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*Central Intelligence Agency
Inspector General*

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SEMIANNUAL REPORT
TO THE DIRECTOR OF CENTRAL INTELLIGENCE
JANUARY – JUNE 2002

*John L. Helgerson
Inspector General*

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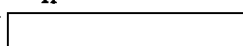
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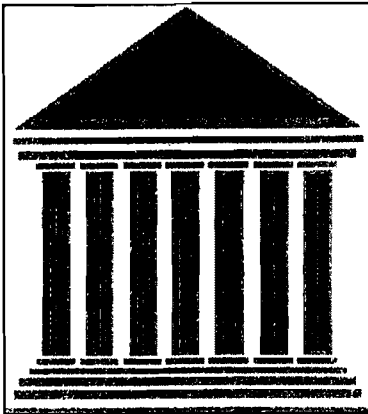


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(U) A Message from the Inspector General



(U) During this semiannual reporting period, the President nominated me to be the Central Intelligence Agency's (CIA's) third statutory Inspector General (IG) and the Senate confirmed the appointment by unanimous consent. I am grateful for the honor and confidence extended by the President and the Director of Central Intelligence (DCI) and for the support of the nomination shown by the Senate, especially members and staff of the Senate Select Committee on Intelligence. I shall do my best to carry out my responsibilities with initiative, integrity, and independence.

(U) For some months during this period, [REDACTED] served with distinction as Acting Deputy Inspector General and as *de facto* IG. I thank him sincerely for carrying this extra burden and look forward to working with him in the future as Counsel to the IG.

[REDACTED] Other key vacancies in the leadership of the Office of Inspector General (OIG) have been filled. [REDACTED] a veteran CIA operations officer now completing a tour [REDACTED] will become Deputy Inspector General in September. [REDACTED] an attorney whose career has been equally divided between the Department of Justice and CIA, will become Assistant IG for Investigations in early August. Vigorous recruitment efforts are underway to fill a few remaining vacancies for auditors and investigators, drawing on candidates from within and from outside the Intelligence Community.

(U) Looking to the longer term, OIG personnel and financial resource needs are being addressed to prepare for Congressionally-mandated auditable financial statements. To take best advantage of our existing audit

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personnel, we will seek legislative relief from the current obligation to conduct annual audits of the financial statements of the Agency's Central Services Working Capital Fund, as discussed elsewhere in this report. We will begin hiring and training additional auditors during Fiscal Year (FY) 2003 to prepare for expanded financial statement audit work during FY 2004. In the budget process leading to FY 2004, we will seek to incorporate permanently into the CIA budget the additional personnel and related financial resources necessary to meet this requirement.

(U) In my first months on the job, I have introduced myself to fellow IGs and contacts at the US Attorney's Office for the Eastern District of Virginia, as a fair proportion of our work is performed in collaboration with other agencies and the US Attorney's Office. The Intelligence Community IG Forum has met twice during this reporting period, primarily to focus on information sharing among agencies and departments in the wake of the 9/11 tragedy. I have also involved myself in the broader undertakings of the President's Council on Integrity and Efficiency, the body made up of all Federal statutory IGs. This has included a visit to the Inspector General Academy at the Federal Law Enforcement Training Center in Georgia, where many CIA OIG investigators are trained.

(U) Concerning information systems and technology, to which a large proportion of CIA resources are devoted, we have underway a review of OIG's recent production and the capabilities of our personnel to conduct appropriate audits, investigations, and inspections. Our findings will help guide future recruitment, training, and work programs related to this important business activity. In fact, the office has done considerable work in this area, but we will strive to increase its impact by making our reviews more focused and systematic.

High priority, substantive work underway during this period has included ongoing audits of the Agency's covert action programs and of overseas stations. Investigations have included two that are focused on current or former senior officers and were, therefore, reported to the Congressional oversight committees pursuant to the CIA statute. Inspections completed included one addressing promotions to the Senior

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Intelligence Service, as requested by the Congress, and another on the

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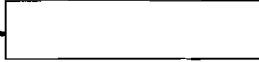
(U) In the early months of my tenure, I have been gratified that the DCI, CIA's Executive Director and the Congress have shown continuing close interest in the activities of the OIG and have actively encouraged our work. We will seek to repay that support with useful deliverables that further the oversight process: audits, investigations, and inspections that demonstrate unassailable fact-finding; thoughtful, well-documented conclusions; and concrete, actionable recommendations.

[REDACTED]
✓ John L. Helgeson

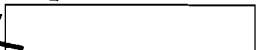
31 July 2002

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(U) STATUTORY REQUIREMENTS

(U/[]) This report is submitted pursuant to section 17 of the CIA Act of 1949, as amended, which requires the Inspector General to provide to the DCI, not later than 31 January and 31 July of each year, a semiannual report summarizing the activities of the OIG for the immediately preceding six-month periods, ending 31 December and 30 June, respectively.

(U) All audit activities of the OIG are carried out in accordance with generally accepted government auditing standards. All OIG inspection and investigation activities conform to standards promulgated by the President's Council on Integrity and Efficiency.

(U) The OIG has had full and direct access to all Agency information relevant to the performance of its duties.

(U) Subpoena Authority

(U/[]) During this reporting period, the IG did not issue any subpoenas.

(U) Legislative Proposals

(U) Requirement for a Separate Financial Statement Audit of the Central Services Program

(U) Section 21(g)(1) of the CIA Act of 1949 [50 U.S.C. 403u(g)(1)] provides: "Not later than January 31 each year, the Inspector General of the Central Intelligence Agency shall conduct an audit of the activities under the [Central Services] program during the preceding fiscal year." We have conducted four annual audits since this requirement was levied on the CIA OIG in 1998. Since that time, the Agency has made significant progress in managing the

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Central Services Program. In fact, the most recent audit resulted in the issuance of unqualified opinions for all of the Program's fiscal year 2001 financial statements.

(U) The Senate Report 107-63 to accompany S. 1428, Intelligence Authorization Act for Fiscal Year 2002, directed the DCI, in consultation with the Secretary of Defense, to ensure that all agencies in the Department of Defense-National Foreign Intelligence Program aggregation, including the CIA, receive an audit of their financial statements by 1 March 2005. The audits are to be performed by a statutory Inspector General or a qualified Independent Public Accountant, at the discretion and under the direction of the appropriate Inspector General.

Currently, OIG does not have the staff resources necessary to perform an audit of the Agency's financial statements, maintain sufficient oversight of Agency programs and activities, and meet other mandatory audit requirements. In order to continue essential programs and meet the requirement to audit the Agency's fiscal year 2004 financial statements, the OIG will need to augment its staffing level. This will require an increase to the OIG's authorized personnel ceiling and additional funding for nonpersonal service costs, such as office space, computers, and training.

(U) A portion of the needed personnel resources could be made available if OIG were relieved of the statutory obligation to conduct a separate audit of the Central Services Working Capital Fund. The activities of the Working Capital Fund are included in the Agency's financial statements, and they would be subject to review during the annual audit of those statements. In order to achieve the most effective use of resources and avoid redundancies in our audit work, the OIG requests a legislative change to remove the requirement for a separate annual audit of the financial statements of the Working Capital Fund.

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(U) It is recommended that section 21 of the CIA Act be amended through the Intelligence Authorization Act to reflect this proposal. Suggested legislative language is as follows:

Sec. ____ SEPARATE FINANCIAL STATEMENT AUDIT OF
CENTRAL SERVICES PROGRAM—Section 21(g) of the Central
Intelligence Agency Act of 1949 (50 U.S.C. 403u(g) is stricken in
its entirety.

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(U) AUDITS

(U) AUDIT STAFF OVERVIEW

(U) The Audit Staff conducts performance, financial-related, and financial statement audits of Agency programs and activities. In addition, the Audit Staff provides oversight of Agency interests through its participation in reviews sponsored by the Intelligence Community Inspectors General Forum and responds to requests for audits or reviews from Congressional and Executive Branch officials.

[REDACTED] In the last six months, the Audit Staff has focused its efforts on Agency covert action programs, financial management and information technology issues, and evaluations of Agency programs and activities. For the remainder of 2002, the Staff plans to continue its oversight of covert actions and field stations, review information technology systems that affect the Agency's financial statements, and conduct a joint inventory of the assets of the [REDACTED]
[REDACTED]

(U/[REDACTED]) In response to direction from the Senate Select Committee on Intelligence in the Senate Report 107-63 to accompany the Intelligence Authorization Act for Fiscal Year 2002, the Staff completed an audit of the form and content of the Agency's fiscal year (FY) 2001 financial statements in preparation for an audit of the Agency's FY 2004 financial statements. In response to that same direction, the Staff provided the Community Management Staff an estimate of the audit resources that will be required to conduct the audit of the Agency's FY 2004 financial statements. The audit of the FY 2004 financial statements will be a significant undertaking for the Staff, and the resource requirements will be substantial.

