanding Officer, 6910th Security Service Group and the Commanding Officer, 2nd RSM.

IV. FUNDING: Funding will be accomplished in accordance with pertinent USAF and USAFSS Letters and Regulations.

X. PERSONNEL STRENGTH:

1. The following personnel strength will be authorized for Detachment 16. Spaces and grades will be taken from authorized command allotments and will be reflected on T/D 15-7.

<u>GRADE</u>	<u>OFFICERS</u>
Major	2160
Captain	0200

<u>GRADE</u>	<u>AIRMEN</u>
M Sgt	29370
M Sgt	70270
T Sgt	20270
T Sgt	30173
T Sgt	29370

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SECURITY INFORMATION

SOP NO. 1
28 September 1951

<u>GRADE</u>	<u>AIRMEN</u>	<u>NO.</u>
S Sgt	20250	3
S Sgt	29352	6
S Sgt	30151	1
S Sgt	70250	1
		<hr/> 11
Sgt	20250	2
Sgt	20352	12
Sgt	70250	1
		<hr/> 15

XI. PROMOTIONS:

1. All requests for promotions of airmen above grade of Private First Class will be forwarded to Headquarters, 136th Communications Security Squadron for processing, approval and orders in accordance with existing directives.

2. The Detachment Commander may promote to Private First Class on Detachment Orders in accordance with AFR 39-30 and AFL 39-7.

XII. ORDERS: The Detachment Commander may publish Detachment Orders on all functions except those expending appropriated funds, i.e., leaves, furloughs, assumption of command, duty assignments, awarding and changing of AFSC's, when approved by the Classification Board having jurisdiction.

XIII. REPORTS:

1. The following listed reports will be submitted to Headquarters, 136th Communications Security Squadron:

- (a) Morning report.
- (b) Combat Readiness Report (by electrical means).
- (c) Cost Control

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SOP NO. 1
28 September 1951

2. The following listed reports will be submitted to the
Commanding Officer, 1172nd Foreign Missions Squadron, Chief, TUSAFG:
Morning report (info copy)

BY COMMAND OF BRIGADIER GENERAL LYNN:

1 Incl
Annex "A" to S.O.P. No. 1, Det 16

ORVILLE LAIRD
Colonel, USAF
Deputy Chief of Staff, Operations

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STANDARD OPERATING PROCEDURE
For DETACHMENT 16
136TH COMMUNICATIONS SECURITY SQUADRON

Annex "A"
28 September 1951
1 of 1 pages
SECRET
Auth: CG, USAFSS
Initials (WH)
Date 4 Oct 51

1. Detachment 16 of 136th Communications Security Squadron will function as an ancillary unit of the 2nd Radio Squadron, Mobile, Darmstadt, Germany. All exchange of information will be effected by encrypted electrical messages or by official courier.

2. All non-electrical communications going to or emanating from Detachment 16 will be dispatched via official courier pouch. In no instance will international postal facilities be utilized. All correspondence or packages will be addressed as follows:

Commanding Officer, USAF Group
American Mission for Aid to Turkey
ATTN: Major William Dacko
APO 206, c/o Postmaster
New York, New York

3. All electrical communications for Detachment 16 will be addressed to the Commanding Officer, 2nd RSM and will include passing instructions in the encrypted text. These instructions will read substantially as follows:

Pass to Major William Dacko, Detachment 16, Ankara, Turkey.

4. All electrical communications originated by Detachment 16 will be transmitted via existing Army Communications circuits and will utilize routing and delivery groups which are being assigned to the 2nd RSM and Detachment 16 for use only on this specific circuit links. The procuring of these peculiar routing indicators and delivery groups will be the responsibility of the Commanding Officers, 2nd RSM, and Detachment 16.

BY COMMAND OF BRIGADIER GENERAL LYNN:

ORVILLE LAIRD
Colonel, USAF
Deputy Chief of Staff, Operations.

HQS USAF SEC TEC No 58 253
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ODC 322

Oct 1951

SUBJECT: Deployment of Project PENN

TO: Commanding Officer
6910th Security Group
APO 633, c/o Postmaster
New York, New York

1. Final approval of deploying USAFSS intercept personnel into Turkey has been effected by all concerned agencies in Washington D.C.

2. In conformance with the desires of the Commanding General, the ultimate aim was to effect deployment of intercept personnel and still retain operational, promotional and assignment control at Headquarters, USAFSS.

3. During the movement phase of this project, 2 officers and 39 airmen will be attached to Flight B. 1172nd Special Missions Squadron, 1170th Special Activities Group, Fort Meyer 8, Virginia, with permanent duty station at Ankara, Turkey, for duty with JAMMAT. The special orders making this assignment will be issued by the Air Adjutant General, Washington, D.C. and should be considered as an instrument necessary to gain entrance for AFSS personnel into Turkey without becoming involved in State Department and Diplomatic channels as Turkey is a sovereign nation. The 1172nd Special Missions Squadron will require an informational copy of the morning report. The commanding Officer, Project PENN, will accomplish this responsibility.

4. Shipment of personnel into Turkey will be effected in increments. The first group consisting of 2 officers, 8 airmen and 8 dependents are scheduled to depart Westover Air Force Base, Mass., on or about 3 October 1951. The second increment consisting of 9 airmen and 4 dependents will depart Westover Air Force Base, Mass., on or about 9 October 1951. The third group will depart POE, Camp Kilmer, New Jersey on or about 15 October 1951, by surface transportation.

5. Necessary orders with a security classification of "restricted" have been issued by The Air Adjutant General, Washington, D. C. assigning personnel from Brooks AFB, Texas to JAMMAT, Ankara, Turkey; thereby no revelation has been made indicating the organization in the U.S. from which these personnel were transferred.

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ODC 322, Subject: "Deployment of Project PENN" P. Es

6. Airmen earmarked for Turkey and presently assigned to the 2nd RSM have been reassigned to Headquarters, USAFSS per paragraph 1, Special Orders 144, Headquarters, 2nd RSM, dated 10 September 1951. The Air Adjutant General, Washington, D.C. has issued necessary orders reassigning the airmen in question from present duty station, APQ 175, c/o Postmaster, New York, New York, to Flight B, 1172nd Special Mission Squadron. These orders were air-mailed to the 2nd RSM by this Headquarters on 27 September 1951. These orders make no reference to the name of the specific organization from which the airmen are being transferred.

7. Concurrent with the arrival of all personnel in Turkey, Major William Dacko, Commanding Officer, of the unit, will submit a request to this Headquarters, Attention: DCS/Personnel, for orders to be published activating Detachment 16 of the 136th Communications Security Squadron at Ankara, Turkey. This Headquarters will also take all necessary action to transfer Security Service personnel at Ankara to Detachment 16. It will also accomplish the necessary actions to attach Detachment 16 to some organization in Turkey for the required limited logistical support and courts-martial jurisdiction.

8. Policy letters emanating from Headquarters, 136th Communications Security Squadron will not be considered as directive upon Detachment 16, unless specifically indicated. The delineation of responsibilities and operational procedures as pertain to Detachment 16 are outlined in S.O.P. for subject Detachment (see inclosure 1).

9. Communications, both electrical and non-electrical, to and from Detachment 16, will be handled as outlined in Annex A to S.O.P. No. 1 for Detachment 16 (see inclosure 2).

10. Fictitious records will not be required to cover AFSC's during the movement phase as there are other units presently utilizing the 1172nd Foreign Mission Squadron as a cover and this detachment will be considered in the same category.

11. It is desired that the Commanding Officer, Detachment 16 be furnished a list of reports required by your Headquarters, i.e., Equipment status, Communication Equipment Failure, etc. It is expected that vehicle maintenance will be performed by the Consolidated Motor Pool; thereby eliminating the forwarding of a Vehicle Status Report to your Headquarters.

12. Headquarters, AFSS has initiated a letter to USCIB requesting permission to forward code-word material into Turkey. Pending receipt of official approval to forward code-word material, all technical back-up will be accomplished by electrical transmissions.

