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Description of document:	Library of Congress (LOC) Regulation 515 (LCR 515) Disposal of Surplus Collection Materials, 2010
Requested date:	17-June-2012
Released date:	06-July-2012
Posted date:	13-August-2012
Title of document:	LCR 515 - Disposal of Surplus Collections Materials
Date of document:	17-September-2010
Source of document:	Chief, Office Systems Services Library of Congress 101 Independence Avenue, SE Washington, DC 20540-9440

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THE LIBRARY OF CONGRESS 101 INDEPENDENCE AVENUE, S.E. WASHINGTON, D.C. 20540-9440

OFFICE SYSTEMS SERVICES

July 6, 2012

This is in response to your letter dated June 17, 2012, in which you request information pursuant to the Freedom of Information Act (FOIA). The Library of Congress, an agency in the Legislative Branch of the Federal Government, is not subject to the FOIA (5 U.S.C. §552). Nevertheless, the Library provides the fullest possible disclosure of its records consistent with its regulations on this subject. See Section 703 of Title 36 of the Code of Federal Regulations (36 C.F.R. § 703)--a copy of which is enclosed, which sets forth the Library's policy regarding requests for Library records.

As you requested, enclosed is a copy of LCR 515: Disposal of Surplus Collection Materials. As the cost to reproduce this list is minimal, we provide it at no charge to you.

Sincerely,

4 Ml John A. Nave

Chief, Office Systems Services and Records Officer for the Library of Congress LC Staff > Office of the General Counsel > Legal References > LCRs > 500 Series > LCR 515

LCRs - Library of Congress Regulations

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LCR 515

Disposal of Surplus Collection Materials

- Section 1: Purpose and Scope
- Section 2: Definition
- Section 3: Identification of Surplus Materials
- Section 4: Disposal of Surplus Materials
- <u>Notes</u>

Section 1. Purpose and Scope

This regulation prescribes the policies and procedures for the disposal of surplus materials. This regulation does not apply to the Library's own records and archival materials; copyright deposits of motion pictures; and collection materials and equipment distributed by the National Library Service for the Blind and Physically Handicapped.

Section 2. Definition

For the purpose of this regulation, "surplus materials" are materials owned by the Library of Congress that, in the judgment of the Librarian of Congress, are not needed for the Library's collections, generally because they are either duplicate materials or materials that fall outside the scope of Library collections policies.

Section 3. Identification of Surplus Materials

- A. Accessioned materials that may be appropriate for disposal shall be called to the attention of the selection librarians of the Acquisitions and Bibliographic Access Directorate (ABA). The selection librarians shall determine, in consultation with, as appropriate, Collections and Services, the Law Library or the Congressional Research Service, whether such materials are surplus materials. Materials withdrawn from the collections will be stamped "surplus duplicate."
- B. Materials received by the Library that, after review by the selection librarians, acquisitions librarians in ABA, processing staff in special format areas, or recommending officers working in their assigned areas of subject competence, are not selected for addition to the Library's collections, are also considered surplus materials.

Section 4. Disposal of Surplus Materials

The ABA's Acquisitions Fiscal and Support Office (AFS) is responsible for disposing of surplus materials. AFS shall dispose of surplus materials either by: arranging with individual custodial division for procedures appropriate to the disposition of their surplus materials or by using the following methods, in the specified order of precedence:

- A. Exchange. Surplus materials are made available to the Library's foreign and domestic exchange partners through the Duplicate Materials Exchange Program and via separate exchange programs maintained by the Library's Overseas Offices. LCR 316, <u>Acquisition of Materials by Exchange</u>, states the policies and procedures to be followed when conducting an exchange.
- B. **Transfer of Materials to Government Agencies**. Surplus materials are made available through the Surplus Books Program for transfer to Congressional offices and other Federal agencies. Existing arrangements for the transfer of



materials, such as automatic transfers to specified Government libraries, shall be continued unless modified by the Library.