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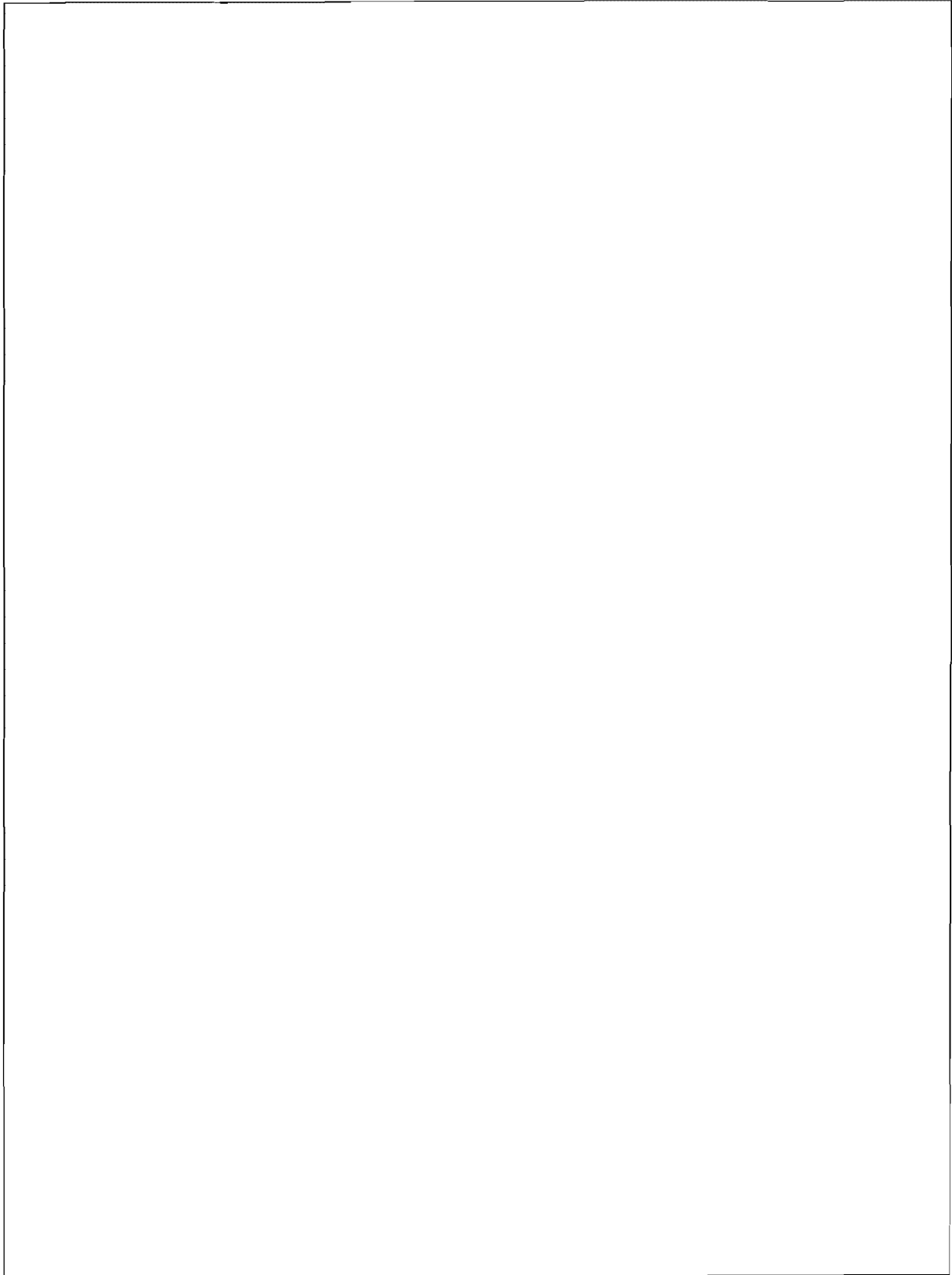
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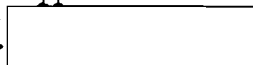
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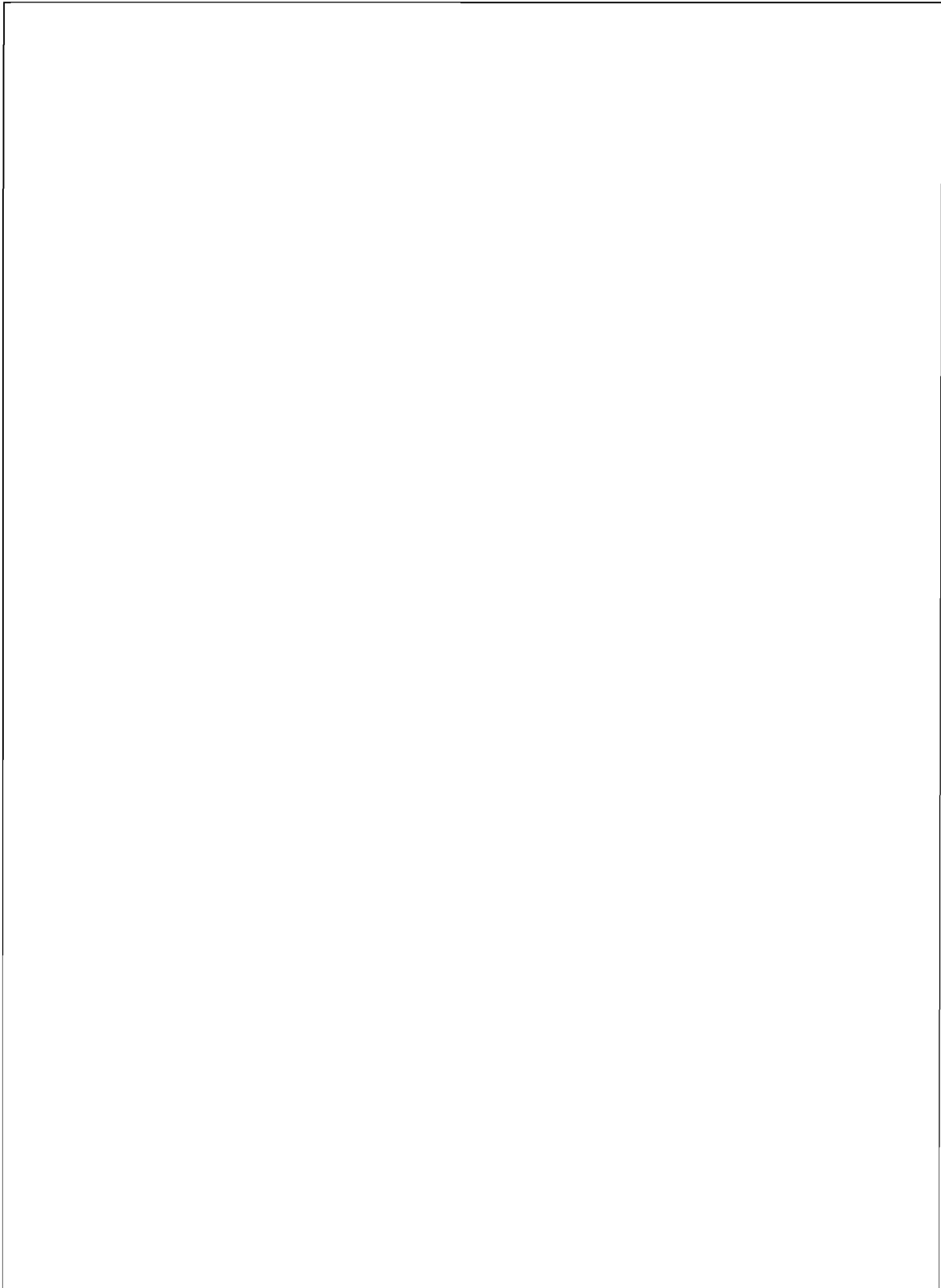
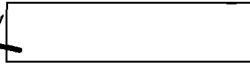
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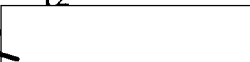
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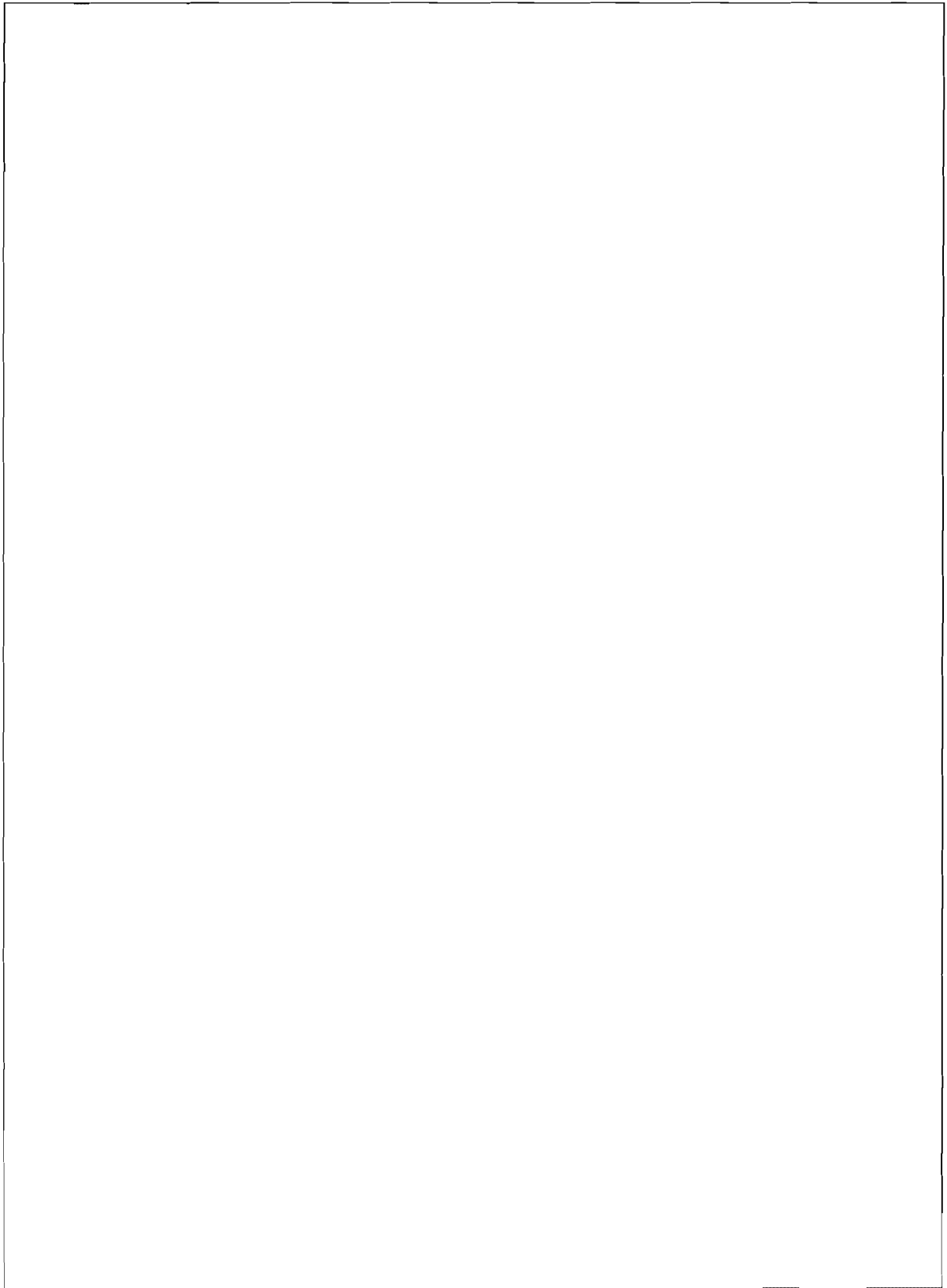
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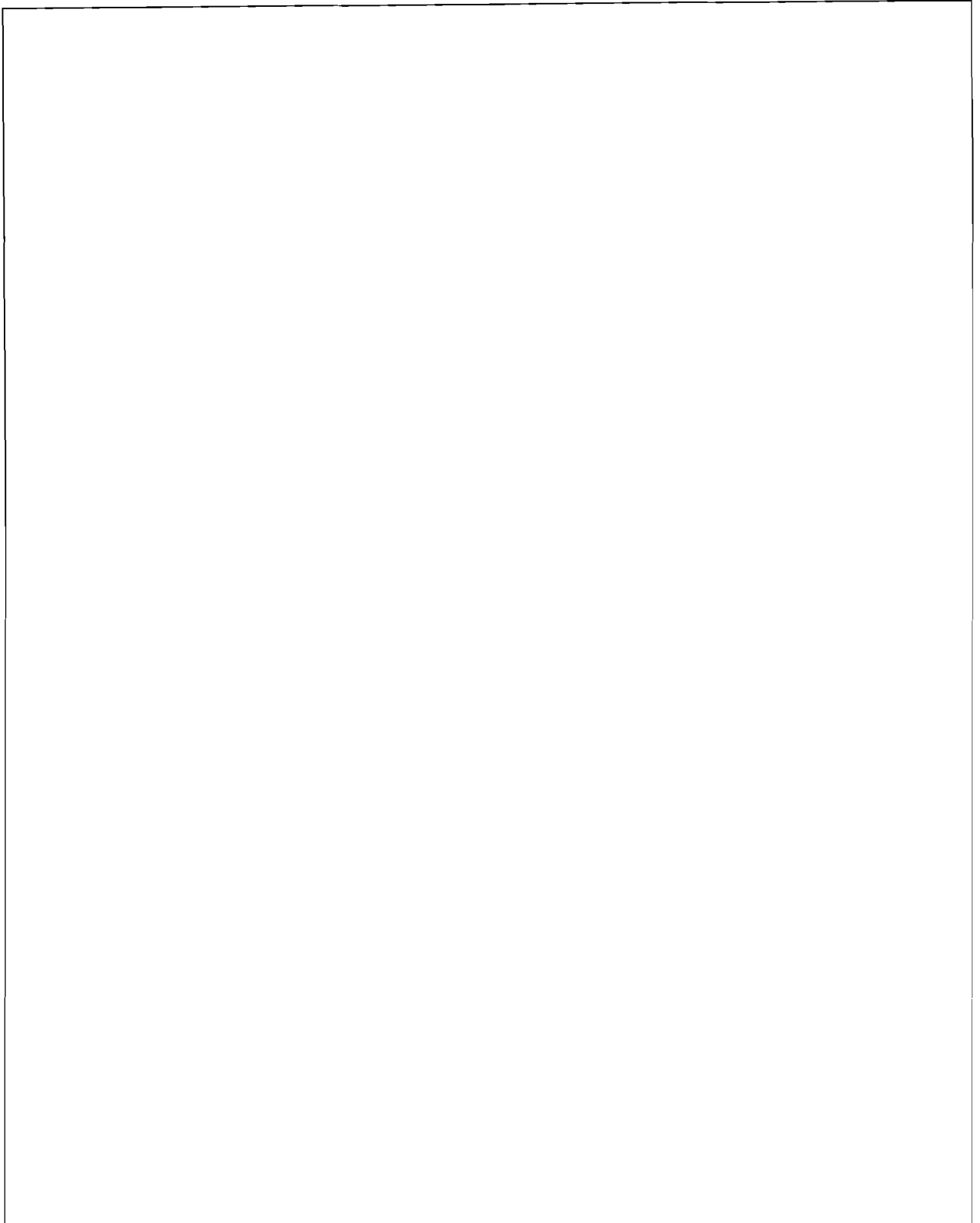
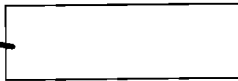
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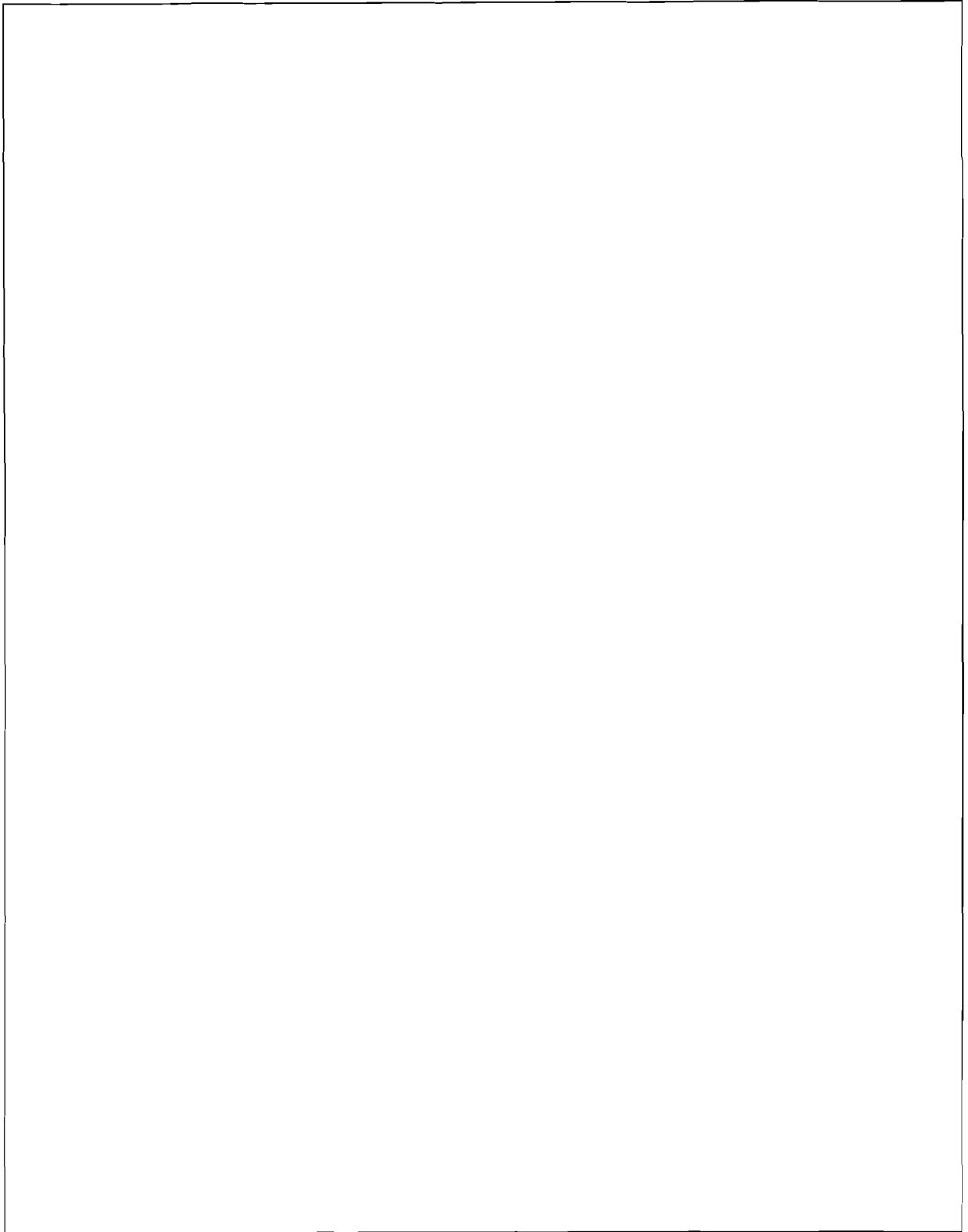
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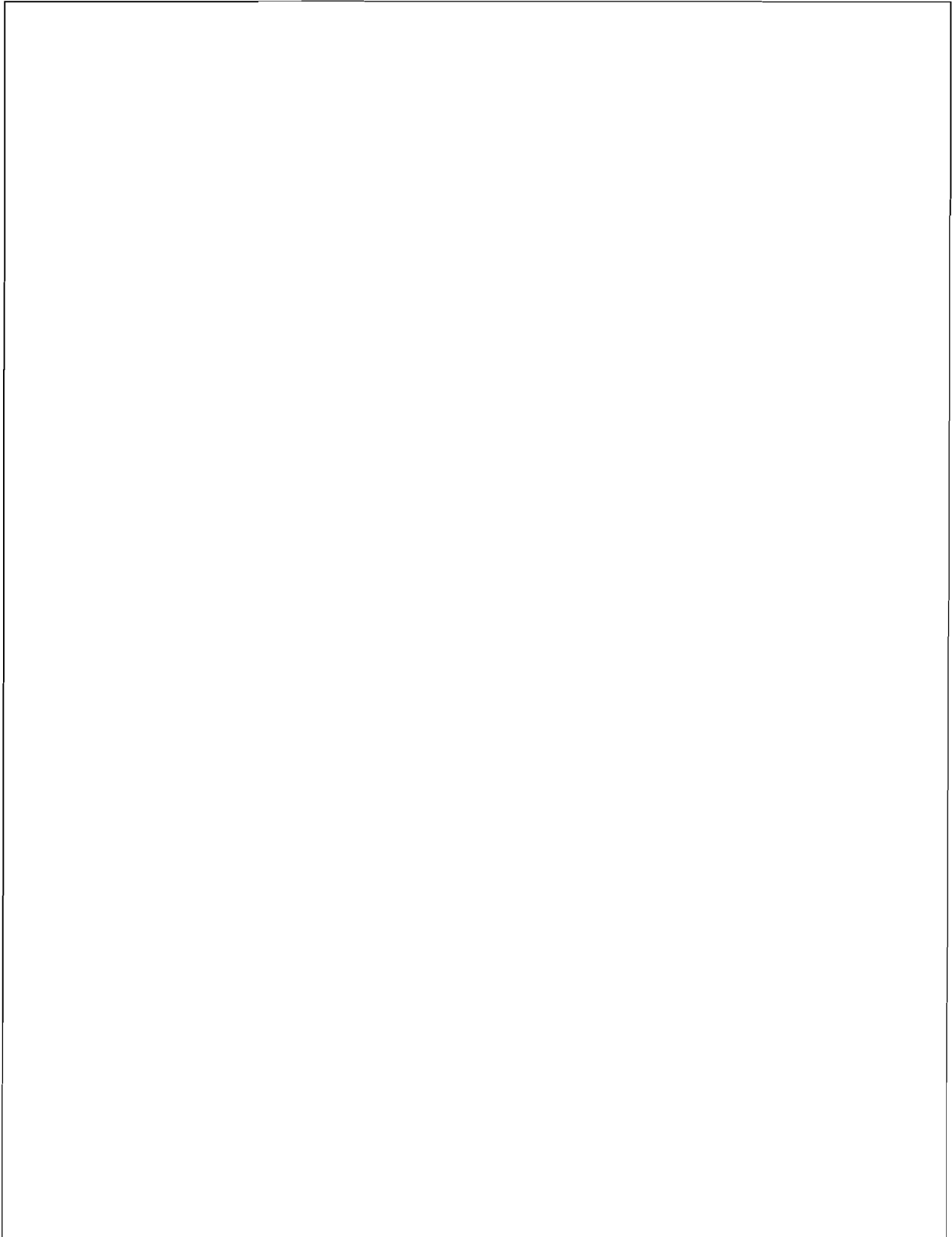
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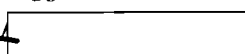
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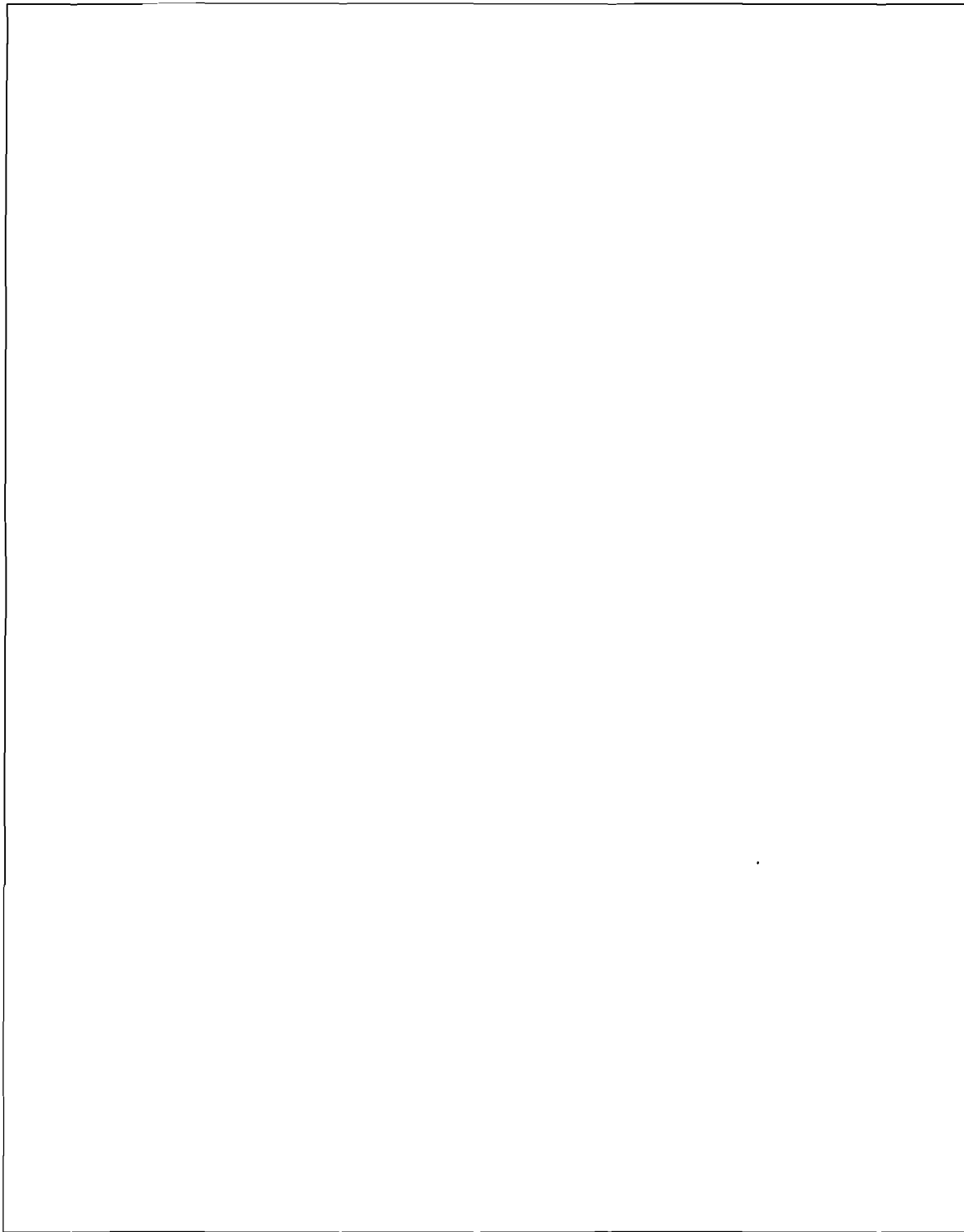
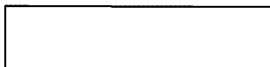
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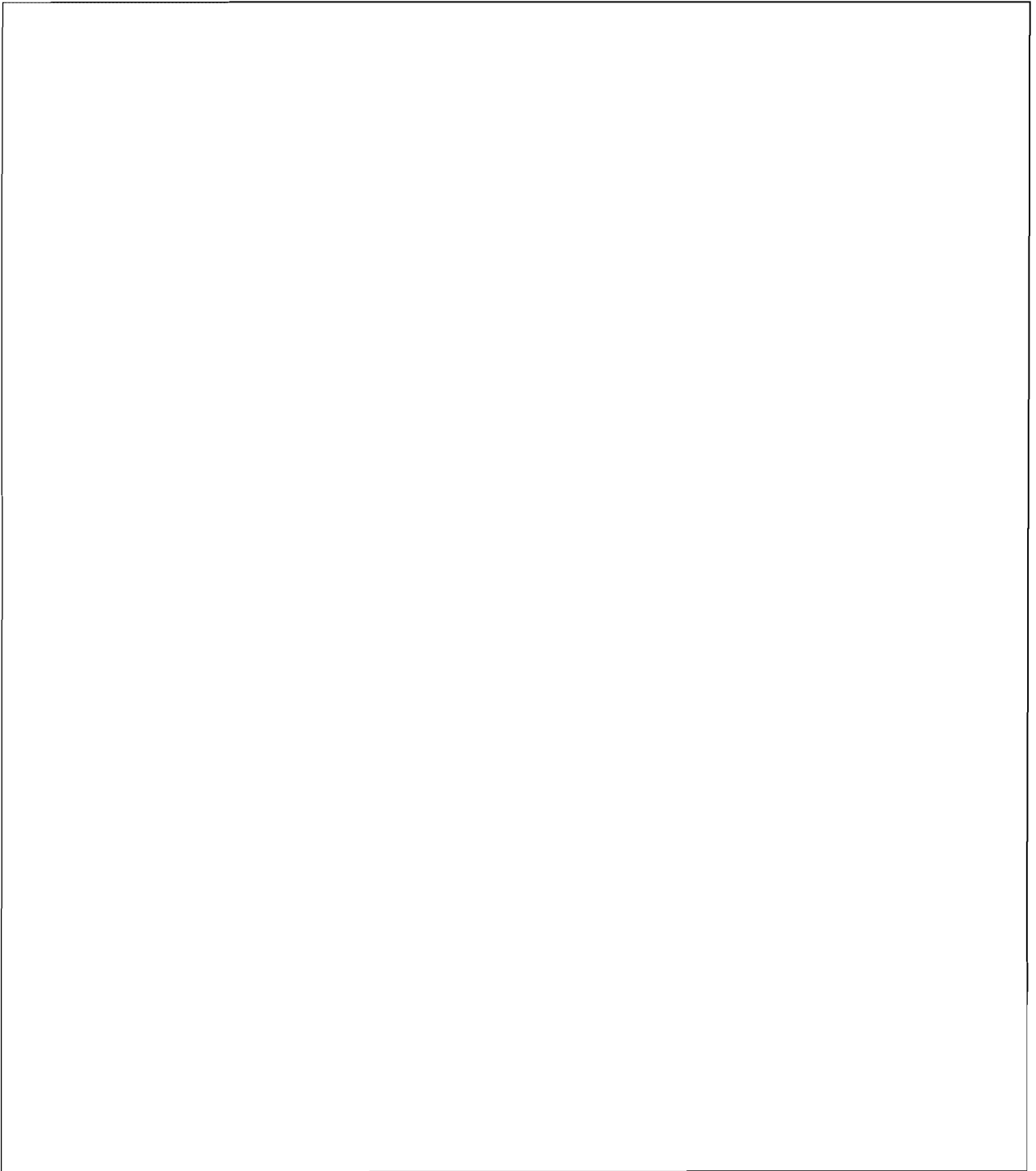
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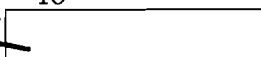
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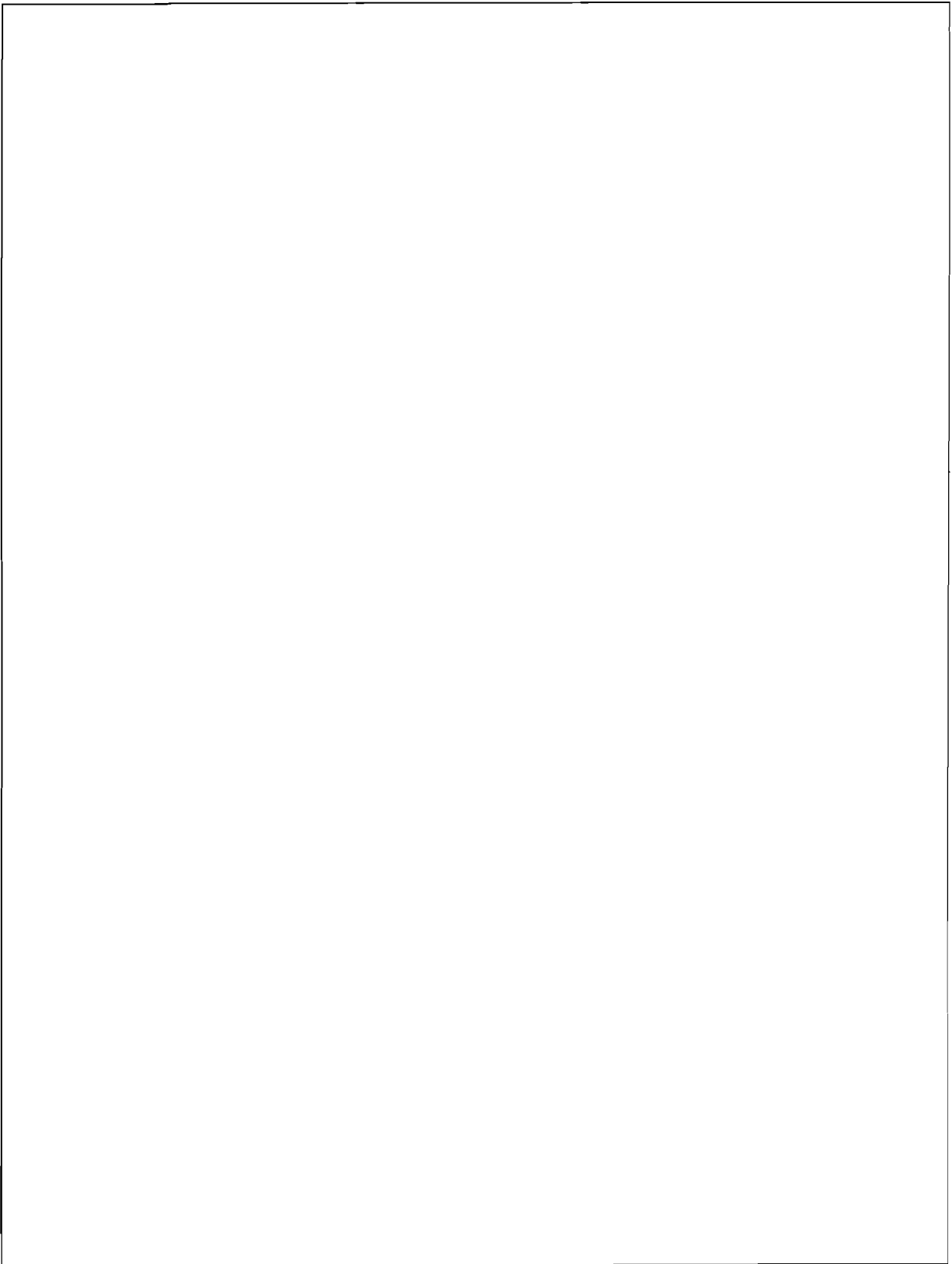
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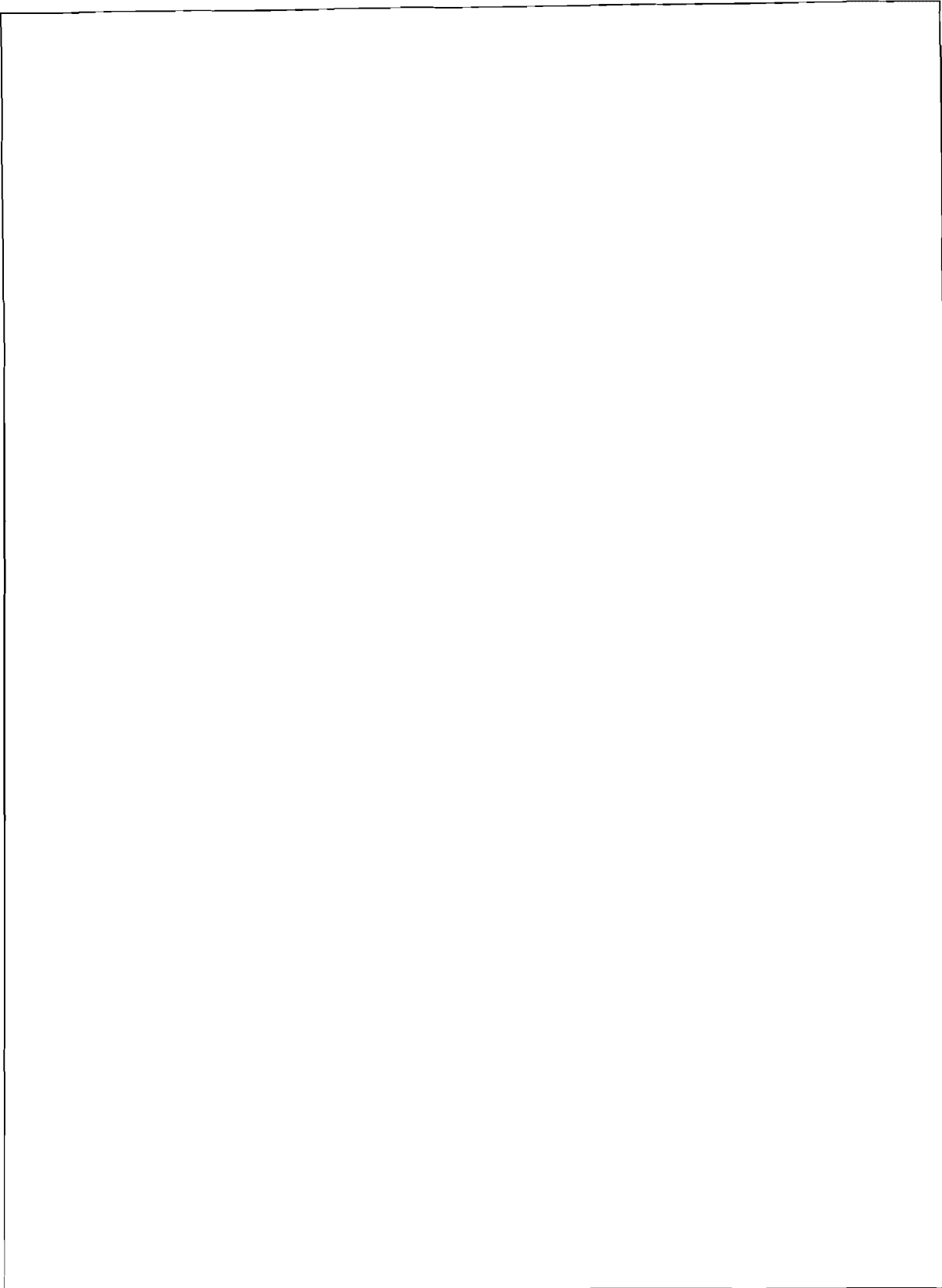
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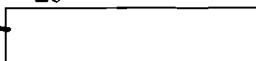
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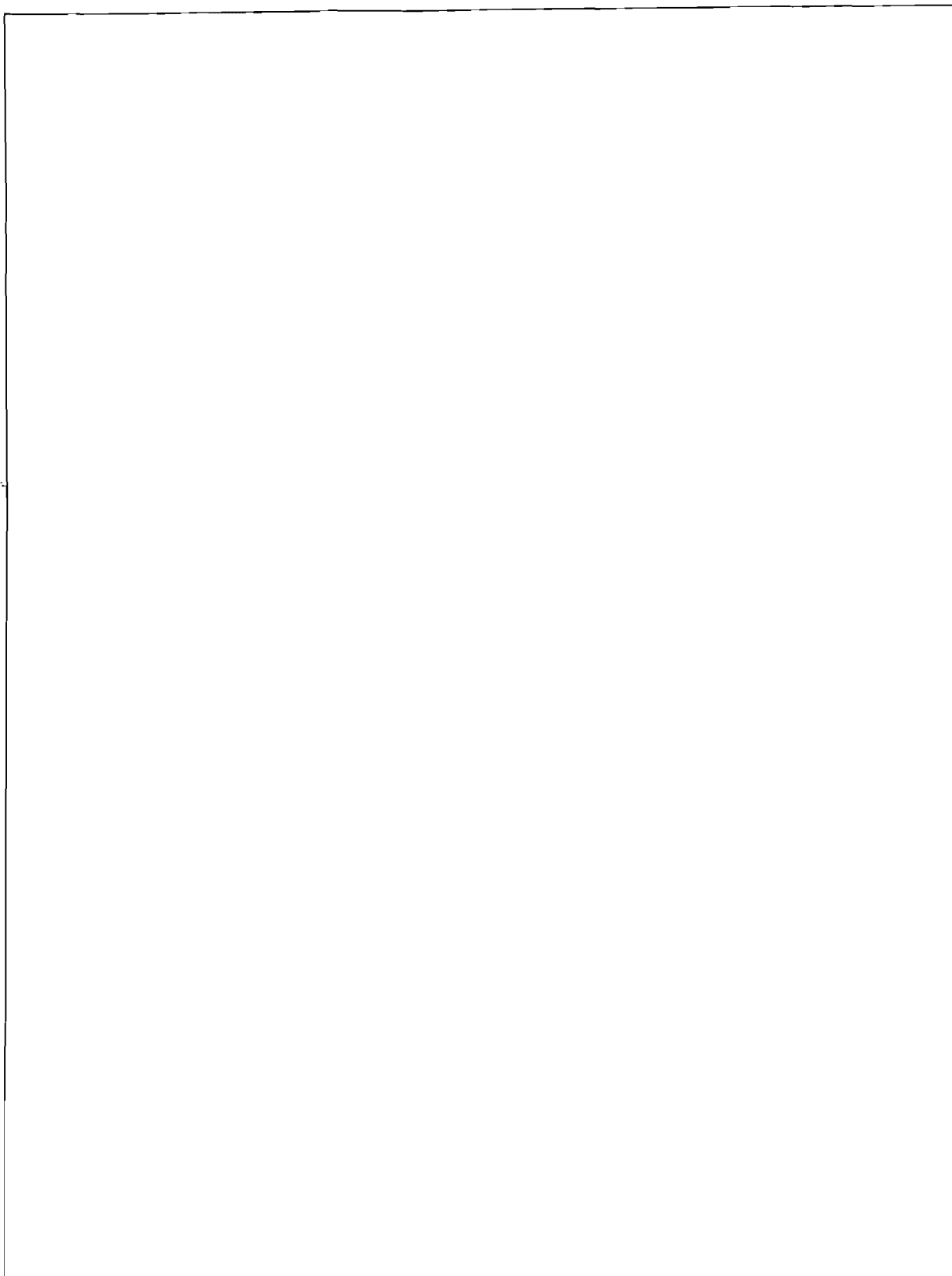
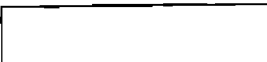
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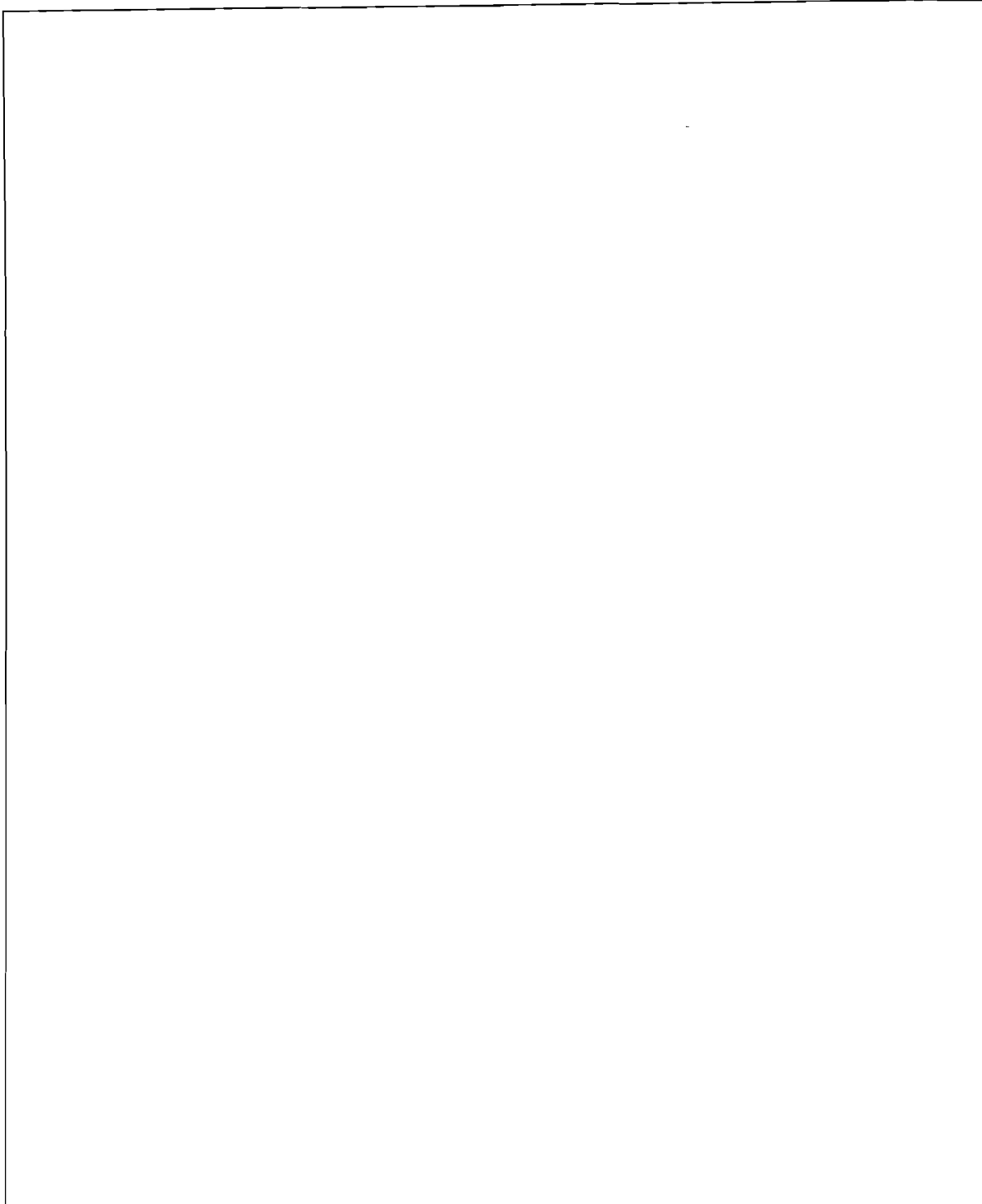
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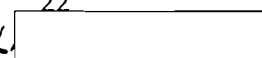
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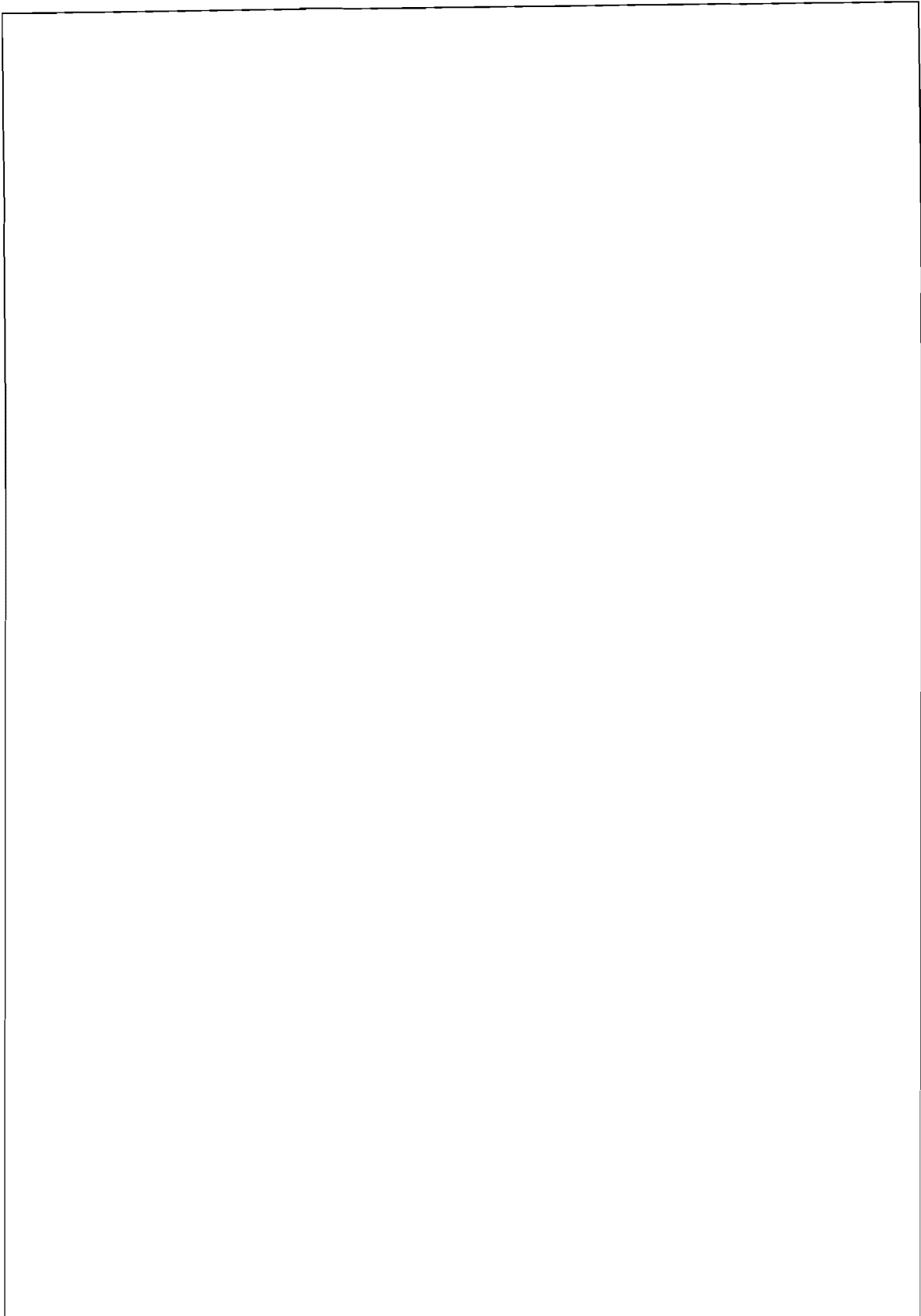
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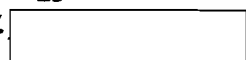
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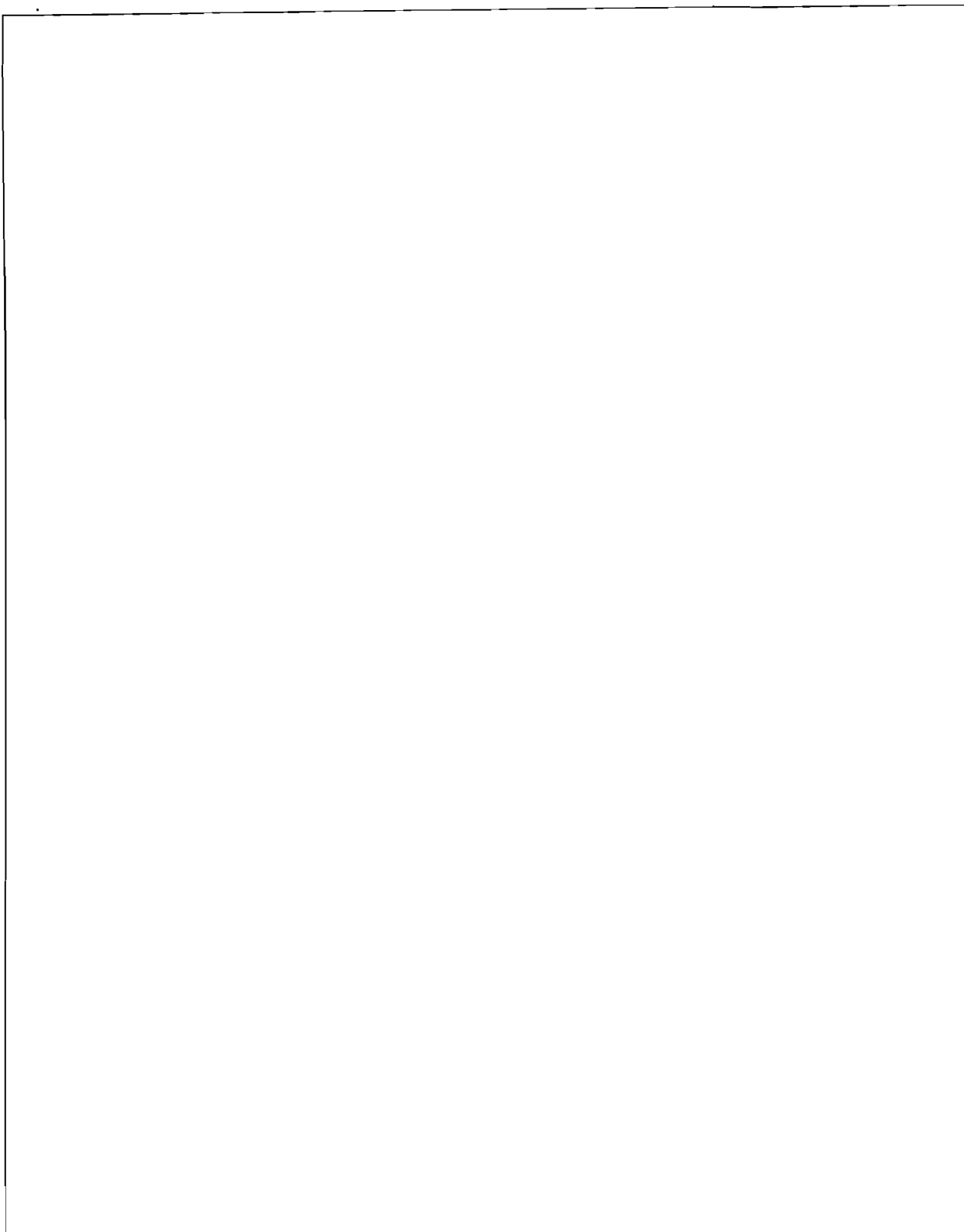
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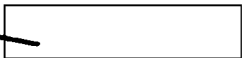
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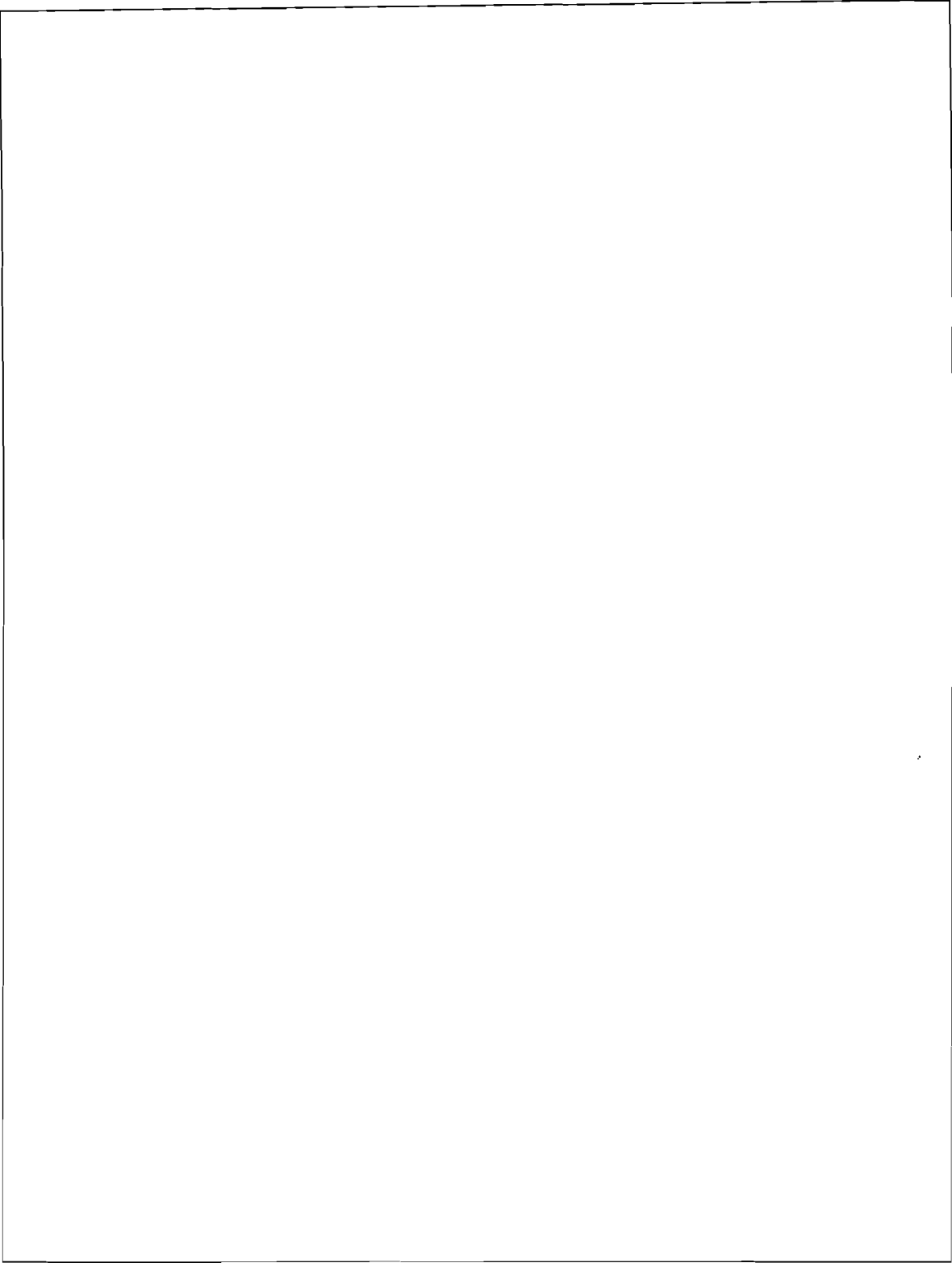
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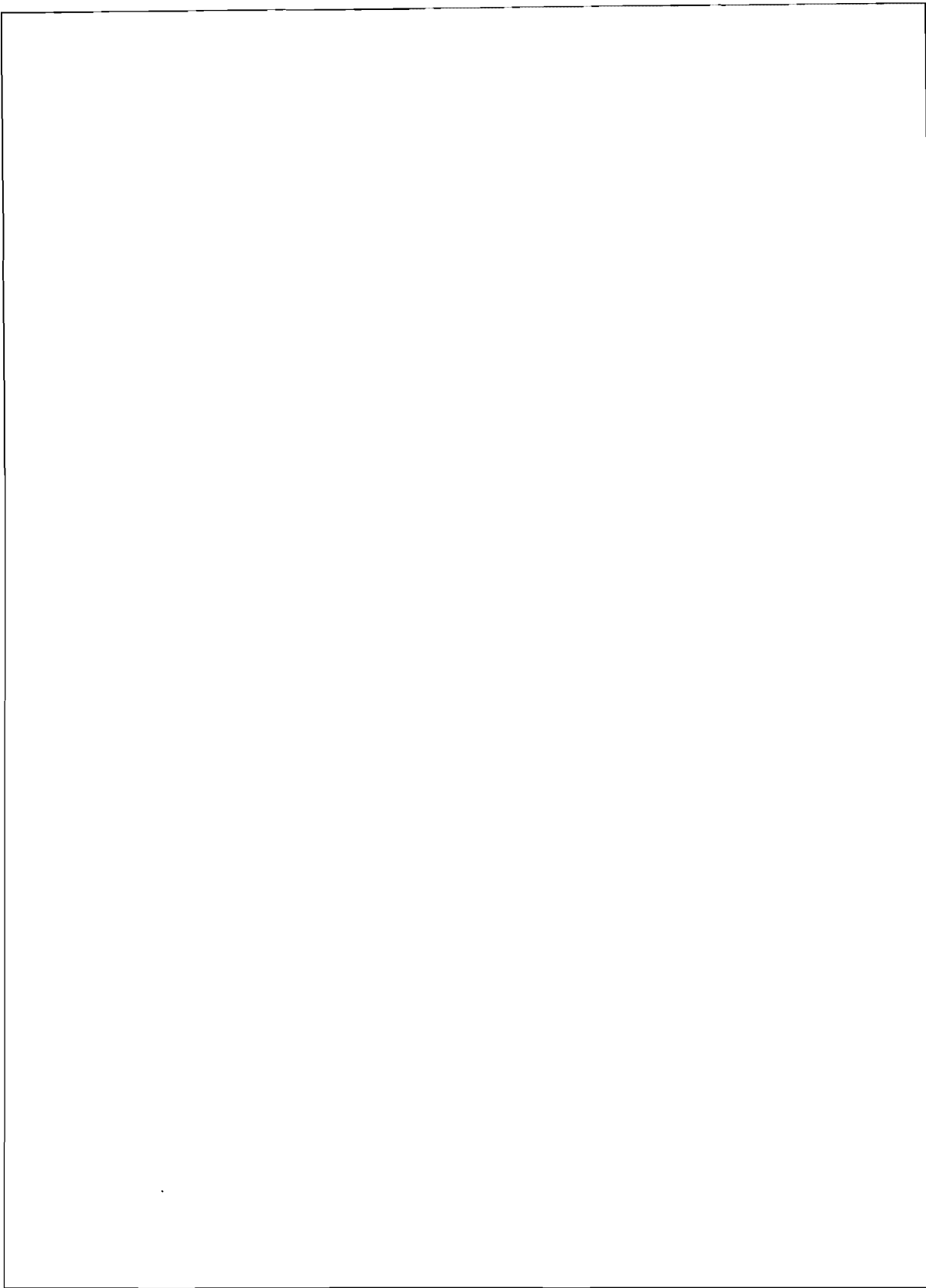
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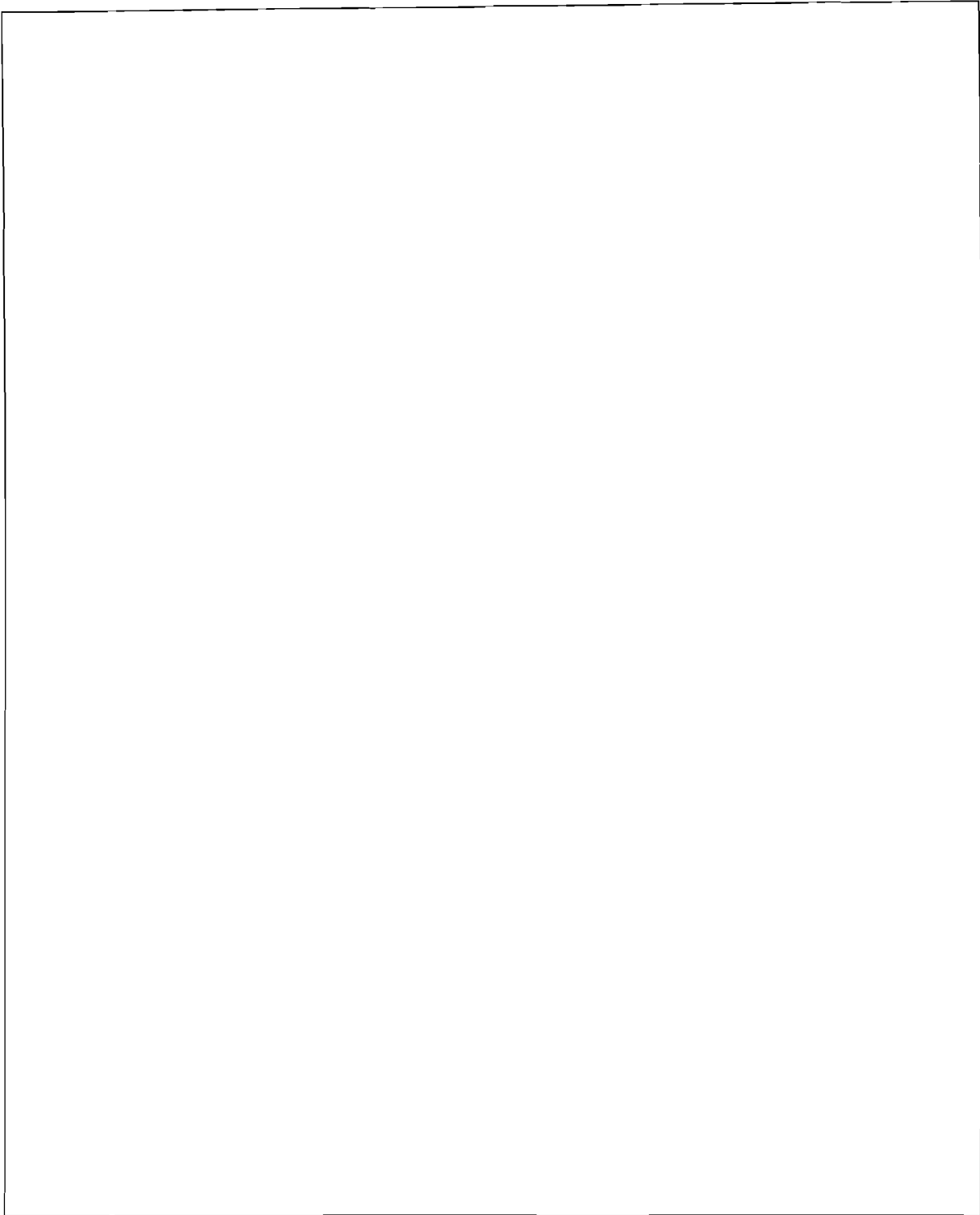
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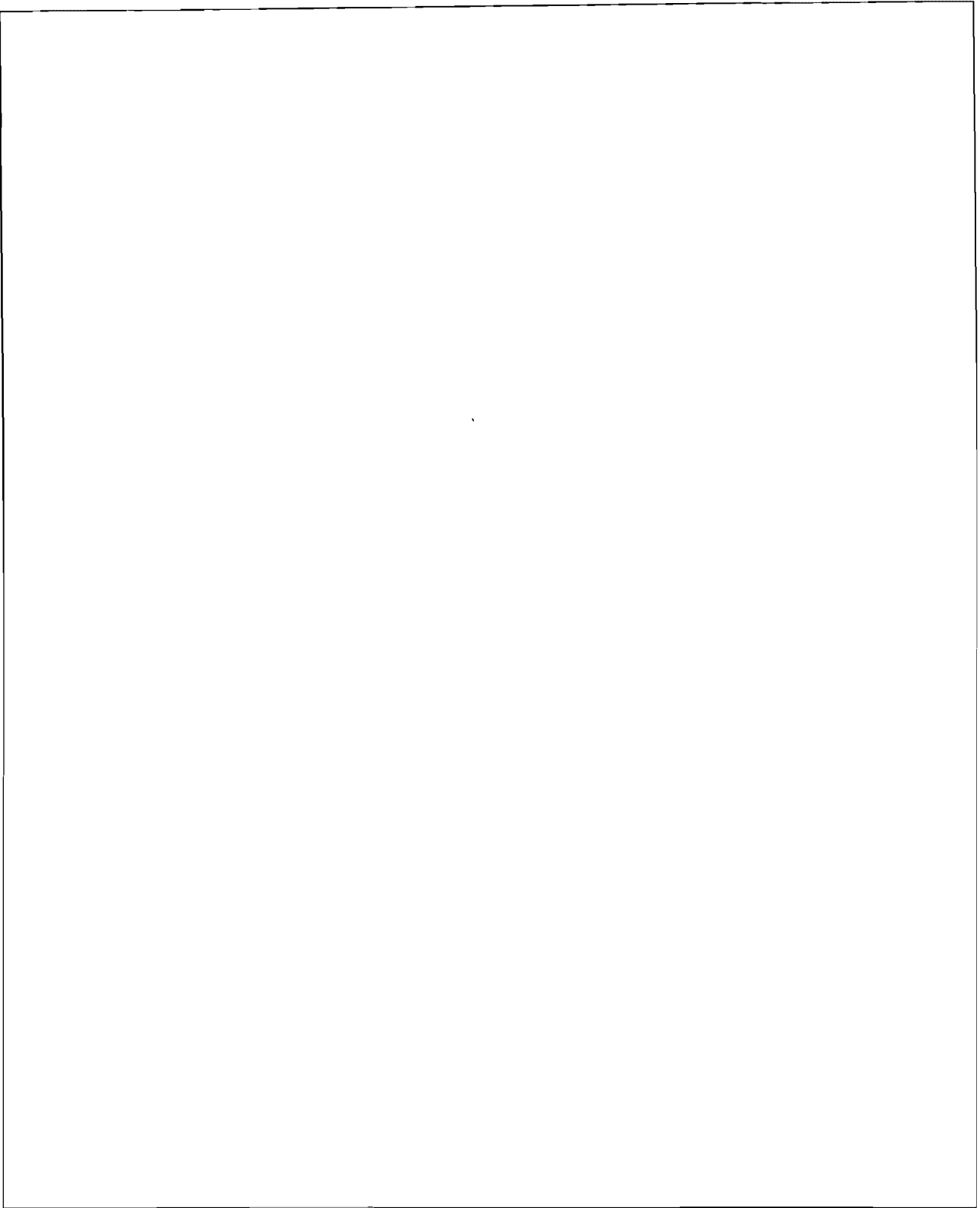
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(U) INSPECTIONS

(U) INSPECTION STAFF OVERVIEW

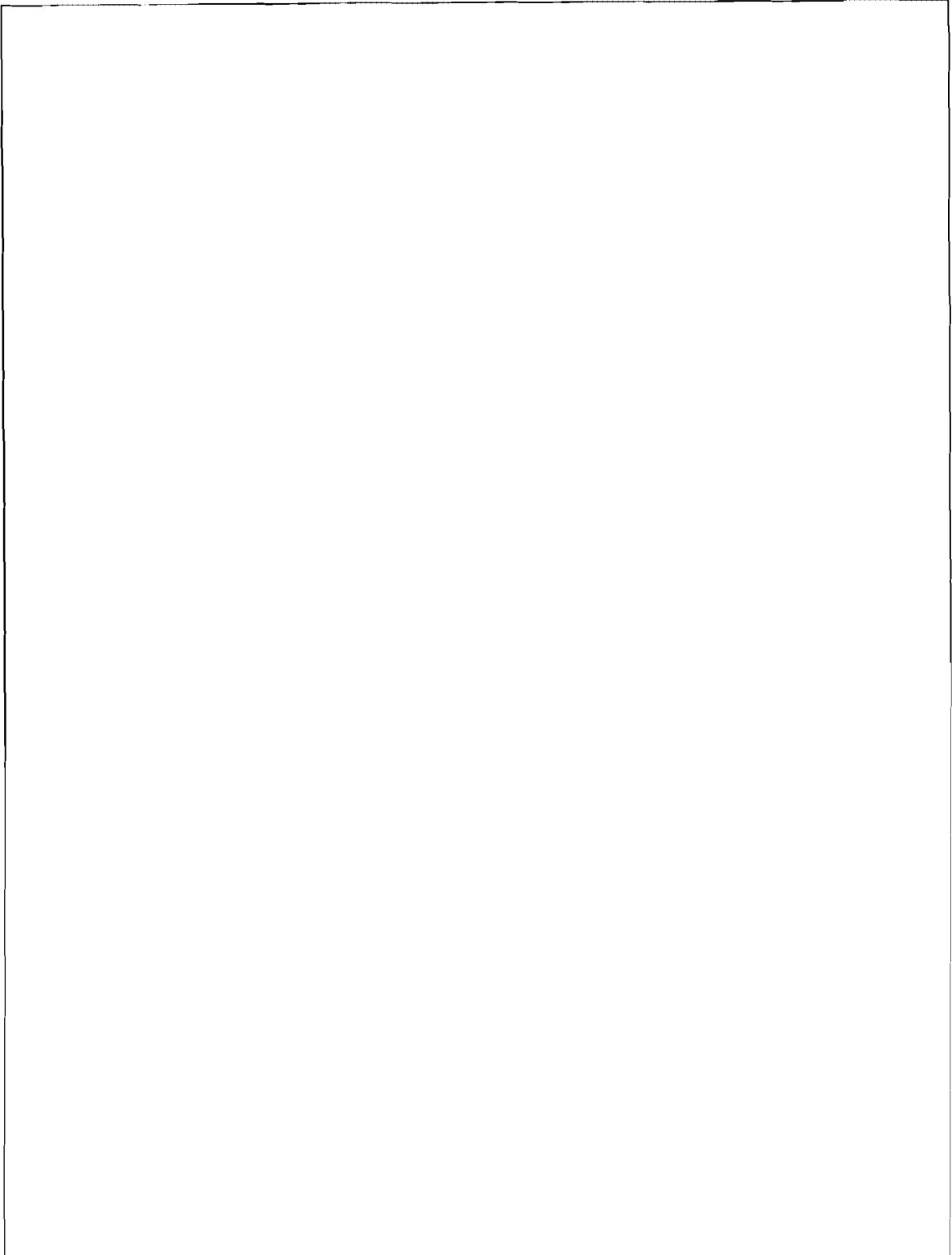
(U/[REDACTED]) The Inspection Staff is responsible for conducting inspections of Agency programs and operations to evaluate their efficiency and effectiveness and their compliance with law, Executive orders, and regulations.

[REDACTED] The Inspection Staff has continued its flexible approach to scheduling, which has enabled us to schedule more effectively and work more productively. During a seven-month cycle (February-August), inspection teams conduct either a single major inspection or several more focused, less wide-ranging inspections. The second cycle (September-January) remains five months in length. During the current cycle, the Staff is working on or has completed six inspections: The Agency's Response to the Attacks of 11 September, Counterintelligence (CI), Counterespionage, the Exploitation of Technical Tools, the Directorate of Operations' East Asia Division, and Promotions Into and Within the Senior Intelligence Service (SIS). In addition, we intend to conduct follow-up inspections of the Foreign Broadcast Information Service and the [REDACTED]

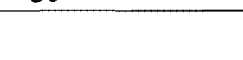
(U/[REDACTED]) The Inspection Staff continues to conduct a two-week New Inspectors' Training Course and a seminar for team leaders before the start of each inspection cycle. The Staff also conducts seminars for OIG inspectors and research assistants during the course of each cycle, instituted in response to the increasing sophistication of our methodology. These seminars build on the New Inspectors' Training Course and address topics such as interview strategy, the exploitation of databases, electronic focus group methodology, research and analysis, process mapping, and drafting.

