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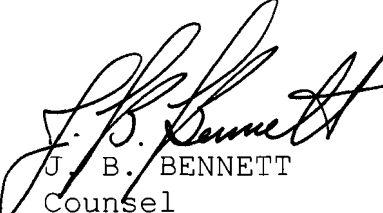
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This responds to your Freedom of Information Act (FOIA) request dated October 6, 2007, for a copy of "Minutes from JNLW IPT Meeting - 5 May 98."

The requested document is enclosed.

Fees will be assessed upon completion of the last document processed under your October 6, 2007 request.

Any questions concerning this matter should be directed to Mrs. Bobbie Cave at (703) 432-3934 or [bobbie.cave@usmc.mil](mailto:bobbie.cave@usmc.mil).

  
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JNLWD 98-121  
20 May 98

From: Director, Joint Non-Lethal Weapons Directorate  
To: Distribution List

Subj: MINUTES OF THE JNLW INTEGRATED PRODUCT TEAM (IPT) MEETING 98-1,  
5 MAY 1998

Encl: (1) Attendees List  
(2) Follow-up/Action Items

1. The principals from the Joint Non-Lethal Weapons (JNLW) Integrated Product Team (IPT) met at the Pentagon, Washington, D.C., on 5 May 1998. BGen Jan Huly, USMC, represented LtGen Marty Steele as the Chairman of the JNLW IPT. A list of attendees is at Enclosure (1).
2. The purpose of the meeting was to review the status of the Joint NLW efforts since the last IPT meeting. BGen Huly began the meeting by noting LtGen Steele's interest in the Joint NL Concept (signed and distributed), the JNLW Director's briefings to the CINCs, and the Service's efforts in POM00. He also expressed LtGen Steele's interest in having good discussions on the current revision to the Joint Service Memorandum of Agreement (MOA) and in compressing R&D schedules to provide NL products to our operating forces as soon as possible.
3. Col Mazzara began the briefing by reviewing the status of the action items from the previous IPT meeting. He noted that the Joint NL Concept was signed, the Marine Corps has approved the JNLW R&D funding in their POM00 core, and the requirements community has been working hard to complete the Operational Requirements Documents in time to support the POM submissions and the FY98 milestones. He also explained that a new National NLW policy was being worked within OSD and that Mr. Swett has taken the lead within NATO for non-lethal weapons and will be able to ensure that NATO's NL policies match our US policies.

4. The following summarizes Col Mazzara's update on the current JNLW Program:

a. JNLW Director's Reviews

(1) The JNLWD has completed their assessment of individual programs and has forwarded a letter to the Army's Service Acquisition Executive (SAE) requesting that the Army take the Service Acquisition Lead for the following programs: 40mm NL Crowd Dispersal Round (40mm NCDR), Modular Crowd Control Munition (MCCM), 66mm NL Munitions (66mm NLM), Bounding NL Munitions (BNLM), Portable Vehicle Immobilization System (PVIS), Canister-Launched Area Denial System (CLADS), and the Ground Vehicle Stopper (GVS) and Acoustic Program. A letter to the Navy's and the Air Force's SAE will be sent in the near future. The final decision on the Service Acquisition Lead (USA or USMC) for the Foams Program has not been made.

(2) Col Mazzara explained that there have been delays in the NLW programs milestones noting that "early optimism has been taken over by realistic programmatic." He also identified the 66mm NL Munitions and Foams Programs as candidates for accelerated schedules and that the Under-barrel Tactical Payload System (UTPS) and the Vortex Ring Gun (VRG) have lost

"Joint support". Col Miner noted that there might be some difference in the definition of a "Supporting Service". He explained that the Air Force's definition does not require that they put procurement funding against the program in order to be a "Supporting Service". Col Owen reemphasized the current JNLW program policy that two or more Services need to have committed procurement funding to a system in order to retain Joint program status. MGen Adams stated that we could resolve the issue when we revise the Joint Service MOA by using the same definition that is used by the JROC. Col Mazzara indicated that LtGen Steele directed him to reinstate funding for the VRG program through the FY98 demonstration point and to reassess the issue at the next Joint Advisory Group meeting. The VRG program has been reactivated.