13. It is su
45 identification

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ODC 322, Subject

14. It is desired that necessary action be initiated to move all equipment destined for Project PENN.

15. Upon arrival in Frankfurt, Germany, Major William Dacko will contact you and attempt to resolve any problems that are presently not settled.

16. It is desired that the indoctrination of all airmen assigned to Project PENN be accomplished prior to their departure from the 2nd RSM.

BY COMMAND OF BRIGADIER GENERAL LYNN:

2 Incls

1. S.O.P. No. 1, Det 16
w/Annex "A"
2. TD 15-7

WILLIAM T. SMITH
Colonel, USAF
Chief of Staff

cc: CO, 2nd RSM

HQS USAFSS TSC No 58 253

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AMERICAN MISSION FOR AID TO TURKEY
U. S. AIR FORCE GROUP
ANKARA, TURKEY

27 October 1951

SUBJECT: Status Report #1

TO: Commanding General
USAF Security Service
Brooks AFB, Texas
ATTN: Col O LAIRD, DC/S Operation

HQS USAFSEC TEC No 58 253
Copies 1
Page 27
117 Pages

In accordance with your desire for an initial report, I am submitting this letter.

SECTION I - PERSONNEL

1. After a delay of approximately one week, the majority of personnel of the initial increment departed westover AFB on 10 October 1951. However, Sgt Edmund K Burke, AF16320621, PAFSC 29352, was unable to depart due to hospitalization. His illness was diagnosed as possible rheumatic fever and the doctors would not release him until further observations were made.

2. The records of Sgt E Burke were left with him so as to facilitate his return to Brooks AFB in the event the board of doctors decided he be placed on limited duty in the states. Should Sgt Burke be returned to Brooks AFB, request action be taken to replace him.

3. Upon my arrival in Wiesbaden, Germany, I reported to Col D Maury and arranged to have key personnel report to 2nd RSM and work with the respective sections to familiarize themselves with 2nd RSM procedures.

SECTION II - OPERATIONS

In as much (sic) as the 2nd RSM is operationally responsible for this detachment, Lt Col Van Tuil called a meeting of all his staff in order to determine what reports would be directive on this detachment. (see Incl 1)

SECTION III - SUPPLY

1. The majority of the equipment planned for tech services has been received with the exception of some antenna equipment. It was decided that the storage problem would be lessened by shipping only a portion of the equipment at this date. It was not possible to store all items in the operations area, therefore, arrangements were made to store less critical items in the hanger at the airfield.

stored outside in the

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USAFSS-TSC No 58 253

Subject: Status Report #

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in the secured operations area.

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2. Delivery of the equipment was effected by eight C-82 aircraft; two arriving on 19 October, three on 20 October and three on 23 October 1951. MATS would not accept phasing plans on the equipment so it was shipped according to their loading plans. All the equipment arrived in excellent condition, except for several boxes that contained damp contents.

3. Because of their non-availability at the 2nd RSM, many items of equipment were not shipped. These items are on back log order and it is felt that our operations will not be hampered in any respect because of the lack of these items: eg, wall clocks, typewriters, etc.

4. Crating is not being removed from equipment until the items are required. One of the first discrepancies noted was that outlets and covers were for duplex type and the boxes were double duplex. Also, no clamps were included.

SECTION IV - ACCOMPLISHMENT AFTER ARRIVAL IN TURKEY

1. Capt C. Asmussen, having arrived in Turkey before me, laid the necessary ground work for the storage of the equipment. However, it was necessary for me to reintroduce myself to the people that were previously zeroed in on the project. I reported to B/Gen E Alexander, Chief, TUSAFG, in proper military fashion and a rehash of the project status was effected.

2. The General reiterated that he would do everything within his capabilities to assist our project. He also desired that security service inform him of any future expansion plans in Turkey. With this information available to him, he would programme for billets, etc.

3. A survey was made of the operational area and as usual the selected operational room was not ready for occupancy. The selected room was full of excess and broken furniture and it required several days for the responsible sections to claim it. The area of the room measures 16' 7" by 28' 8" and is considerably smaller than the expected 20' x 40'. During the past month, soot and smoke have escaped through crevices in a pipe which passes through the operational room. The rehabilitation of the room should remedy the above mentioned situation. Another problem to overcome, is a method of leveling the equipment since the floor has sagged approximately six inches down the center line and is cracking along the walls.

4. In surveying the total amount of equipment delivered to this project, it was decided that this area would not adequately house both the equipment and personnel. The only solution to the above mentioned problem was to request an additional room.

5. Gen Arnold's staff assistant was in complete accord with my request and informed me to start the Navy wholeheartedly

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USAFSS TSC No 58 253

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Subject: Status Report #1

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6. Maj Gen W Arnold, Chief, JAMMAT, arrived in Ankara on 23 October after spending a few days on a successful hunting trip. On the following day, I accompanied Gen Alexander to brief Gen Arnold as to the status of the project.

7. Maj Gen W Arnold ordered his special assistance staff officer to give this detachment a high priority as pertaining to the rehabilitation of the rooms. Soundproofing one of the rooms is desirable because of the carrying of voices and reverberations from the CSP (2900) during non-duty hours. This will take an additional two weeks to accomplish.

8. It is planned to locate the code room and supply and maintenance in the room with the sagging floor. The operational and administration section will be located in the smaller adjacent room. A 10" x 18" hole will be cut through the adjoining walls for the express purpose of passing material, thereby eliminating any need to traffic the corridors.

9. This physical plant arrangement is desirable in order to isolate the radio operations from the loud noise generated by the tape perforating machines. It is also desirable to move maintenance from the vicinity of the operating receivers so that spurious oscillations will not interfere with calibrating receivers.

10. A survey was made of the Elimesgut airfield for the locating of the D/F site. The selected tentative location is approximately 400 yards from the closest obstruction. However, more information must be obtained as that area has appearances of being endangered by standing water during the rainy season. A range of low mountains lie between the airfield and proposed targets.

11. In accordance with the desires of General E Alexander's Chief of Staff, Colonel W Brown, I am writing a staff study on the "locating of a D/F site on Etimesgut Airfield." This study will be presented to the Turkish Air Staff for approval. It is expected that the study will meet with your immediate approval.

(1) ANTENNA FIELD

1. A double doublet antenna is being erected vice the original proposal of three sloping V's. There is not enough space for the erection of the sloping Vee's. We will be required to route the transmission line under the present rhombic antenna, one power line and over the major road into JAMMAT.

2. The above mentioned routing violates good ANTENNA procedure and to overcome this problem, it is planned to use RG-12 instead of the four (4) wire transmission line. The shielding of which should counteract some of the noise pickup.

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Subject: Status Report #1

3. The JAMMAT MARS station is utilized practically 24 hours each day; also, radio transmissions have increased 300% since the original plans were initiated for the implementation of project PENN.

(2) ELECTRICAL CIRCUIT STATUS

1. A check with the electrical engineers revealed that the present circuits are overloaded and it may be necessary to install a separate electrical circuit.

2. The engineers objected strenuously to our additional loading of the same circuits because of the daily power breakdowns. There is another building circuit available and the Turks are using maximum political pressure to obtain this circuit for us. This may turn out to be a time consuming problem.

3. The present circuits cannot adequately handle our equipment. This fact has been borne out by the operation of a small circular saw in the adjacent room. Whenever the saw operates, it causes the circuit breakers to open every two or three minutes.

(3) SECURITY COURIER STATUS

I delved into the security courier system and found it to be practically the same as the diplomatic pouch system. Arrangements were made to accept and deliver all classified correspondence direct to the American Embassy. This arrangement eliminates the requirement for our correspondence to process through the JAMMAT message center; thereby, precluding any outside curiosity.

Correct mailing address is:

Chief, TUSAFG, JAMMAT HQS USAFES TSC No 58 253
ATTN: Major W. DACKO
APO 206-A c/o Postmaster
New York, New York

(4) MISCELLANEOUS

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1. Although the housing situation is somewhat critical, the majority of airmen have located excellent billets and are comfortably settled. Their moral appears to be high.

2. Request that Mrs. Burke, of ODD, be notified to forward the non-CW classified documents which she has earmarked for this detachment.