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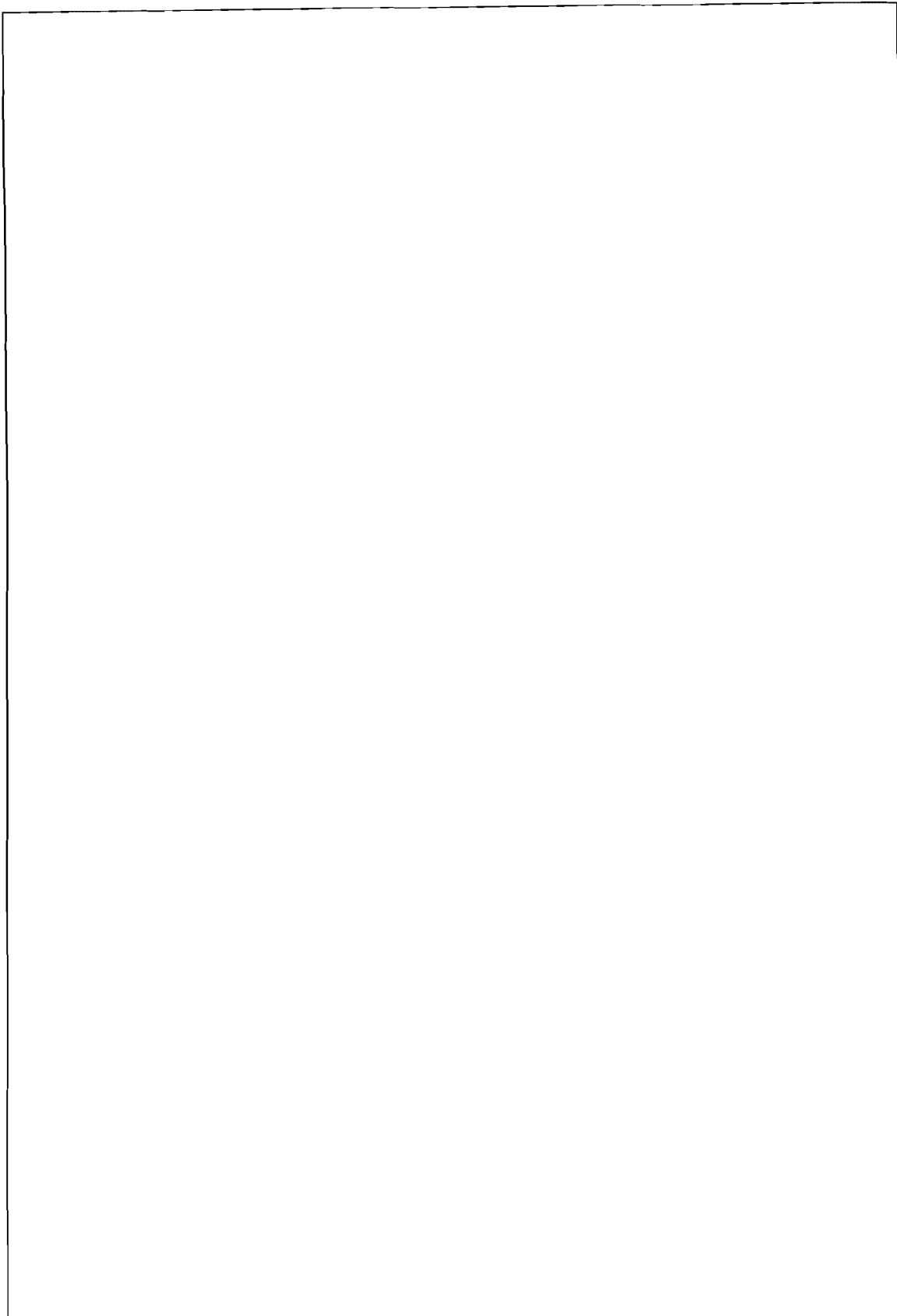
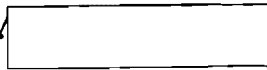
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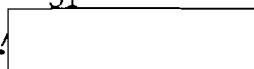
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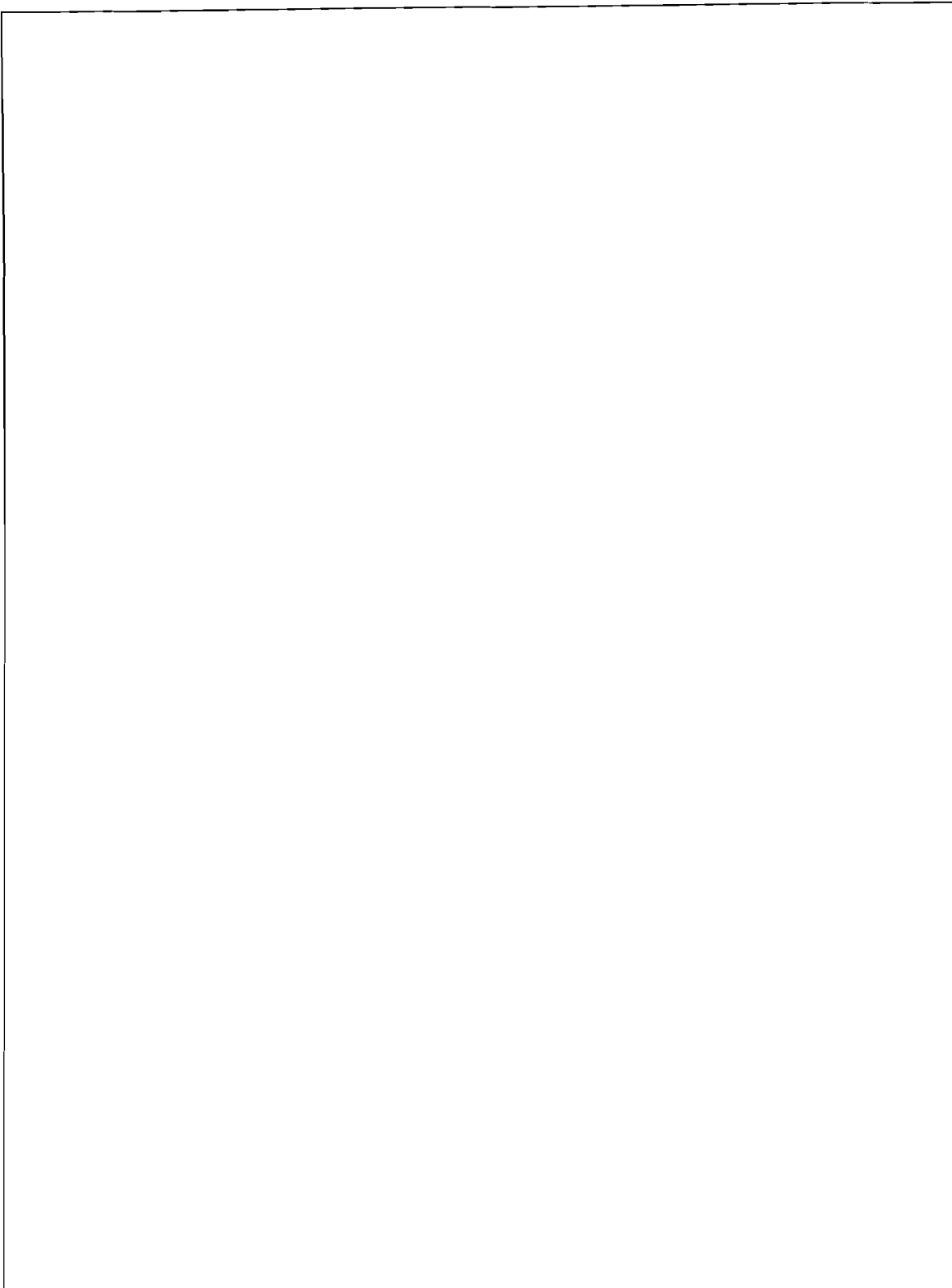
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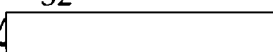
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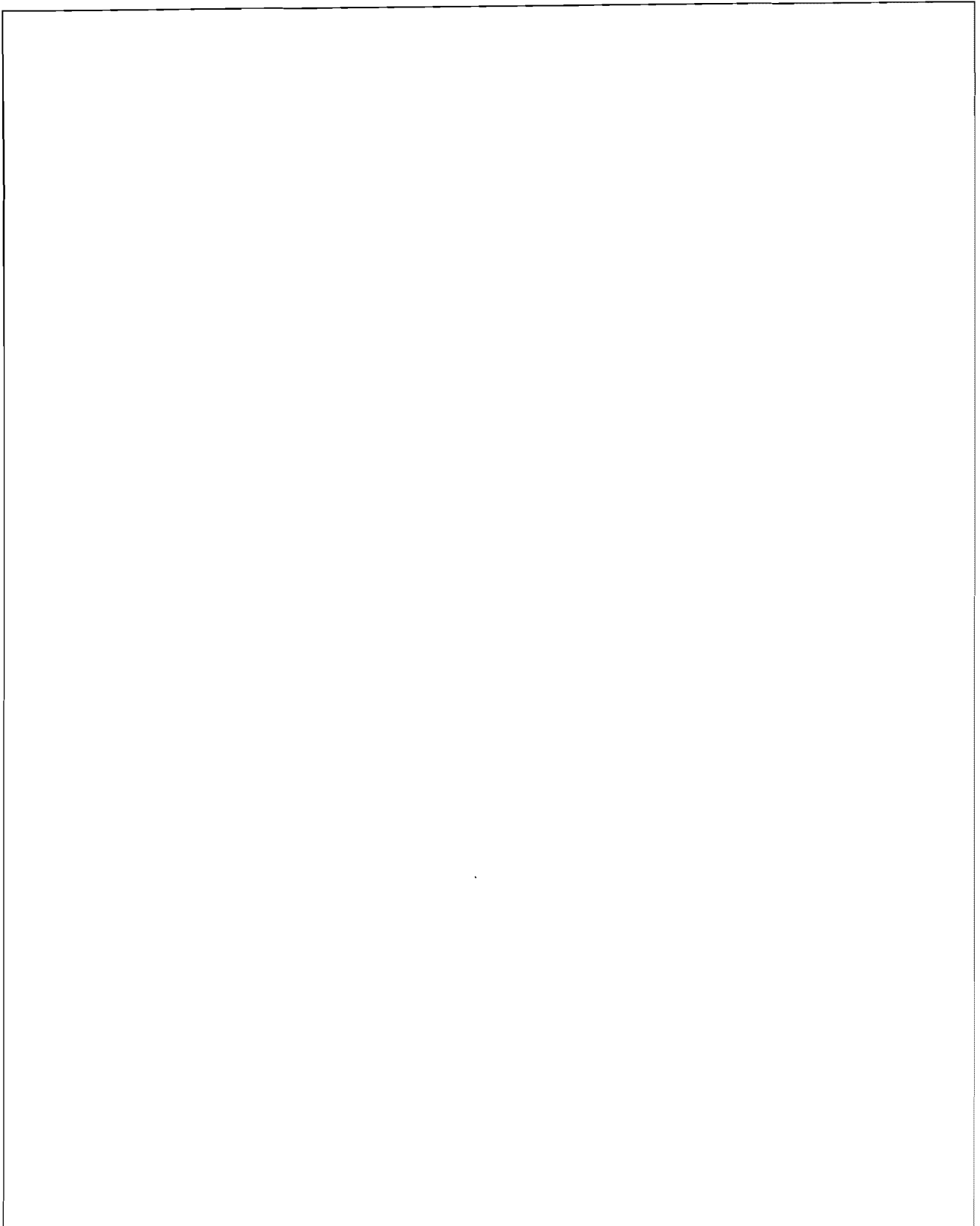
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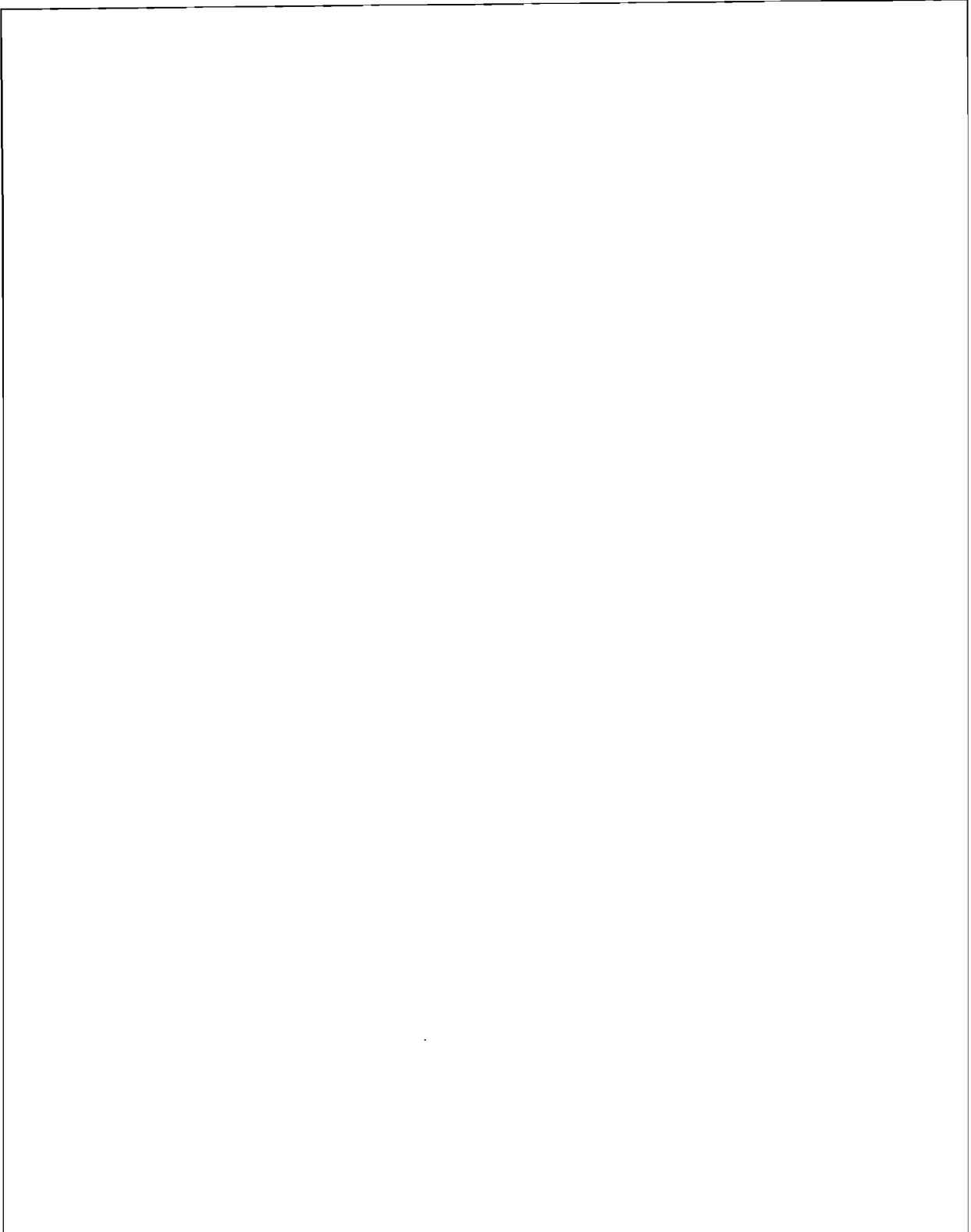
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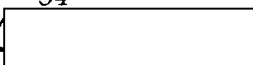
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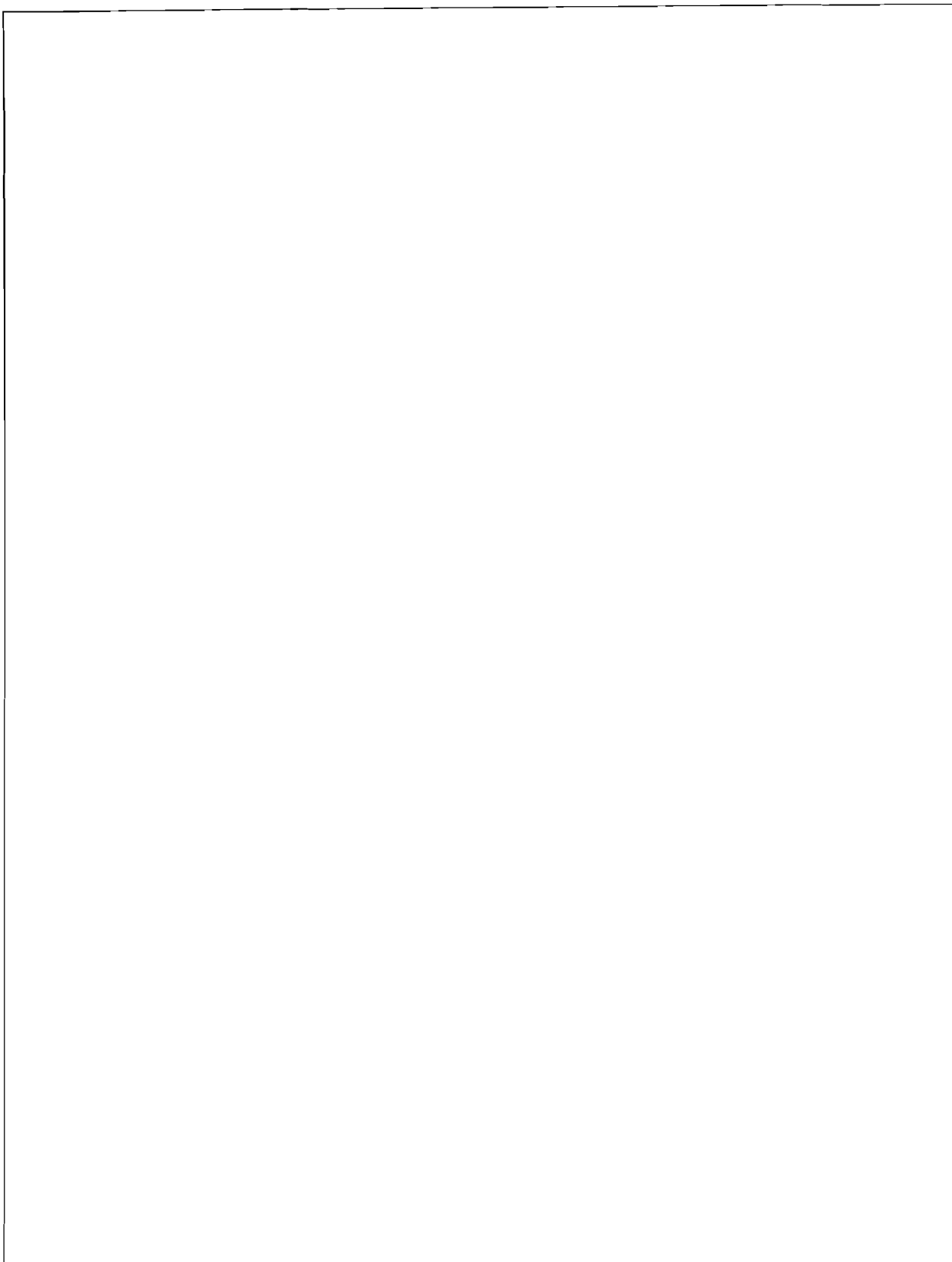
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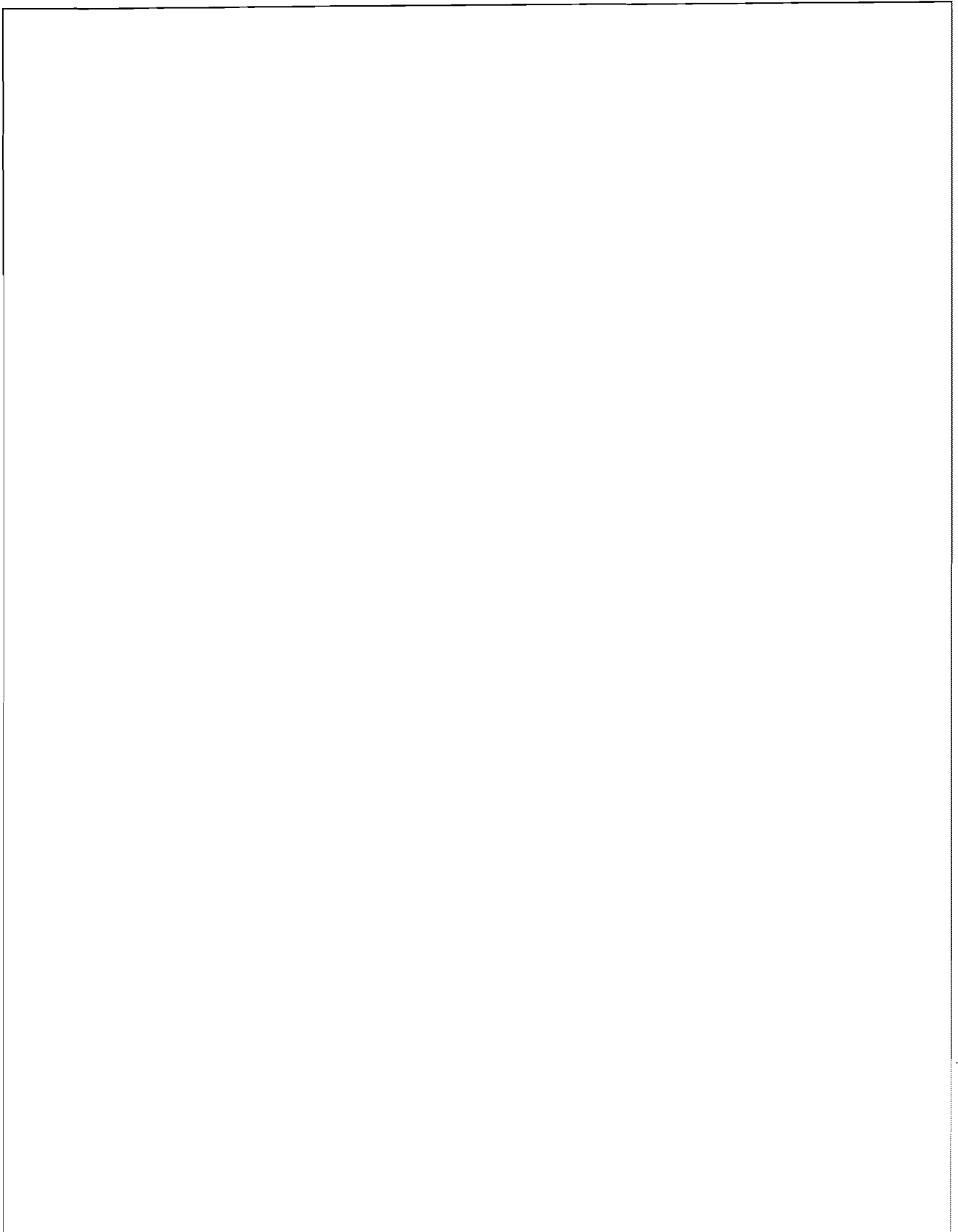
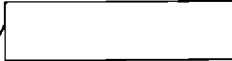
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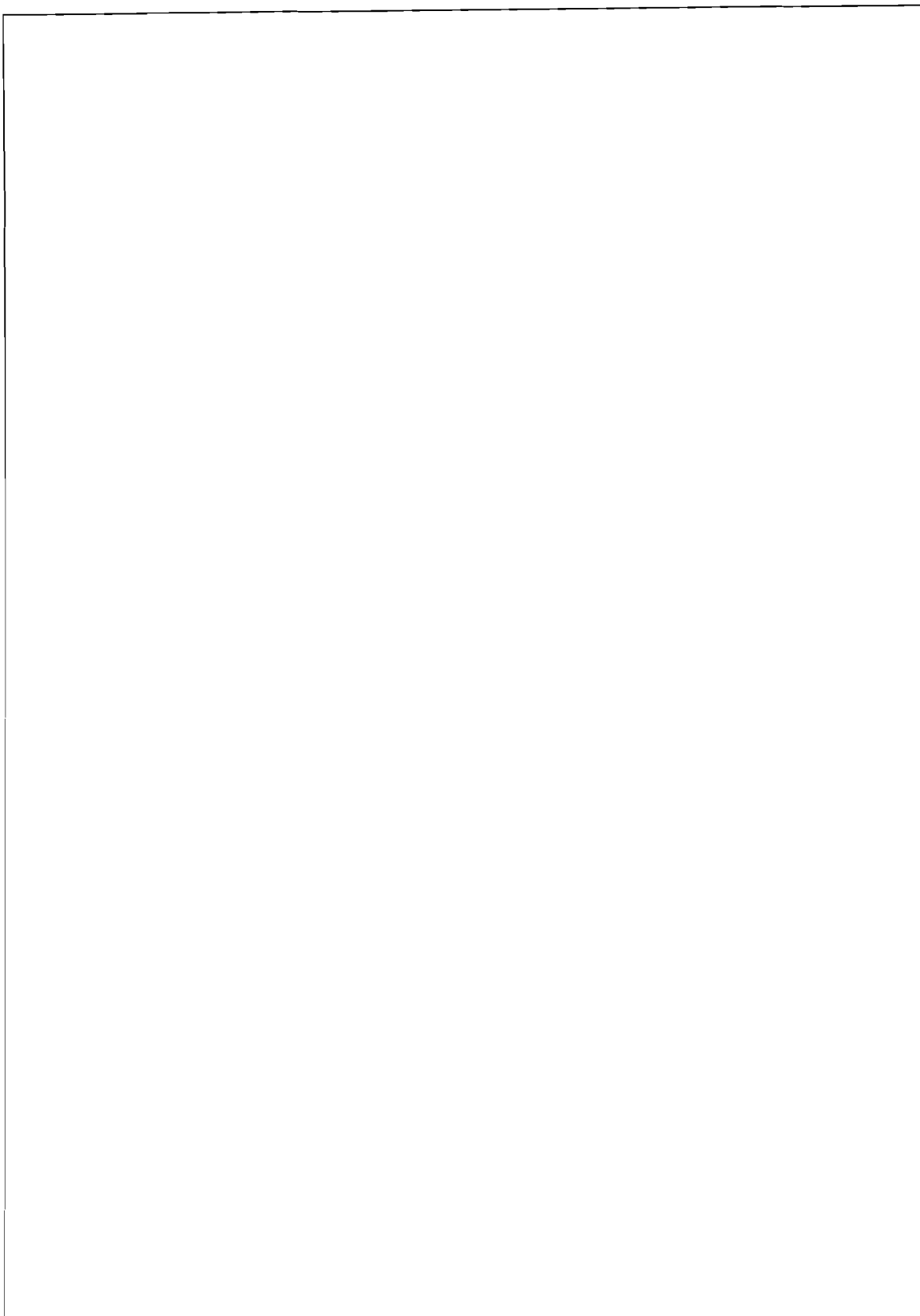
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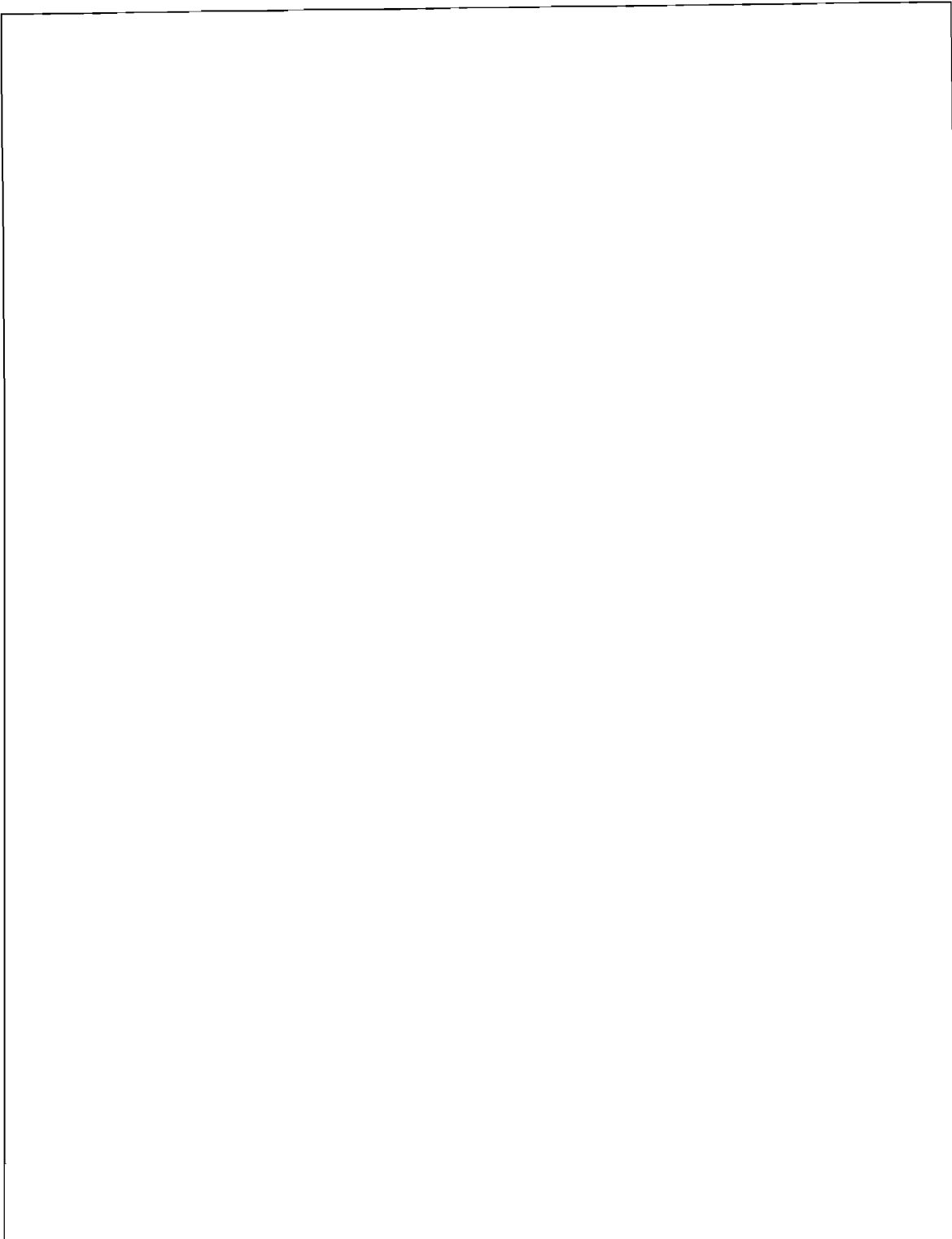
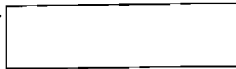
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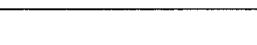
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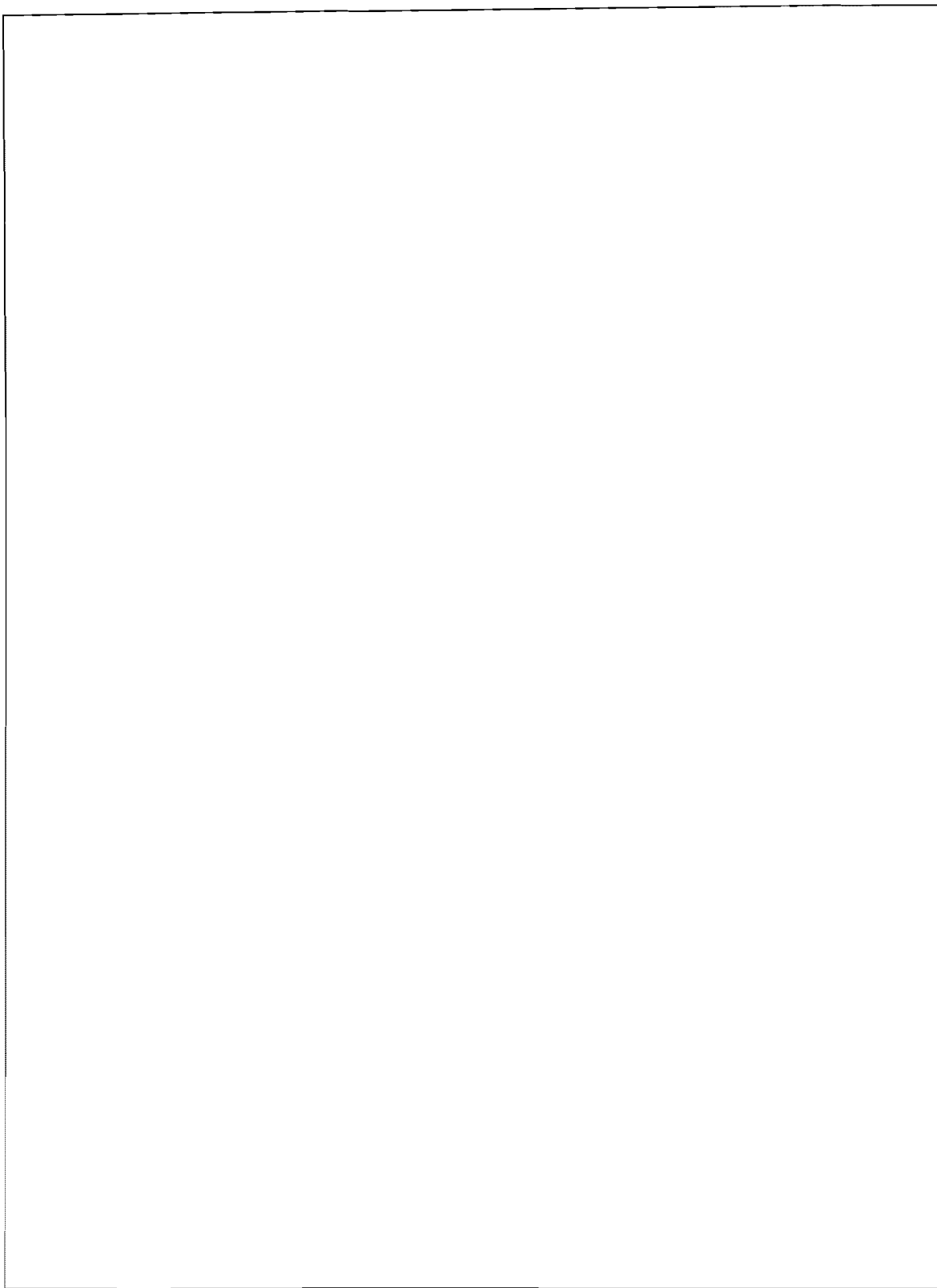
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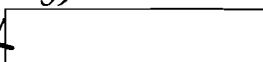
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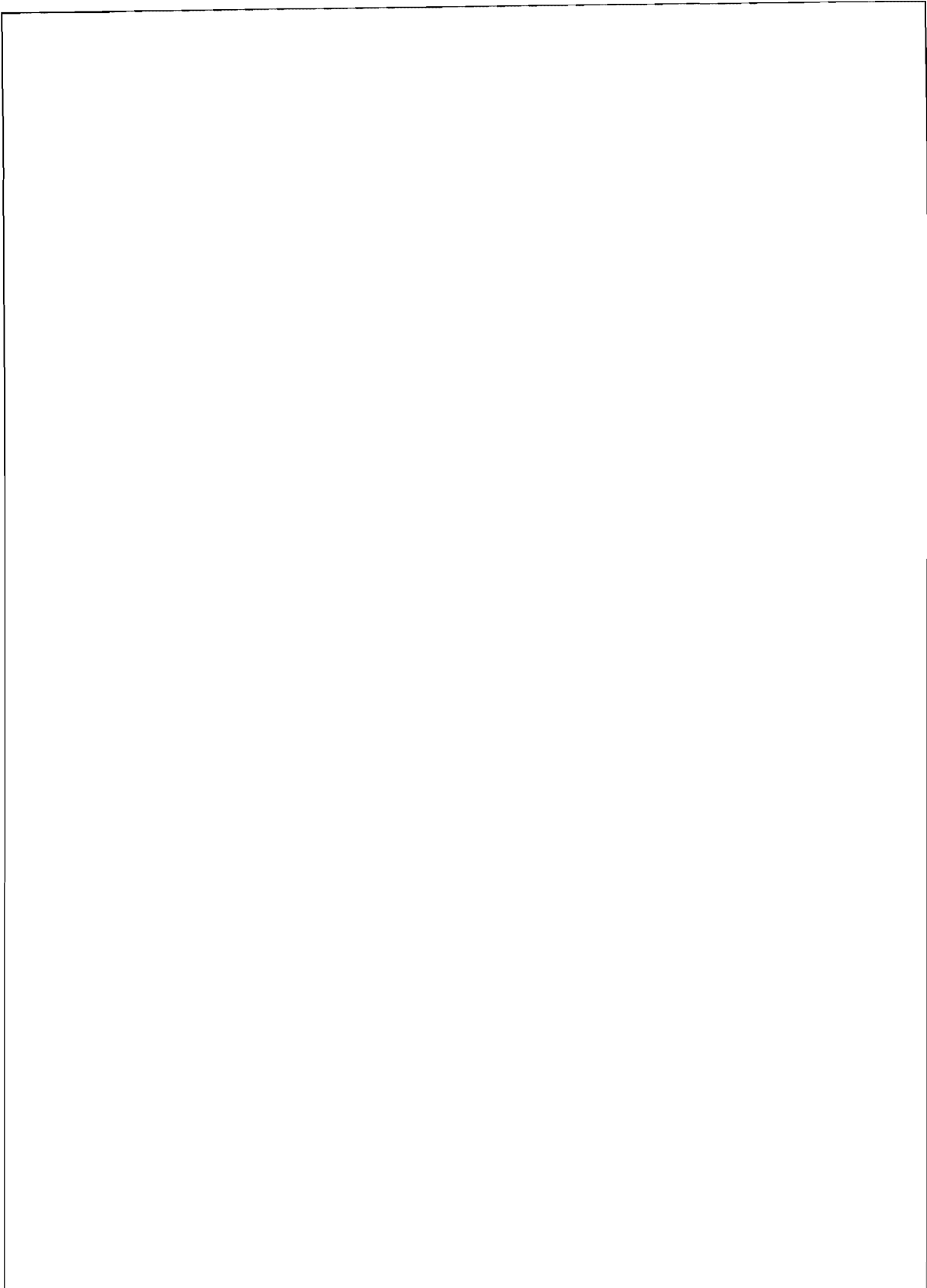
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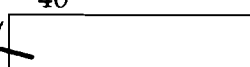
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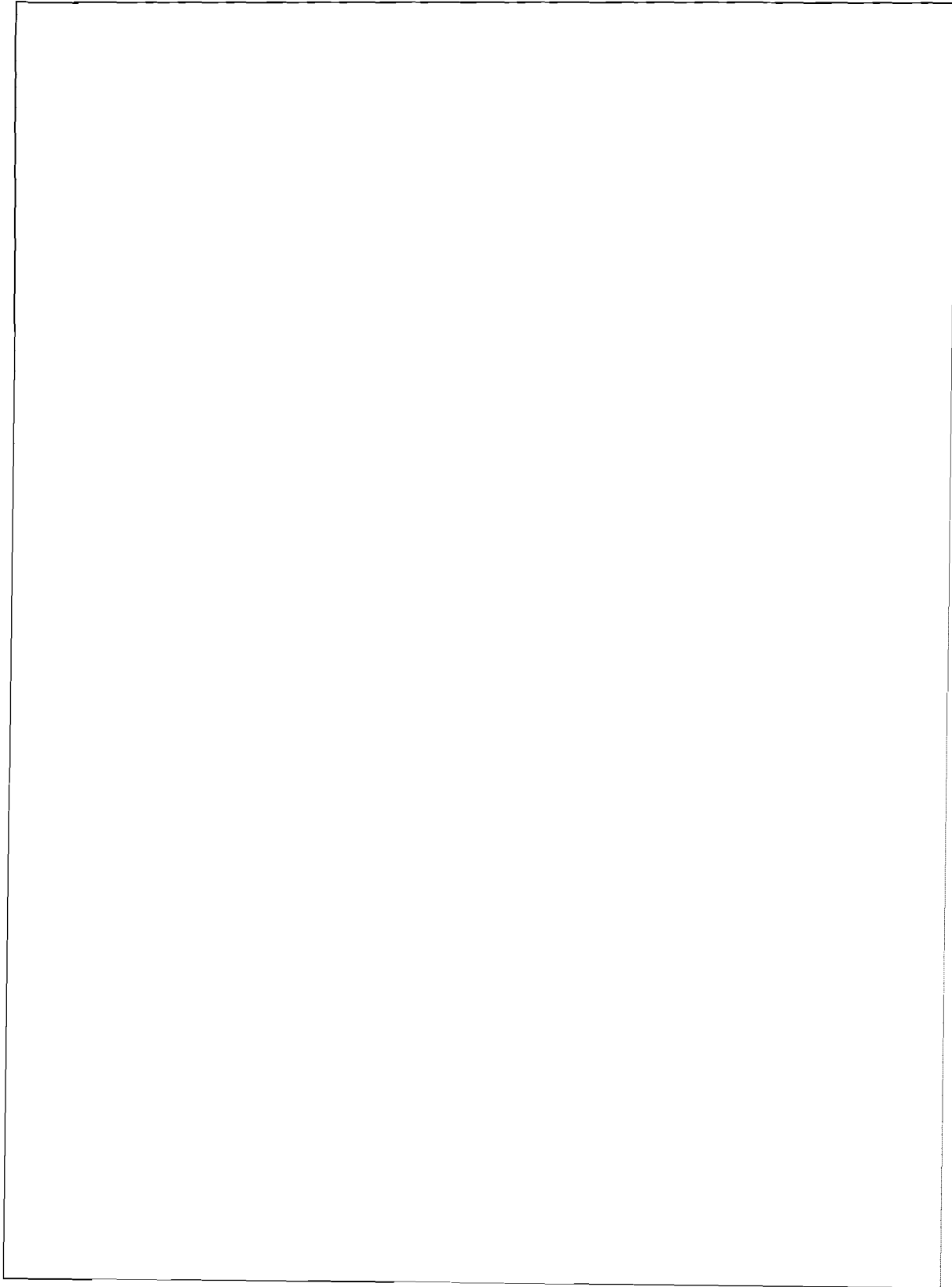
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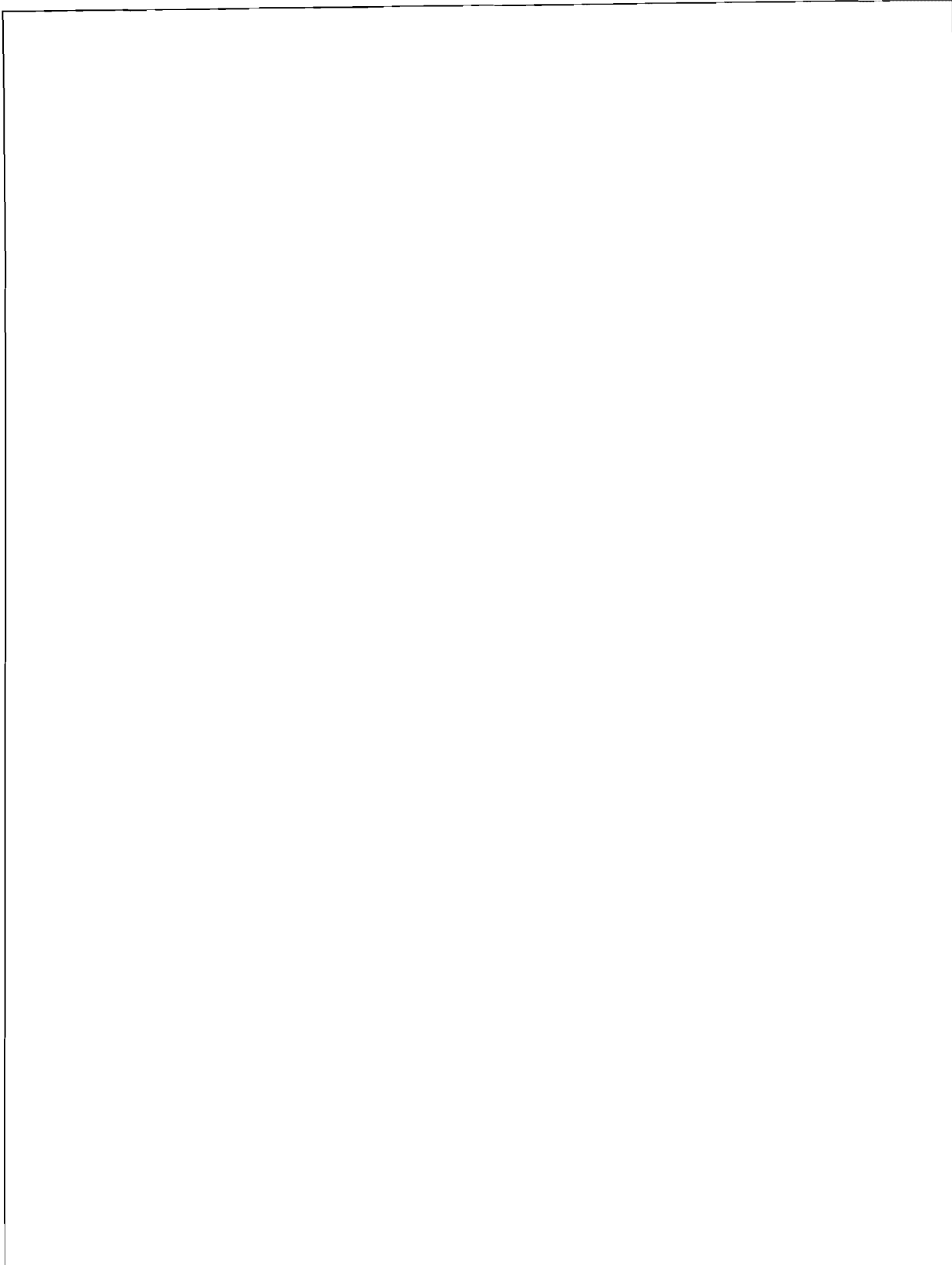
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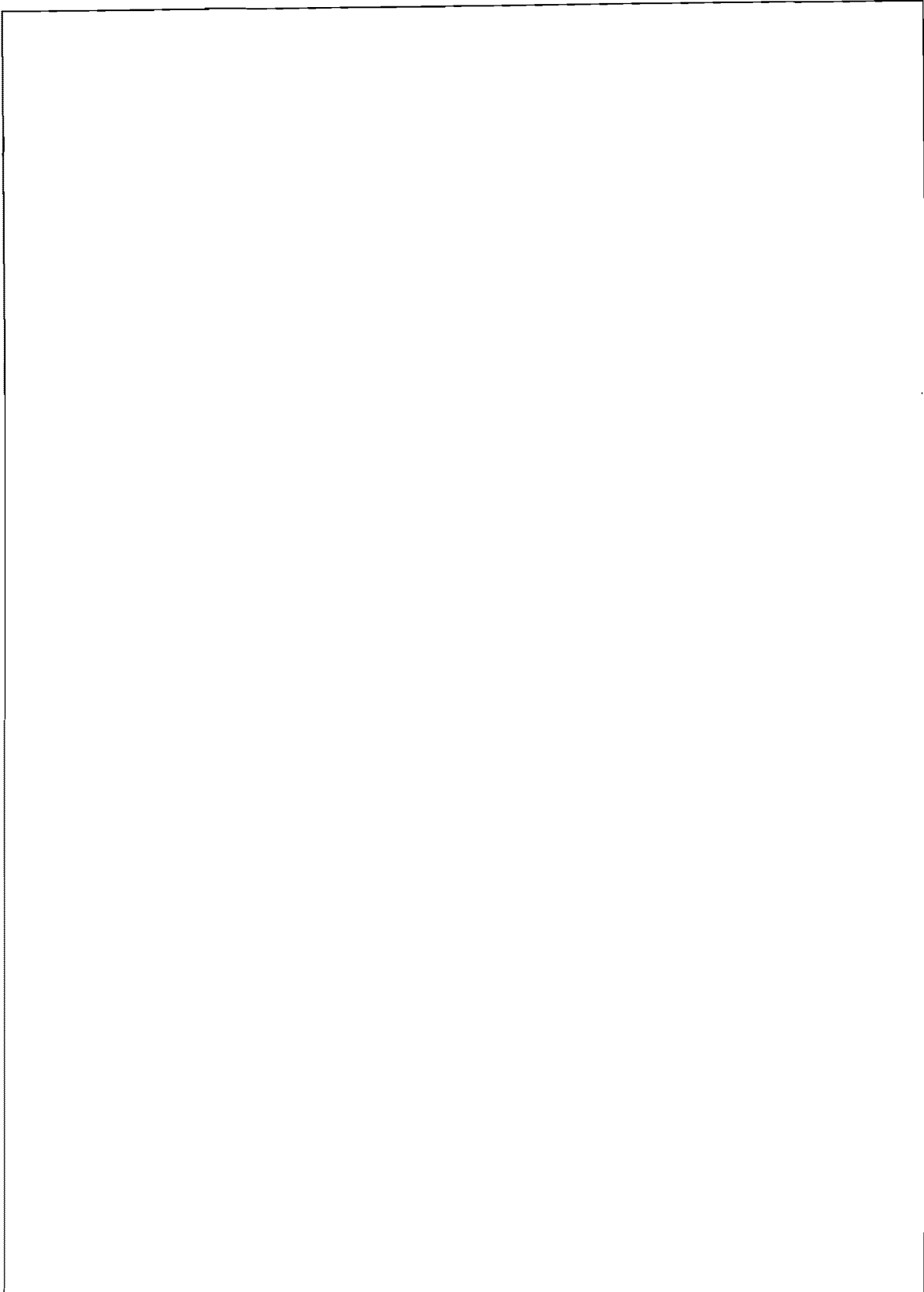
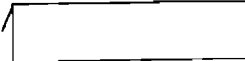
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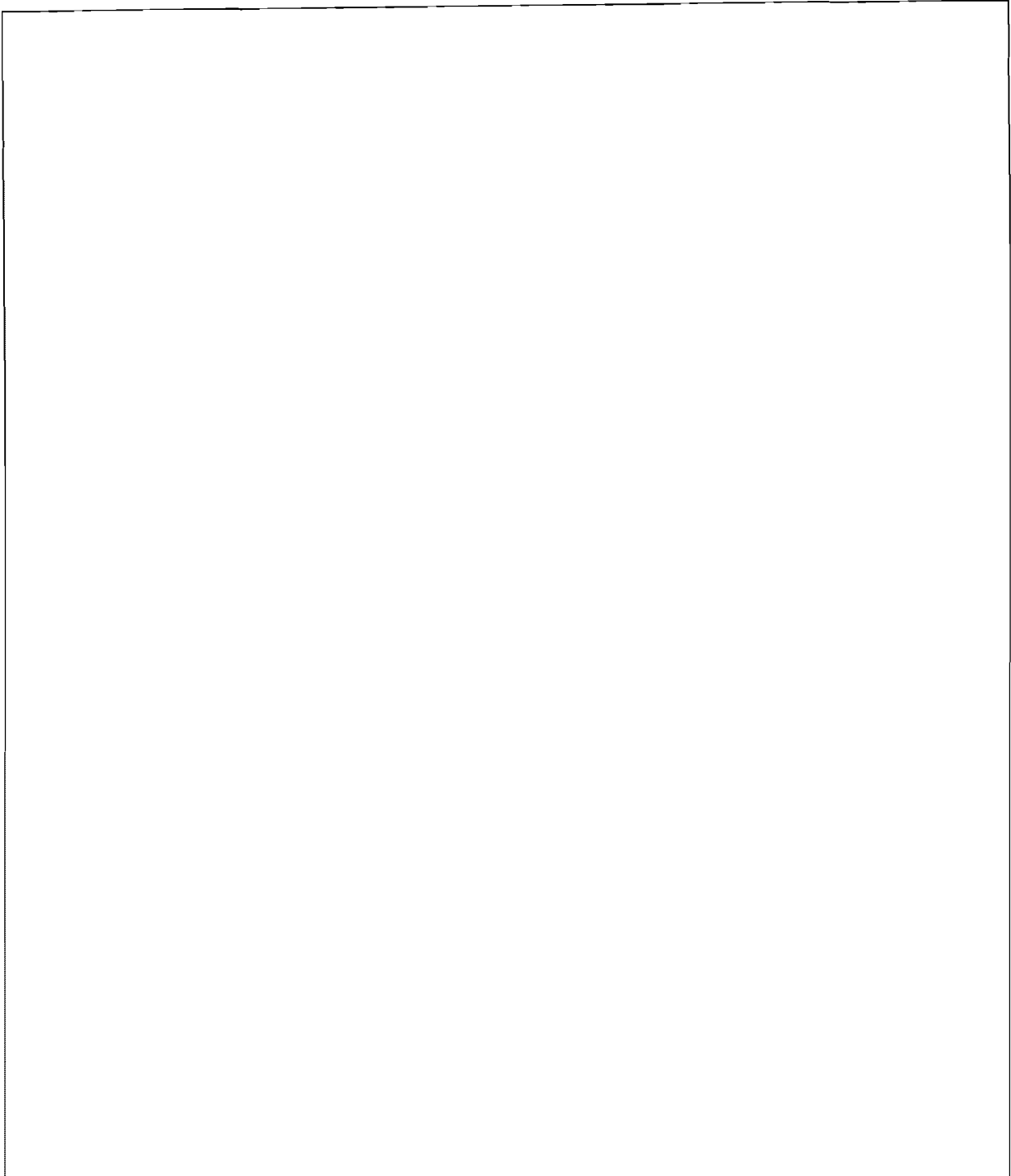
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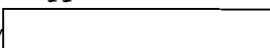
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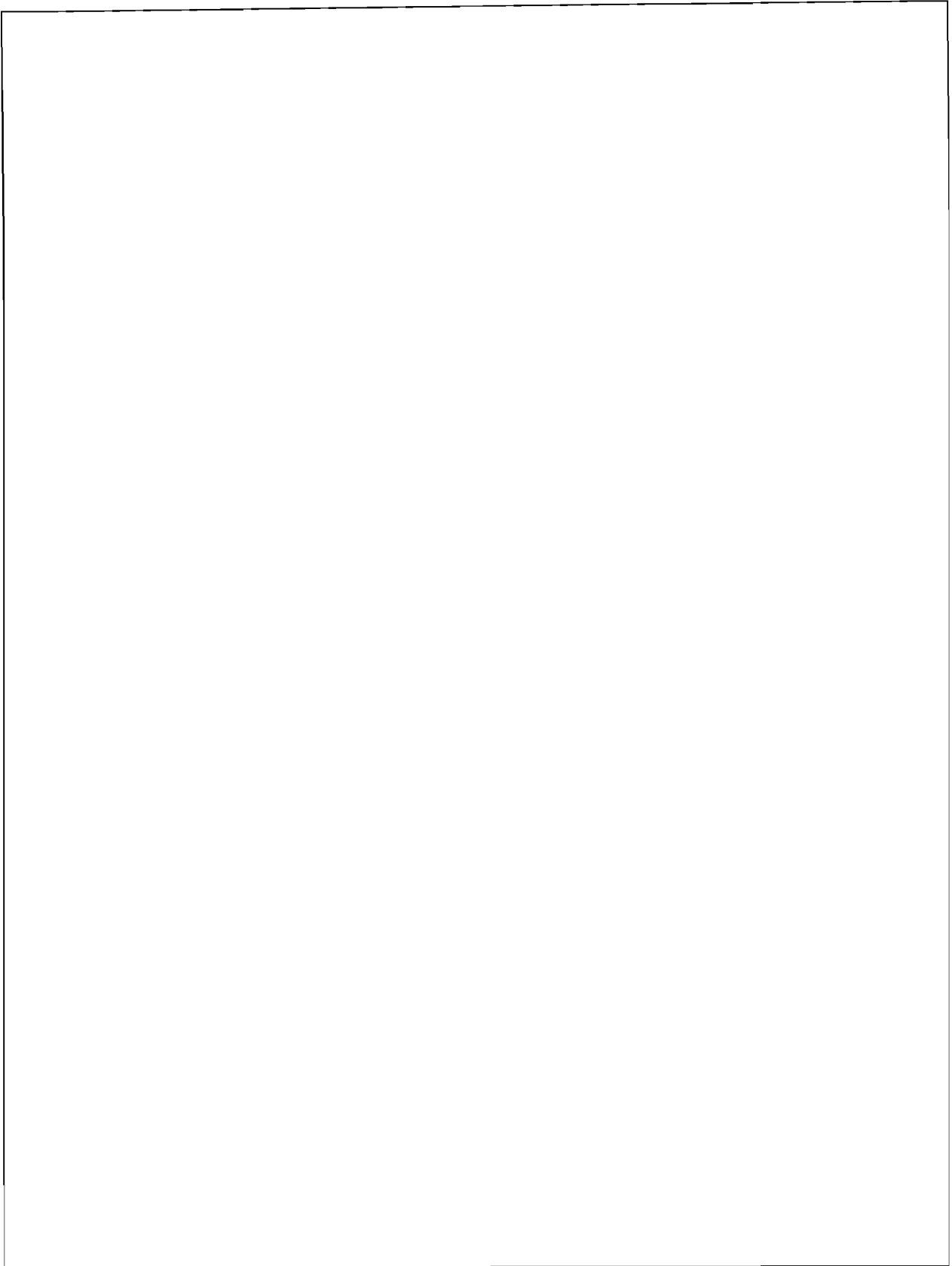
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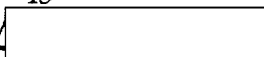
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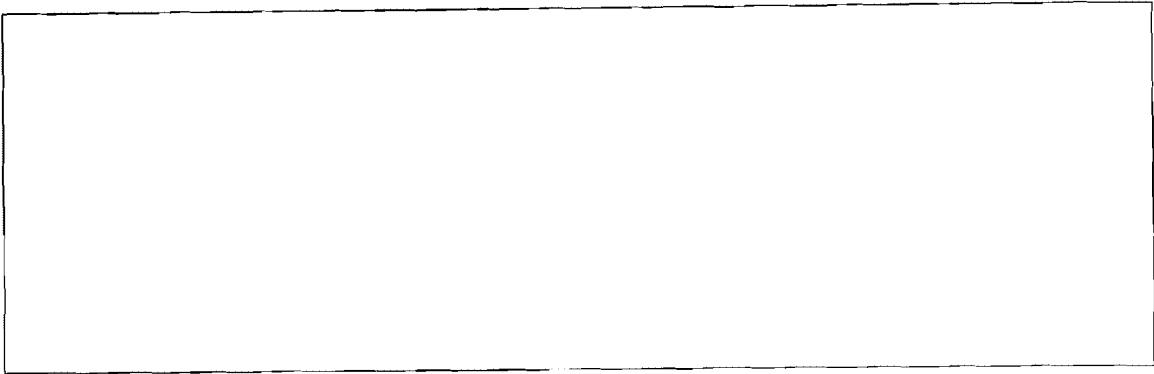
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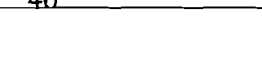
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(U) INVESTIGATIONS