(3) Col Mazzara indicated the schedule to have approved ORDs by 30 April 1998 was not met but that some may be signed as early as mid-May with others taking perhaps another 60-90 days. He stated he believes additional time is needed to address the specific payloads of certain systems and that the IPT does not need to get involved in the issue.

(4) Col Mazzara stated that, in his opinion, the 40mm NCDR, MCCM, 66mm NL Munition, and PVIS are ready for Engineering Manufacturing Development and the CLADS, UAV, BNLM, and Rigid Foam programs are ready to go into Product Definition and Risk Reduction. He also stated the Ground Vehicle Stopper (GVS) and Maritime Vessel Stopper (MVS) programs should be formal Concept Exploration Programs under Service designated Milestone Decision Authorities.

(5) Col Mazzara expressed interest in having a better balance of program leads within the Services and he is still working with the UAV Joint Program Office to work out the details for that program. He noted that Col Owen has requested the Marine Corps be assigned the Acquisition Lead for the Foams Program but that the Air Force has expressed concern over transitioning the program. Col Mazzara noted that the USA and USMC were to have provided formal positions by 28 April 1998, but that none have been received.

(6) There are currently no programs rated as "red" in either progress or funding. Col Mazzara explained that all "yellow" ratings are manageable and that "yellow" ratings in funding are not due to poor performance, but are due to funding shortfalls. The MVS program is rated "yellow" in progress because the effort needs better "focus".

(7) BGen Huly asked that this current assessment rating process be used at the next IPT in order to show the progress, of lack thereof.

(8) Col Mazzara explained that the Acoustics and Active Denial Technology programs are still in the Technology Base status and will be ready for Milestone 0 in late FY99. He then reviewed the three Technology Investment Projects (TIPs) and explained that a new solicitation will go out this month for the FY99 program. He commented that the JNLWD would modify their evaluation process to include features taken from the Army's ACT-II selection process.

(9) Col Mazzara explained that even though the Marine Corps Warfighting Laboratory was slow in executing their FY98 funding, both battle labs were doing well. He explained that he is pleased to see interest coming from the Army's Maneuver Support Battle Lab and Air Force's Force Protection Battle Lab.

(10) Col Mazzara explained that the Modeling and Simulation (M&S) program will be executed through the Joint Warfighting Center. The FY98-99 effort will focus on crowd

behavior, performance and effects data collection, and an assessment of the Marine Corps' Small Unit Leader's NL Trainer.

b. **Ongoing Activities.** Col Mazzara listed seventeen ongoing initiatives and challenges. He called the IPT principal's attention to the effort to develop a vision for the future (a formal document) and the JNLWD's responsibility to "monitor" Service-unique programs. He explained that the JNLWD was preparing to conduct these reviews within the next two months.

5. Mr Wright provided a financial update. Highlights of his briefing are as follows:

a. He noted that the JNLW program is meeting the Navy Comptroller's obligation goal of 74% by the end of April. He went on to explain that we are well below the expenditure goal of 22% (with accounting records that reflect only a 4% expenditure). After a general discussion of problems with the SABRS program and cross-Service disbursements, BGen Huly asked how serious the problem was. Col Mazzara explained that all managers were working hard to report the expenditures and that he does not expect it to remain a serious problem, but the Directorate is accumulating Service documentation to support 18% accruals until the accounting system problem is resolved.

b. Mr Wright reported that the JNLW has identified \$400,000 to realign and has identified candidate programs where we can compress the fielding schedules and reduce risk. He also briefed that with the JAG's concurrence, the JNLWD is planning to revisit the IPT approved FY 99 spend plan for specific programs and wants to better align funding with updated program plans. BGen Huly concurred and asked that the plan be presented to the Joint Advisory Group.