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Subject: Status Report #1

3. The personnel assigned to this detachment have been subjected to a deluge of inquiries as to what their status is and what they are doing in the JAMMAT Building. However, they have conformed to traditional security requirements.

1 Incl
Memo for the Record

WILLIAM DACKO
Major USAF

Info copy to:
CO 6910 Security Group
CO 2nd RSM

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HQS USAFSS TSC No 58 253

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HEADQUARTERS
2D RADIO SQUADRON MOBILE
APO 175 US ARMY

HQS USAFSS TSC No 58 253
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12 October 1951

MEMORANDUM FOR THE RECORD:

1. A meeting was convened by the Commanding Officer, 2d Radio Squadron Mobile, at 1000 hours, 12 October 1951, with interested personnel to discuss the preparations and delineation of responsibilities for Project Penn.

a. Present at this meeting:

Lt Col Jack P Van Tuil, Commanding Officer, 2d RSM
Major William Dacko, Commanding Officer, Project Penn
Major Thomas D Toyn, Communications Officer, 6910th

2. Reports:

a. The 2d Radio Squadron will not require combat effectiveness reports from Project Penn, however an information copy is desired by the 6910th Security Group.

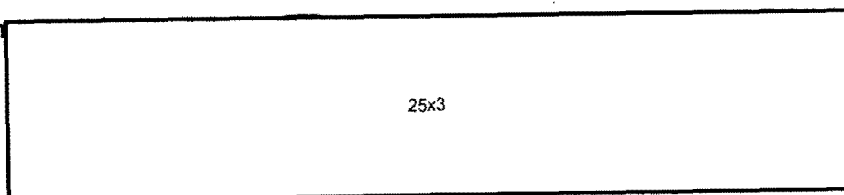
b. Morning Report.

(1) The 2d Radio Squadron will not require this information from Project Penn.

c. Equipment Status Report. (Temporarily not required)

(1) Project Penn will furnish the 2d Radio Squadron an informational copy of this report. The 6910th Security Group desires an initial report of all crypte equipment issued to Project Penn and any

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d. Communication Equipment Failures Report

- (1) Project Penn will furnish the 2d Radio Squadron
an informational copy of this report.

e. Inventory and status Report. (Motorized Vehicles)

- (1) Project Penn will furnish the 2d Radio Squadron
with a copy of this report.

3. LOGISTIC SUPPORT.

a. The 2d Radio Squadron will furnish operational support to Project Penn.

- (1) Mission: Mission will be assigned by 2d Radio Squadron by teletype.
- (2) Identification: Identification will be by applicable book only. Book numbers will be provided by electrical means by the 6910th Security Group, in priority order.
- (3) Traffic Distribution: Traffic is to be edited and transmitted hourly by electrical means to the 2d RSM. Teletype forwarding priority will be consistent with mission priority.
- (4) Mail Addressing:

- (a) All mail will be forwarded by Security Courier to Project Penn and will be addressed as follows:

TO: Chief TUSAFG, JAMMAT

Attn. Major Wm. Dacko

APO 206-A. c/o US ARMY

- (b)

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HQS (USAF) TSC No 53 153

TO: CO 2d RSM

Cop: 1

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AP0 175, c/o US ARMY

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- (c) All correspondence forwarded by Project Penn to the 6910th Security Group will be accomplished by Security Courier and will be addressed as follows:
TO: CO 6910th Security Group
APO 633, c/o USAF
- (5) Reports: Reports will be mandatory as soon as Project Penn is operational.
- (a) DCR: Daily Coverage Reports will not be forwarded by Project Penn. This procedure is subject to change.
- (b) WOR: Weekly Operational Reports will be transmitted electrically each week to 2d RSM for incorporation into the squadron WOR.
- (c) Status: The Monthly Status Report will be forwarded monthly by courier to 2d RSM for incorporation into the Squadron Status Report.
- (d) Bearing (RDF): The D/F Bearing Report will be transmitted daily for inclusion into Squadron D/F - DCR
- (6) Miscellaneous:
- (a) OIC of Project Penn will provide 2d RSM with the geographical coordinates of the D/F site.
- (b) The 6910th Security Group will prepare formats

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(c) The following items will be accomplished by
2d RSM and forwarded within two weeks to Project
Penn:

1. WOR detailed instructions.
2. Status Report (SOP).
3. Editing procedures (Copy).
4. Set up supply procedure for form 63a (R/T
traffic sheet) and operators logs (CW).
5. Instructions for current traffic forwarding.

WILLIAM DACKO
Major USAF

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FROM: 2ND RSM

20 OCT 51

TO: CG USAFSS

INFO: CINCAFE 6910 SCTY GP

CITE: DSO 758

SUBJECT IP PROJECT PENN DETACHMENT DESIGNATOR. FOR OPERATIONAL
PURPOSES THIS DETACHMENT HAS BEEN DESIGNATED USA33-F

CCN: 2294

DTG: 181225Z

HQS USAF STSC No. 50-225

Copy of Pages

Page 8 of 11 Pages

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0013

CG USAFSS BROOKS AFB TEX

TO: SUPPLEMENTAL RESEARCH BR
COLLECTION DIV
WASH DC

CITE CPDC 20052 PD REURMSG SUGAR ROGER MIKE TWO FIVE CMA
LTR REQUESTING REORGANIZATION EFFECTIVE ONE MAR OF ONE THREE SIX CHARLIE
SUGAR SUGAR BEING HANDCARRIED TO YOU BY CAPT JAMES C. SCHMIDT THIS HQ PD AUTH
TO ACTIVATE AND DESIGNATE DET ONE SIX CMA ONE THREE SIX CHARLIE SUGAR SUGAR
AS TARE DOG UNIT INCLUDED PD ACTIVATION AND DESIGNATION ORDER WILL BE
PUBLISHED THIS HQ IMMEDIATELY UPON AUTHORIZATION PD TROOP SPACES WILL BE
FURNISHED FROM HQ USAFSS AUTHORIZATION PD PROPOSE TO PUBLISH TARE DOG FOR
DET ONE SIX AT THIS TIME HAVING CORRECT AFSCS PD THIS MANDATORY IN ORDER
NOT TO REQUIRE OFFICER CERTIFYING MORNING REPORT TO DO SO FALSELY PD REQUEST
CONCURRENCE.

A. L. WALLACE, JR.
Colonel, USAF
DC/S Plans.

HQS JAFSTSON 08 250

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0014

FROM: AFOIN-~~W/S~~ FEB 52
TO: CG USAFSS
CITE: AFSBA-07

REUR MSG CPDC 20052 DATED 25 JAN 52. STATE DEPT APPROVAL
OF THE LOCATION OF INTERCEPT STATION IN TURKEY WAS INCONSIDERATION
OF FOLLOWING STATEMENTS: A, PROJECT PERSONNEL ARE TO BE ASSIGNED
OR ATTACHED TO THE 1172 FOREIGN MISSION SQUADRON B, PERSONNEL
DEPARTING FROM UNITED STATES WILL HAVE IN THEIR POSSESSION
TEMPORARY FORM 20 ON WHICH SSN WILL BE POSTED IN CONSONANCE
WITH OVERALL MAMMAT SSN ESTABLISHED IN PRIOR ASSIGNMENTS. C,
PERMANENT FORM 20 WILL BE FILED IN PARENT SQUADRON D, AIR FORCE
SECURITY SERVICE DESIRES TO DEPLOY GROUP TO ANKARA WHERE THEY
WILL BE ABSORBED IN THE NORMAL MISSION ACTIVITIES E, THE
ACTIVITY WILL BE CONDUCTED COVERTLY AND WILL CORRESPOND AS
CLOSELY AS POSSIBLE TO NORMAL JAMMAT ACTIVITIES. THE JOINT CHIEFS
OF STAFF NOTED THE INTENT TO ESTABLISH THE INTERCEPT ACTIVITY
IN TURKEY WITH THE UNDERSTANDING THAT PERSONNEL WOULD BE
ATTACHED OR ASSIGNED TO JAMMAT. THIS OFFICE HAS NOT OBJECTION TO
ADMINISTRATIVE REORGANIZATION HOWEVER UNTIL SUCH TIME AS OVERY
BASE RIGHTS FOR COMMUNICATIONS FACILITY IN TURKEY HAVE BEEN
ESTABLISHED PROCEDURES MUST BE SUCH AS TO PROVIDE COVER FOR A,
ACTUAL AIR FORCE SPECIALTY FOR INTERCEPT OPERATORS, TRAFFIC
ANALYST ETC AND B, PARENT ORGANIZATION.