(U) INVESTIGATIONS STAFF OVERVIEW

(U/[REDACTED]) The Investigations (INV) Staff is responsible for investigating possible violations of statutes, regulations, policies, and procedures, as well as potential waste of funds, mismanagement, abuse of authority, and substantial dangers to public health and safety related to Agency programs and operations. The INV Staff is also responsible for general oversight of the Agency grievance system and for reviewing appeals of various Agency board decisions.

(U/[REDACTED]) In addition to completing a number of routine criminal and administrative investigations, two major investigations were initiated during the reporting period, and work continues on two other substantial investigations that require considerable investigative resources.

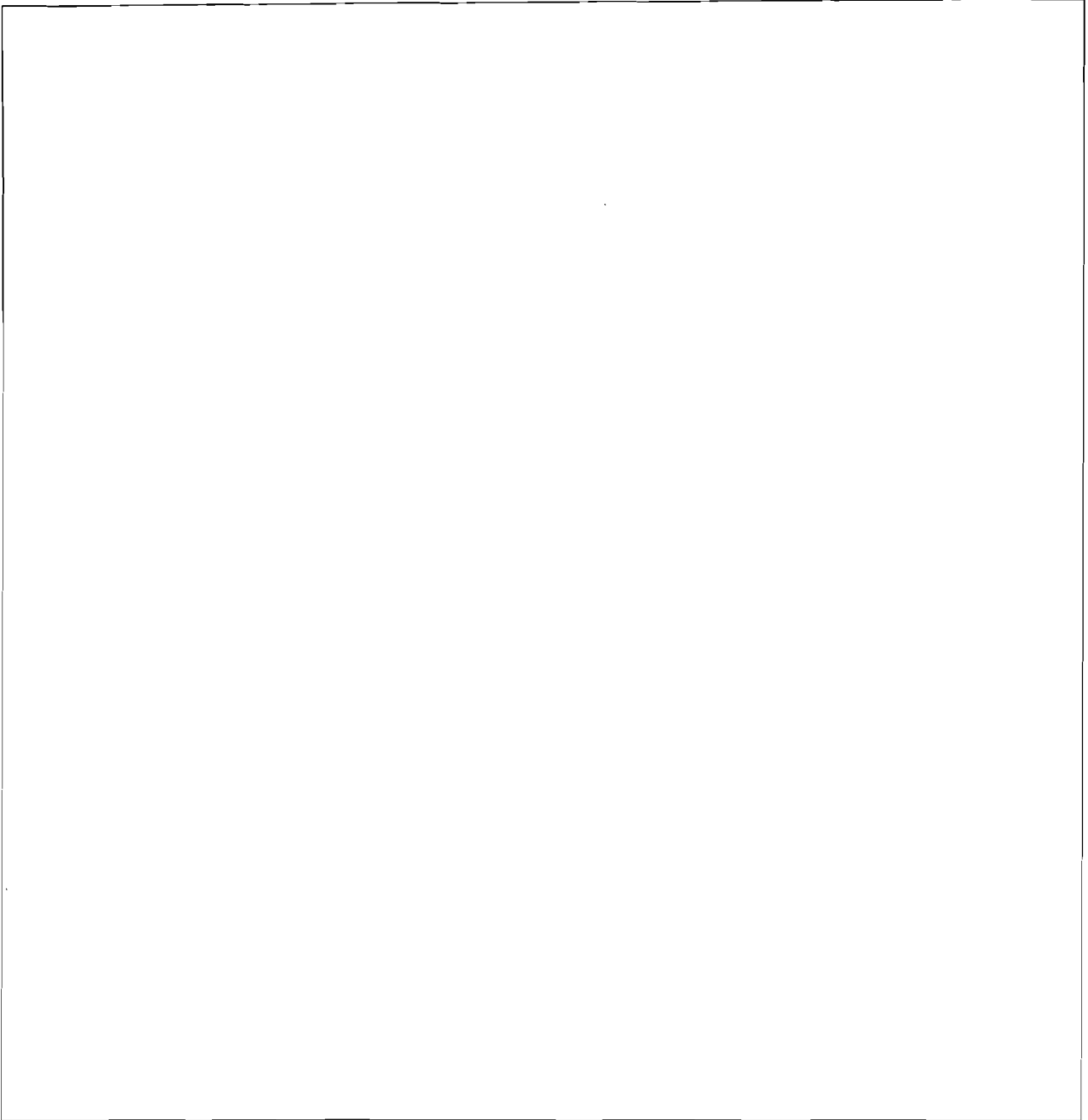
(U/[REDACTED]) A significant number of personnel assignments were made in INV Staff management, including an Assistant IG for Investigations who will join the staff in the near future, a Deputy Assistant IG for Investigations, and two Supervisory Special Investigators. Additionally, seven investigators were hired, many of whom have extensive investigative experience. These investigators completed five weeks of formal instruction sponsored by the Federal Law Enforcement Training Center and OIG's Investigations Staff. They are currently under the tutelage of a senior investigator who is serving as their mentor. It is anticipated that the formal mentoring program implemented recently will enhance the career development of the new investigators.

(U/[REDACTED]) OIG continues to provide grievance resolution training to component and directorate grievance officers. Three individualized training sessions were conducted in February and May 2002, providing eight new component grievance counselors with the skills necessary to successfully resolve issues. OIG's grievance unit also provided advice and guidance to employees with

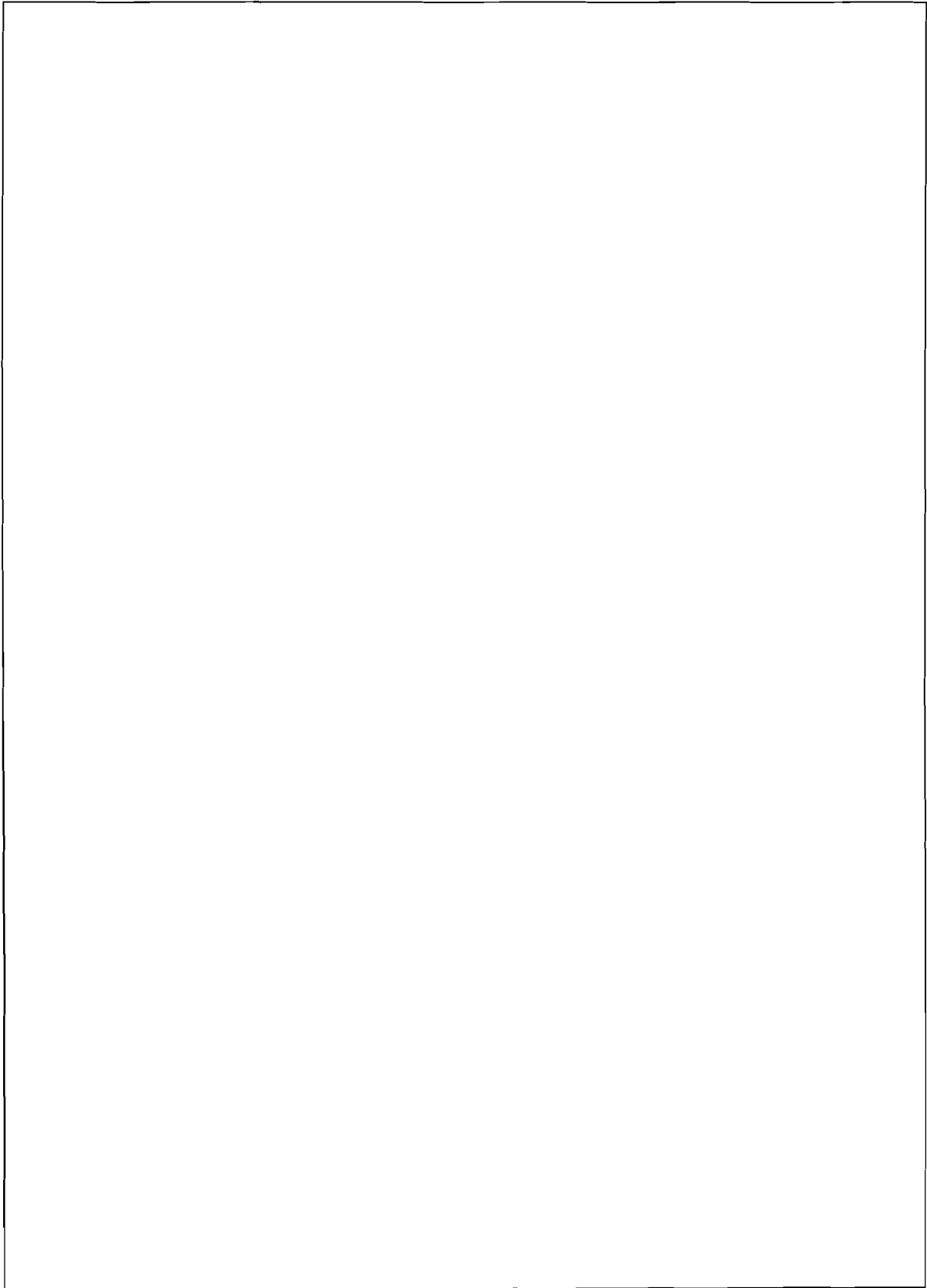
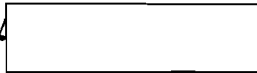
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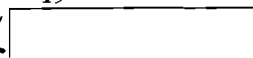
various concerns. Fifteen employees sought advice from OIG during this reporting period, and 14 of these were referred directly to the management level appropriate for their complaint, or to a directorate grievance officer. OIG received one grievance appeal for review during this reporting period.

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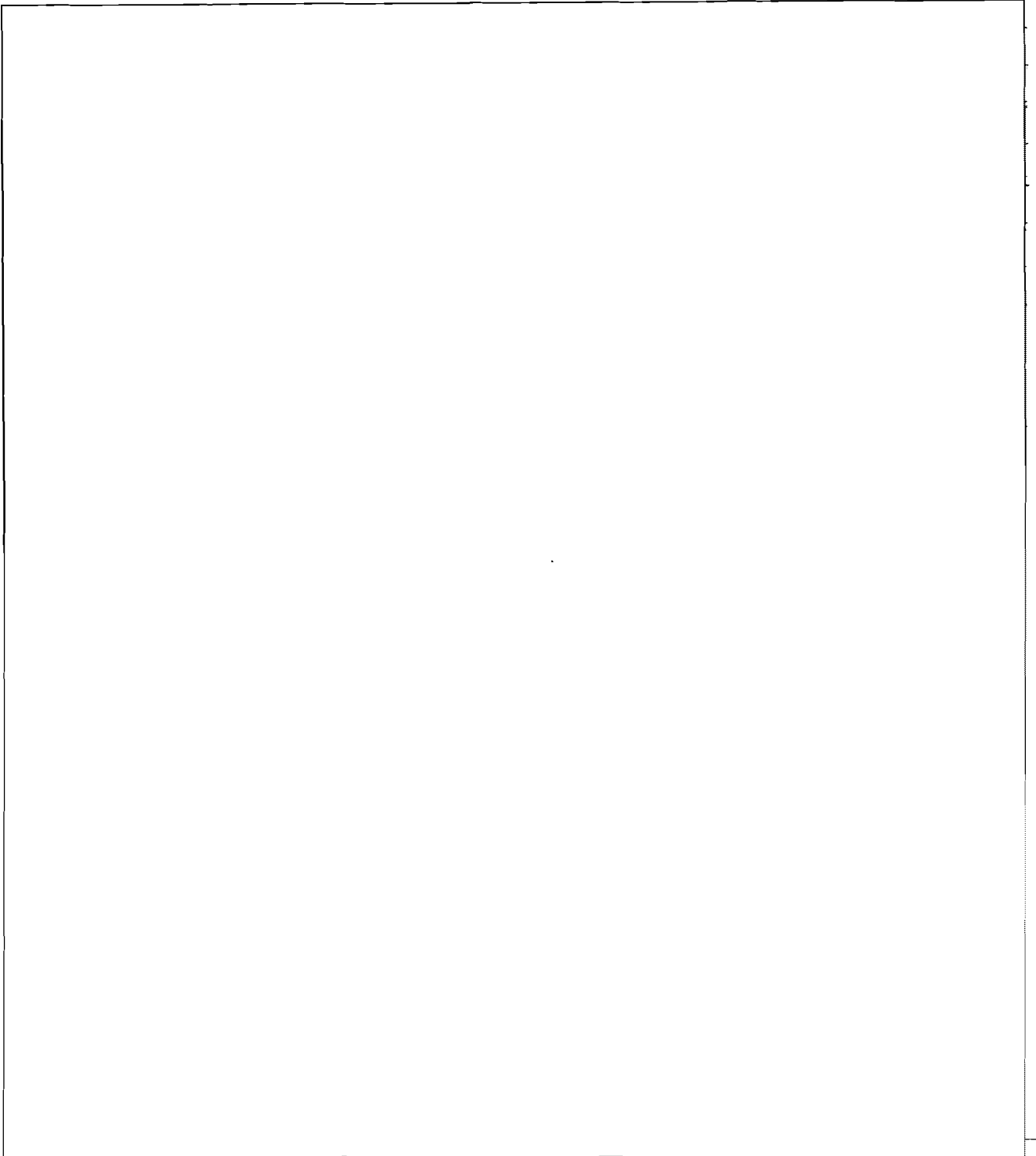
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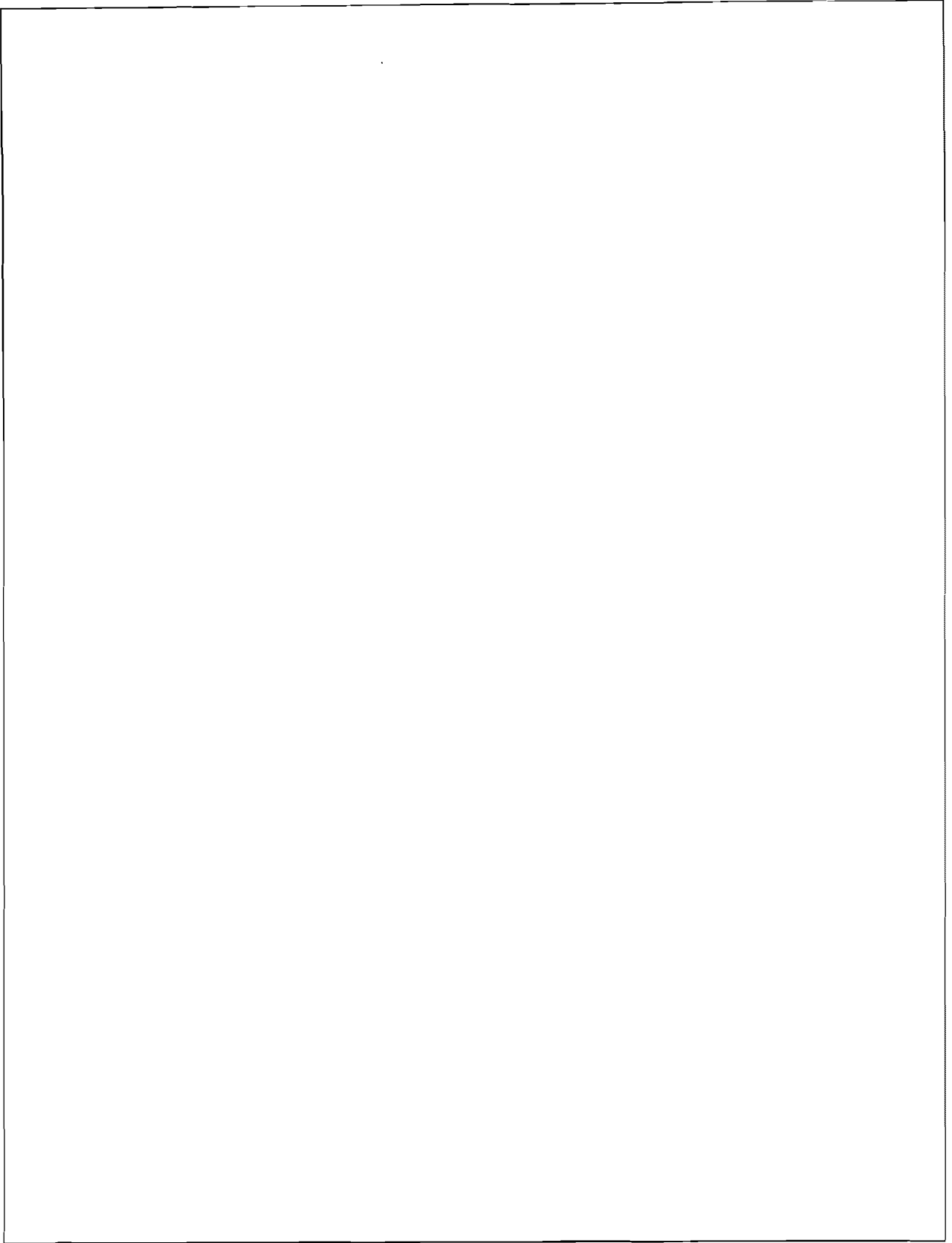
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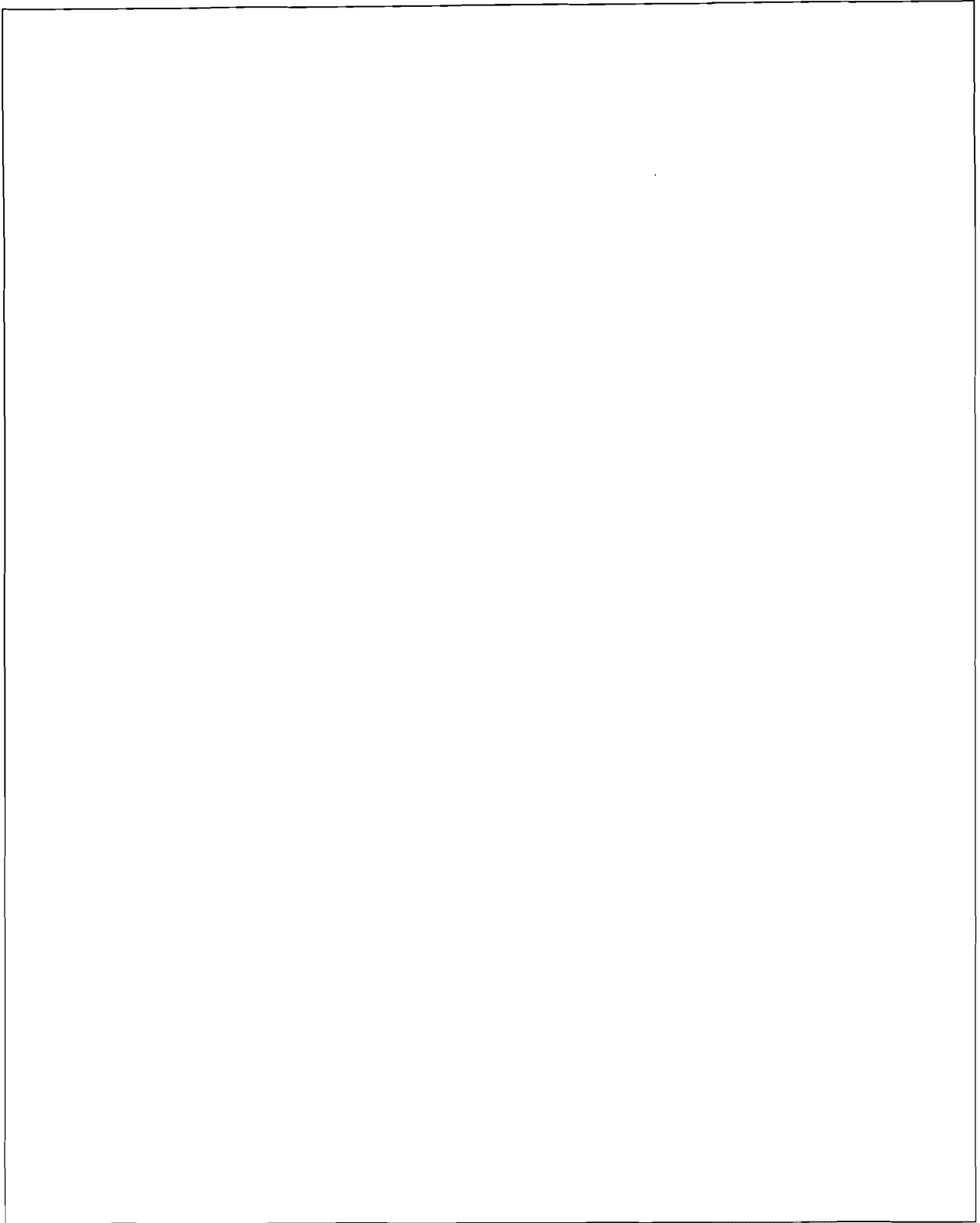
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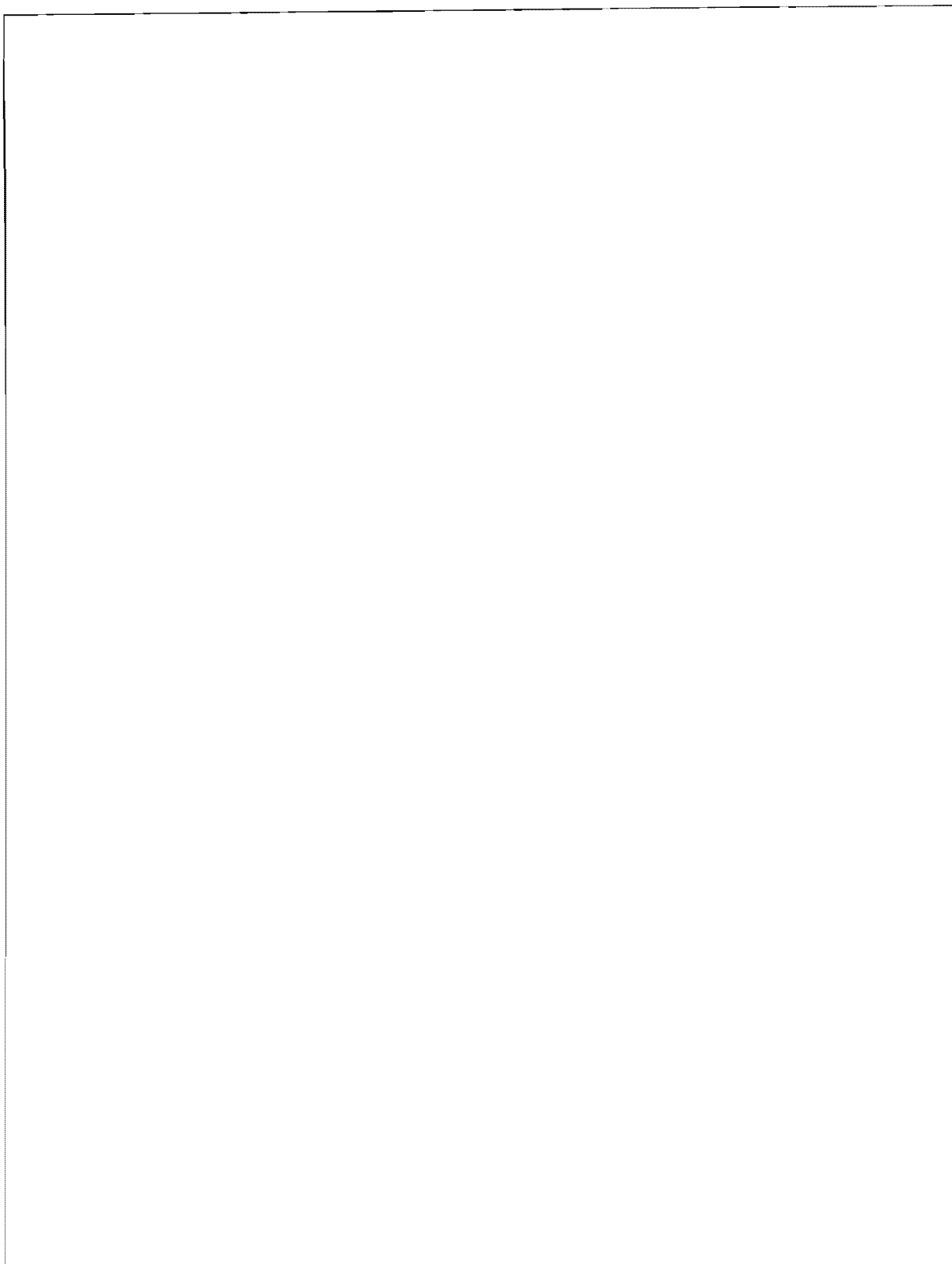
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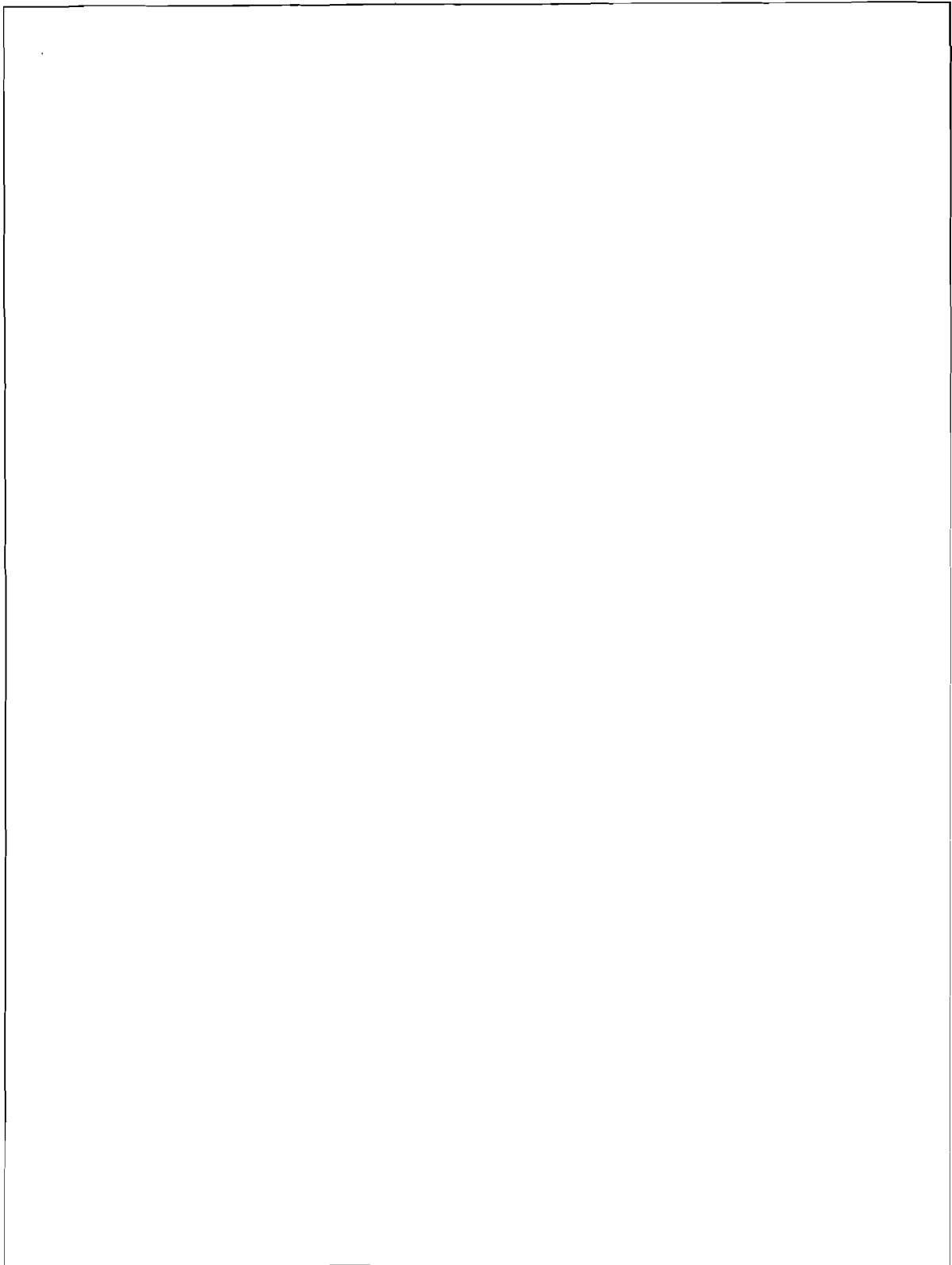