- C. Donations of Library Materials to Educational Institutions, Public Bodies, and Nonprofit Tax-Exempt Organizations in the United States. It is the Library's policy, in keeping with the Federal Property and Administrative Services Act of 1949, which does not cover the Library of Congress, to donate materials no longer needed for any of the purposes mentioned above to strengthen the educational resources of the Nation by enriching the book collections of educational institutions, public bodies, and nonprofit tax-exempt organizations. AFS procedures govern eligibility to participate in the donation program and guidelines for selection of materials through the program.
 - 1. Educational institutions are defined as full-time, tax-supported or nonprofit schools, school systems, colleges, universities, museums, and public libraries.
 - 2. Public bodies are defined as agencies of local, state, or Federal Government.
 - 3. Nonprofit tax-exempt organizations are defined as nonprofit institutions or organizations that have tax-exempt status under the provisions of section 501 of the Internal Revenue Code of 1954 (see 41 CFR 101-44.207 (a)(17) and that operate a library and/or research center open to the public.
- D. Disposition of Residue. Any remaining surplus materials that, in the opinion of the Head, AFS, have no commercial value may be disposed of in accordance with standard Government practice.

Notes

- Series: 500 Custody and Disposition of Materials
- Responsible Office: Acquisitions Fiscal and Support Office, Library Services
- Statutory Authority: <u>2 U.S.C. §131; 2 U.S.C. §136; 2 U.S.C. §149;</u>
- Last Revised: September 17, 2010

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(4) Repeated violations of established conditions and/or procedures for using material may result in denial of further access to the premises and further use of the Library's facilities or revocation of the reader's User Card, in accordance with established access regulations.

(5) Mutilation or theft of Library property also may result in criminal prosecution, as set forth in 18 U.S.C. 641, 1361, and 2071; and 22 D.C. Code 3106.

(6) In certain emergency situations requiring prompt action, the division chief or head of the unit where the infraction occurred may immediately deny further access to the material or unit prior to formally taking written action. In such cases, the reader shall be notified, in writing, within three days of the action taken and the reasons therefor. The reader then may request reconsideration.

(7) A copy of any written notification delivered pursuant to this part shall be forwarded to the Captain, Library Police, the service unit, and the Director. Integrated Support Services, for retention.

PART 703-DISCLOSURE OR PRO-DUCTION OF RECORDS OR IN-FORMATION

Subpart A-Availability of Library of **Congress Records**

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- 703.2 Policy. 703.3
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703.22 Where to serve demands.

AUTHORITY: 2 U.S.C. 136.

SOURCE: 67 FR 16019, Apr. 4, 2002, unless otherwise noted.

Subpart A—Availability of Library of Congress Records

§703.1 Purpose and scope of this subpart.

(a) This subpart implements the policy of the Library with respect to the public availability of Library of Congress records. Although the Library is not subject to the Freedom of Information Act, as amended (5 U.S.C. 552), this subpart follows the spirit of that Act consistent with the Library's duties, functions, and responsibilities to the Congress. The application of that Act to the Library is not to be inferred, nor should this subpart be considered as conferring on any member of the public a right under that Act of access to or information from the records of the Library. Nothing in this subpart modifies current instructions and practices in the Library with respect to handling Congressional correspondence

(b) The Copyright Office, although a service unit of the Library, is by law (17 U.S.C. 701) subject to the provisions of the Freedom of Information Act, as amended, only for purposes of actions taken under the copyright law. The Copyright Office has published its own regulation with respect to the general availability of information (see 37 CFR 201.2) and requests for copyright records made pursuant to the Freedom of Information Act (see 37 CFR 203.1 et seq.) and the Privacy Act (see 37 CFR 204.1 et seq.).

§ 703.2 Policy.

(a) Subject to limitations set out in this part. Library of Congress records shall be available as hereinafter provided and shall be furnished as promptly as possible within the Library to

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any member of the public at appropriate places and times and for an appropriate fee, if any.