CCN : 6049

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0015

FROM: 6910SCTY GP

7 Apr 1952

TO: CG USAFSS

INFO: 2d RSM

CITE: CX 254.

FOR GEN LYNN FROM MAURY MAJ DACKO NOW AT THIS HQ ON TDY HAS
REVIEWED PRESENT DIFFICULT STATUS OF THIS DETACHMENT. IT IS
CONSIDERED UNSOUND AND UNREALISTIC TO CONTINUE HIS PRESENT
DESIGNATION AS PROJECT PENN, APART OF 1172 FOREIGN MISSION SQ.
IT IS ALSO CONSIDERED UNREALISTIC TO DESIGNATE HIM A DET OF EITHER
THE 14 RSM, THE 34 rsm OR THE 136 CSS. HOWEVER NOW THAT TURKEY IS
A FULL NATO PARTNER IT IS WHOLLY REASONABLE THAT HIS UNIT BE OPENLY
DESIGNATED AS DET 21 OF THE SECOND RSM AND ACTIVATED IN PLACE AS
SUCH. THIS ACTION WILL GREATLY FACILITATE HIS OPERATIONS, HIS FREEDOM
OF MOVEMENT AND HIS LOGISTICAL SUPPORT AND WILL BE ALSO WELCOMED
BY TUSAFG. REQ AUTH BE GRANTED SOONEST TO CO 2ND RSM TO ACTIVATE
THIS DETACHMENT. SUPPLIES AND EQUIP CURRENTLY BEING TRFD TO 14 RSM
BY YOUR DIRECTION WILL IN THIS CASE BE TRFD BACK TO 2ND RSM THUS
KEEPING SUPPLY ACCOUNTS IN SIMPLEST FORM.

CCN: 5811

DTG 071337Z

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0016

CG USAFSS BROOKS AFB TEX

7 13 APRIL 1952

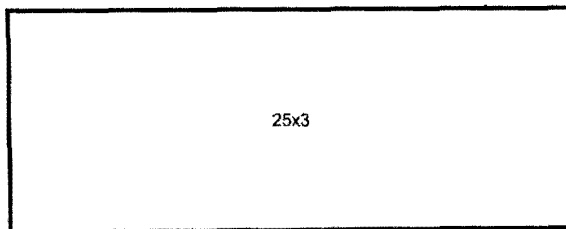
TO: CO, 6910TH SCTY GP

CITE CCG 21361 PD FROM GEN LYNN FOR MAURY PD REURMSG

CHARLIE XRAY TWO FIVE FOUR DTG ZERO SEVEN ONE THREE THREE SEVEN ZEBRA CMA
ARRANGEMENTS BETWEEN DIR OF INTELLIGENCE HQ USAF AND STATE DEPT AND MAKE IT
IMPOSSIBLE AT THIS TIME TO AUTHORIZE DACKOS DET AS A UNIT OF SECOND RADRONMO
OR ANY OTHER RADRONMO PD AT PRESENT TIME A REQUEST HAS BEEN PLACED WITH
STATE DEPT FOR RIGHT TO CONDUCT SITE SURV AT ANKARA FOR SEVEN FIVE
RADRONMO PD WHEN NEGOTIATIONS ARE COMPLETED FOR ACQUISITION OF SITE FOR
SEVEN FIVE RADRONMO AND IT HAS BEEN ACTIVATED AND DEPLOYED THEN DACKOS DET
WILL BE ABSORBED BY SEVEN FIVE RADRONMO PD SOON THIS DET WILL BE ACTIVATED
IN PLACE AS DET ONE SIX CMA ONE THREE SIX CHARLIE SUGAR SUGAR

ROY H. LYNN
Major, General, USAF
Commanding.

25x3



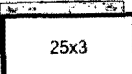
0017

FROM: AFOIN-C/SR

6 FEB 52

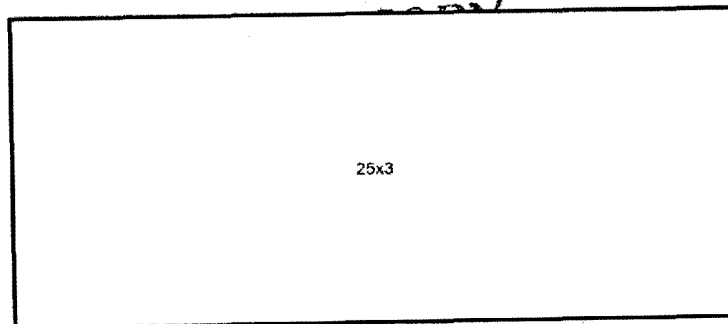
TO: CG USAFSS

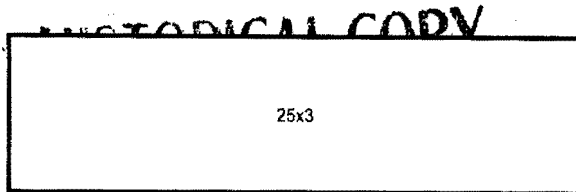
CITE: MSG NR AFSBA ~~14~~ 06

TO COM GEN USAFSS MSG NR AFSBA -06. THIS HQ IS PREPARING A STATEMENT
OF PRE D DAY AND POST D DAY REQUIREMENTS IN  ND TURKEY IT IS
REQUESTED THAT YOU ADVISE AIR BASES DIVISION, DIRECTORATE OF OPERATIONS,
SOONEST OF YOUR PRE D DAY AND POS D REQUIREMENTS IN THESE COUNTRIES
WITH PERTINENT DETAILS INCLUDING A, UNIT DESIGNATION B, NUMBER OF PERSONNEL C, BU
DING AND ACREAGE REQUIREMENTS D, POWER AND OTHER TECHNICAL REQUIREMENTS.

P.L. 86-36
EO 3.3b(3)

DTG: 051800Z





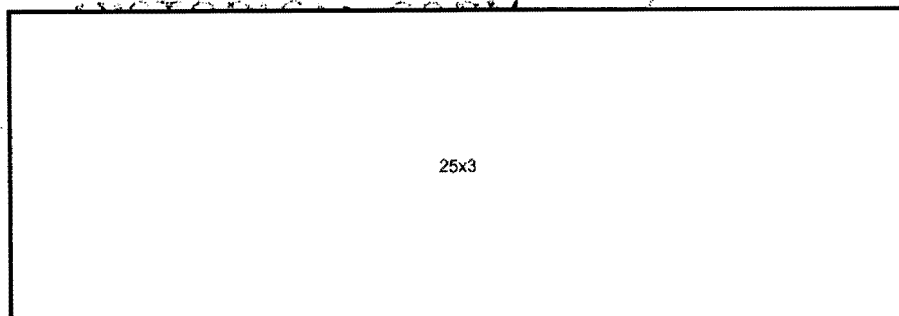
0018

FROM CG USAFSS, BROOKS AFB, TEX. 7 February 1952

TO: DIR OF OPERATIONS
HQ USAF - WASH DC

CITE CPDC 20307 PD ATTN AIR BASES DIV PD REUR MSG NR ABLE
FOX SUGAR BAKEN ABLE DASH ZERO SIX CMA FOLLOWING PRE DOG DAY REQUIREMENTS
EXIST CLN TURKEY CMA FIVE TWO RADRONMO PAREN HEAVY PAREN FOUR ZERO OFF CMA
SEVEN FIVE THREE AMN SMCLN 25x3 CMA FIVE SEVEN RADRONMO PAREN HEAVY PAREN
FOUR ZERO OFF CMA SEVEN FIVE SIX AMN PD POST DOG DAY REQUIREMENTS CLN
TURKEY CMA FIVE TWO RADRONMO PAREN HEAVY PAREN FOUR EIGHT OFF CMA EIGHT TWO
THREE AMN SMCLN 25x3 CMA FIVE SEVEN RADRONMO PAREN HEAVY PAREN FOUR EIGHT
OFF CMA EIGHT TWO SIX AMN PD PRE AND POST DOG DAY REQUIREMENTS FOR EACH
RADRONMO CLN BLDGS CMA OPERATIONS THREE ZERO THOUSAND SQ FT CMA BARRACKS
AND MESS FOR PERS AS INDICATED CMA SUPPLY ONE TWO THOUSAND SQ FT CMA
TRANSPORTATION FIVE THOUSAND SQ FT CMA MISCELLANEOUS ONE ZERO THOUSAND SMCLN
POWER CMA ONE ONE ZERO KING WILLIAM SMCLN ANTENNA ACREAGE CMA ONE SIX ZERO
ACRES

A L WALLACE JR
Colonel, USAF
DC/S Plans.