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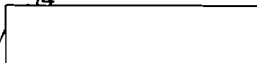


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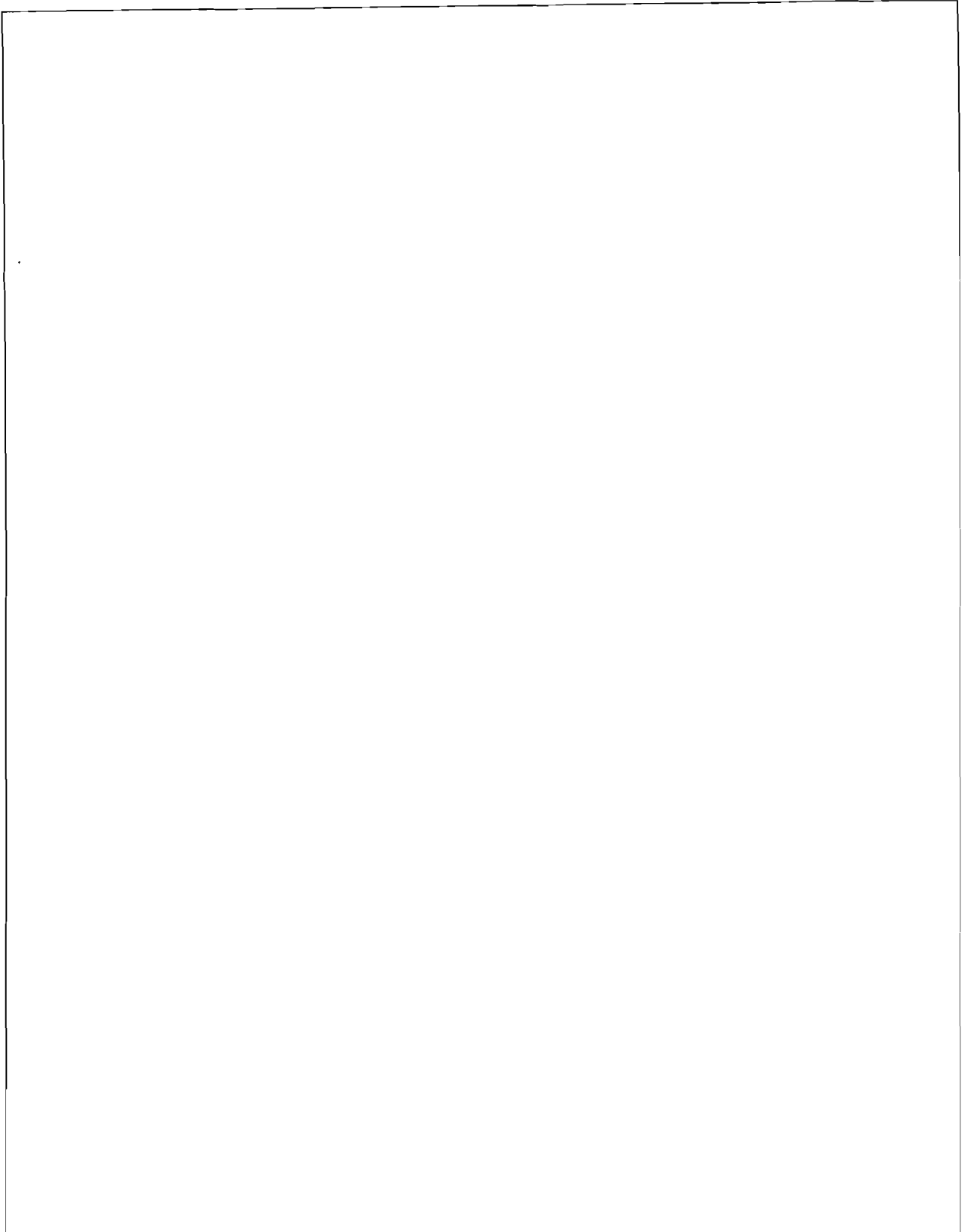
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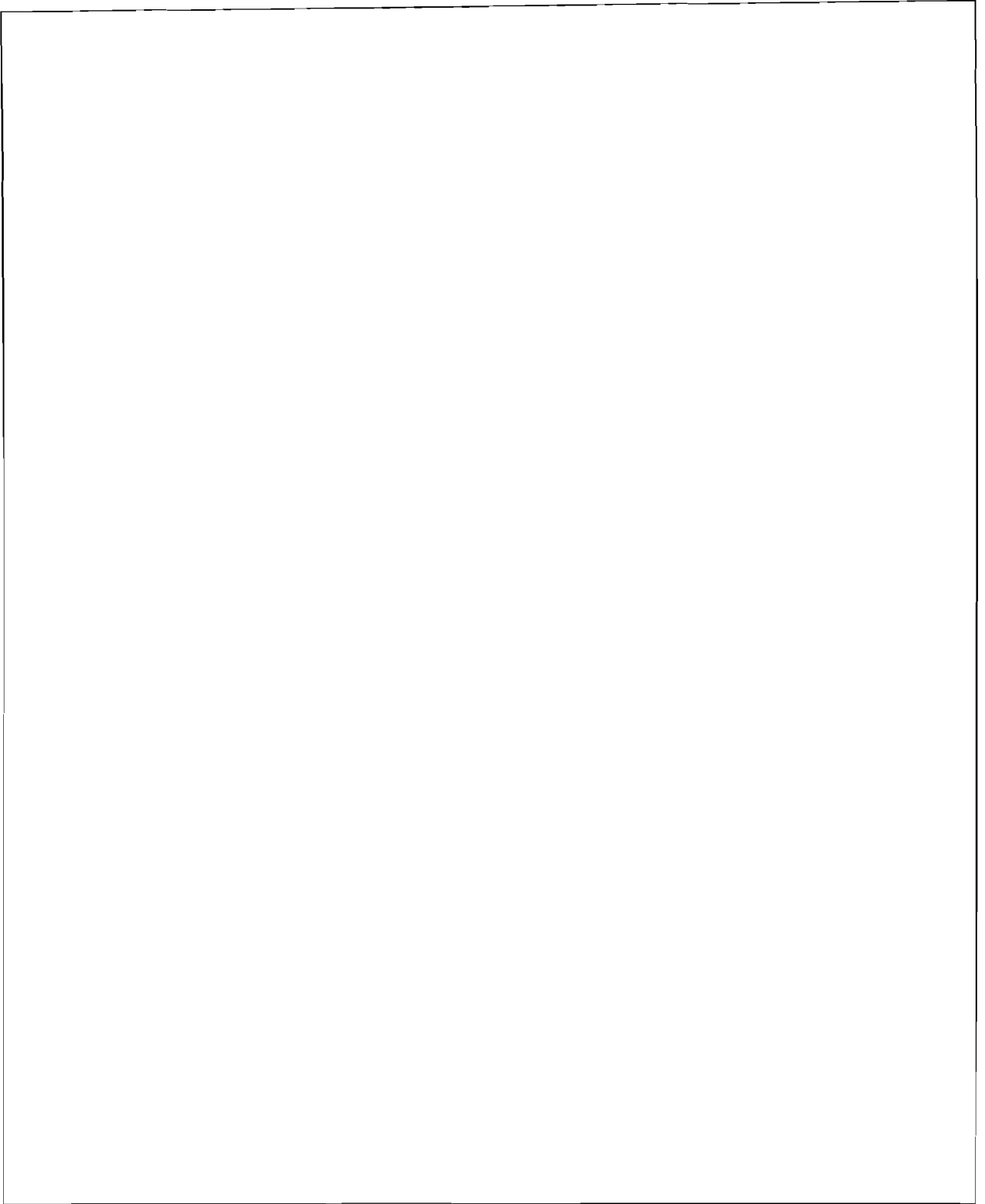
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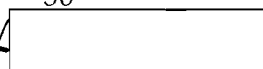
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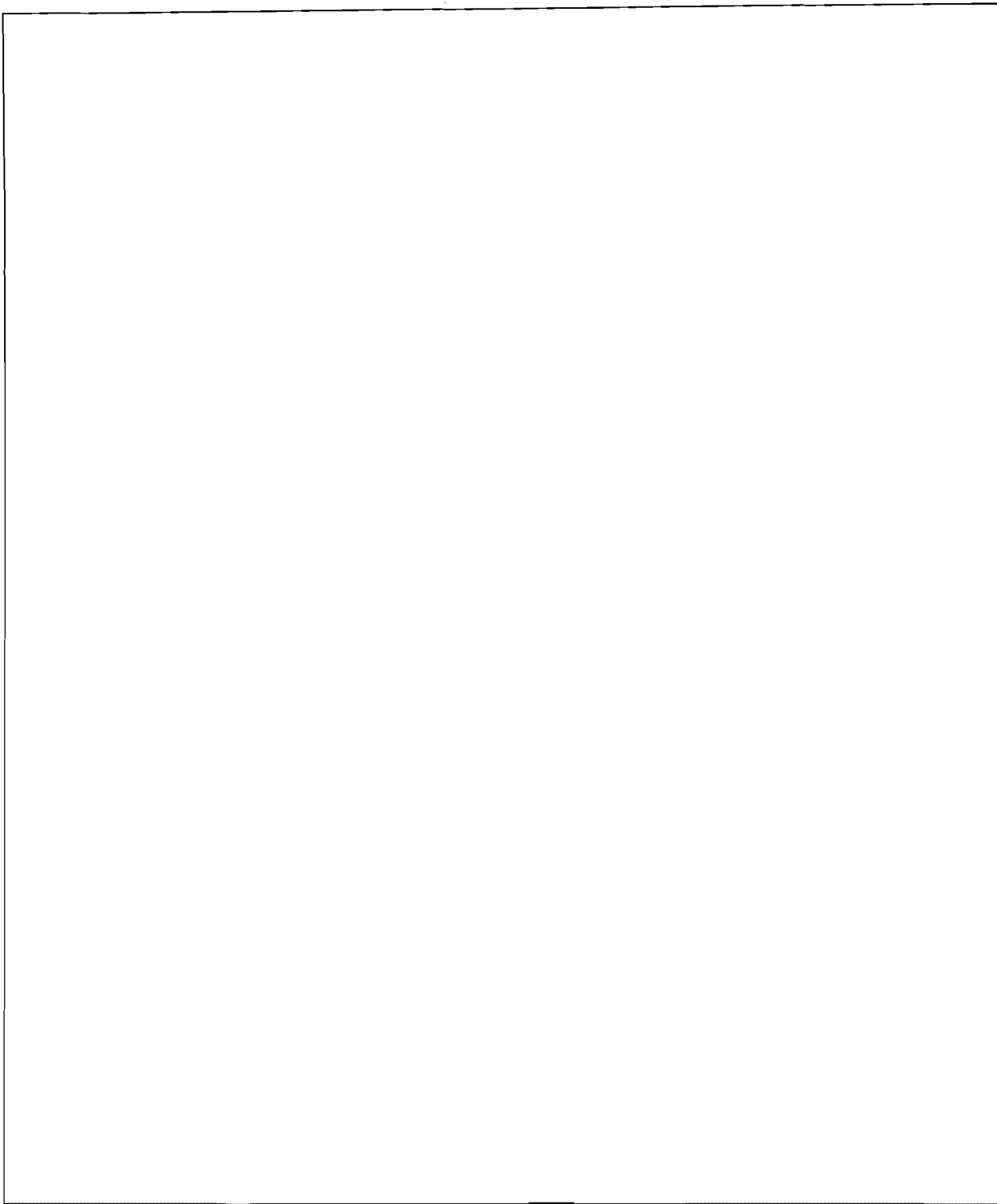
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~~SECRET~~ [REDACTED]

(U) STATISTICAL OVERVIEW

(U) Audit Staff

(U/[REDACTED]) During the period 1 January to 30 June 2002, the Audit Staff issued 14 reports and memoranda and made 35 recommendations to improve accounting and financial management; supply, property, and personnel management; information systems; general management; and procurement management.

[REDACTED] The Audit Staff had 25 audits and reviews ongoing at the end of the reporting period. Four of the audits involve Agency financial management issues. The remaining efforts address topics such as the Agency's information systems certification and accreditation program, surveillance detection training, and the defector resettlement program.

(U) Inspection Staff

[REDACTED] During the first six months of 2002, the Inspection Staff completed six inspections, including one that was Congressionally directed. The Staff also had seven ongoing inspections at the end of the reporting period that include two compliance inspections to determine the effectiveness of recommendations made in 2000 to improve the [REDACTED] and the Foreign Broadcast Information Service. Other ongoing inspections include reviews of the East Asia Division/DO, the Agency's response to 11 September and evaluations of the Agency's counterespionage and operational counterintelligence postures, as well as an evaluation of the Agency's exploitation of technical tools in improving "speed, connectivity and volume" problems as they pertain to data collection, analysis and sharing.

~~SECRET~~ [REDACTED]

~~SECRET~~ [REDACTED]**(U) Investigations Staff**

(U/[REDACTED]) The Investigations Staff completed work on 169 matters of various types during this reporting period. Of this number, 21 cases were of sufficient significance to be the subject of a final report—7 Reports of Investigation and 14 Disposition Memoranda.

(U/[REDACTED]) During this period, six matters were referred formally to the Department of Justice based upon a reasonable belief that violations of Federal criminal law may have been committed.

(U/[REDACTED]) Recoveries on behalf of the US Government during this reporting period, as a result of the Investigations Staff's efforts, totaled approximately \$48,829.

(U/[REDACTED]) As of 30 June 2002, 71 matters were in various stages of review by the Investigations Staff.

~~SECRET~~ [REDACTED]

~~SECRET/~~ **(U) COMPLETED AUDITS OR REVIEWS****1 January – 30 June 2002****(U) Financial Management**

(U) Assessment of the Financial Condition of the Langley
Children's Center

(U) Fiscal Year 2001 Financial Statements of the Central
Services Working Capital Fund

(U) Form and Content of the Agency's Fiscal Year 2001
Financial Statements

(U) Emergency Supplemental Funds

(U) Operations

☐ Covert Action Activities in Response to the

☐ Covert Action Activities Initiated in Response to the
11 September 2001 Terrorist Attacks Against the United
States

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(U) Personnel and Security

(U) Administration of the Security Protective Service

(U) Administration of Corporate Development Training
Courses Provided by the Office of Training and
Development

(U) Procurement and Technology

(U) Outsourcing of Agency Activities

(U) Travel Reengineering, Integration, Automation, and
Development (TRIAD) System

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~~SECRET/~~ **(U) CURRENT AUDITS OR REVIEWS**

30 June 2002

(U) Financial Management

(U) Cash and Other Monetary Assets

☐ Financial Management Within European Division

(U) Agency-Controlled Bank Accounts

(U) Internal Quality Control Review of the Audit Staff

(U) Payroll Expense Processing and Reporting

(U) Operations☐ Counterproliferation Covert Action Activities**(U) Personnel and Security**☐ The Agency's Surveillance Detection Training

(U) Thrift Savings Plan for Calendar Years 1997-2000

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(U) Personnel and Security (continued)

☐

(U) Survey of the Agency's Security Clearance Process

(U) CIA Support to Agencies Responsible for the Enforcement
of Export Licensing for Dual-Use Commodities and
Munitions

☐ Review of Sentry Program

(U) Procurement and Technology

☐

(U) Information System Certification and Accreditation Process

(U) Automated Time and Attendance Systems

(U) Compliance with Foreign Ownership, Control, or Influence
Policies in Acquisition

(U) Continuity and Contingency Planning for Critical Agency
Information Systems

(U) Review of Contract Invoicing Allegations

☐ Efficiency of the Covert Procurement Process

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(U) Procurement and Technology (continued)

(U) Audit of the COMMO 21 Program

~~SECRET~~

~~SECRET~~/ [REDACTED]**(U) COMPLETED INSPECTIONS OR REVIEWS****1 January – 30 June 2002**

(U) [REDACTED] Directorate of Operations

(U) Collection Requirements and Evaluation Staff, Directorate of Intelligence

(U) [REDACTED] Directorate of Operations

(U) Promotions into and within the Senior Intelligence Service (SIS)

(U) CIA's Approach to Warning

(U) CURRENT INSPECTIONS OR REVIEWS**30 June 2002**

(U/ [REDACTED] East Asia Division, DO

(U/ [REDACTED] The Agency's Response to the September 11 Attacks

(U/ [REDACTED] Counterintelligence

(U/ [REDACTED] Counterespionage

(U/ [REDACTED] Exploitation of Technical Tools

(U/ [REDACTED] Foreign Broadcast Information Service, DS&T

(U/ [REDACTED]

~~SECRET~~/ [REDACTED]

~~SECRET~~ [REDACTED]

**(U) COMPLETED INVESTIGATIONS
OR REVIEWS**

1 January – 30 June 2002

[REDACTED] Allegations of Unauthorized Disclosure or Release of
Satellite Imagery to a Foreign Government

[REDACTED]

(U) Alleged Conflict of Interest

[REDACTED]

(U) Alleged Contract and Ethics Improprieties

[REDACTED]

(U) Alleged Contract Fraud

[REDACTED]

(U) Alleged Improper Authorization of Compensatory Time

[REDACTED]

(U) Alleged Privacy Act Violation

[REDACTED]

(U) Alleged Regulatory Violations

[REDACTED]

(U) Briefing of US Congressman on Perm 35 Labor Camp

[REDACTED]

(U) Conversion of US Government Property

[REDACTED]

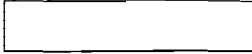
* (U) These investigations resulted in a Disposition Memorandum rather than a Report of Investigation.

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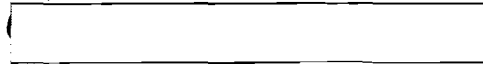
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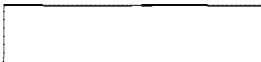
(U) Management Misconduct



(U) Procurement Fraud



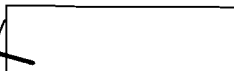
(U) Theft and Misuse of Government Property



(U) Time and Attendance Fraud



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~~SECRET~~ **(U) CURRENT INVESTIGATIONS OR REVIEWS****As of 30 June 2002**

Category	Number of cases
Grievances	
Board Appeals	1
Management and Supervision	5
General Investigations	
Criminal and Prohibited Acts	
Conflicts of Interest	3
Embezzlement	1
False Claims - Other	3
False Claims - Time & Attendance	22
Megaprojects	1
Misconduct - Employee	2
Misconduct - Management	4
Procurement Fraud	11
Regulatory Violations	2
Theft and Misuse of Government Property	5
Waste	3
Other - Administrative/Criminal	8
Total Ongoing Cases	71

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APPROVED FOR RELEASE
DATE: FEB 2007

*Central Intelligence Agency
Inspector General*

[REDACTED] (b) (1)
(b) (2)
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(b) (5)



**SEMIANNUAL REPORT
TO THE DIRECTOR OF CENTRAL INTELLIGENCE**

JULY - DECEMBER 2002

*John L. Helgerson
Inspector General*

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(U) ANNEX SECTION

(U) STATISTICAL OVERVIEW

(U) COMPLETED AUDITS OR REVIEWS

(U) CURRENT AUDITS OR REVIEWS

(U) COMPLETED INSPECTIONS OR REVIEWS

(U) CURRENT INSPECTIONS OR REVIEWS

(U) COMPLETED INVESTIGATIONS OR REVIEWS

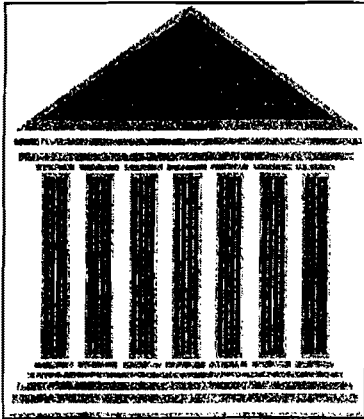
(U) CURRENT INVESTIGATIONS OR REVIEWS

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(U) A Message from the Inspector General



(U) The Office of Inspector General (OIG) has completed a review of our substantive work priorities and issued a new Work Plan for calendar year 2003. Our audits, inspections, and special reviews will be focused on six priority areas:

- ◆ *Effective Management of Core Missions*
- ◆ *Information and Communications*
- ◆ *Covert Action*
- ◆ *Financial and Procurement Systems*
- ◆ *Accountability Issues from the Joint Inquiry into 9/11*
- ◆ *Proactive Investigative Initiatives*

Focusing on these issues enables us most effectively to address requirements mandated by law, the DCI's strategic priorities, requests from senior Agency managers, and our own assessment of priority and vulnerable programs.

(U) I wish to record my appreciation to the Congressional oversight committees, which, in response to a proposal made in our last semiannual report, provided legislative relief from a standing obligation to produce formal, annual audits of the Agency's Central Services Working Capital Fund. This action will free up scarce audit resources, reducing somewhat the number of new auditors who must be hired to prepare for Congressionally-mandated financial statement audits in FY 04 and beyond. I am pleased to report that a vigorous hiring program is underway and that

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the Audit Staff has reorganized itself to focus on financial statements, the committees' recommendation that we audit each covert action program every three years, and important information technology programs.

(U) In this report, I again seek the assistance of the oversight committees in correcting an apparently unintended consequence of legislation passed at the end of the 107th Congress. Briefly, the Homeland Security Act included provisions referred to as the Federal Information Security Management Act (FISMA), which modified procedures for evaluating and auditing the government's information security systems previously contained in the Government Information Security Reform Act (GISRA). FISMA outlined the responsibilities of Inspectors General appointed under the 1978 IG Act, but dropped a reference that had been in the GISRA that also placed responsibilities on statutory IGs appointed "under any other law," as is CIA's IG. Elsewhere in this report, we propose a simple legislative solution that will ensure CIA's OIG continues to play the role that Congress apparently intends for statutory IGs regarding information security.

(U) OIG's involvement with counterpart offices in other Intelligence Community (IC) agencies has continued during this period, both in the IG Forum and other settings. Consultations among the IGs have focused on information sharing in the wake of 9/11, best practices with audits and inspections related to information technology, and, most recently, preparations for follow-up work on accountability issues raised in the Congressional Joint Inquiry into 9/11. In September 2002, CIA OIG hosted the eighth annual IC Audit Conference, attended by 170 auditors from across the Community.

[REDACTED] *Notable substantive work undertaken jointly with other Offices of Inspector General during this period included a review, with the National Reconnaissance Office IG, of the [REDACTED]*

[REDACTED] *This review was requested by the DCI. With the Department of State, we conducted an inventory of property owned by the [REDACTED] Our auditors also assisted the Department with an overseas inspection of the Department's*

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visa program. Finally, we worked with several other agencies in a Congressionally-directed review of the enforcement of export licensing for dual-use commodities and munitions.

[REDACTED] *Another important audit completed during this period addressed the Agency's covert action program on counterproliferation. Key inspections have included work on the Agency's response to the events of September 11, operational counterintelligence and counterespionage, the Foreign Broadcast Information Service, and the exploitation of technical tools.*

[REDACTED] *Our Investigations Staff completed several important projects. These included an investigation into the methodology used by CIA to investigate the [REDACTED] as requested by the House Permanent Select Committee on Intelligence. A Special Assessment was issued on Agency compliance with Executive Order 12333 with respect to electronic surveillance and physical searches directed at US persons. The Staff continues to devote substantial resources to a Department of Justice inquiry into the procedures employed in the Peruvian narcotics air interdiction program.*

(U) It is notable that several investigations resulted in criminal convictions of Agency employees during this period. In December 2002, an employee was convicted of conspiracy to accept gratuities in exchange for giving preferential treatment to an Agency contractor. The contractor and another employee had previously pled guilty in this case, which had been pursued effectively over an extended period with the US Attorney for the Eastern District of Virginia. In an unrelated case, a former employee pled guilty to making false statements and mail fraud. Another investigation led to a guilty plea by a former employee to the theft of government property by using a government credit card and submitting false vouchers.

(U) Finally, we have underway within our Office efforts to improve the effectiveness of several of our processes. These include the timeliness of our production, our mentoring of new employees, and our monitoring of actions by Agency components and managers to comply with OIG recommendations. Fortunately, I can report that the compliance process works very well at CIA. The majority of OIG recommendations are accepted

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and implemented, in large part because the Executive Director and his staff take timely actions—and follow up vigorously—to oversee component responses. I very much appreciate this productive working relationship.

[REDACTED]
John L. Helgerson
17 January 2003

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(U) STATUTORY REQUIREMENTS

(U/[]) This report is submitted pursuant to section 17 of the CIA Act of 1949, as amended, which requires the Inspector General to provide to the DCI, not later than 31 January and 31 July of each year, a semiannual report summarizing the activities of the OIG for the immediately preceding six-month periods, ending 31 December and 30 June, respectively.

(U) All audit activities of the OIG are carried out in accordance with generally accepted government auditing standards. All OIG inspection and investigation activities conform to standards promulgated by the President's Council on Integrity and Efficiency.

(U) The OIG has had full and direct access to all Agency information relevant to the performance of its duties.

(U) Subpoena Authority

(U/[]) During this reporting period, the IG did not issue any subpoenas.

(U) Legislative Proposals

(U) Entity Required to Perform Independent Evaluation of CIA Information Security Program and Practices

(U) Shortly before it adjourned, the recently completed 107th Congress passed the Homeland Security Act (HSA) and the E-Government Act, each of which was a lengthy piece of legislation addressing multiple issues. An apparently unnoticed and unintended consequence of these acts was a modification of the description of the entities required to perform an annual independent evaluation of the information security program and practices for various Federal agencies. We propose a technical amendment to that

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legislation to restore the previous, and we believe intended, definition of such entity as it affects the CIA Inspector General.

(U) Section 1001 of the HSA and section 301 of the E-Government Act each contain identical provisions, referred to as the Federal Information Security Management Act (FISMA). These provisions amend 44 U.S.C. §3535, the previous requirements contained in GISRA—the Government Information Security Reform Act—for performing an independent evaluation of an agency's information security program and practices.

(U) The prior formulation under GISRA was that, for an agency with an IG appointed under the 1978 IG act "or any other law," the audit of the annual evaluation was to be "performed by the Inspector General or by an independent evaluator, as determined by the Inspector General of the agency." 44 U.S.C. §3535(b)(1)(A).

(U) The new formulation under the amendments contained in FISMA states that "for each agency with an Inspector General appointed under the Inspector General Act of 1978, the annual evaluation required by this section shall be performed by the Inspector General or by an independent external auditor, as determined by the Inspector General of the agency" HSA section 1001(b)(1), amending 44 U.S.C. §3535(b)(1). This leaves out the "or any other law" language previously included in the GISRA statute.

(U) Since CIA's statutory IG is appointed under "other law" but not the 1978 IG Act, CIA (and therefore its OIG) is not included within this new formulation. Rather, CIA now falls into the requirement contained in the next subparagraph, §3535(b)(2) (as amended by the HSA), which now provides: "for each agency to which paragraph (1) does not apply, the head of the agency shall engage an independent external auditor to perform the evaluation."

(U) For CIA to remain among the first category, of other agencies that have a statutory IG, rather than being moved into the second category, with those that have an administrative IG, Congress

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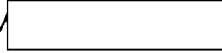
must pass a technical amendment to the definition of that first category to restore the omitted reference to "any other law."

(U) It is recommended that 44 U.S.C. §3535, renumbered as §3545 by section 301 of the E-Government Act of 2002, be amended as follows:

Sec. ____ ENTITY TO PERFORM INDEPENDENT
EVALUATION OF AN AGENCY'S INFORMATION
SECURITY PROGRAM AND PRACTICES—Insert the words
"or any other law" in paragraph (b)(1) of the section after the
words "for each agency with an Inspector General appointed
under the Inspector General Act of 1978"

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(U) AUDITS

(U) AUDIT STAFF OVERVIEW

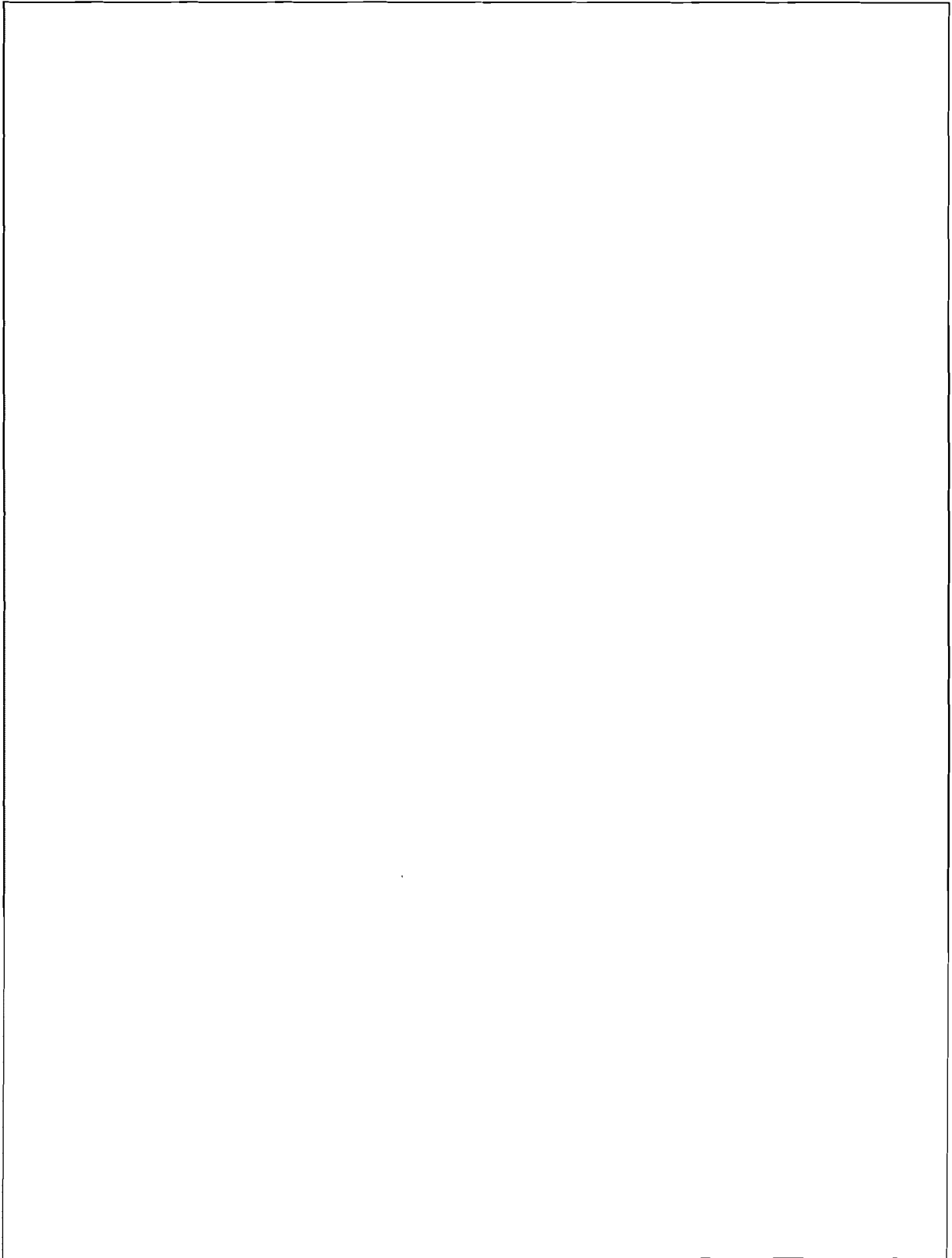
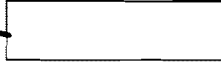
(U) The Audit Staff conducts performance, financial-related, and financial statement audits of Agency programs and activities. In addition, the Audit Staff provides oversight of Agency interests through its participation in joint reviews of Intelligence Community (IC) programs and activities and responds to requests for audits or reviews from Congressional and Executive Branch officials. In the last six months, the Audit Staff has focused its efforts on evaluations of Agency programs and activities, field stations in Europe Division, and financial management and information technology issues.

(U/) The Audit Staff continues to plan for the Congressionally mandated audit of the Agency's fiscal year (FY) 2004 financial statements. This will be a significant undertaking for the Staff, and the resource requirements will be substantial. A robust recruitment effort is underway to attract highly qualified auditors to assist the Staff in meeting this important requirement.

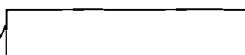
(U) The Audit Staff is also responding to a Congressional recommendation contained in the legislative history accompanying the Intelligence Authorization Act for Fiscal Year 2002 to audit each covert action program every three years. The Staff does not have sufficient personnel to audit all activities undertaken under all findings every three years and still meet its other requirements. The Staff has therefore implemented a strategy to select and review at least one major covert action activity under each Presidential Finding every three years. The order in which the Staff reviews these activities is based on the activities' resource allocations and sensitivity, Staff availability, and when a particular activity was last audited. The order may change as a result of Congressional or management input.

