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FinCEN Disclosure Office

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FOIA online web portal

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# Financial Crimes Enforcement Network U.S. Department of the Treasury

Washington, D.C. 20220

December 10, 2020

Case Numbers: FinCEN 20-205-F

goFOIA 2020-09-141

This letter responds to your September 26, 2020, Freedom of Information Act (FOIA) request addressed to the Financial Crimes Enforcement Network (FinCEN) FOIA Office, seeking, "A copy of the Section 314(a) FAQs (Frequently Asked Questions) for banks, developed by FINCEN sometime during the last three years."

Your request has been processed under the FOIA, 5 U.S.C. § 552 and being released to you in full.

#### Fees

There are no fees associated with processing this request because the fees incurred do not exceed the minimum threshold necessary for charge.

#### Administrative Appeal

In the event that you wish to appeal this determination, an administrative appeal may be made in writing to FOIA FinCEN P.O. Box 39 Vienna, VA 22183. Please be sure to clearly mark "FOIA/PA Appeal" on both the letter and envelope. Your appeal **must be submitted within 90 days** from the date of this determination. It should contain your FOIA request number and, to the extent possible, the reasons why you believe the initial determination should be reversed. In addition, the envelope in which the appeal is mailed should be prominently marked "FOIA Appeal." Please note that the determination of the appeal will be administratively final.

Additionally, you have the right to seek dispute resolution services from the Office of Government Information Services (OGIS) which mediates disputes between FOIA requesters and Federal agencies as a non-exclusive alternative to litigation. If you are requesting access to your own records (which is considered a Privacy Act request), you should know that OGIS does not have the authority to handle requests made under the Privacy Act of 1974. You may contact OGIS as follows: Office of Government Information Services, National Archives and Records Administration, 8601 Adelphi Road-OGIS, College Park, Maryland 20740-6001; e-mail at ogis@nara.gov; telephone at 202-741-5770; toll free at 1-877-684-6448; or facsimile at 202-741-5796.

If you have any questions pertaining to your request, please feel free to contact the FOIA Office at email FinCENFOIA@fincen.gov.

Sincerely,

Terri Robertson

Acting FOIA Officer Disclosure Officer

Juni Rober

Financial Crimes Enforcement Network



December 1, 2020

## FinCEN's 314(a) Fact Sheet

The Financial Crimes Enforcement Network (FinCEN) provides a unique service to law enforcement to help locate financial assets and recent transactions by subjects of criminal investigations.

This program is in furtherance of Section 314(a) of the USA PATRIOT Act of 2001 (P.L. 107-56), which requires the Secretary of the Treasury to adopt regulations to encourage regulatory and law enforcement authorities to share with financial institutions information regarding individuals, entities, and organizations engaged in or reasonably suspected, based on credible evidence, of engaging in terrorist acts or money laundering activities. FinCEN established the 314a Program through the issuance of a rule (finalized in 2002 and, as amended, now at 31 CFR Part 1010.520), which requires certain financial institutions to search their records and identify if they have responsive information with respect to the particular investigative subject.

#### Overview

FinCEN's regulations under Section 314(a) enable federal, state, local, and foreign (European Union) law enforcement agencies, through FinCEN, to reach out to more than 34,000 points of contact at more than 14,000 financial institutions to locate accounts and transactions of persons that may be involved in terrorism or money laundering.

FinCEN receives requests from law enforcement and upon review, sends notifications to designated contacts within financial institutions across the country once every 2 weeks informing them new information has been made available via a secure Internet web site. The requests contain subject and business names, addresses, and as much identifying data as possible to assist the financial industry in searching their records. The financial institutions must query their records for data matches, including accounts maintained by the named subject during the preceding 12 months and transactions conducted within the last 6 months. Financial institutions have 2 weeks from the posting date of the request to respond with any positive matches. If the search does not uncover any matching of accounts or transactions, the financial institution is instructed not to reply to the 314(a) request.

#### The Process

Through an expedited communication system, FinCEN's 314(a) process enables an investigator to canvas the nation's financial institutions for potential lead information that might otherwise never be uncovered. This cooperative partnership between the financial community and law enforcement allows disparate bits of information to be identified, centralized and rapidly evaluated.

It is important to note, however, that Section 314(a) provides lead information only and is not a substitute for a subpoena or other legal process. To obtain documents from a financial institution that has reported a positive 314(a) subject match, a law enforcement agency must meet the legal standards that apply to the particular investigative tool that it chooses to use to obtain the documents.

To ensure that Section 314(a) requests are being used only for appropriate cases, FinCEN's Section 314(a) process requires law enforcement to provide assurances that the request has been subject to appropriate scrutiny at the agency level and that the matter under investigation satisfies FinCEN's standards for processing a formal Section 314(a) request. FinCEN requires all requesters to submit a form certifying that the investigation is based on credible evidence of terrorist financing or money laundering.

### **Criteria for Money Laundering Requests**

Because money laundering encompasses such a wide range of underlying criminal activity, agencies must determine that a money laundering case is significant before submitting a 314(a) request to FinCEN. To ensure that this standard is met, FinCEN requires documentation showing the magnitude or impact of the case, the seriousness of the underlying criminal activity, the importance of the case to a major agency program, and any other facts demonstrating its significance.

#### 314(a) Statistics

To date, the 314 Program Office has processed 4,878 requests pertinent to the following significant criminal investigations:

Terrorism/Terrorist Financing – 677 cases Money Laundering – 4,201 cases

#### **Feedback from Law Enforcement**

The 314(a) process has proven to be an effective tool in many law enforcement investigations. Results yield productive leads for both terrorist financing and money laundering cases and often lead to the identification of new accounts and transactions. These results enable law enforcement to efficiently direct its use of legal processes to promptly obtain critical evidence to help advance their investigations.

The following figures are averages derived from feedback FinCEN has received from law enforcement requesters who have utilized the 314(a) Program.

- 10 New Accounts Identified per request
- 47 New Transactions Identified per request
- 10 Follow up initiatives taken by Law Enforcement with Financial Institutions per request
- 95% of 314(a) requests have contributed to arrests or indictments.