25x3

0019

CG USAFSS

BROOKS AFB TEX

17 April 1952

TO DIR OF INTEELIGENCE
HQ USAF WASH DC

WDC/CCO
WASH DC

CITE CPDC 90005 PD POLITICAL STATUS OF TURKEY AT TIME
NEGOTIATIONS RE USAFSS UNIT AT ANKARA WERE CONDUCTED MADE IT NECESSARY TO
ADOPT ADMINISTRATIVE AND LOGISTIC ARRANGEMENTS WHICH WERE OBVIOUSLY UNDESIR*
ABLE PD IN VIEW OF FACT THAT TURKEY IS NOW A FULL MEMBER OF NATO RECOMMEND
THAT ORIGINAL AGREEMENT WITH STATE DEPARTMENT BE REVISED TO PROVIDE FOR
ESTABLISHMENT OF ANKARA UNIT AS A DET OF SECOND RSM THEREBY ELIMINATING
MANY CURRENT PROBLEMS AND DIFFICULTIES WHICH ARE ADVERSELY AFFECTING OPERA-
tions THIS UNIT.

A. L. WALLACE, JR.
Colonel, USAF
DC/S Plans.

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DOCID: 3737096

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0020

FROM: SUP RES BR, COL DIV, D/I, HQ USAF WASH DC

10 MAY 52

TO: CG USAFSS

CITE: AFSBA 112.

REF YOUR MSG CPDC 9005, DTG 182140Z. ACTION TO REVISE AGREEMENT TO
PROVIDE FOR ESTABLISHMENT OF ANKARA UNIT IS DEFERRED AS RESULT OF DISCUSSION
WITH PERS OF STATE DEPT AND PENDING DEVELOPMENTS CONCERNING SITE REQUIREMENTS.
FURTHER INFO WILL FOLLOW. PART 2. COMMS CONCERNING THE UNIT IN TURKEY
SHOULD BE CLASSIFIED TOP SECRET AND PREFERABLY TRANSMITTED THROUGH SSO
CHANNELS.

DTG: 081913Z

CCN: 0936

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P.L. 86-36
EO 3.3b(3)

0021

FROM: CG USAFSS
BROOKS AFB TEXAS

1952

TO: DIR OF INTELLIGENCE, HQ USAF
WASH DC

CITE CPDC 21902 PD ATTN SUPPLEMENTAL RESEARCH BRANCH PD

URGENT NEED FOR EXPEDITIOUS ACTION FOR SURV RIGHTS FOR OUR RADRONSMO PD
STUDIES INDICATE INCREASE OF PERS BEYOND OUR CAPABILITIES TO QUARTER IF
DEPLOYMENT OF UNITS DOES NOT MEET SCHEDULED DATES PD OF PARTICULAR INTEREST
IS SITES FOR EIGHT FOUR RADRONMO 25x3 CMA SEVEN FIVE RADRONMO ANKARA CMA
SEVEN ONE RADRONMO 25x3 CMA SIX THREE RADRONMO 25x3 CMA AND FIVE SEVEN
RADRONMO 25x3 PD REQUEST INFO ON STATUS THIS SUBJ PD NEW SUBJ REQUEST
INFO CONCERNING AUTHORIZATION FOR CONDUCT OF NEGOTIATIONS FOR SECURING
DEPLOYMENT RIGHTS FOR ONE FOUR RADRONMO AT 25x3

MEMO FOR RECORD:

Requesting Sup Res Br advise SS on status of surv rights
for our RSMs. Recent studies indicate increase of pers
beyond our capabilities to quarter if deployment of units
does not meet scheduled dates.

A. L. WALLACE, JR.
Colonel, USAF
DC/S Plans.

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0022

The Joint Military Mission for Aid to Turkey
Ankara, Turkey

25 April 1952

SUBJECT: Lifting of Restrictions on Turkey Detachment of USAFSS.

TO: Commanding Officer
6910th Security Group
APO 633, c/o US Air Force

HQS USAFSS TSC No 58 253

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Page 7 8

1. In conformance with your desires that I contact the Chief, JAMMAT, Major General William H. Arnold with regard to lifting restrictions presently imposed upon Project PENN, the following information is furnished.

2. Since this Detachment is administratively subordinate to The USAF Group under JAMMAT, I initially approached the Chief, TUSAFG, Brigadier General Edward H. Alexander and informed him of my recent TDY to your headquarters. I related how our efforts were continually hampered during the daylight hours by constant interference from transmitting stations located in the JAMMAT Building area, and, due to this interference, I felt that this Detachment was not "paying off" to the USAF Security Service.

3. In addition, I requested his advice as to whether it was an opportune time to lift restrictions on this Detachment, since Turkey was now an official member of NATO and allow me to secure an area that was more conducive to our intercept efforts.

4. General Alexander reiterated that The Joint American Military Mission for Aid to Turkey (JAMMAT) personnel were primarily here to train Turkish personnel in administrative and operational procedures which conform to those of the USAF, and, if I were to move out to a more productive site, he would be subjected to a deluge of inquiries from the Turkish Air Force officials as to why the USAF couldn't train Turkish personnel in addition to performing our mission. It is quite obvious that the latter would not be permissible. Further, he stated that the Turkish personnel Air Force Chiefs are very interested in the USAF training of Turkish personnel in the operation of any type of communications equipment i.e, radar, AACS relay points, etc.

5. The General has been instrumental in keeping the Turks away from our D/F operations. This was only possible, due to his constant pointing out that serious aircraft mishaps could occur because of the language barrier problem.

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Subject: Lifting of Restrictions on Turkey Detachment of USAFSS

6. General Alexander stated he is presently reluctant to sanction any open move on the part of this Detachment. He stated that Project PENN has not created any undue hardship on his administration section, and he deemed it advisable that USEFSS continue to utilize the USAF Group (TUSAFG) as a cover plan i.e., cutting leave and TDY orders.

7. Further pursuit on the issue I felt was quite unnecessary as the Chief, TUSAFG was quite adamant in his stand that this Detachment continue to operate in its present status.

8. In view of the results of my talk with Chief of the USAF Group—would you suggest I contact Chief of JAMMAT, Major General Arnold, to obtain his reaction to subject matter, or drop the issue until a later date?

WILLIAM DACKO
Major, USAF
Commanding Project PENN.

HQS USAFSS TSC No 58 253

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0023

HISTORICAL COPY

FROM CO 6910TH SCTY CP DARMSTADT GER

2 MAY 1952

TO: CO 2d RSM DARMSTADT GERMANY

CITE CX 46 PAREN PASS TO MAJ DACKO FROM COL MAURY

PAREN REF LAST PARA URLTR DTD 25 APR 52 CMA DROP ISSUE UNTIL LATER

DATE PD YOU WILL BE ADVISED SHORTLY OF ACTIVATION OF DETACHMENT

AS PLANNED PRIOR TO OUR CONVERSATION OF 7 APR

L J JOHNSON 2D LT USAF ADJ.