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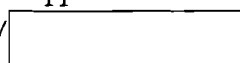
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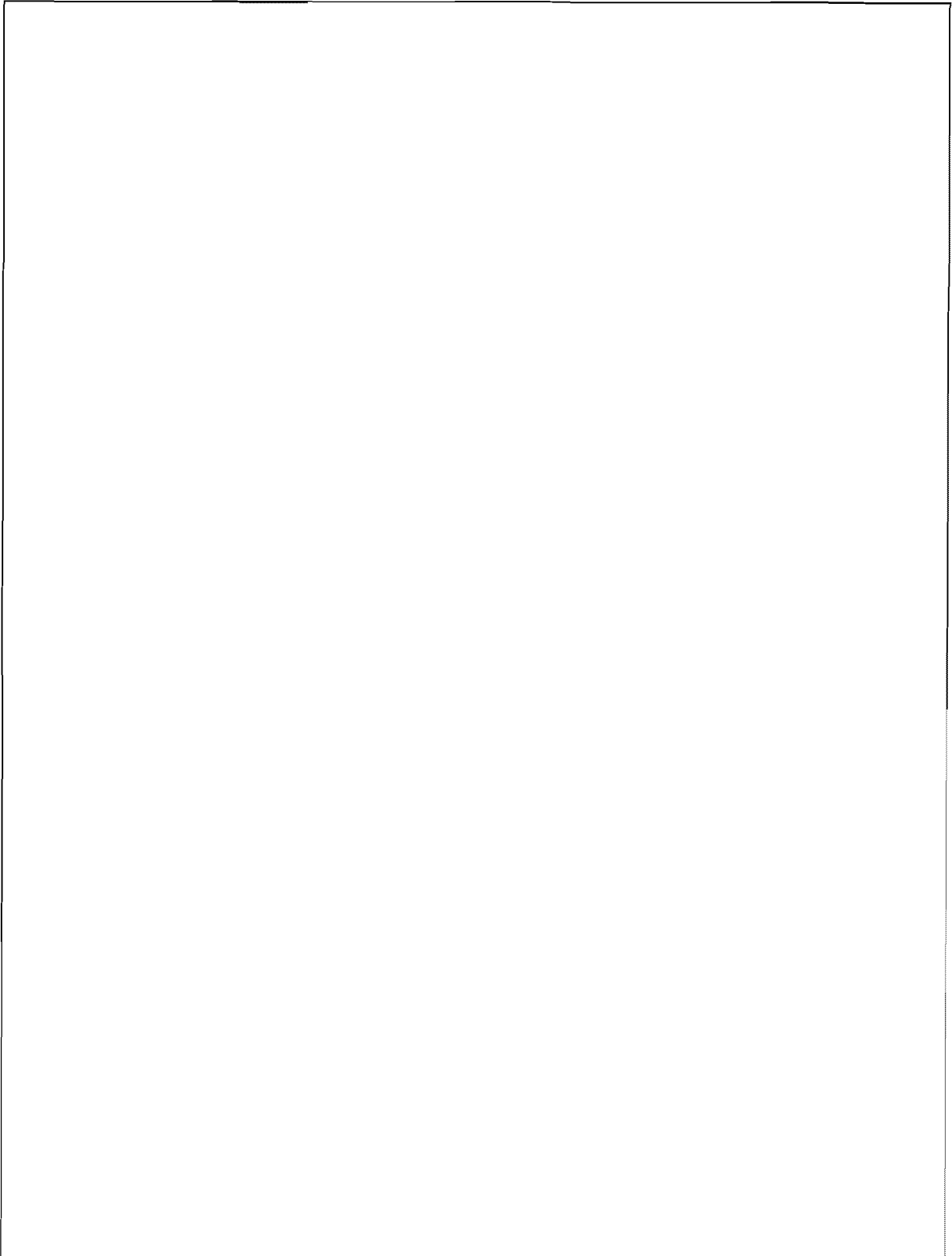
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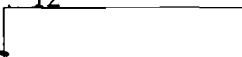
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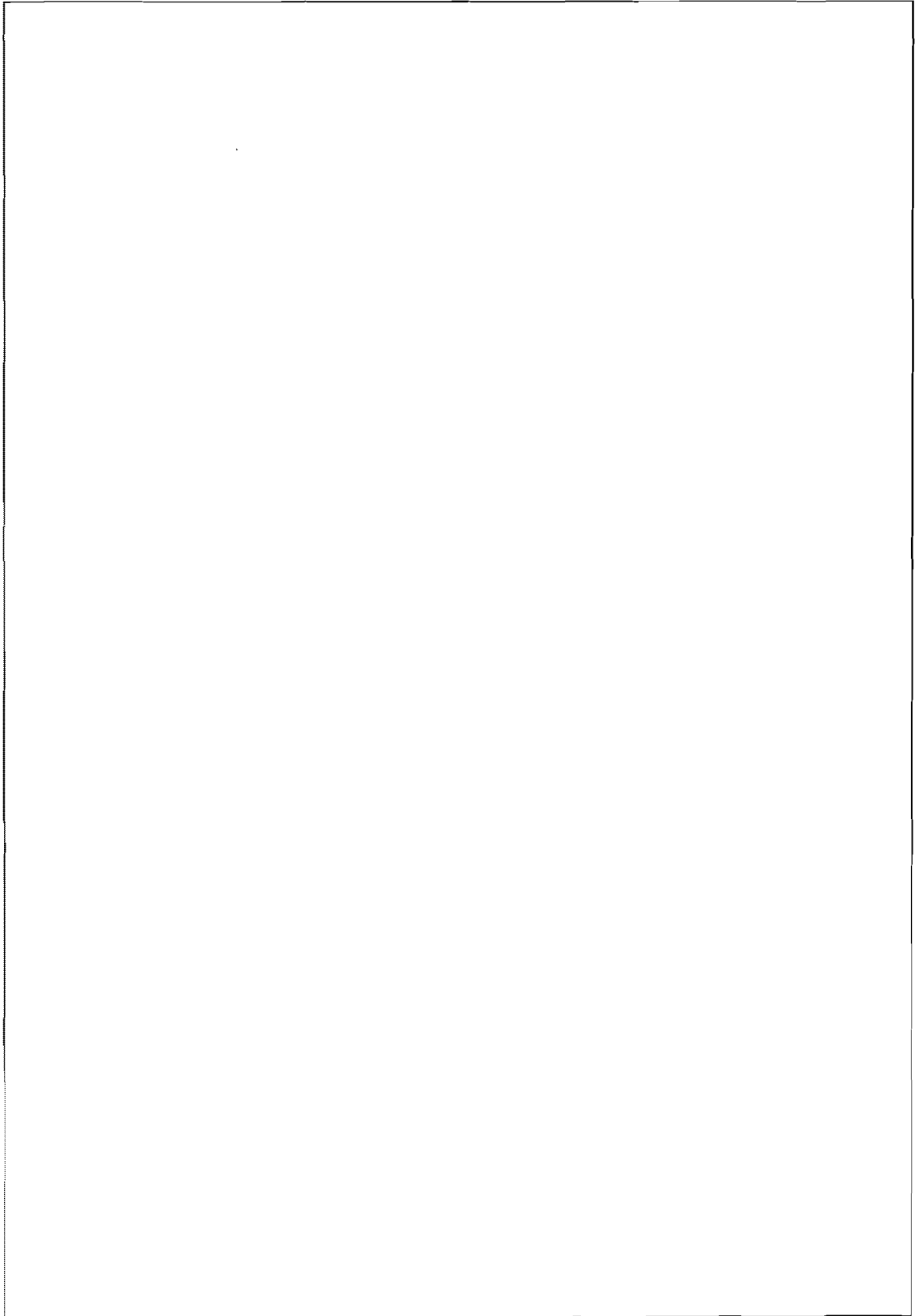
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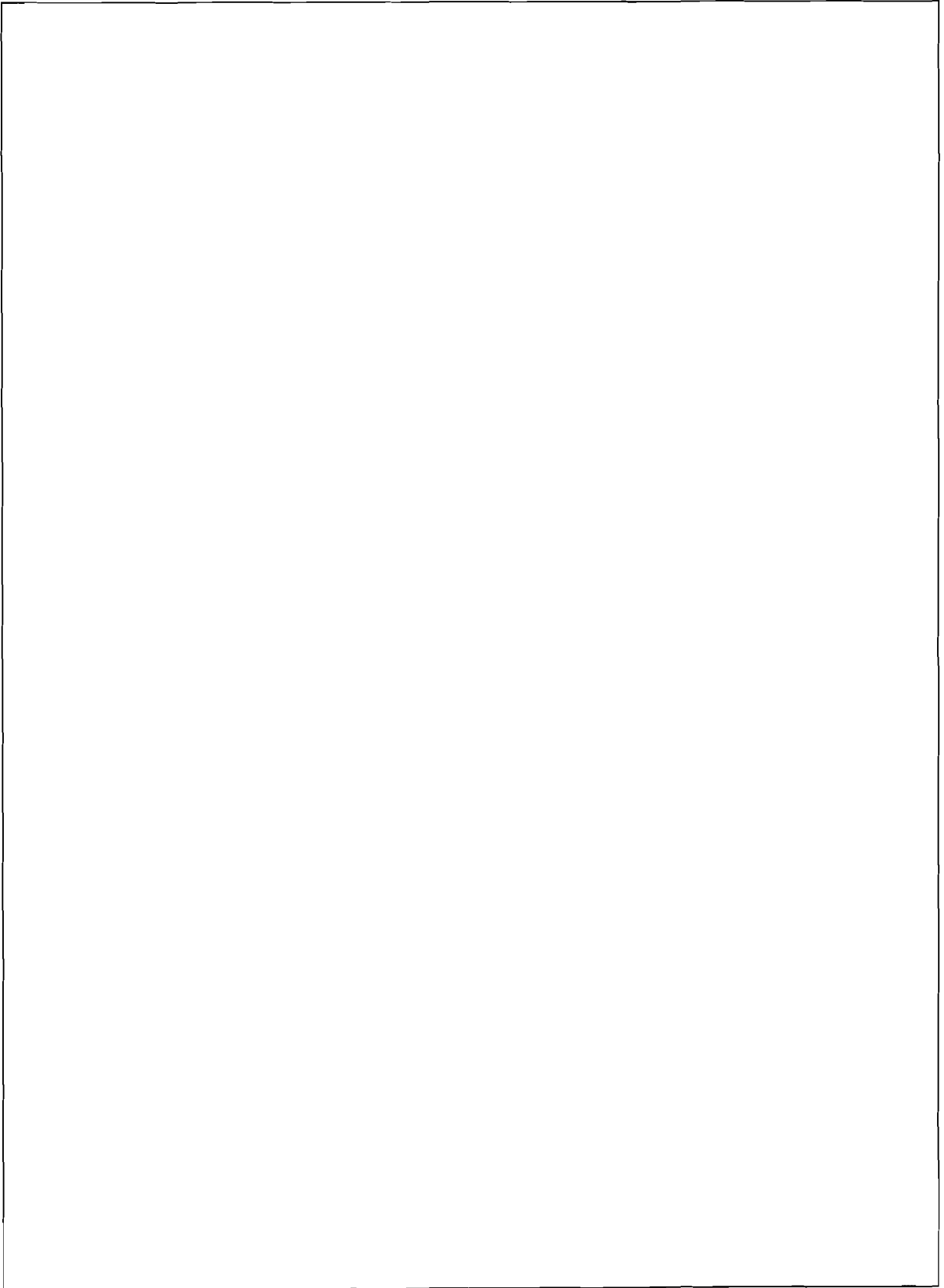
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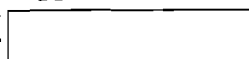
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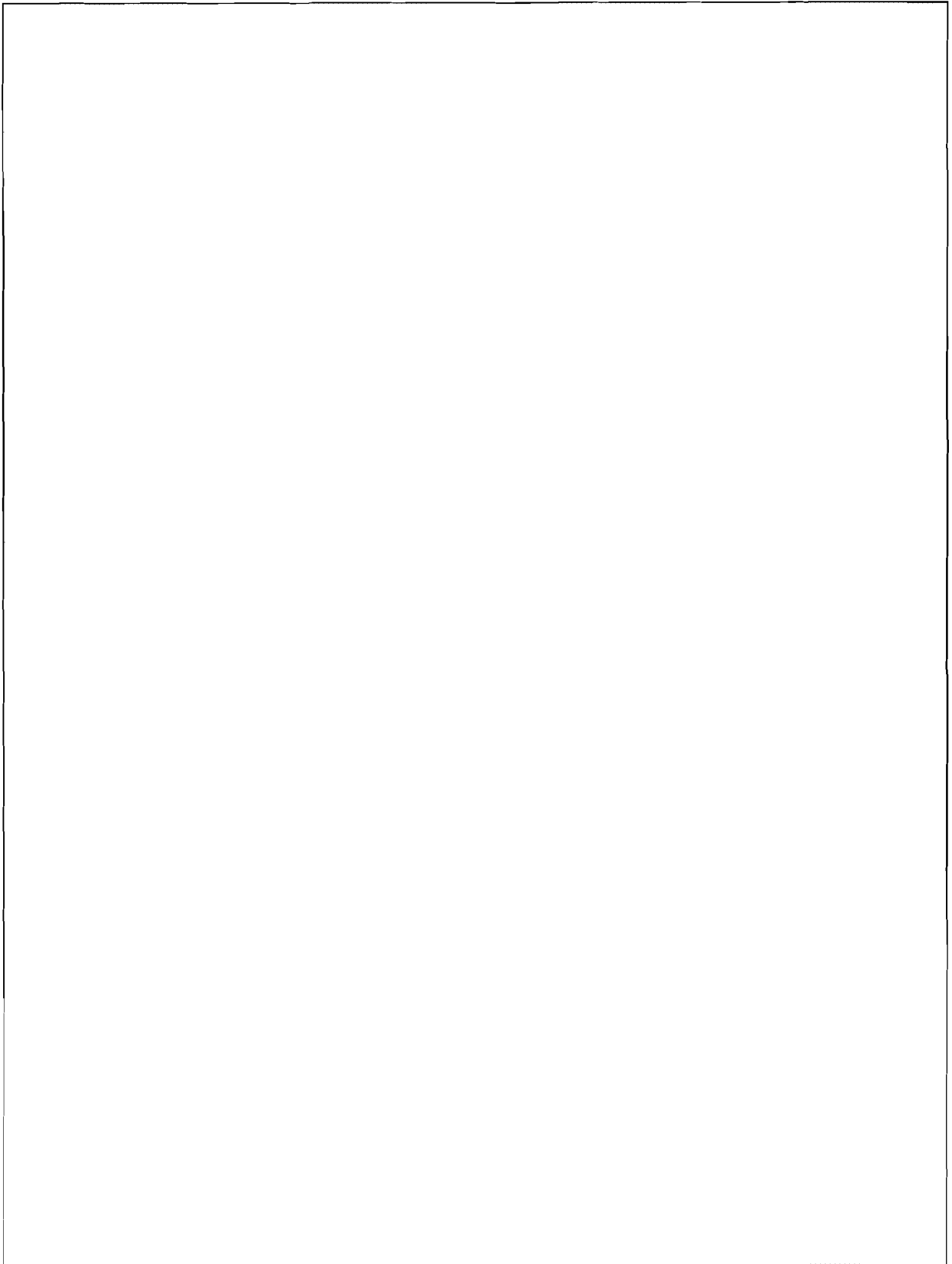
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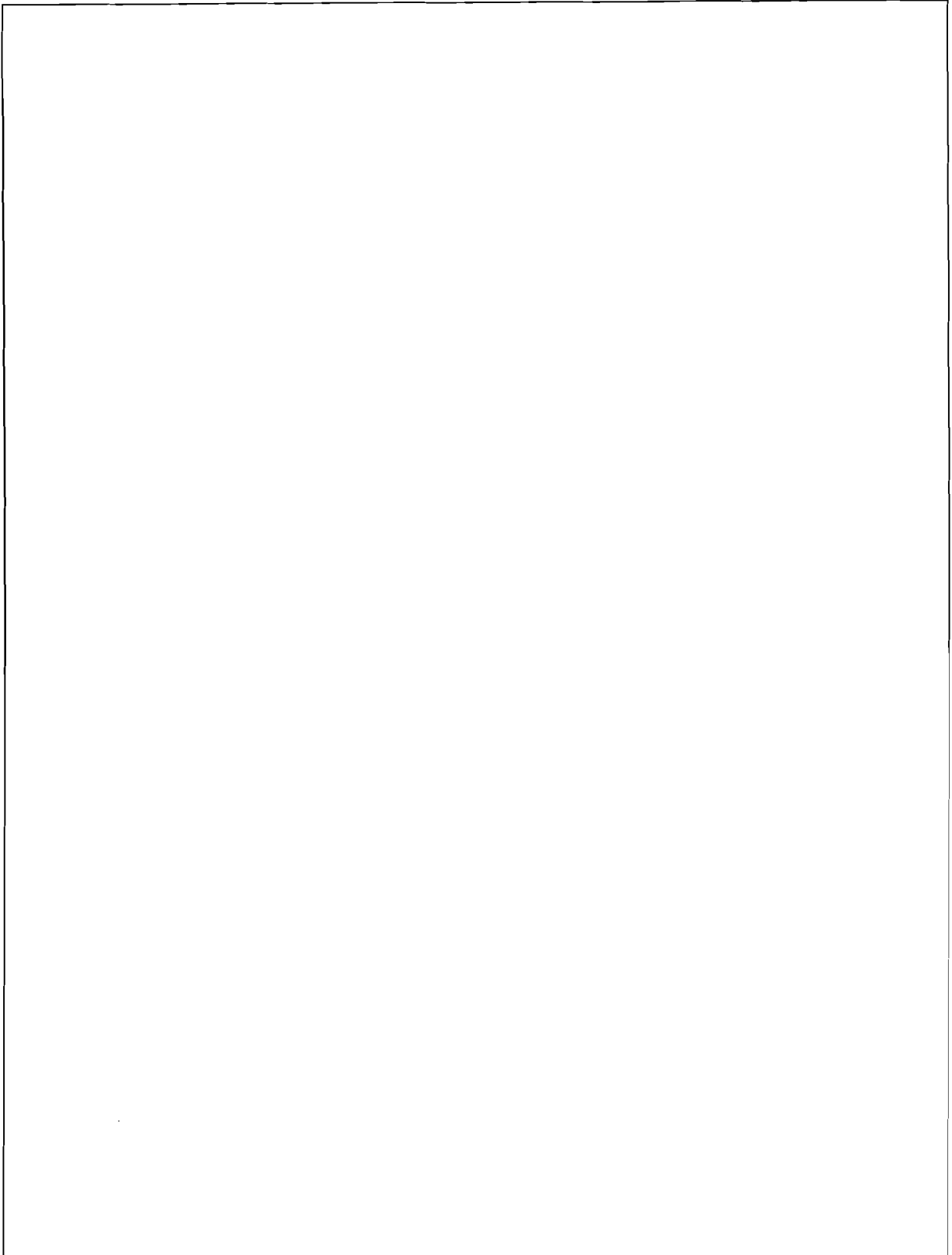
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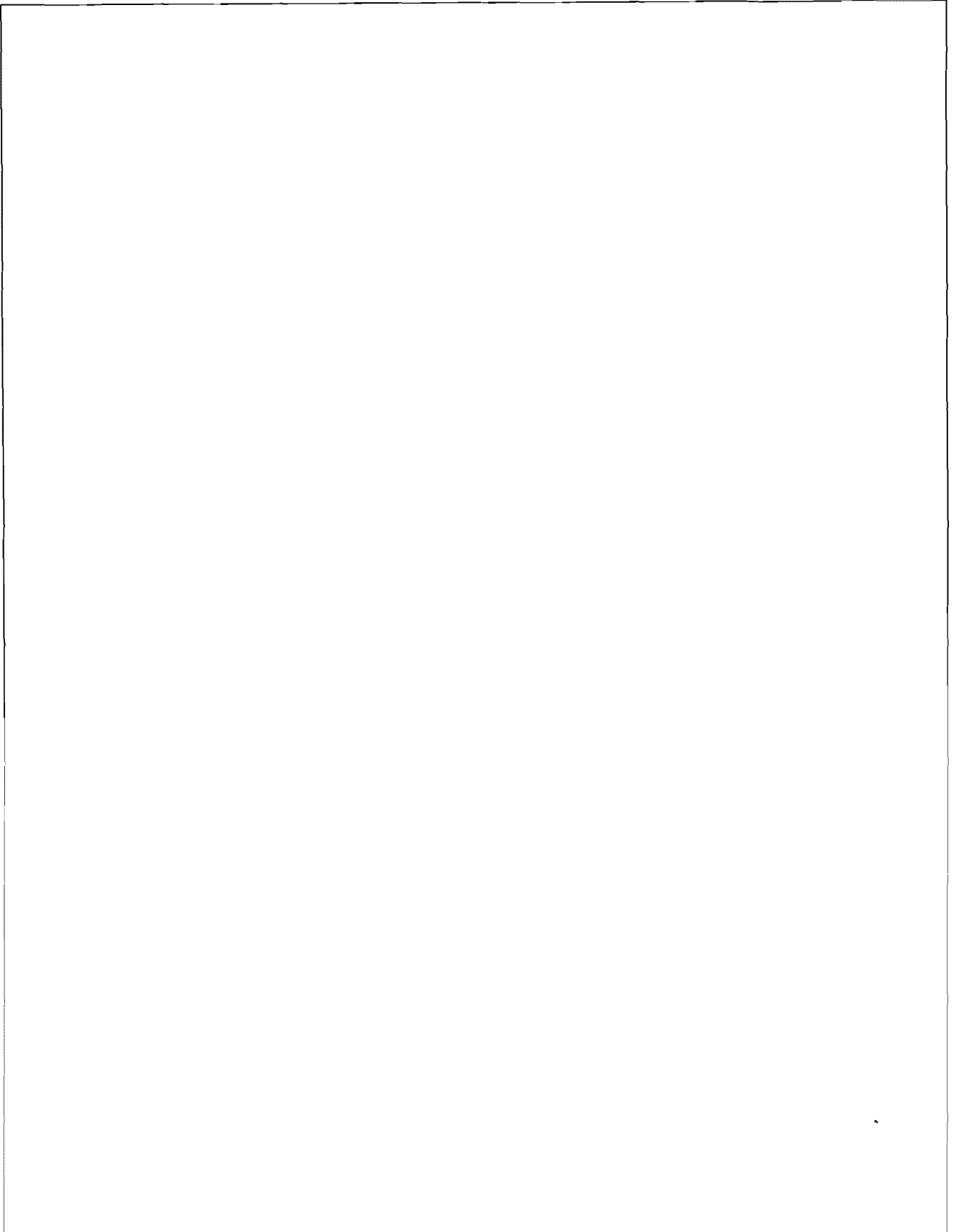
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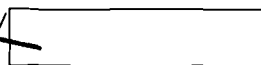
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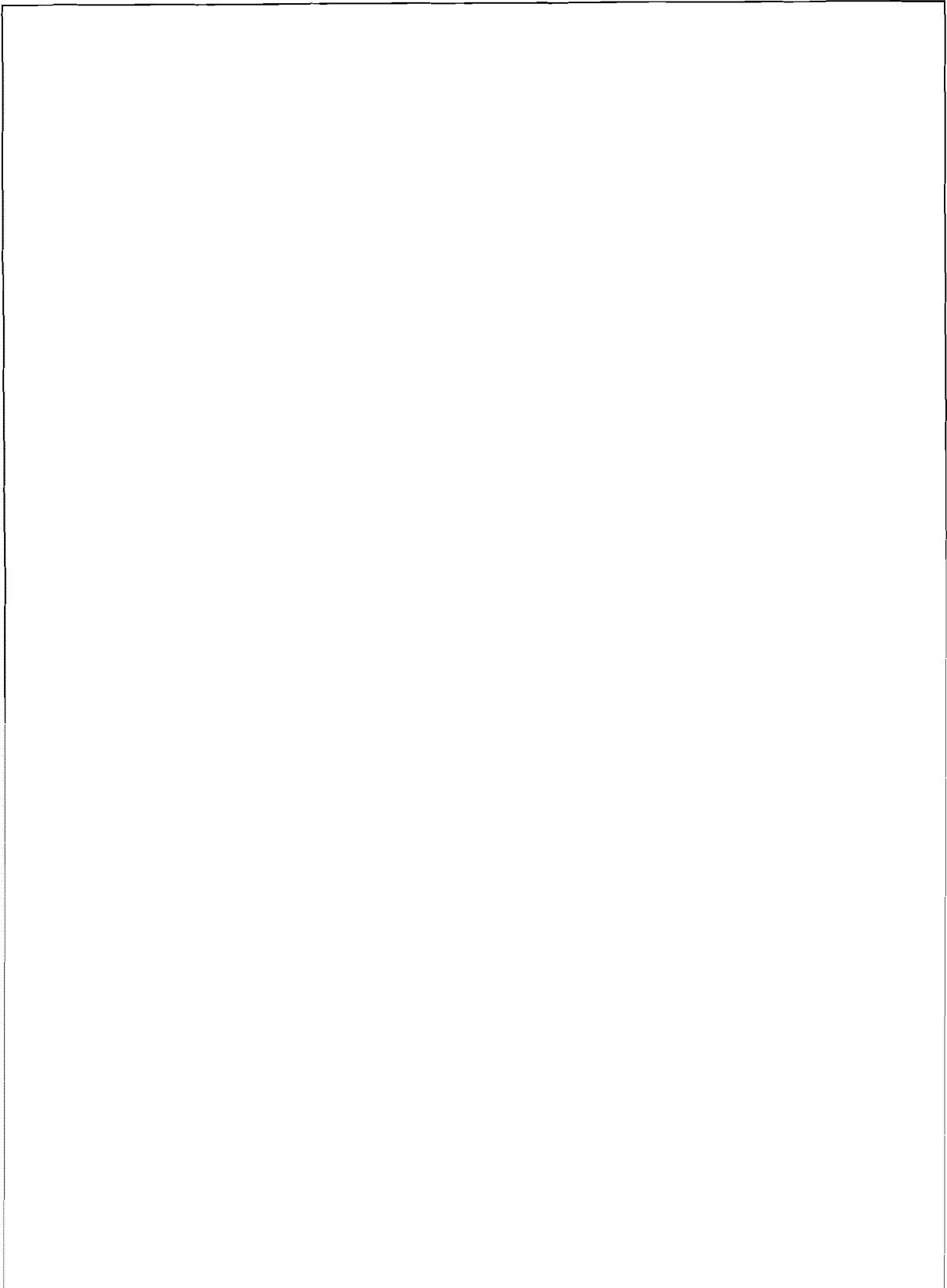
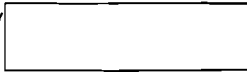
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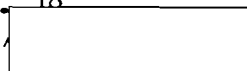
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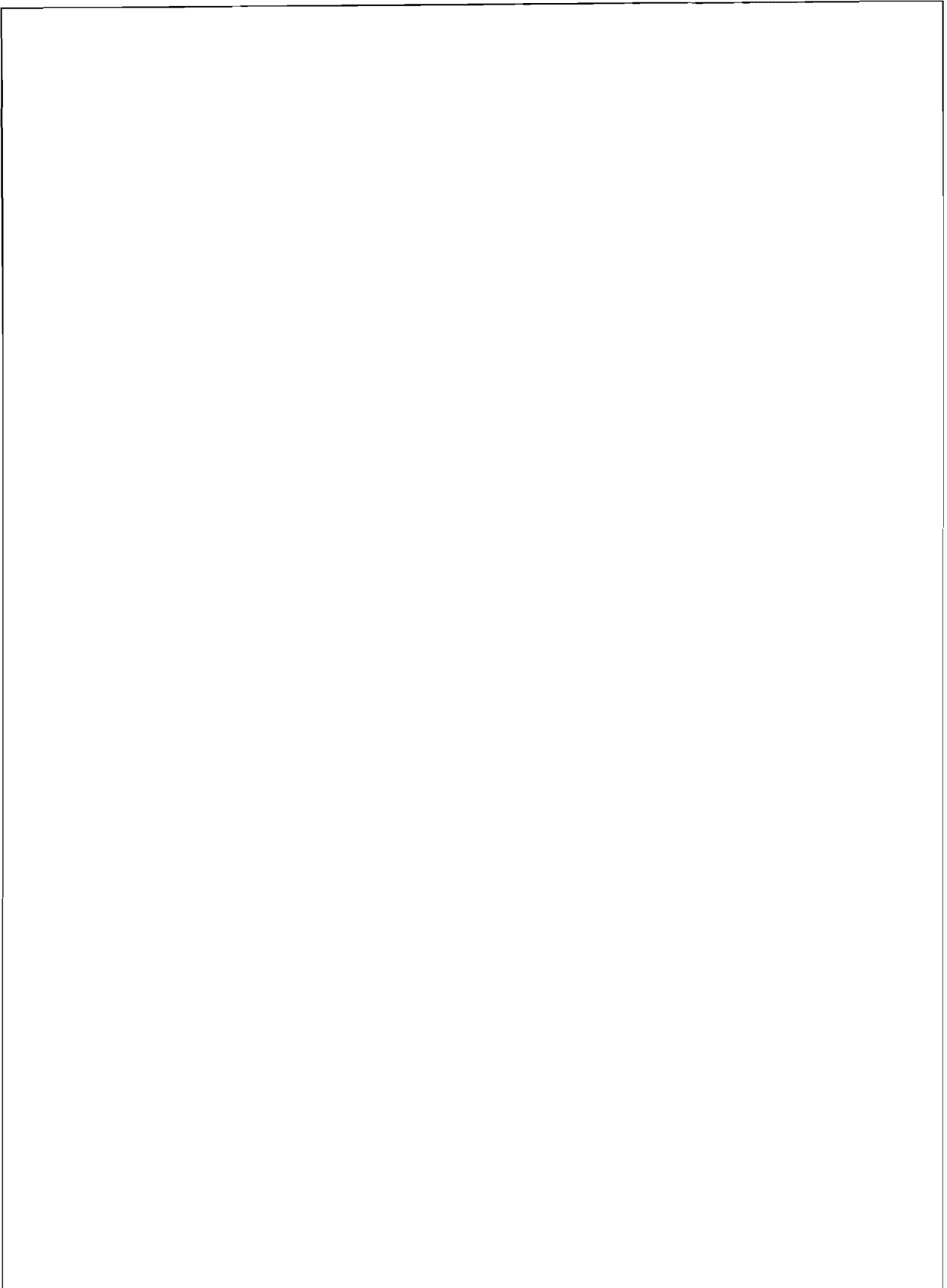
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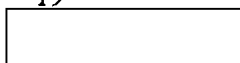
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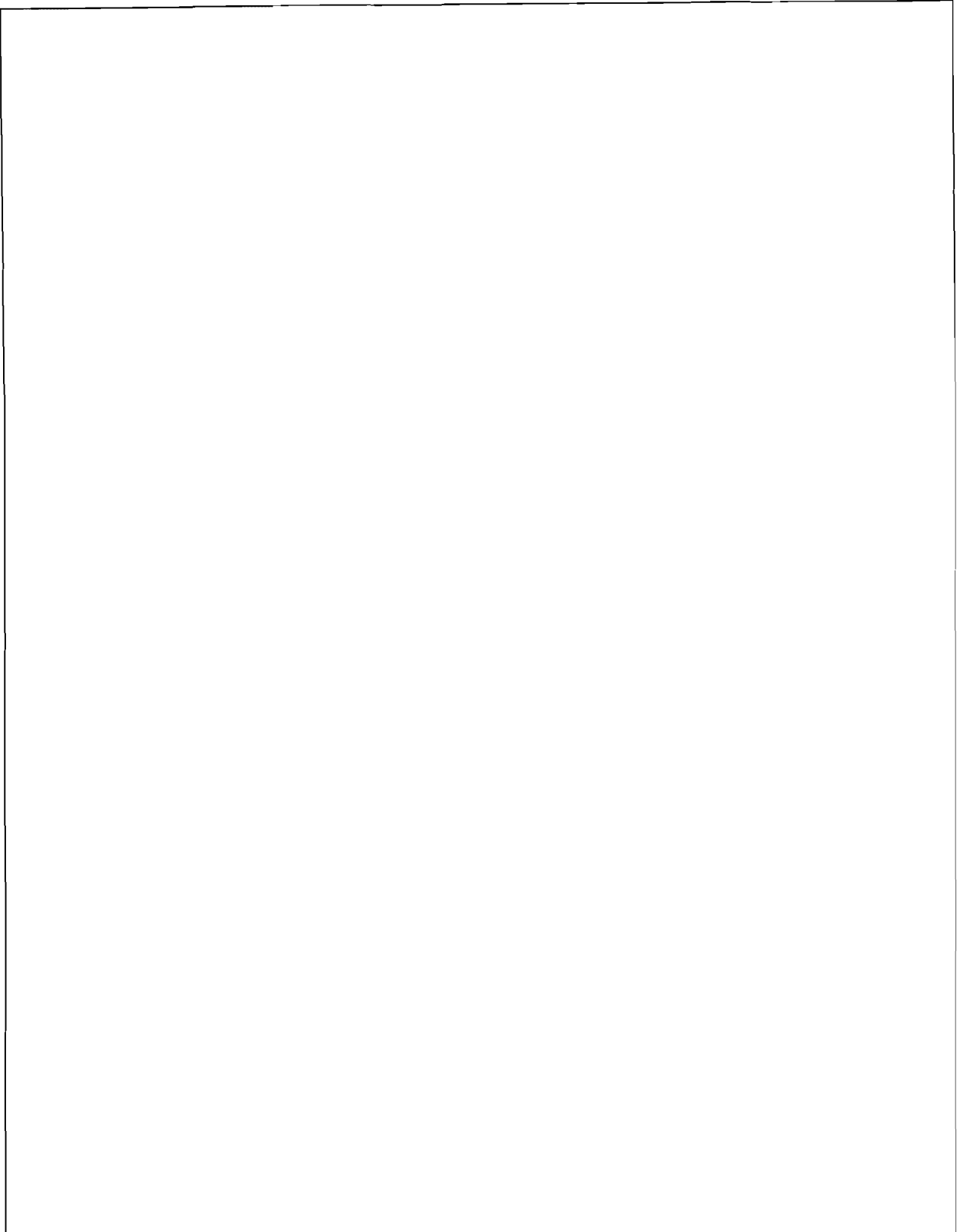
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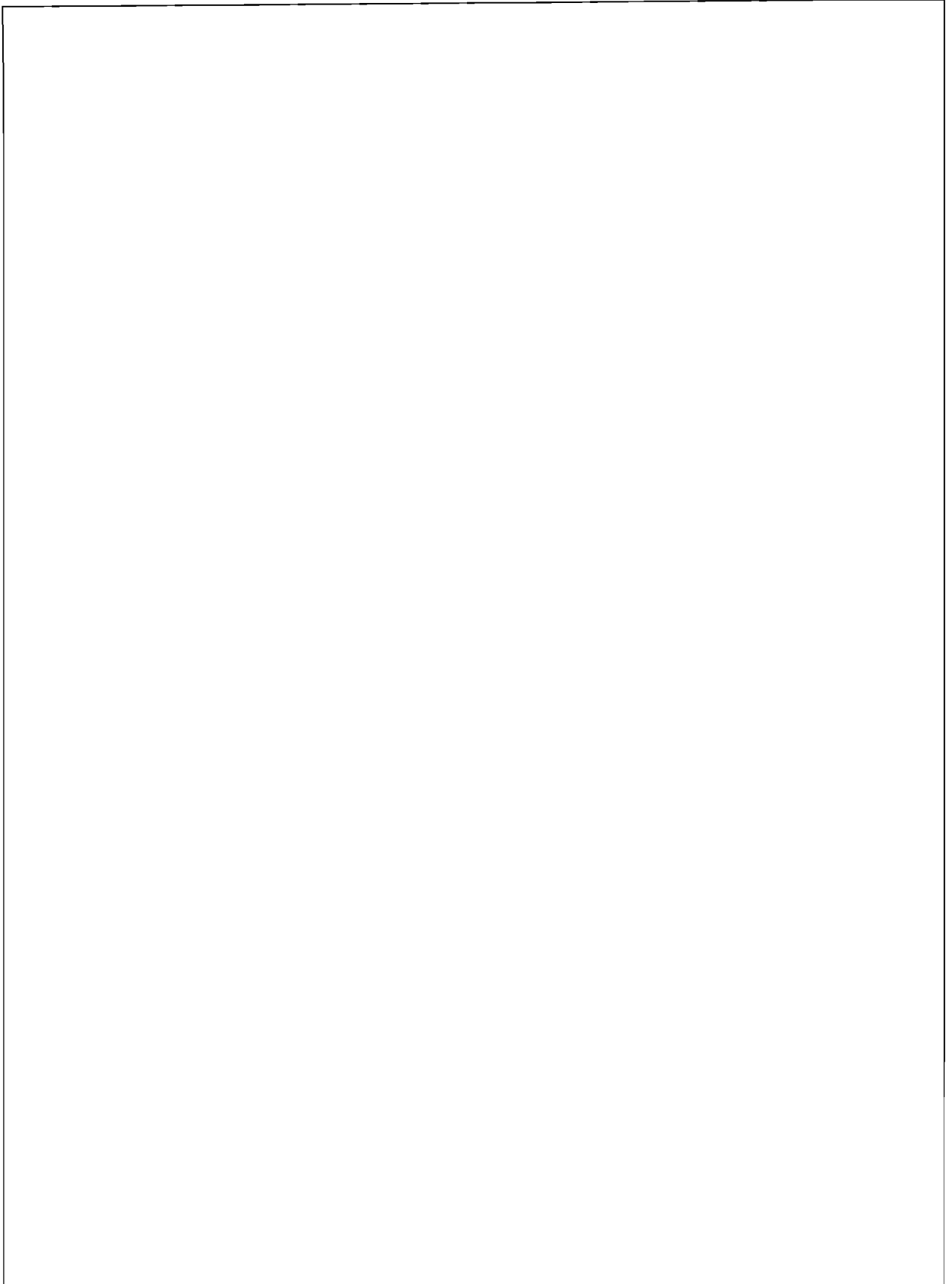
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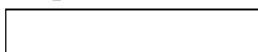
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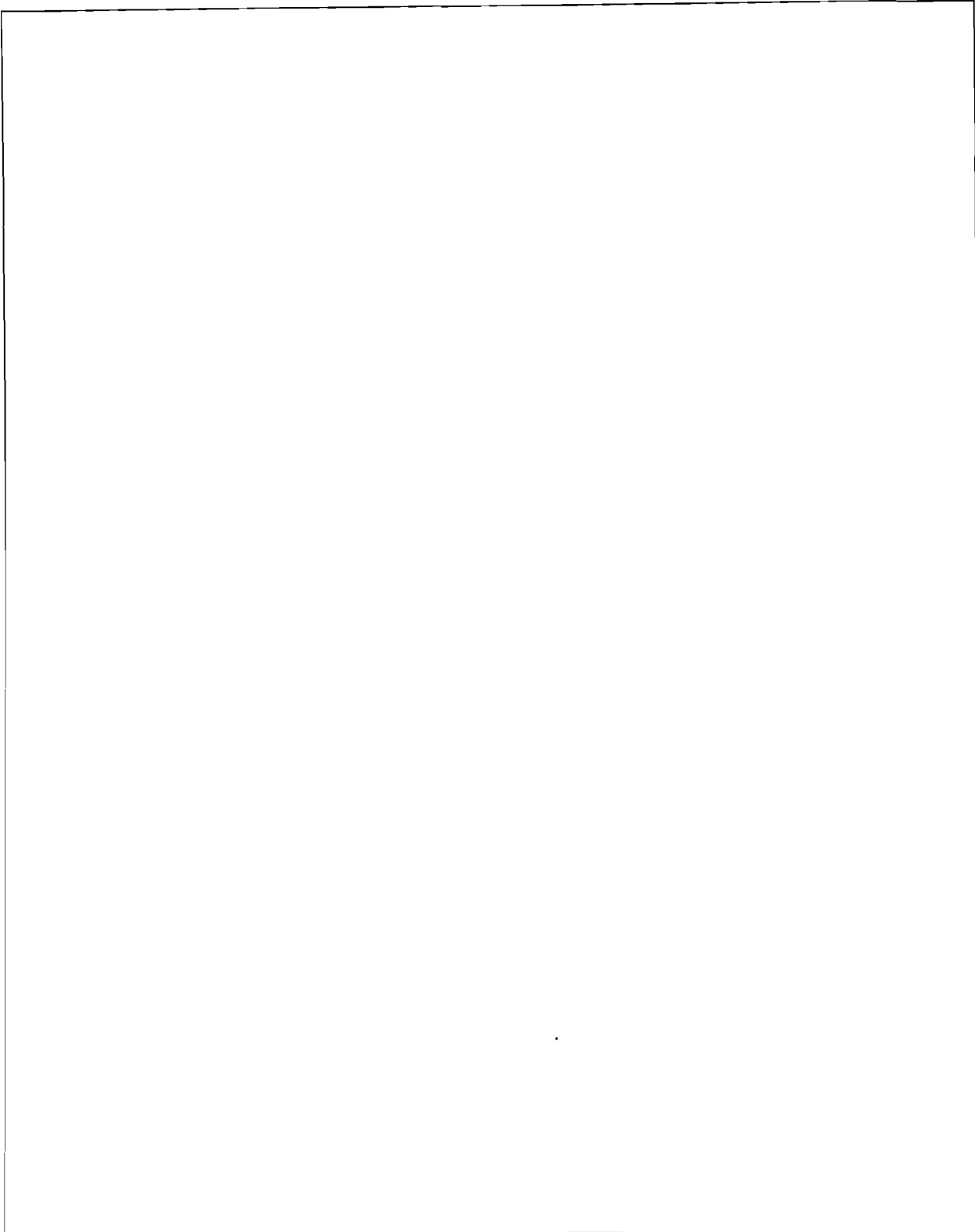
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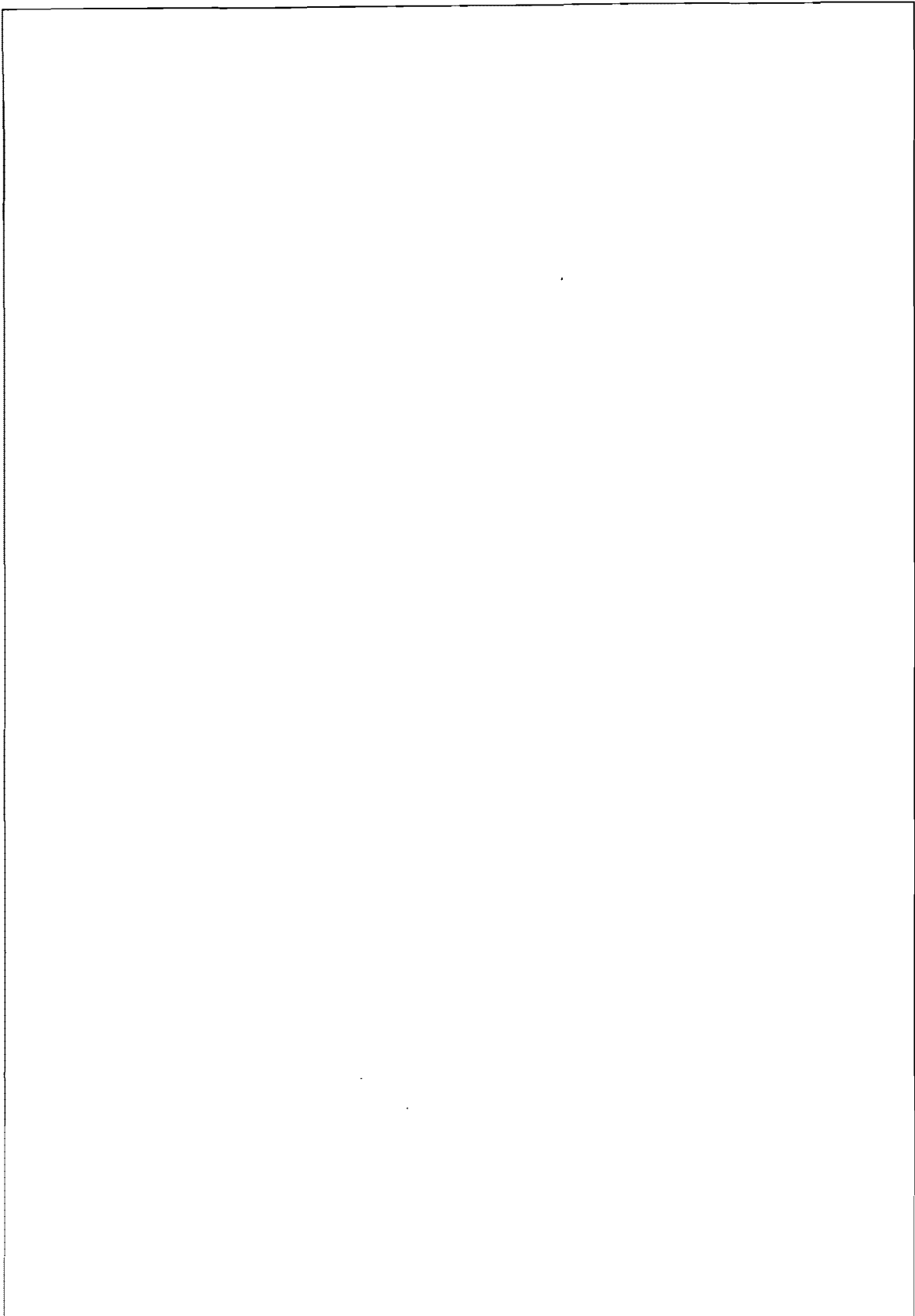
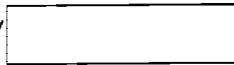
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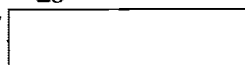