(b) The Library shall not provide records from its files that originate in another federal agency or non-federal organization to persons who may not be entitled to obtain the records from the originator. In such instances, the Library shall refer requesters to the agency or organization that originated the records.

(c) In order to avoid disruption of work in progress, and in the interests of fairness to those who might be adversely affected by the release of information which has not been fully reviewed to assure its accuracy and completeness, it is the policy of the Library not to provide records which are part of on-going reviews or other current projects. In response to such requests, the Library will inform the requester of the estimated completion date of the review or project so that the requester may then ask for the records. At that time, the Library may release the records unless the same are exempt from disclosure as identified in §703.5.

§703.3 Administration responsibilities.

The administration of this part shall be the responsibility of the Chief, Office Systems Services (OSS). Library of Congress, 101 Independence Avenue, SE., Washington, DC 20540-9440, and to that end, the Chief may promulgate such supplemental rules or guidelines as may be necessary.

§ 703.4 Definitions.

(a) Records includes all books, papers, maps, photographs, reports, and other documentary materials, exclusive of materials in the Library's collections, regardless of physical form or characteristics, made or received and under the control of the Library in pursuance of law or in connection with the transaction of public business, and retained, or appropriate for retention, by the Library as evidence of the organization, functions, policies, decisions, proce-dures, operations, or other activities of the government or because of the informational value of data contained therein. The term refers only to such items in being and under the control of

the Library. It does not include the compiling or procuring of a record, nor does the term include objects or articles, such as furniture, paintings, sculpture, three-dimensional models, structures, vehicles, and equipment.

(b) *Identifiable* means a reasonably specific description of a particular record sought, such as the date of the record, subject matter, agency or person involved, etc. which will permit location or retrieval of the record.

(c) Records available to the public means records which may be examined or copied or of which copies may be obtained, in accordance with this part, by the public or representatives of the press regardless of interest and without specific justification.

(d) Disclose or disclosure means making available for examination or copying, or furnishing a copy.

(e) *Person* includes an individual, partnership, corporation, association, or public or private organization other than a federal agency.

§ 703.5 Records exempt from disclosure.

(a) The public disclosure of Library records provided for by this part does not apply to records, or any parts thereof, within any of the categories set out below. Unless precluded by law, the Chief, OSS, nevertheless may release records within these categories, except for Congressional correspondence and other materials identified in \$703.5(b)(1), after first consulting with the General Counsel.

(b) Records exempt from disclosure under this part are the following:

(1) Congressional correspondence and other materials relating to work performed in response to or in anticipation of Congressional requests, unless authorized for release by officials of the Congress.

(2) Materials specifically authorized under criteria established by Executive Order to be withheld from public disclosure in the interest of national defense or foreign policy and that are properly classified pursuant to Executive Orders.

(3) Records related solely to the internal personnel rules and practices of the Library. This category includes, in

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addition to internal matters of personnel administration, internal rules and practices which cannot be disclosed without prejudice to the effective performance of a Library function, such as guidelines and procedures used by auditors, investigators, or examiners in the Office of the Inspector General.

(4) Records specifically exempted from disclosure by statute, provided that such statute:

(i) Requires that the matters be withheld from the public in such a manner as to leave no discretion on the issue, or

(ii) Establishes particular criteria for withholding or refers to particular types of matters to be withheld.

(5) Records containing trade secrets and commercial or financial information obtained from a person as privileged or confidential. This exemption may include, but is not limited to, business sales statistics, inventories, customer lists, scientific or manufacturing processes or development information.

(6) Personnel and medical files and similar files the disclosure of which could constitute a clearly unwarranted invasion of personal privacy. This exemption includes all private or personal information contained in files compiled to evaluate candidates for security clearances.

(7) Materials and information contained in investigative or other records compiled for law enforcement purposes.

(8) Materials and information contained in files prepared in connection with government litigation and adjudicative proceedings, except for those portions of such files which are available by law to persons in litigation with the Library.

(9) Records having information contained in or related to examination, operation, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions.