HQS USAFES TEC No 58 253

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0024

1st Ind

2 May 1952

HEADQUARTERS, 6910TH SECURITY GROUP, APO 633, c/o Postmaster, New York

TO: Commanding General, USAF Security Service, Brooks AFB, Texas

1. When Major Dacko talked with me here on 7 April 1952, he believed General Alexander would not only permit but would welcome a lifting of restrictions on his activities. This was reflected in my CX 254 to you on that date, which was replied to by your CAG 21361 of 15 April 1952.

2. Since General Alexander's position has been clearly shown by basic communication, I have answered the last paragraph thereof by my CX 46, copy of which is inclosed.

1 Incl:
a/s

DABNEY H. MAURY
Colonel, USAF
Commanding.

HQS USAFSS TSC No 58 273

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HEADQUARTERS
UNITED STATES AIR FORCE SECURITY SERVICE
Brooks Air Force Base, Texas

0025

27 Sep 1952

OID 008

SUBJECT: Project PENN

TO: Commanding Officer
6910th Security Group
APO 633, c/o Postmaster
New York, New York.

1. The peculiar nature of the USAFSS mission has dictated numerous exceptions to normal Command channels for exercising operational control of units in the interest of accomplishing the mission. "Project PENN" was established to accomplish a peculiar mission. It has been logistically and administratively supported by the 2nd Radio Squadron, Mobile. However, there has been no firm directive on the operational control of this project. The necessity for maintaining centralized processing and operational control has dictated that the operational control of "Project PENN" will be directly maintained at Headquarters, 6910th Security Group. The logistic support and administration of "Project PENN" should continue to be the responsibility of the 2nd Radio Squadron, Mobile.

2. You are authorized to take any action necessary to implement this policy as it pertains to "Project PENN".

BY COMMAND OF MAJOR GENERAL LYNN:

GORDON W. WILDES
Colonel, USAF
Deputy Chief of Staff, Operations.

MEMO:

Ltr points out that due to the physical location of Project PENN and the necessity for central processing that Project PENN will be operationally controlled by the 6910th SG. / WH/gb/553/OID/22 Sept 52.

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HQS USAFSS SC No 38 213

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HEADQUARTERS
6910th Security Gp
APO 633 USAF

0026

28 October 1952

CO 322/PENN

SUBJECT: Project, PENN

TO: Commanding Officer
2d Radio Squadron, Mobile
APO 175, US Army

1. Attention is invited to the inclosed letter from the Commanding General, USAF Security Service, reference operational control of Project PENN. Effective 1 November 1952 this headquarters will assume direct operational control of Project PENN. As stated in the inclosed letter, the Commanding Officer, 2d Radio Squadron, Mobile, will continue to be responsible for the logistical support and administration of Project PENN.

2. It is desired that necessary coordination between your organization and the Operations Division, this headquarters, be effected to implement this new policy.

1 Incl
Ltr, USAFSS, OI D 008,
Subj: Project APENN,
dtd 27 Sep 1952

FRANK J. GRADY
Lt Colonel, USAF
Commanding

cc: CO, Project PENN

HQS USAFSS TSC No 98 253
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MEMO: (To Ltr fm 6910 S.G. dtd 28 Oct 52, Subj: Project PENN)

6910th Security Group notified by msg (Cite OID 90683, dtg 271331Z Jan). that the reply to this letter would be delayed pending the return of the site Survey Team from the area in which Project PENN is located. At that time a decision will be reached as to the desired method of administering and controlling the subject Project. When such decision has been reached, 6910th Security Group will be notified accordingly.

Mr. Lynn/hc/OID-3/555/27 Feb 53
DD: Feb 55

HQS USAF 750 No 56418
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0027

322 (28 Oct 52)

1st Ind

2D RADIO SQUADRON MOBILE, APO 175, US Army, 3 December 1952

TO: Commanding Officer, 6910th Security Group, APO 633, US Air Force

1. It is requested that a clarification and/or interpretation be rendered on the phrase "Logistical Support and Administration of Project PENN" as it appears in basic communication and Inclosure #1.

2. Since the initial establishment of Project PENN, this organization has rendered only that logistical support which was necessary in order to trans-ship equipment from United States Air Force Security Service to Project PENN and to effect temporary procedures for the shipment of expendable supplies to this Project. It is now understood that an account for this Project has been established at a United States Air Forces in Europe depot.

3. Administratively Project PENN has never been responsible to this Squadron for even the most routine matters. The exact Chain of Command is not fully known, however, it appears that administrative matters which affect Project PENN are handled directly by Headquarters, United States Air Force Security Service. In the establishment of Project PENN, some airmen personnel were selected from this Squadron to aid in the manning of the activity. Since its establishment this organization has furnished some airmen replacements to the Project but probably in no greater numbers proportionately than have other Air Force Security Service Units in the European Theatre. When a person is selected for assignment to Project PENN he is reassigned to Headquarters Squadron Section, United States Air Force Security Service until such time as the necessary orders are issued by Headquarters, United States Air Force for him to proceed to his destination.

4. As far as is known by this organization all personnel accounting reports, M/R's, promotions and other personnel actions are handled either by Headquarters Squadron Section, United States Air Force Security Service or the 136th Communications Security Service. In some instances such as testing and processing of promotion recommendations it is understood that these services are rendered by your Headquarters.

5. In view of the above facts it is requested that the question as to what constitutes logistical and administrative support be resolved and that this Squadron and other interested activities be so notified.

JACK P. VAN TUIL
Lt Col USAF
Commanding

1 Incl
n/c

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0028

Hq 6910th Scty Gp, APO 633, USAF, file CO 322/Penn, Subj: Project PENN

MD 322/Proj Penn (28 Oct 52) 2d Ind

HEADQUARTERS, 6910TH SECURITY GROUP, APO 633, U S AIR FORCE 29 Dec 1952

TO: Commanding General, USAF Security Service, Brooks AFB, Texas

1. The nature of the logistical and administrative support furnished Project PENN by the 2d Radio Squadron, Mobile in the past is explained in the first indorsement.

2. No other unit within this Group has furnished Project PENN logistical support of any kind. The only administrative control of the project in this area has been rendered by this headquarters. This control consists of the following actions:

a. Procurement of replacement personnel from units under command of the 6910th Security Group.

b. Administration of Airman Proficiency Tests.

c. Bi-annual visits by the Group Classification and Audit Team.

3. Request clarification of the instructions contained in the attached letter; specifically, whether the instructions represent a change of policy regarding the logistical support and administrative control of Project PENN.

FOR THE COMMANDING OFFICER:

TOMMY W. GRUNDY
Captain, USAF
Adjutant.

Page.....

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0029

CG USAFSS BROOKS AFB

27 JAN 1953

TO: CO 6910TH SECTY GP
DARMSTADT GERMANY

CITE OID 90683 PD

REF YOUR LTR FILE THREE TWO TWO SLANT PENN DTD TWO EIGHT OCT FIVE TWO
TO CO SECOND RADRONMO WITH TWO IND SUBJ PROJECT PENN PD ADMIN AND OPNL
CON PROJECT PENN CONTINGENT UPON RESULTS CURR SITE SURV TURKEY PD
CLARIFICATION FORTHCOMING FOL REC SITE SURV RESULTS

LONDON P. HILL
Major USAF
Chief, Implementation Div,
DC/S Operations.

HQS USAFSS TSC No 58 253

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0030

FROM: AFOIN-C

25 Sept 52

TO: CG, USAFSS

PRIORITY

CITE: AFSBA 237

PERSONAL FOR GENERAL LYNN:

Following message from General Ackerman from Ankara quoted for your information and action. Message received personal for Townsend. Request limited distribution: "I have inspected local AFSS activities here and discussed matter with General Arnold. I am of the opinion that there is a real chance for expansion here. It will require more space both inside and out. Arnold is willing to accept more personnel without further representations with the Government of Turkey. There is enough land available to make it feasible to construct additional antennae. Mr. McGhee, the AMB, is fully cooperative and will raise no serious objection to any reasonable course of action. Accordingly, I recommend that a small, but competent Group be sent here from Hq, AFSS to supply the possibilities and come to an agreement with the Chief of Mission on what should be done. I see no need at this time for any further consultation with State on this matter; rather that should be done when all facts are in from this end and we have agreed amongst ourselves. New Subj:

With the introduction of NATO Hq at IXMIR, a city of the west coast of Turkey southwest of ANKARA, the possibility exists that you would wish to make further deployment there. The survey team which I again repeat, should be small, might well visit that Hq for exploratory talks.