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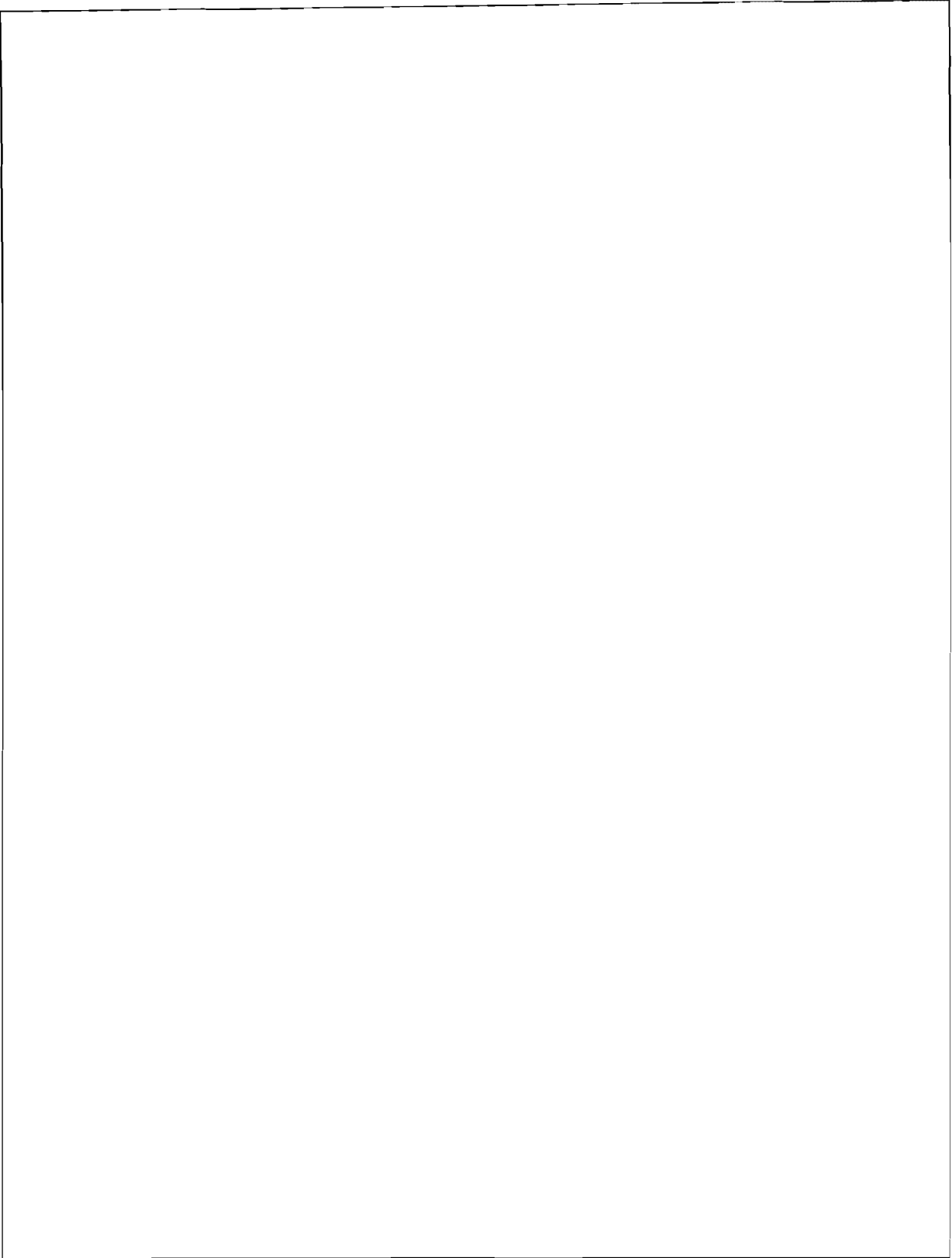
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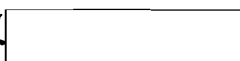
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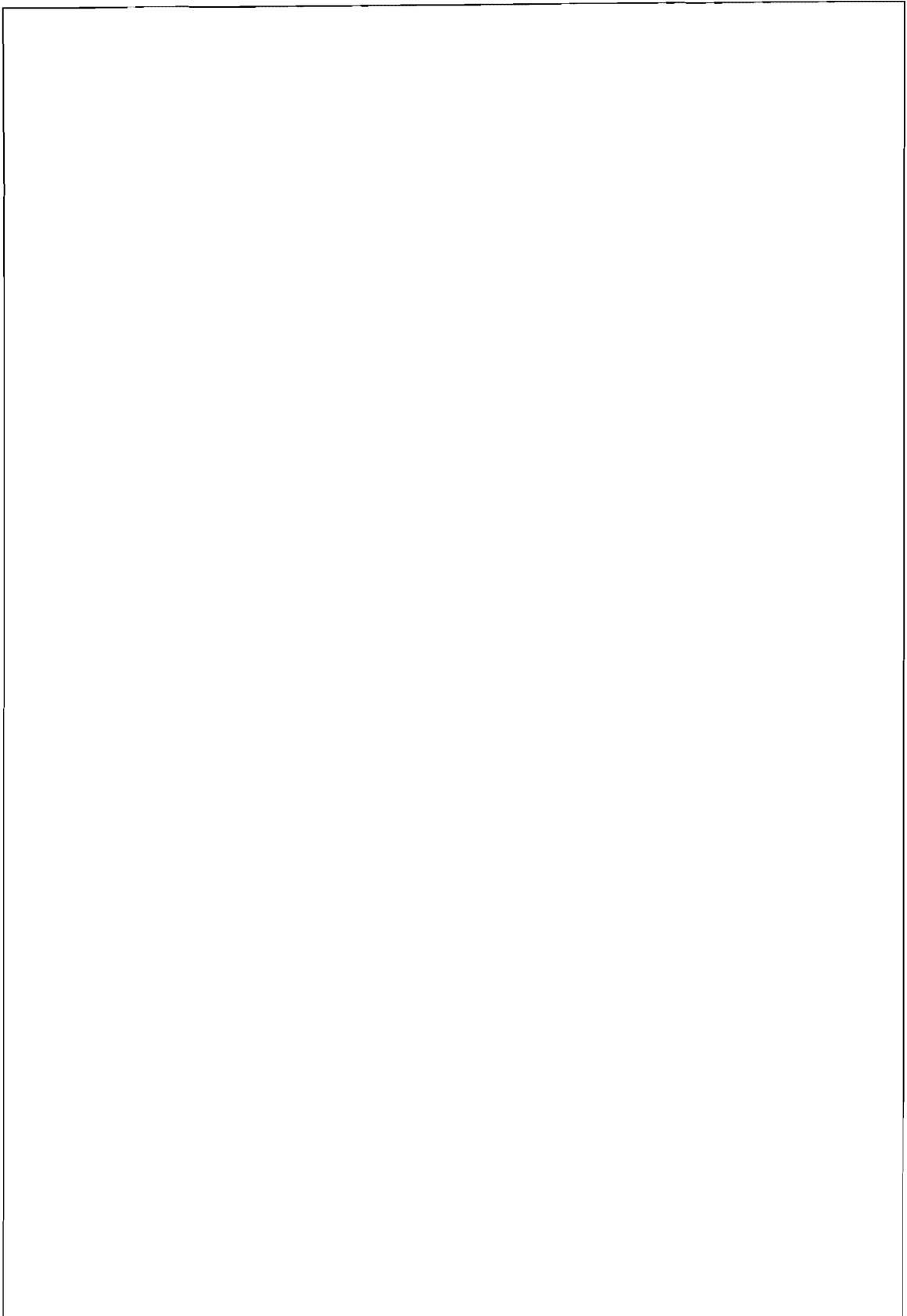
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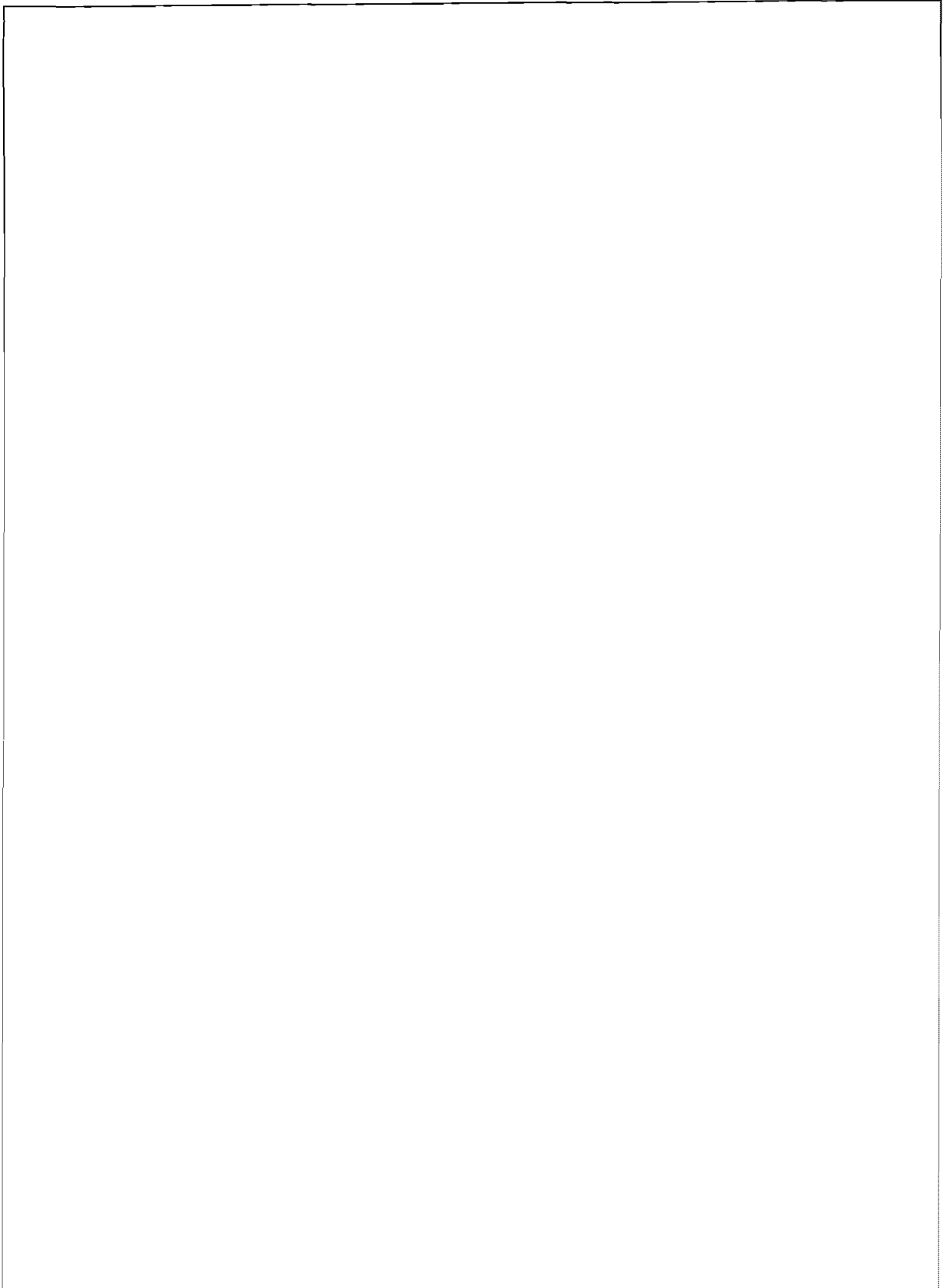
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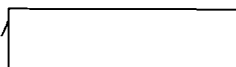
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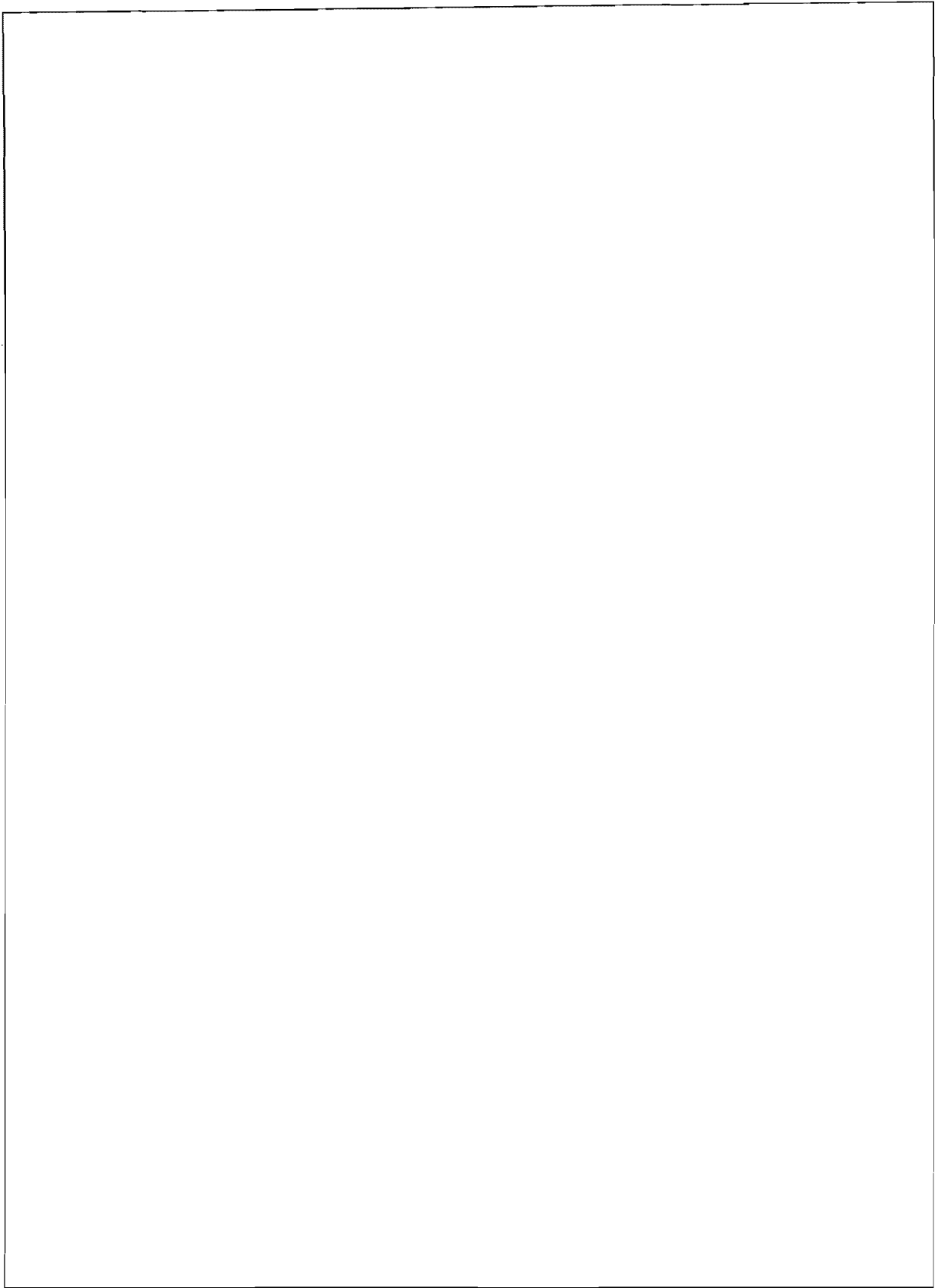
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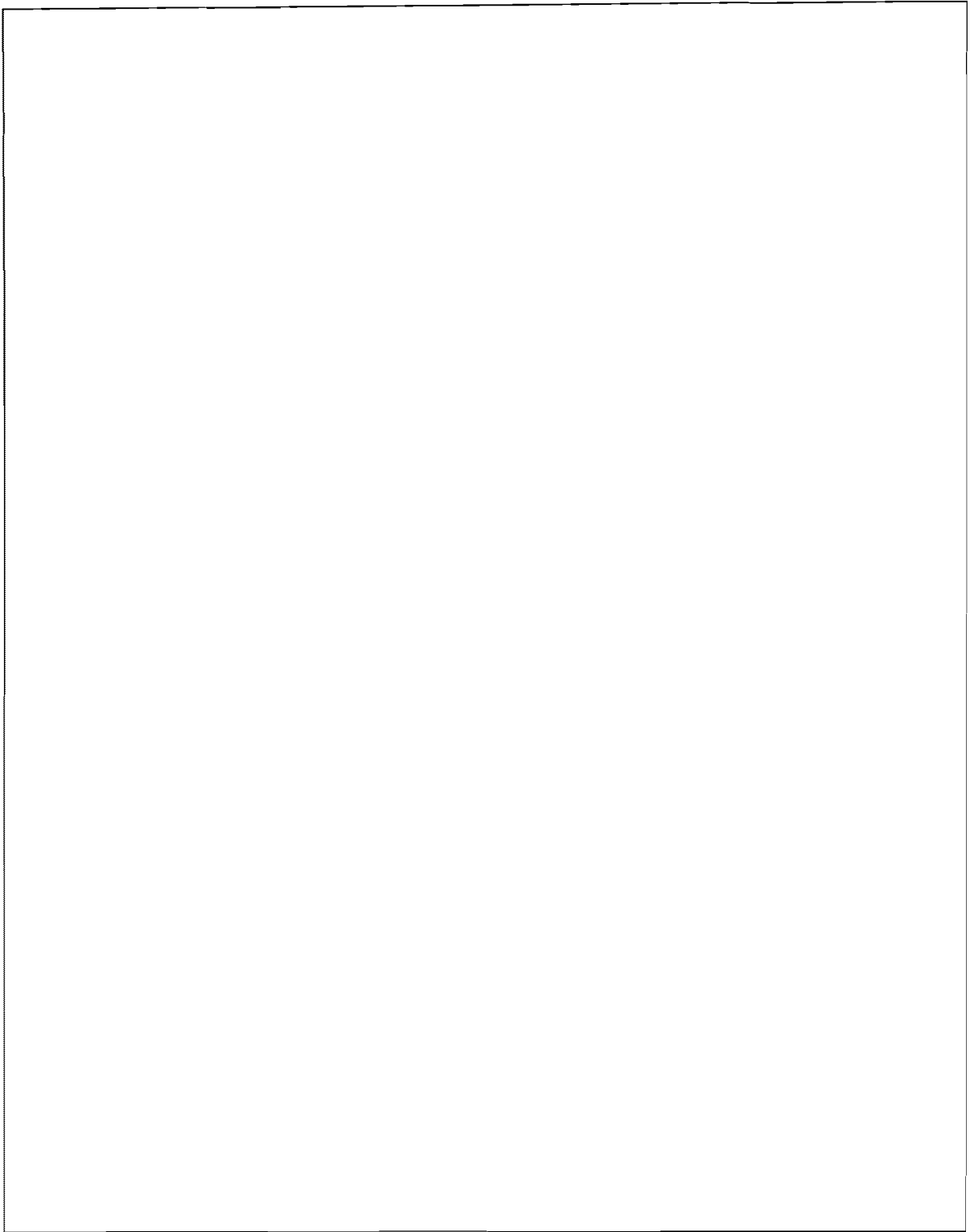
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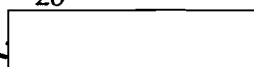
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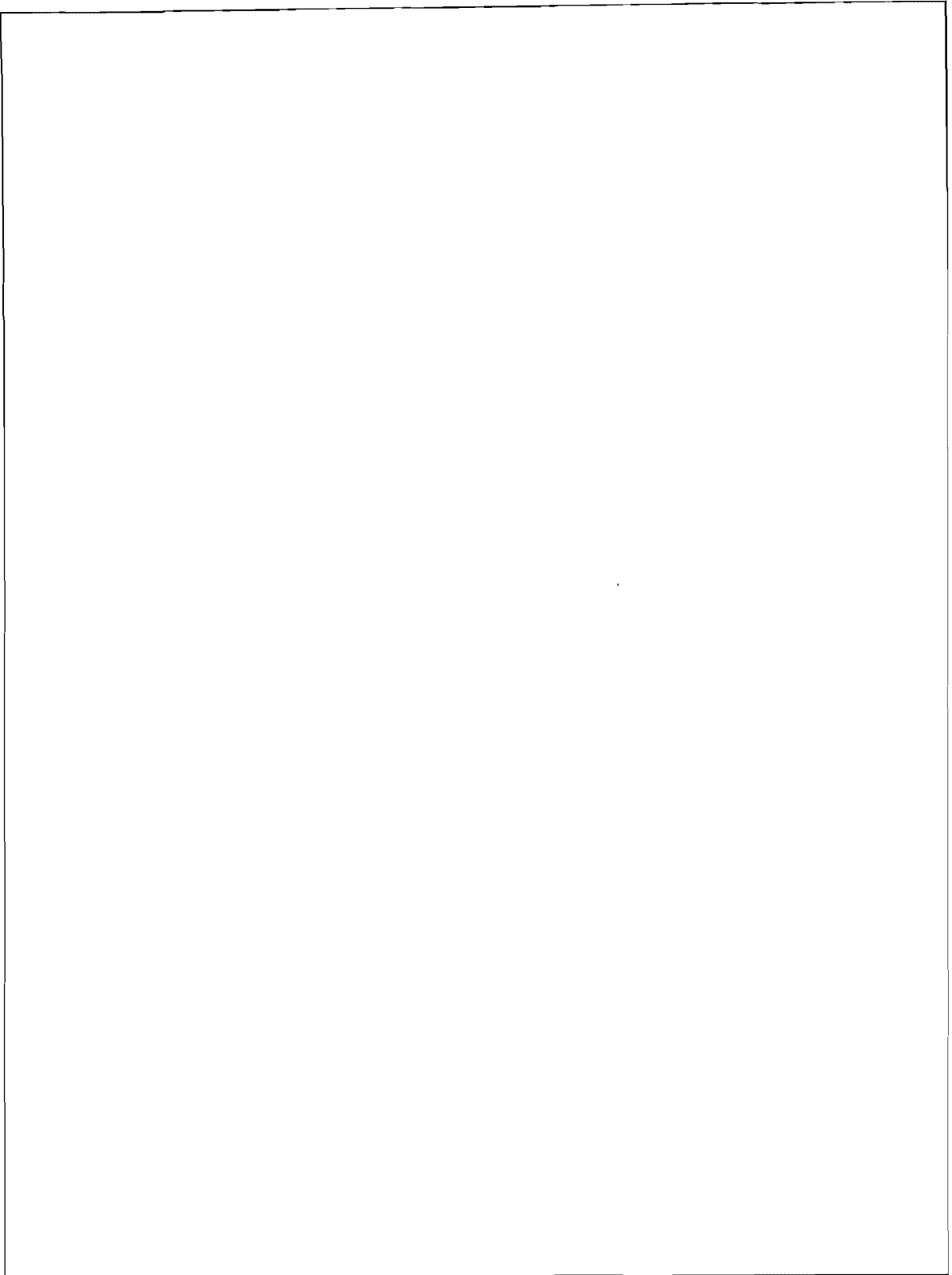
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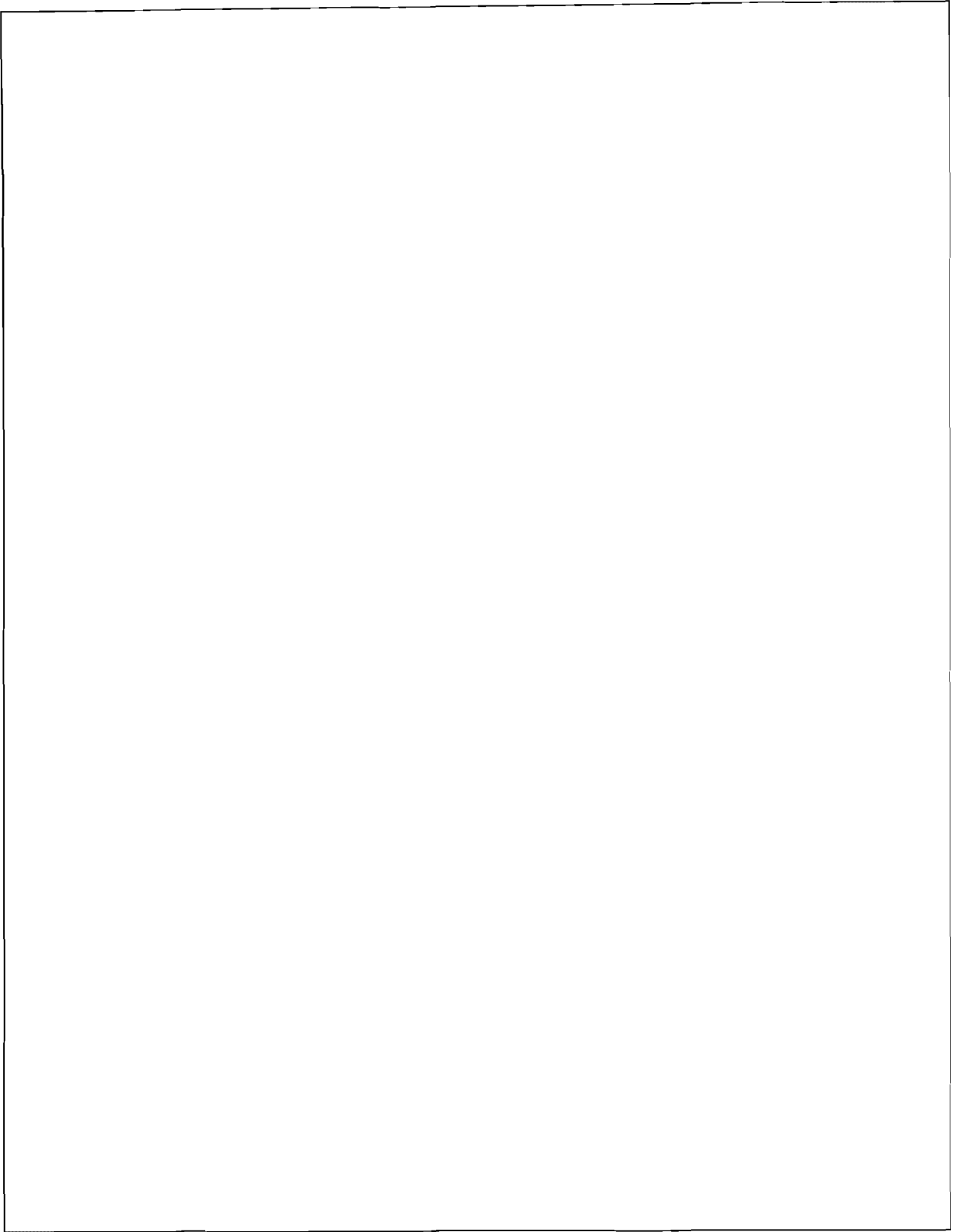
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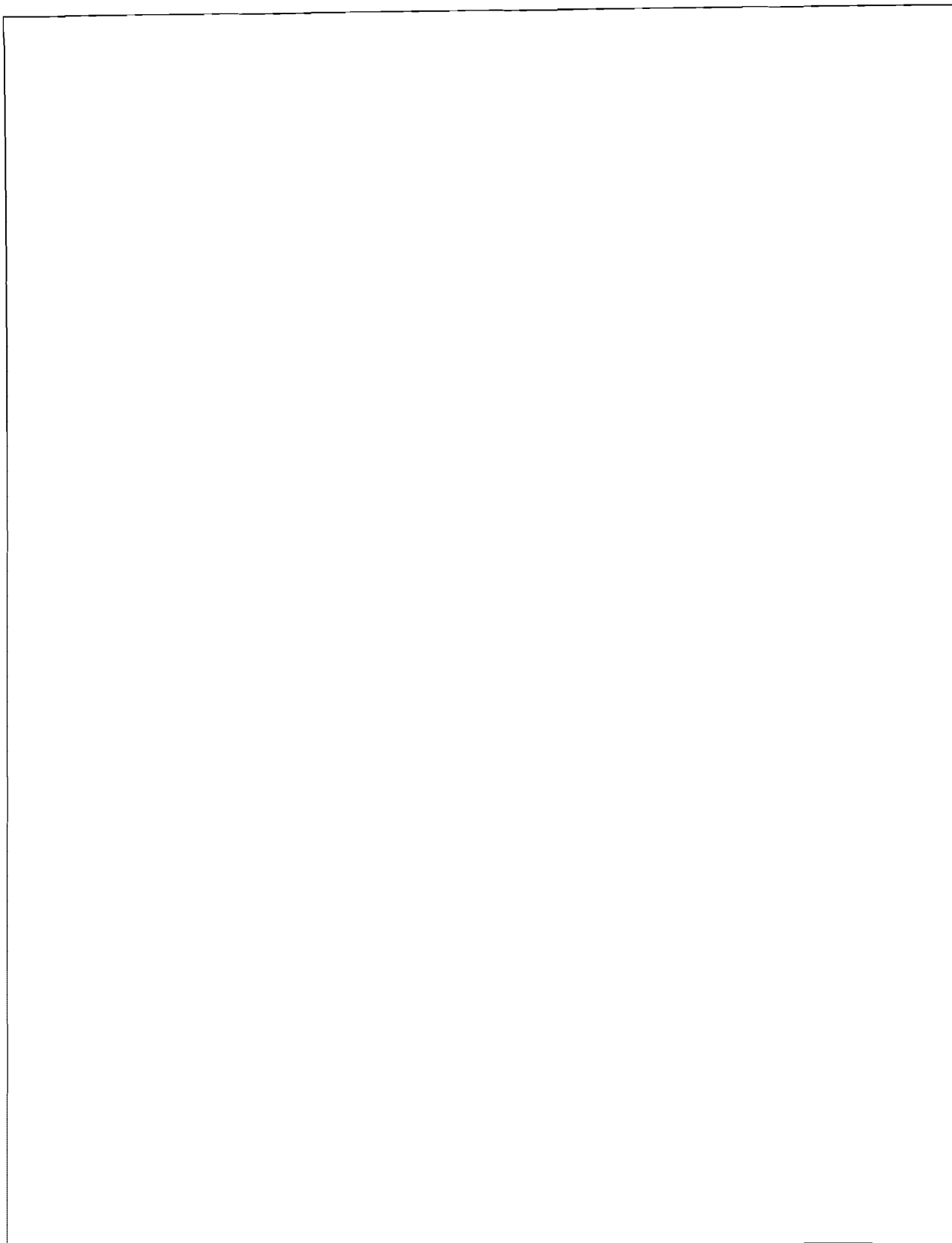
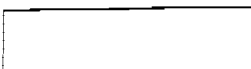
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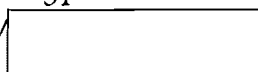
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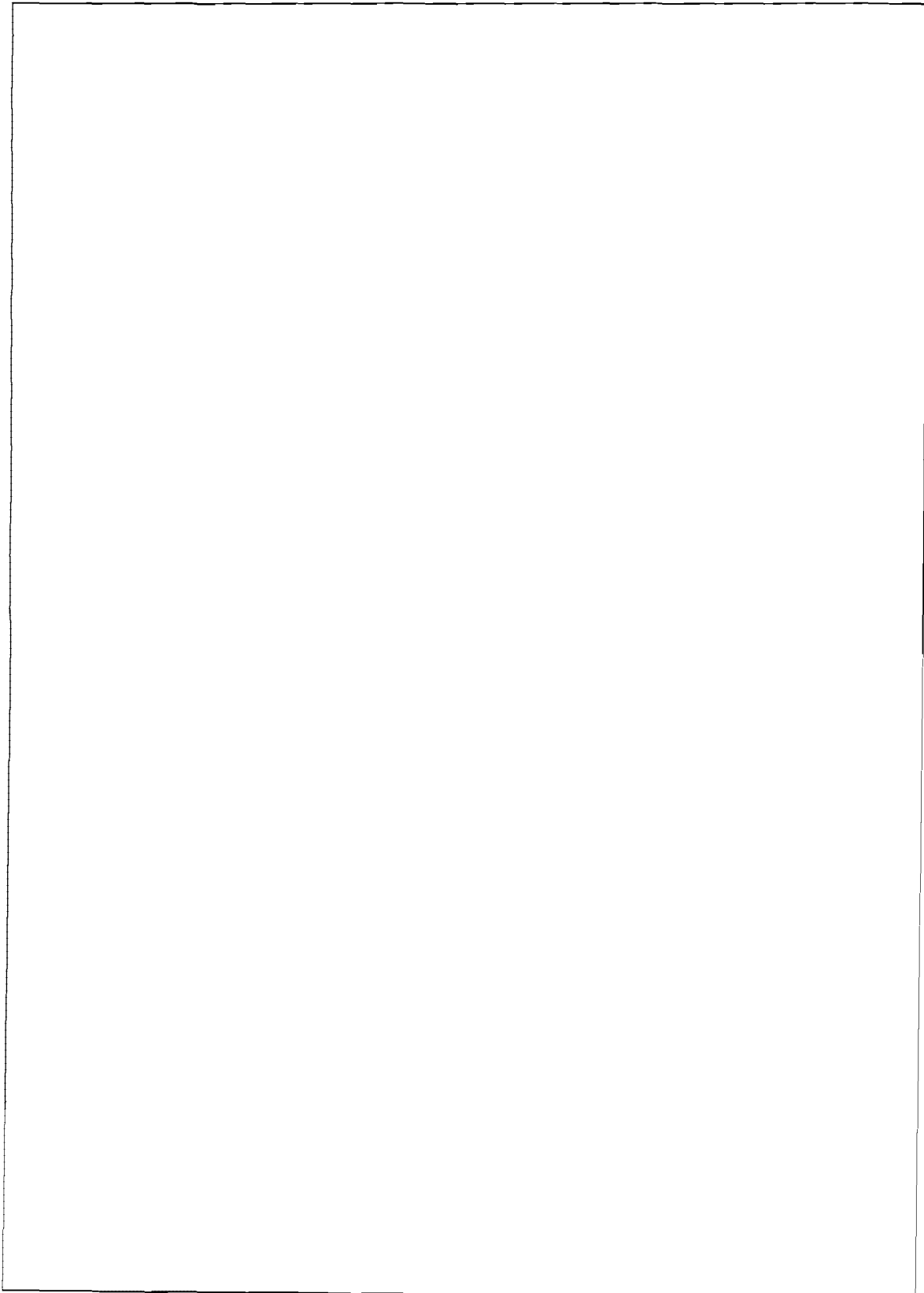
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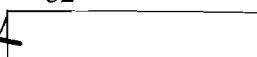
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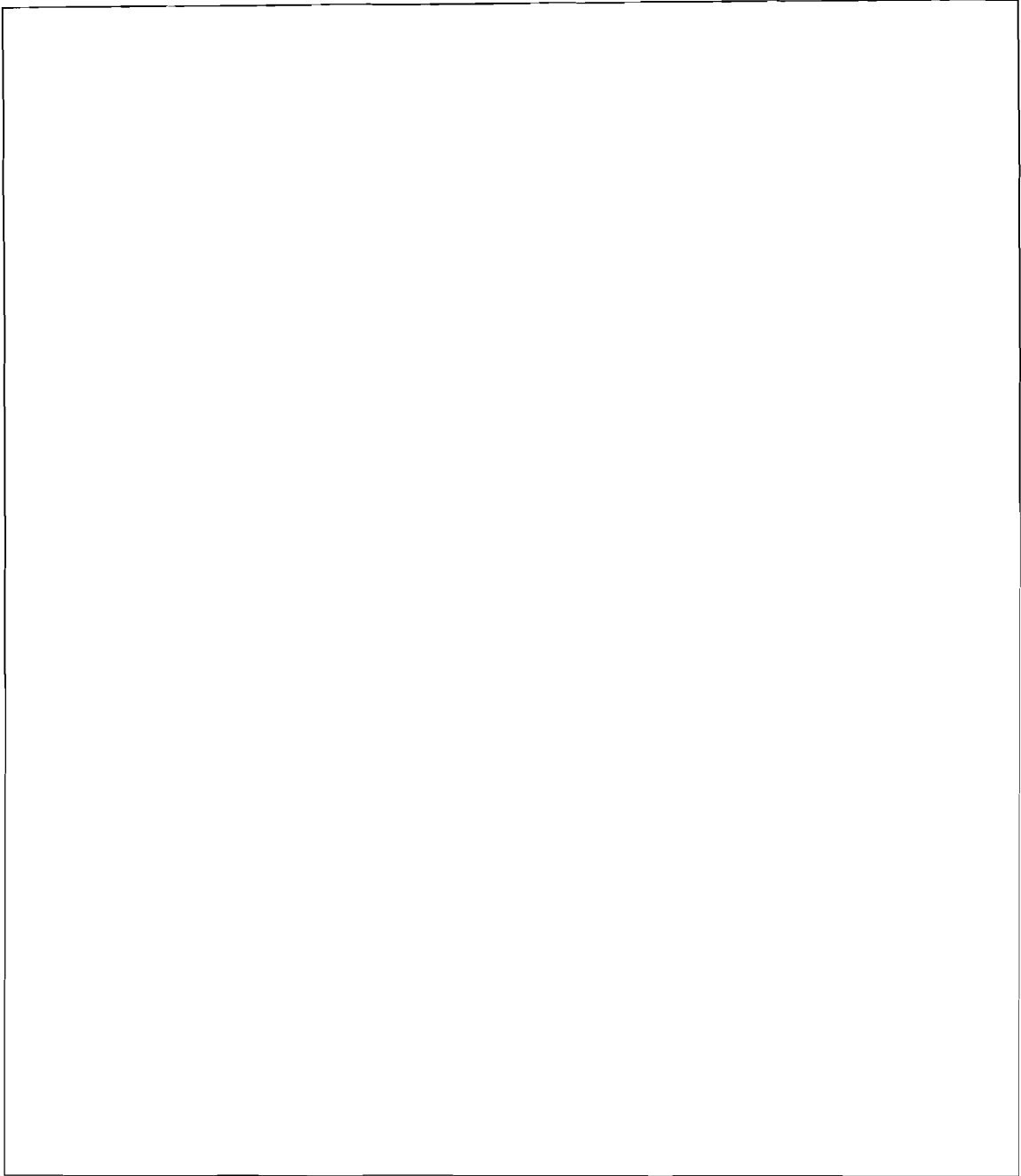
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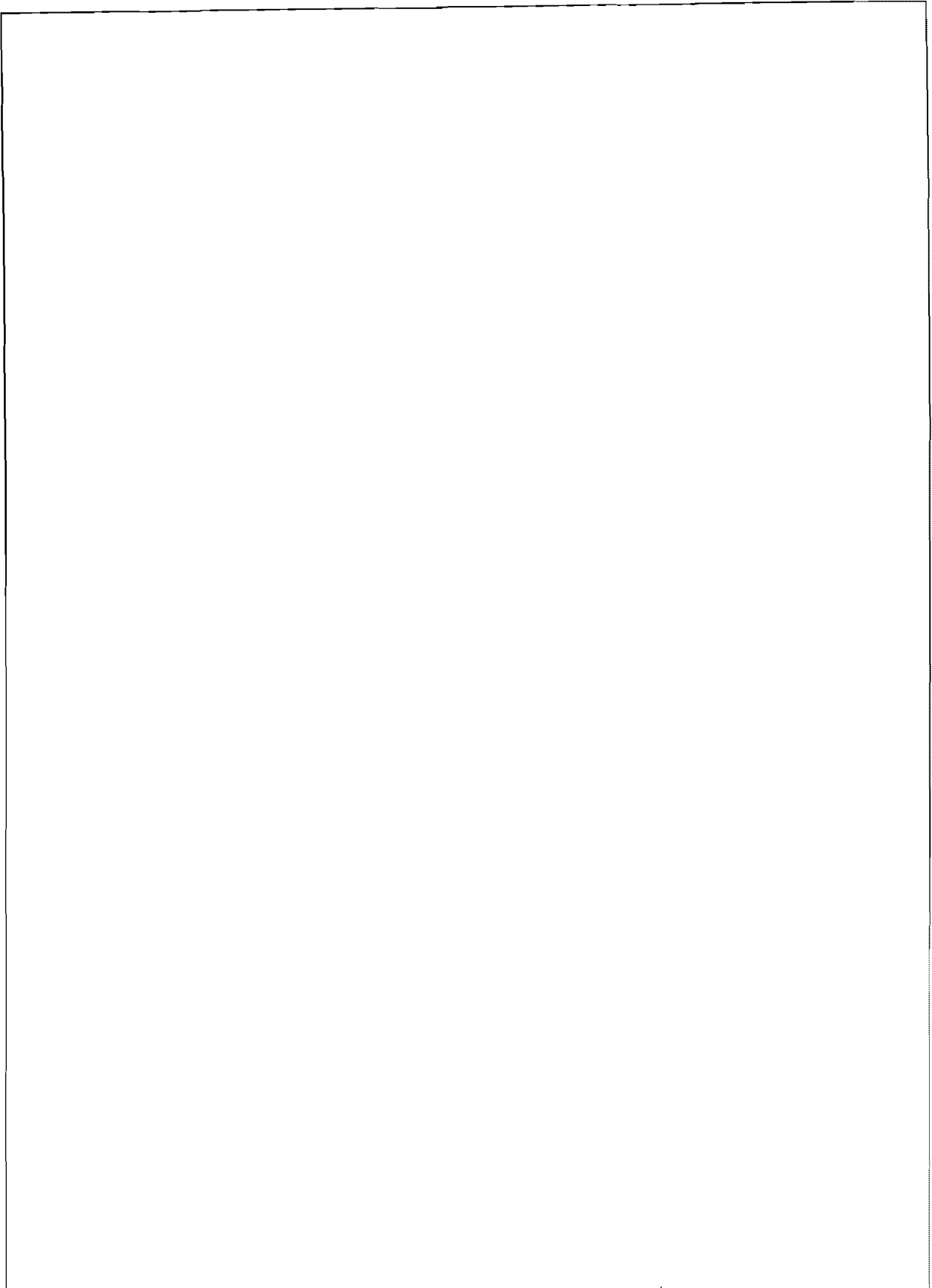
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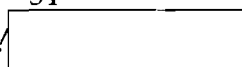
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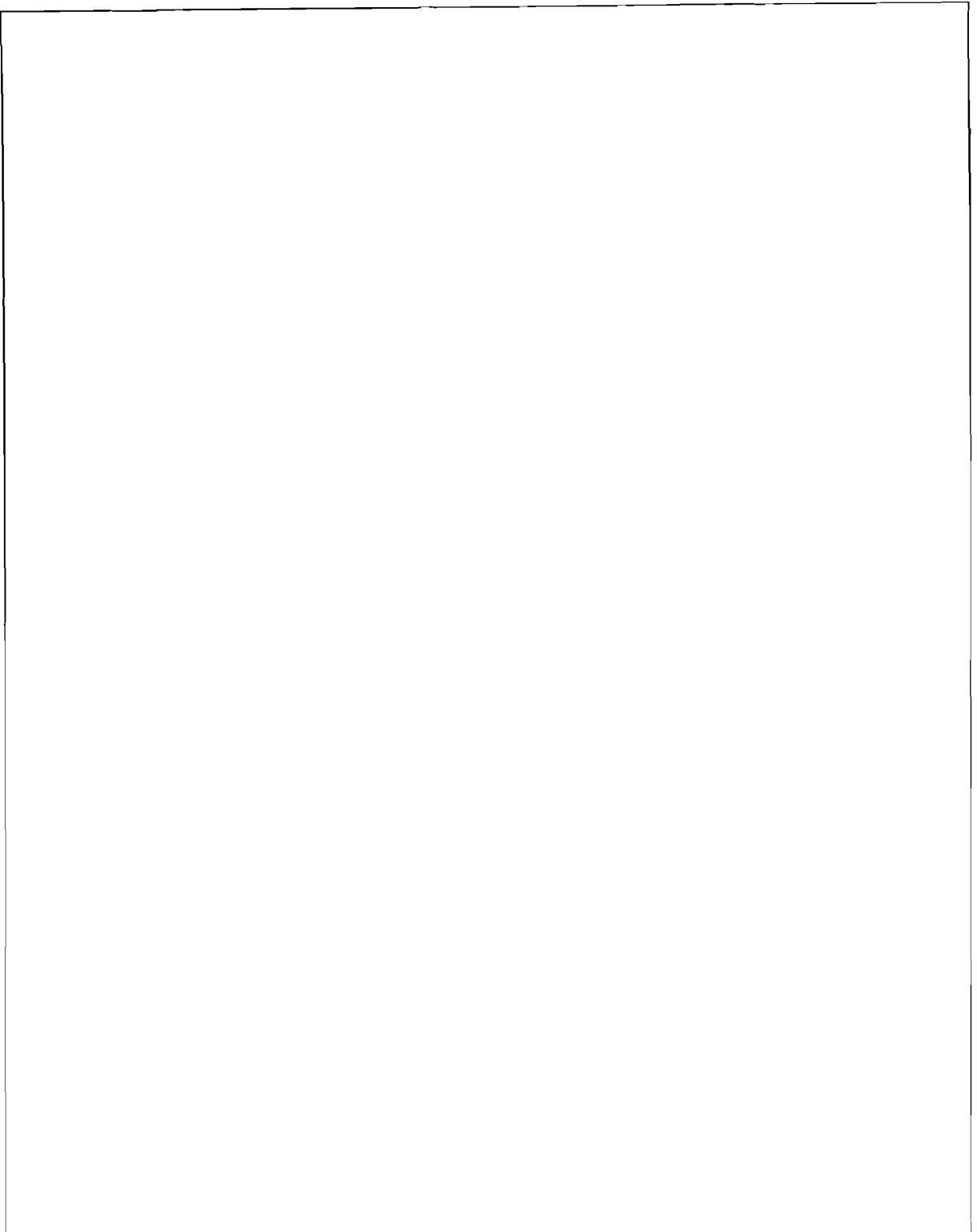
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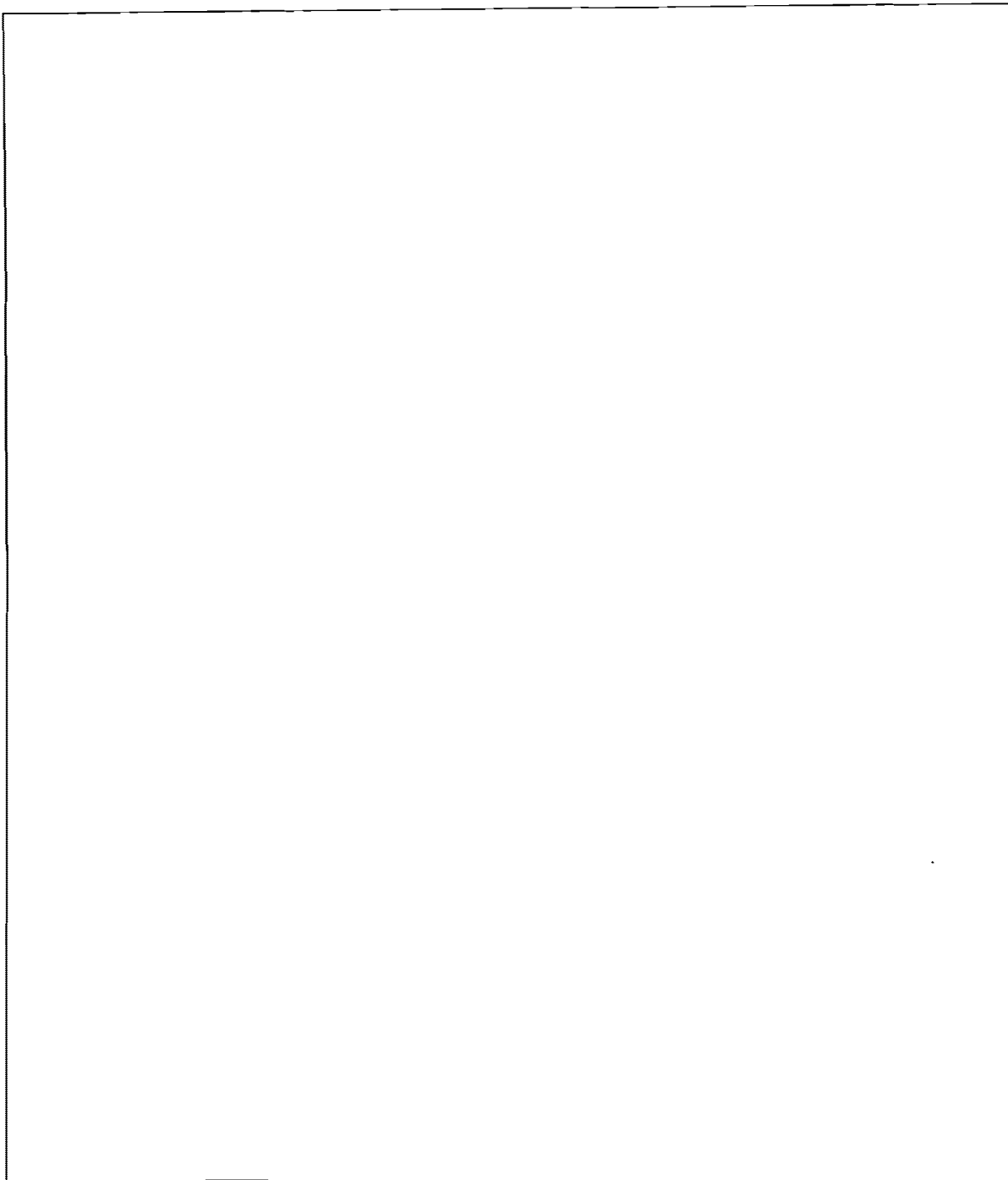
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(U) INSPECTIONS