(10) Inter-agency or intra-agency memoranda, letters or other materials that are part of the deliberative process, the premature disclosure of which would inhibit internal communications or be detrimental to a Library function (e.g., case files in the Manuscript Division).

(11) Records containing information customarily subject to protection as privileged in a court or other proceedings such as information protected by the doctor-patient, attorney work product, or attorney-client privilege.

(12) Information submitted by a person to the Library in confidence or which the Library has obligated itself not to disclose such as information received by the Office of the Inspector General through its hotline.

(13) Materials related to specific patron use of the Library's collections, resources, or facilities either on site or off site. This exemption includes:

(i) Reader Records. Library records which identify readers by name, such as registration records, reading room logs or registers, telephone inquiry logs, and charge slips, if retained for administrative purposes. (ii) Use Records. Users of the Library

(ii) Use Records. Users of the Library are entitled to privacy with respect to their presence and use of the Library's facilities and resources. Records pertaining to the use of the Library and of Library collections and subjects of inquiry are confidential and are not to be disclosed either to other readers, to members of the staff who are not authorized, or to other inquirers including officials of law enforcement, intelligence, or investigative agencies, except pursuant to court order or administratively by order of the Librarian of Congress.

(c) Any reasonably segregable portion of a record shall be provided to anyone requesting such records after deletion of the portions which are exempt under this section. A portion of a record shall be considered reasonably segregable when segregation can produce an intelligible record which is not distorted out of context, does not contradict the record being withheld, and can reasonably provide all relevant information.

§703.6 Procedure for access to and copying of records.

(a) A request to inspect or obtain a copy of an identifiable record of the Library of Congress shall be submitted in writing to the Chief, OSS, Library of Congress, 101 Independence Avenue,

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SE., Washington, DC 20540-9440, who shall promptly record and process the request.

(b) Requests for records shall be specific and shall identify the precise records or materials that are desired by name, date, number, or other identifying data sufficient to allow the OSS staff to locate, retrieve, and prepare the record for inspection or copying and to delete exempted matter where appropriate to do so. Blanket or generalized requests (such as "all matters relating to" a general subject) shall not be honored and shall be returned to the requester.

(c) Records shall be available for inspection and copying in person during business hours.

(d) Records in media other than print (c.g., microforms and machine-readable media) shall be available for inspection in the medium in which they exist. Copies of records in machine-readable media shall be made in media determined by the Chief, OSS.

(e) Library staff shall respond to requests with reasonable dispatch. Use of a record by the Library or Library employees, however, shall take precedence over any request. Under no circumstances shall official records be removed from Library control without the written authorization of the Librarian.

(f) The Chief, OSS, shall make the initial determination on whether:

(1) The record described in a request can be identified and located pursuant to a reasonable search, and

(2) The record (or portions thereof) may be made available or withheld from disclosure under the provisions of this part. In making the initial determinations, the Chief shall consult with any unit in the Library having a continuing substantial interest in the record requested. Where the Chief finds no valid objection or doubt as to the propriety of making the requested record available, the Chief shall honor the request upon payment of prescribed fees, if any are required by §703.8.

(g) If the Chief, OSS, determines that a requested record should be withheld, the Chief shall inform the requester in writing that the request has been denied; shall identify the material withheld; and shall explain the basis for the denial. The Chief shall inform the requester that further consideration of the denied request may be obtained by a letter to the General Counsel setting out the basis for the belief that the denial of the request was unwarranted.

(h) The General Counsel shall make the final determination on any request for reconsideration and shall notify the requester in writing of that determination. The decision of the General Counsel shall be the final administrative review within the Library.

(1) If the General Counsel's decision reverses in whole or in part the initial determination by the Chief, OSS, the Chief shall make the requested record, or parts thereof, available to the requester, subject to the provisions of \$703.8.

(2) If the General Counsel's decision sustains in whole or in part the initial determination by the Chief, OSS, the General Counsel shall explain the basis on which the record, or portions thereof, will not be made available.