6. Col Mazzara led a general discussion on the plan to update the current Joint Service MOA. He emphasized that the current process can be streamlined and that the JNLW Director's billet needs more authority in order to break through the bureaucracy. He informed the principal's that the MOA has been drafted and is in staffing.

a. Col Mazzara stated the proposed MOA expands the JNLW program to include strategic program and highlighted CINCCENT's comment that the current JNLW program is too narrow in its scope (rubber bullet mentality). Col Miner and Mr Swett discussed ongoing work at OSD to define the dividing line between Information Warfare and Non-Lethal Weapons. Mr Swett expressed optimism that the outcome would help structure the rewrite of the Joint Service MOA. Mr Swett stated that the strategic area must be addressed within the JNLW program because he would not be able to continue to defend that a "fragmented" approach was in the Nation's best interest. Mr. Henry agreed that it is time to expand the JNLW charter and pointed out that, at a minimum, we need one person to be thoroughly read in on all NL compartmented programs. He explained that "this is essential" and that Col Mazzara could "be that individual". Col Miner and BGen Brown agreed but stated that there needs to be a more detailed discussion on the subject.

b. Col Mazzara informed the principals that the MOA streamlines the management oversight by combining the existing JCRG and JAG into a single Joint Advisory Group (to be referred to also as the "JAG"). Col Mazzara mentioned that the Army wanted to discuss General Officer representation on the new JAG, vice the proposal to keep the membership at the Colonel level. All voting members concurred with the single Joint Advisory Group and BGen Huly directed that the JNLWD prepare a Memorandum for the Record reflecting the IPT's decision and to host a meeting within the next month to work out the details.

c. MGen Adams expressed interest in preserving the language within the revised MOA that keeps the procurement responsibilities within the Services.

7. Cmdr Winthrop briefed the IPT principals on the status of his legal reviews. He began by explaining that DoD 5000 requires three legal reviews- Preliminary @ Tech Base or pre MS 0, Formal Review prior to MS II (EMD) and Formal Updated Review at the MS III Production Decision, and that his effort was a preliminary review, not the final program legal review. He also stated that DoD 5000.1 suggests that technology area program managers take an "early look at legal issues". He explained that he has looked at specific treaties and conventions including the Torture Convention, the Biological Weapons Convention, the Chemical Weapons Convention, the Telecommunications Convention, and certain Conventional Weapons Conventions and that he hasn't seen anything that should stop us from proceeding with our current programs.

8. Col Mazzara introduced the IPT principal's to his early thoughts on establishing a "Joint Operational Support Stock" (JOSS) as a method of conserving procurement funding. He explained that this concept has enjoyed success in other Service areas and that the JNLWD will continue to explore this concept and present it at the next IPT meeting. BGen Huly concurred.

9. Closing Comments

a. Mr Swett stated that he is pleased with the current efforts of the JNLWD and that it is fully consistent with DoD policy.

b. Mr. Henry stated that it is a matter of priority that we expand the JNLW domain into both operations and strategic arenas because: "If we don't, we will be forced to. It's coming."

c. Capt McGrath indicated that the Navy agrees with the JOSS concept.

d. MGen Adams stated that JOSS is "a whole new idea" and referred to his earlier comment on procurement responsibilities remaining with the Services.

e. Adm Naccara, U.S. Coast Guard, expressed interest in supporting the JNLW program as much as possible.

f.. Col Miner had no closing comment.

10. The meeting was adjourned.

A.F. MAZZARA  
Colonel, U.S. Marine Corps

Distribution:  
ALL ATTENDEES

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JNLW IPT, 5 May 98**

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**Follow-up/Action Item List  
IPT  
5 May 98**

Program	Suspense	Task	Action Assignment
Vortex Ring Gun	30 Sep 98	Reassess VRG in the next go round of the JAG	Col Mazzara
JNLWD Program Assessment	30 Sep 98	Show JNLWD current assessment of programs at the next IPT to show progress	Col Mazzara
JNLW FY99 Funding Plan	30 Sep 98	Revise FY99 Funding Plan and pre-brief JAG prior to next IPT meeting	Col Mazzara
JNLW Charter	30 June 98	Prepare MFR to document the change to a single Joint Advisory Group (JAG). Terminate all existing JCRG/JAG activities	Col Mazzara
JAG	30 June 98	Host a meeting to address details in establishing a Joint Advisory Group (JAG)	Col Mazzara
JOSS	30 Sep 98	Expand JOSS concept and provide a detailed briefing at next IPT	Col Mazzara