HANDLE VIA COMINT CHANNELS ONLY

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HQS USAFSS TSC No 58 253

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of

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Gen Wyman is thoroughly familiar with our activities as a result of his former assignments and I think you would have little difficulty in convincing him of the feasibility and need for such an arrangement.

Deployment in Turkey of non-communications intercept FACS by the Army is proceeding on the Black Sea. They are experiencing serious morale difficulties since the station is isolated and difficult of access. I believe before any such step is taken here you should be extremely careful to determine practicability of such measures regardless of their desirability.

Cooperation of high Turkish officials in these matters could not be better. The attitudes of the AMB and General Arnold leave nothing to be desired. I think our best bet here is to clear the way completely before consulting any further with State." Request your comments and details of action planned with respect to this matter be forwarded to AFOIN-1A3 as soon as possible.

DTG: 251730Z

CCN: 00191

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FROM: CO PROJECT PENN

101640Z OCT 52

PRIORITY

TO: CG USAFSS
Brooks AFB, Texas

CITE S-285 PD PERSONAL GEN LYNN FROM WILDES PD HAVE DISCUSSED
POSSIBILITY EXPANSION HERE WITH GEN ARNOLD AND HIS STAFF AND CHIEF TUSAFG
PD ARNOLD RECEPTIVE TO EXPANSION OUR ACTIVITIES OUTSIDE JAMMAT COMPOUND CMA
BUT STATES THAT SUCH MOVE WOULD BE IMPOSSIBLE TO COVER AND THAT THEREFORE
TURKS WOULD HAVE TO BE READ IN ON MISSION AND THAT WE WOULD HAVE TO OFFER
THEM TRAINING PD HAVE EXPLAINED THAT SUCH AUTHORIZATION CANNOT BE MADE
UNILATERALLY BY USAFSS AND HE UNDERSTANDS CMA AND REALIZES THAT SUCH EXPANSION
MUST BE NEGOTIATED IN THE NORMAL WAY THROUGH STATE DEPT PD AS WAS STATED
IN ACKERMANS MSG THERE ARE SEVERAL GOOD SITES IN ANKARA AREA THAT WOULD BE
VERY DESIRABLE FOR A FULL SQ OPERATION PD HOWEVER AVAILABLE SPACE IN JAMMAT
AREA LIMITS US TO ERECTION OF TWO ADDITIONAL ANTENNAS WHICH WOULD GIVE US
ONE FOUR ADDITIONAL POSITIONS FOR TOTAL OF ONE EIGHT PD ESTIMATED INCREASE
OF PERSONNEL WOULD BE ONE HUNDRED FOR TOTAL DETACHMENT STRENGTH OF ONE FOUR
ZERO PD ARNOLD HAS AGREED TO PERMIT US TO MAKE THIS EXPANSION ON BASIS OF NOT
INFORMING TURK AND CONTINUE THE COVER PD ADDITIONAL SPACE IN JAMMAT HQ BLDG WILL
BE PROVIDED PD RECOMMEND WE DO THIS AND AM CONTINUING DISCUSSION WITH STAFF
PEOPLE OF BOTH JAMMAT AND TUSAFG ALONG THESE LINES POINTING OUT THAT WHOLE
PLAN MUST BEAR YOUR APPROVAL BEFORE IMPLEMENTATION PD NEW SUBJECT CIN HAVE

HISTORICAL COPY

HQS USAFSS TSC NO 58 253

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EXPLORED POSSIBILITY OF LOCATING DETACHMENT AT SAMSUN ON BLACK SEA PD HAVE
CONFERRED WITH ARMY SIG CORPS OFF WHO COMMANDS AN INTEL TYPE UNIT THERE
AND BELIEVE THAT THREE ZERO MEN COULD BE PLACED THERE WITHOUT TOO MUCH
STRAIN ON LOCAL ECONOMY PD COMMUNICATIONS FROM THERE TO ANKARA ARE BAD
BUT COURIER CAN BE USED IF EIGHT HOUR DELAY IS ACCEPTABLE PD POSSIBILITY
EXISTS THAT TUSAFG WOULD MAINTAIN LIMA ONE SEVEN ACFT FOR THIS PURPOSE IF
WE COULD PROVIDE SUCH ACFT PD ARNOLD WOULD APPROVE THIS OPERATION UNDER
COVER OF RADAR SITE PROVIDING OUR TROOPS WOULD POSE AS ARMY PEOPLE OSTENSIBLY
EXPANDING SIG CORPS UNIT ALREADY THERE CMA AND PROVIDING HE HAD FORMAL
APPROVAL FROM WASH DC PD IN SUMMARY ARNOLD WILL APPROVE LOCAL ANKARA
EXPANSION WITHIN JAMMAT COMPOUND BUT WILL NOT PERSONALLY APPROVE SAMSUN
EXPANSION UNLESS WASHINGTON GIVE GO AHEAD PD NEW SUBJ CLN REF LOCATION AT
IZMIR PD RESULT OF CONFERENCES WITH LOCAL SIG CORPS PEOPLE INDICATES
IMPRACTICABILITY OF LOCATION THERE PD MY THOUGHT IS THAT ~~SAME~~ LOGISTICAL
AND POLITICAL DIFFICULTIES PREVAIL THERE AS IN BLASK SEA AREA PD BLACK SEA
SITE OBVIOUSLY THE BETTER CMA THEREFORE BELIEVE IF WE CAN EXPAND OUTSIDE
ANKARA AREA WE SHOULD MOVE TOWARD BLACK SEA RATHER THAN BEHIND THE
MOUNTAINS IN THE IZMIR AREA PD PROBLEMS CONNECTION ANKARA EXPANSION ARE
NOT TOO GREAT PD BOTH STAFFS EXTREMELY COOPERATIVE FROM STANDPOINT OF
MONEY AND MATERIAL PD BELIEVE IT COULD BE DONE FAIRLY EASY PD PERSONNEL
SHOULD BE HAND PICKED PD BLACK SEA LOCATION PRESENTS MUCH GREATER PROBLEM
BUT NOT INSURMOUNTABLE AS IT LOOKS FROM HERE PD PERSONNEL THERE WOULD BE

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UNACCOMPANIED BY DEPENDENTS AND PROBABLY WOULD BE ASSIGNED FOR ONE YEAR
TOURS PD PLAN TO DEPART ANKARA SUNDAY FOR ONE TWO RADRONMO THENCE TO
GROUP HQ AND RETURN TO ZI ON ABOUT ONE NINE OCTOBER PD REGARDS

WILLIAM DACKO,
Major, USAF

HQS USAFSS TSC No

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11 October 1952

MEMORANDUM FOR THE RECORD:

1. On 10 October 1952, a conference was held in the office of Chief, JAMMAT, and the following officers were present:

Major General William H. Arnold, Chief, JAMMAT
Colonel Paul W. Johnson, Chief of Staff, JAMMAT
Colonel Cecil B. Henry, Chief, TUSAFG, JAMMAT
Colonel Gordon W. Wildes, DC of S Operations, USAFSS
Major William Dacko, CO, Project PENN, USAFSS
Major Robert H. Lee, ODC, USAFSS

2. As a result of the conference, the following was agreed upon:

a. Project PENN may be increased by 100 officers and airmen for a total strength of 140.

b. Two additional antennas may be erected in the same general location of existing antennas now used by Project PENN. Additional space will be provided in JAMMAT Headquarters to accommodate the expanded activity.

c. A detachment of 30 officers and airmen may be located in the SAMSUN area providing proper authorization is obtained from Washington. This detachment would operate under cover with the present signal detachment and operate ostensibly as Army troops and wear Army uniforms.

d. No expansion of activities may be made outside the JAMMAT area unless proper authorization is obtained from Department of State and The Joint Chiefs of Staff.