§ 703.7 Public Reading Facility.

(a) The Chief, OSS, shall maintain a reading facility for the public inspection and copying of Library records. This facility shall be open to the public from 8:30 a.m. to 4:30 p.m., except Saturdays, Sundays, holidays, and such other times as the Library shall be closed to the public.

(b) The General Counsel shall advise the Chief, OSS, of the records to be available in the public reading facility following consultation with the Library managers who may be concerned.

§ 703.8 Fees and charges.

(a) The Library will charge no fees for:

(1) Access to or copies of records under the provisions of this part when the direct search and reproduction costs are less than \$10.

(2) Records requested which are not found or which are determined to be exempt under the provisions of this part.

(3) Staff time spent in resolving any legal or policy questions pertaining to a request.

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. . . .

(4) Copies of records, including those certified as true copies, that are furnished for official use to any officer or employee of the federal government.

(5) Copies of pertinent records furnished to a party having a direct and immediate interest in a matter pending before the Library, when furnishing such copies is necessary or desirable to the performance of a Library function.

(b) When the costs for services are \$10 or more, the Chief, OSS, shall assess and collect the fees and charges set out in appendix A to this part for the direct costs of search and reproduction of records available to the public.

(c) The Chief, OSS, is authorized to waive fees and charges, in whole or in part, where it is determined that the public interest is best served to do so. because waiver is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester. Persons seeking a waiver or reduction of fees may be required to submit a written statement setting forth the intended purpose for which the records are requested or otherwise indicate how disclosure will primarily benefit the public and, in appropriate cases, explain why the volume of records requested is necessary. Determinations made pursuant to the authority set out herein are solely within the discretion of the Chief, OSS.

(d) Fees and charges for services identified in the appendix to this part shall be paid in full by the requester before the records are delivered. Payment shall be made in U.S. funds by personal check, money order, or bank draft made payable to the Library of Congress. The Chief, OSS, shall remit all fees collected to the Director, Financial Services, who shall cause the same to be credited to appropriate accounts or deposited with the U.S. Treasury as miscellaneous receipts.

(e) The Chief, OSS, shall notify a requester and may require an advance deposit where the anticipated fees will exceed **\$50**. APPENDIX A TO SUBPART A OF PART 703—FEES AND CHARGES FOR SERV-ICES PROVIDED TO REQUESTERS OF RECORDS

(a) Searches.

 $\left(1\right)$ There is no charge for searches of less than one hour.

(2) Fees charged for searches of one hour or more are based on prevailing rates. Currently, those charges are:

(i) Personnel searches (clerical): \$15 per hour.

(ii) Personnel searches (professional): \$25 per hour.

(iii) Reproduction costs: \$.50 per page. (iv) Shipping and malling fees: variable

(3) In situations involving the use of computers to locate and extract the requested information, charges will be based on the direct cost to the Library, including labor, material, and computer time.

(b) Duplication of Records. Fees charged for the duplication of records shall be according to the prevailing rates established by the Library's Photoduplication Service, or in the case of machine media duplication, by the Resources Management Staff, Information Technology Services.

(c) Certifications. The fee charges for certification of a record as authentic or a true copy shall be \$10.00 for each certificate.

(d) Other Charges. When no specific fee has been established for a service required to meet the request for records, the Chief, OSS, shall establish an appropriate fee based on direct costs in accordance with the Office of Management and Budget Circular No. A-25.

Subpart B—Testimony by Employees and Production of Documents in Certain Legal Proceedings Where the Library Is Not a Party

§703.15 Purpose and scope of this subpart.

This subpart sets forth the policy and procedures of the Library of Congress regarding, first, the testimony, as witnesses in legal proceedings where the Library is not a party, of employees and former employees concerning information acquired in the course of performing official duties or because of the employee's official relationship with the Library of Congress, and second, the production or disclosure of information contained in Library of Congress documents for use in legal proceedings where the Library is not a party, pursuant to a request, order, or

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