/s/ W. Paul Johnson
Colonel, C/S JAMMAT

/s/ Gordon W. Wildes,
Hq USAFSS.

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0033

Subject: Request for TDY Orders.

TO: ODC-1

FROM : OID

22 December 1952

1. Request that TDY orders be issued placing Colonel Arthur C. Cox, 2347A, Major Robert H. Lee, AO1643788, and Mr. Chester P. Wilkes, GS-11, on TDY to depart on/about 3 January 1952 for a period of 60 days to Headquarters, 6910th Security Group, Wiesbaden, Germany, and Ankara, Turkey.
2. Purpose of this trip is to select a permanent site for the 75th RSM at Ankara, Turkey.
3. It is requested that commercial air be authorized and CIPAP.
4. It is further requested that the orders include authorization whereby Colonel Cox and party will not be required to occupy Government quarters when to do so, in the opinion of Colonel Cox, would impair the accomplishment of the mission. In addition it is requested that the orders read that Colonel Cox and party, upon their departure and arrival to the ZI, will report to USAFSS Liaison Office, Room 5B-467, The Pentagon, Washington, D. C.
5. Colonel Cox and Major Lee are not scheduled for any duties for this period.
6. The above named personnel are Crypto Cleared and indoctrinated.
7. Colonel Cox and Major Lee are to be designated as Officer Courier.

LONDON P. HILL
Major, USAF
Chief, Implementation Division
DSC/ Operations.

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0034

7 November 1952

MEMORANDUM FOR COMMANDING GENERAL:

SUBJECT: Expansion of PROJECT PENN

HQS USAFSS TSC No

58 253

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1. Prompted by the current expansion plans for PROJECT PENN a conference was held in this office on 31 October 1952 for the discussion of facets of the problem. In attendance were the Deputy Chiefs of Staff Personnel, Plans, Materiel, Security, Comptroller and the Command Communications Officer.

2. The following is a resume of the matters covered and the proposed courses of action:

a. Command:

- (1) For all practical purposes the project will be handled as a detachment of the 14th RSM although as a unit it will not be assigned to the 14th RSM on orders.
- (2) The administrative channels to this Headquarters will be through Headquarters, 14th RSM and Headquarters, 6960th NSG.
- (3) The operational channels to this Headquarters will be through Headquarters, 6910th Security Group. (Hq., 6910th Security Group now exercises operational control under authority letter from this office dated 27 September 1952).

b. Personnel:

- (1) Authorizations will be taken from the TO/E authorizations of the 14th RSM.
- (2) All personnel will be assigned to the 14th RSM.

c. Materiel:

- (1) Equipment authorizations will be taken from the TO/E authorizations of the 14th RSM;

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Memo, Subject: Expansion of PROJECT PENN

- (2) Commanding Officer, PROJECT PENN, will submit equipment requirements to this Headquarters. All equipment requirements will be reviewed by DCS/Operations to determine the effects withdrawals of the equipment from 11th RSM authorizations may have on the operation of that squadron when deployed. Approval of DCS/Operations will be required prior to shipment of any TO/E equipment to PROJECT PENN.
- (3) Equipment will be shipped from AF 2177 SO to 2d RSM marked for PROJECT PENN for readdressing and reshipment to PROJECT PENN. Readdressing and reshipment is required as a security measure to disassociate the project with this Command.

d. Communications:

- (1) Direct communications circuits to USAFSS echelons will not be used. Communications channels of JAMMAT, Army and USAF will be used to disassociate the project with this Command.
- (2) Delivery groups, address groups and routing presently in use will continue to be used.

e. General Administration:

- (1) Personnel records will be held at the project location and maintained by 1172d Foreign Mission Squadron. No fictitious entries on records are required. Records of newly assigned personnel will not be carried by personnel but will be mailed directly to Commanding Officer, PROJECT PENN.
- (2) Reports required from PROJECT PENN will be reduced to minimum essential.
- (3) Transfer orders for the assignment of personnel to Ankara for duty will be issued as heretofore by Headquarters, USAF. All other orders and personnel action directives will be issued by Headquarters, 11th RSM.

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Memo, Subject: Expansion of PROJECT PENN

3. A message was dispatched (by CCS) to General Ackerman on 31 October 1952 describing our proposed expansion and requesting final concurrence. It is recommended that as soon as practicable following receipt of concurrence, action be taken to accomplish the transfer of the personnel now on duty at Ankara into the 14th RSM. This transfer will simplify and improve administration of the project and pave the way for assignment of the additional 100 personnel.

4. A project officer has been appointed within this office for the purpose of monitoring the progress of the planned expansion. He is responsible for compiling and maintaining an SOP file on PROJECT PENN which will contain all data pertinent to the development and support of the project.

GORDON W. WILDES
Colonel, USAF
Deputy Chief of Staff, Operations.

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FROM: HQ USAF WASH DC

DATE: 28 MAR 51

TO: CG USAFSS BROOKS AFB TEX

PREC: ROUTINE

CITE: AFOMO-A 57993

REURAD CPP 90702 DTD 20 MAR 51. PART I THIS HQ HAS BEEN INFORMALLY ADVISED THAT TROOP SPACES REQUIRED BY THE ADDITIONAL SECTION 2A ARE NOT INCLUDED IN THE SECURITY SERVICE PORTION OF THE TROOP PROGRAM DURING FY51. IT IS PROPOSED, THEREFORE, THAT THIS HQ ISSUE A DAF LETTER AUTHORIZING ACTIVATION OF THE 34 RSM WITH A COMPOSITION OF ONLY 2X SECTION 2A, CONCURRENT WITH THE REORGANIZATION OF THE 2D RSM WITH 4X SECTION 2A, THEREBY KEEPING THE TROOP PROGRAM IN BALANCE. AT A LATER DATE A DAF LETTER AUTHORIZING THE ACTIVATION OF THE 14 RSM WILL CONCURRENTLY DIRECT THE REORGANIZATION OF THE 2D AND 34 RSM TO REFLECT A COMPOSITION OF 3X SECTION 2A IN EACH OF THE 3 UNITS, AGAIN BALANCING THE PROGRAM. PART 2. IF YOUR HQ CONCURS IN THE PROPOSAL REQUEST TO BE ADVISED EARLIEST INASMUCH AS THIS HQ IS WITHHOLDING ACTION ON YOUR CURRENT REQUEST FOR AUTHORITY TO ACTIVATE THE 34 WITH 3X SECTION 2A.

CCN 1176

DTG: 272005Z

TOR: 280139Z

TOD: 280540Z

RDV

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SUBJECT: Expansion of Project PENN

14 Nov 1952

TO: DC/S Operations

COMMENT NO.1

FROM: Chief of Staff

1. I have reviewed the attached memorandum and appreciate the considerable thought and effort on the part of the Staff that it reflects. Several questions are raised in my mind, however, on which I would appreciate further comment. My questions pertain mainly to the paragraphs opposite which I have placed a penciled question mark.

2. With reference to paragraphs 2a(2), 2b(2), 2c(1), and 2e(3), I may be missing a point but it appears to me that the proposed tie-in with the 14th RSM will destroy the previous attempts made to cover Project PENN. When this project was initiated with the State Department's compelling proviso that it function under cover, every attempt was made to disassociate it from the COMINT business by not tying it into an RSM. Conversely, the original idea was to establish Project PENN as a detachment of the 136th CSS so that it could be related to the AFSS as a communications security activity. Maybe there are some factors involved in the instant recommendation which I have overlooked.

3. Reference paragraph 2c(3), once again the association with an RSM, even in the supply channel, would appear to me to be establishing an opportunity for compromise.

4. I would appreciate your Project Officer's checking into the above matters with the proper Staff Offices.

1 Incl
Memo dtd 7Nov 52,
same subj.

WILLIAM T. SMITH
Colonel, USAF
Chief of Staff.

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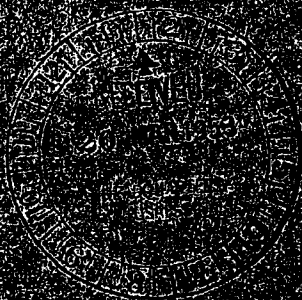
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