(U) INSPECTION STAFF OVERVIEW

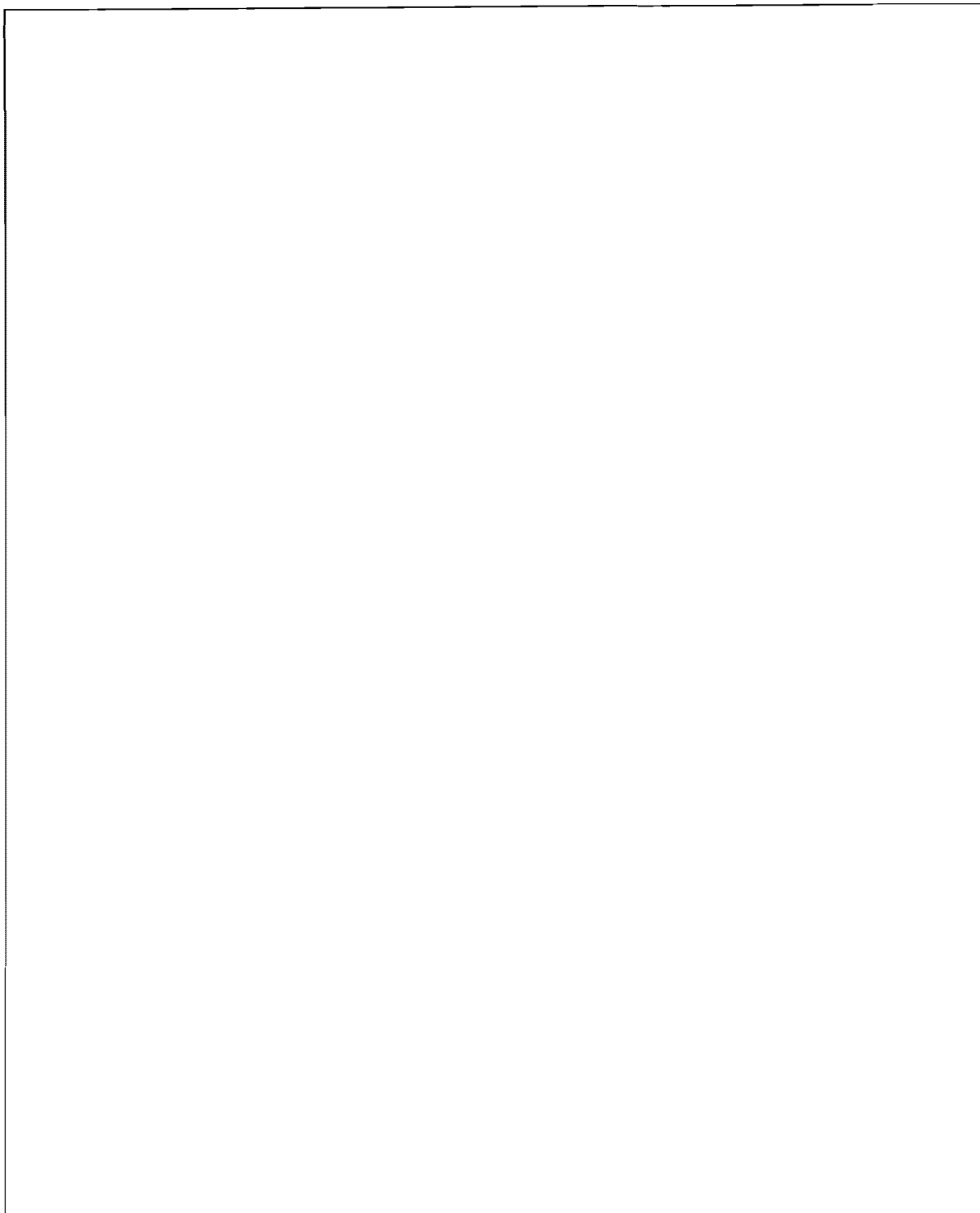
(U/ [REDACTED]) The Inspection Staff is responsible for conducting inspections of Agency programs and operations to evaluate their efficiency and effectiveness and their compliance with law, Executive orders, and regulations.

[REDACTED] The Inspection Staff continues to use its flexible approach to scheduling, which utilizes a seven-month cycle (February-August) to conduct either a single major inspection or several more focused, less wide-ranging inspections and the traditional five-month cycle (September-January). During the current cycle, the Staff is working on four inspections: the Directorate of Science and Technology's (DS&T) Office of Technical Service, the Directorate of Operations' [REDACTED] and Africa Division, and, Global Support. In addition, the Staff is nearing completion of inspections of the Agency's Counterintelligence (CI) and Counterespionage programs—which will be published as a joint report—and of the DO's East Asia Division, all of which were begun during the previous cycle.

(U/ [REDACTED]) The Inspection Staff continues to conduct a two-week course for new inspectors and a seminar for team leaders before the start of each inspection cycle. The Staff also conducts seminars for OIG inspectors and research assistants during the course of each cycle, instituted in response to the increasing sophistication of our methodology. These seminars build on the New Inspectors' Training Course and address topics such as interview strategy, the exploitation of databases, electronic focus group methodology, research and analysis, process mapping, and drafting.

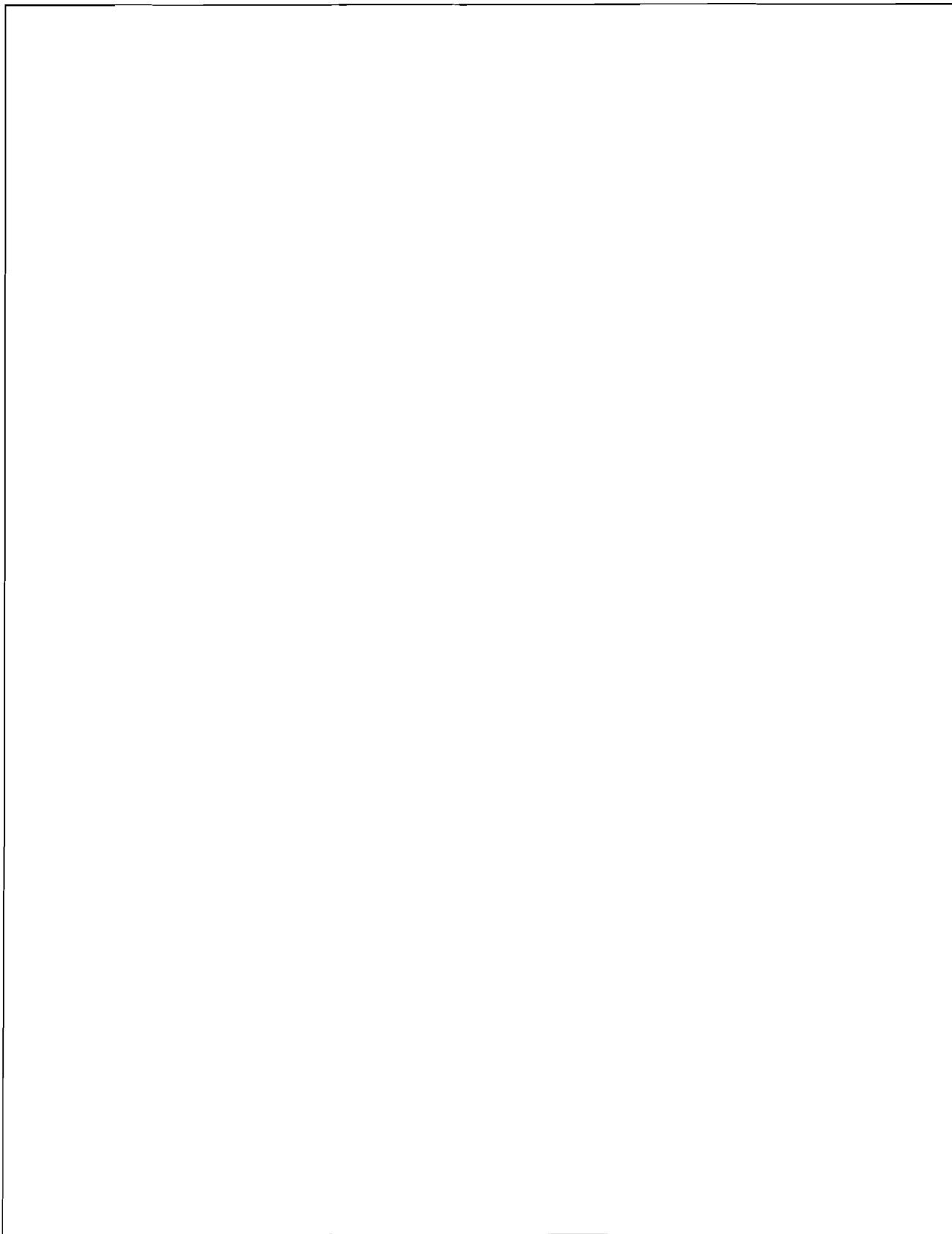
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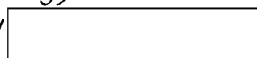


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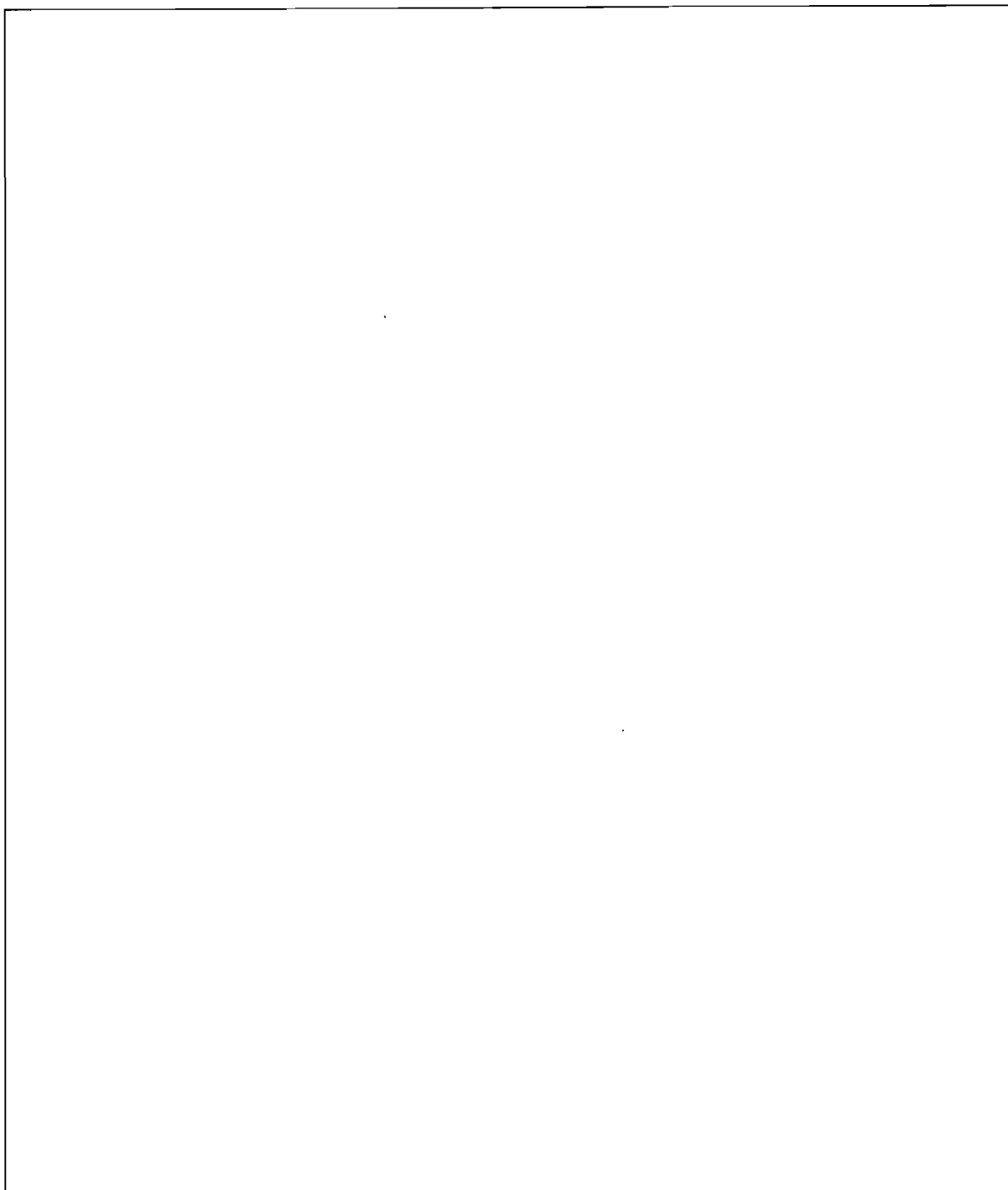
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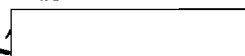
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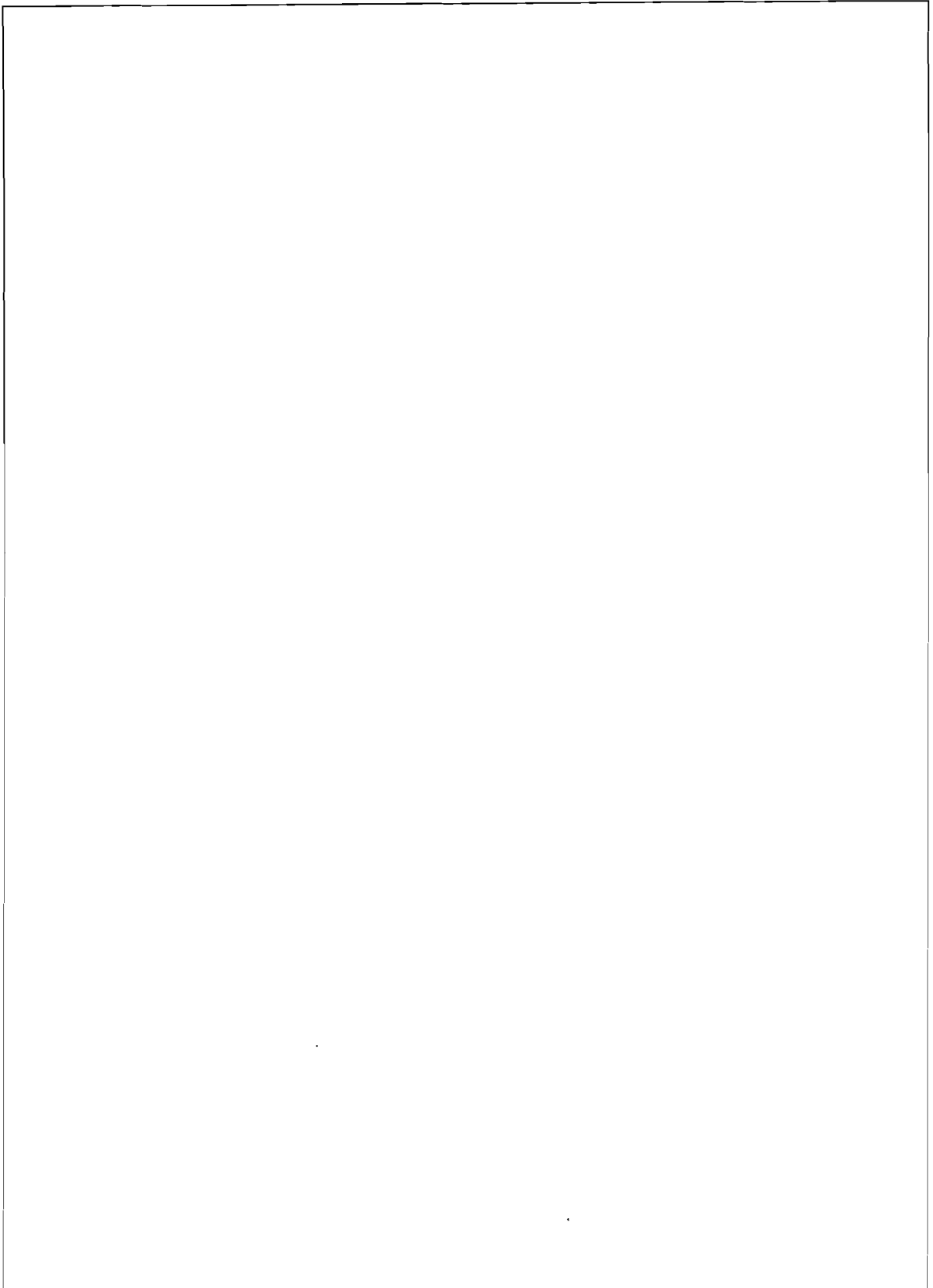
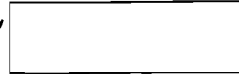
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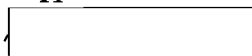
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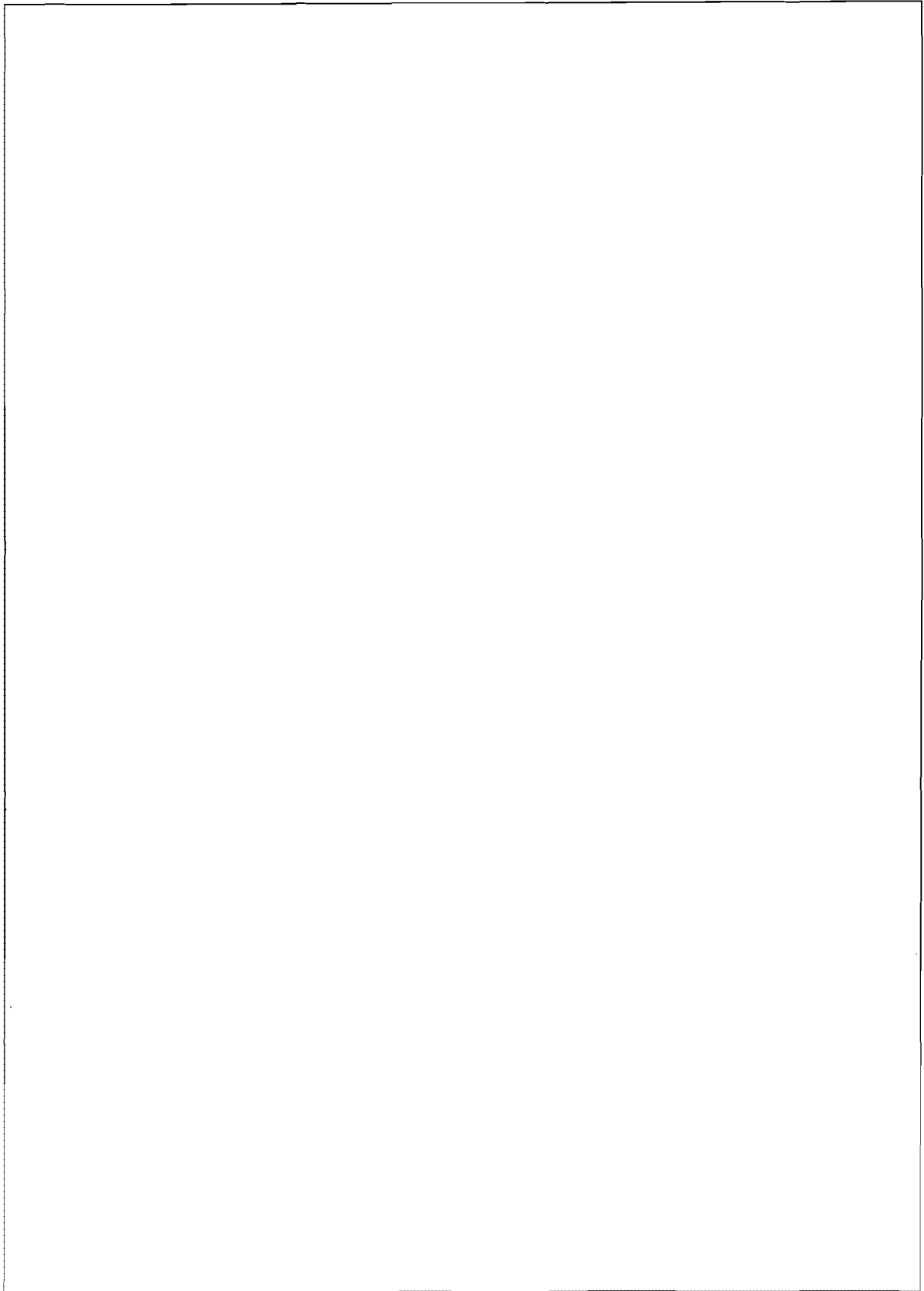
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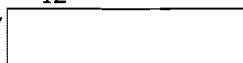
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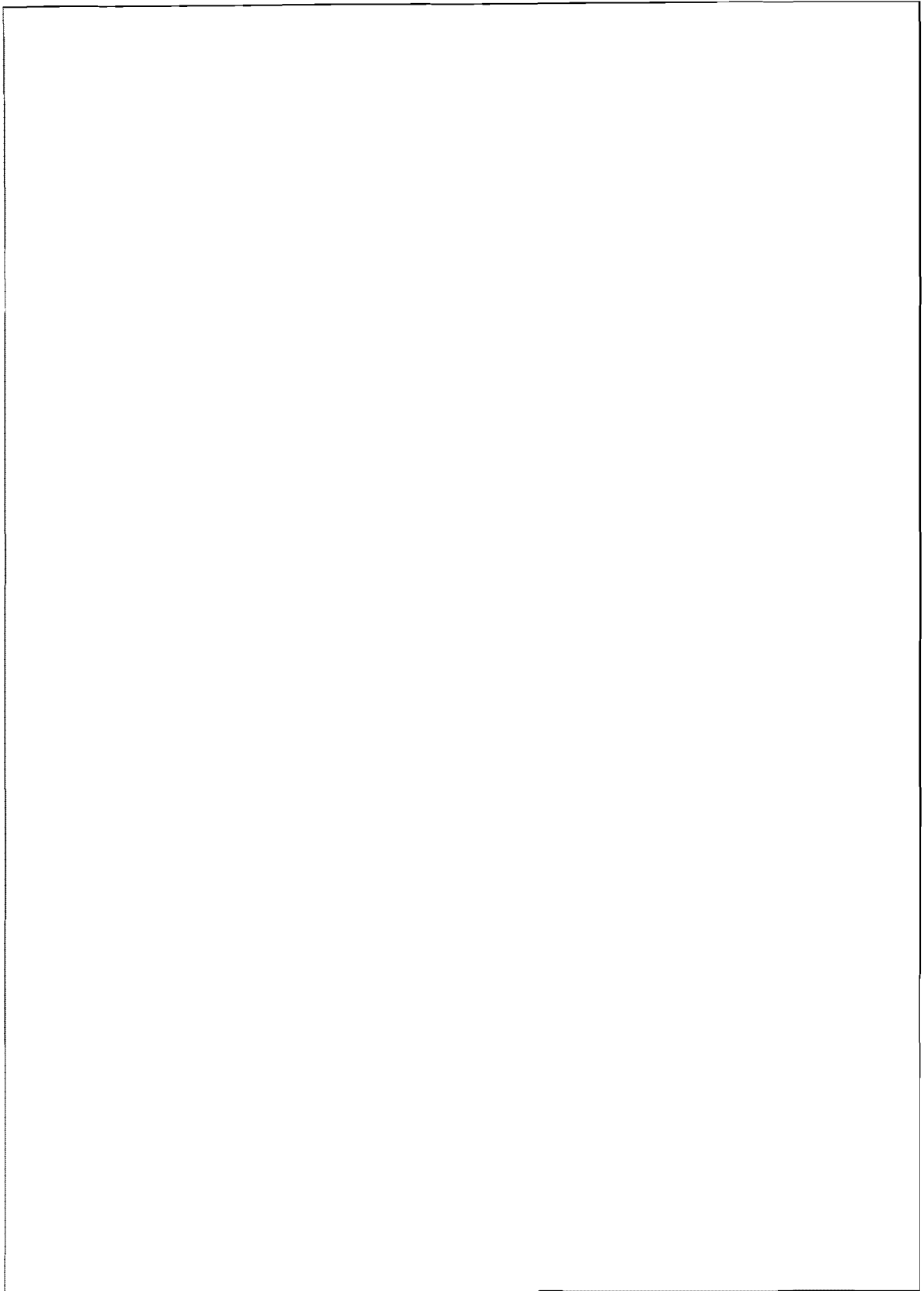
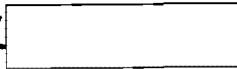
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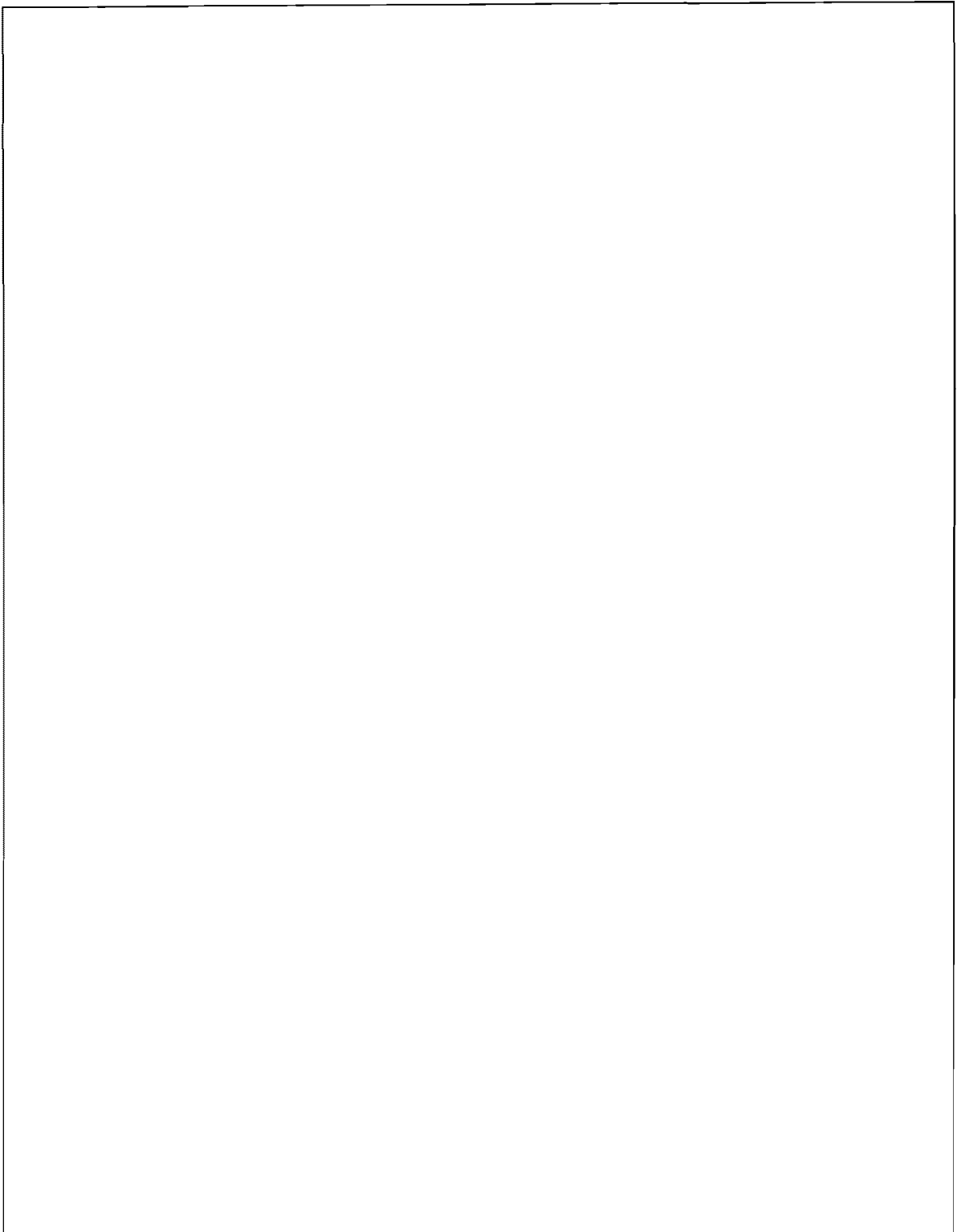
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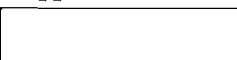
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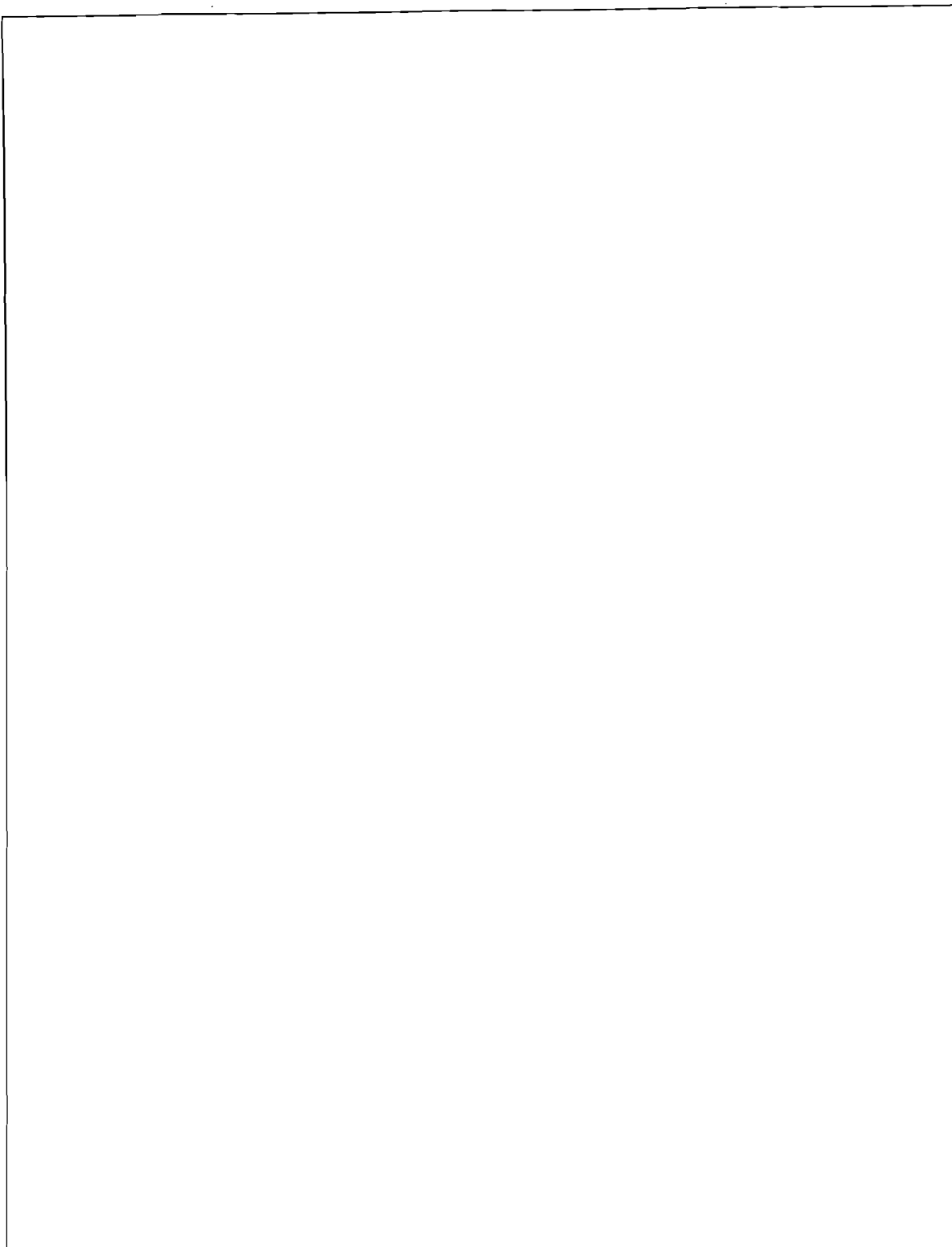
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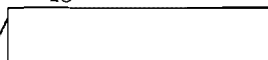
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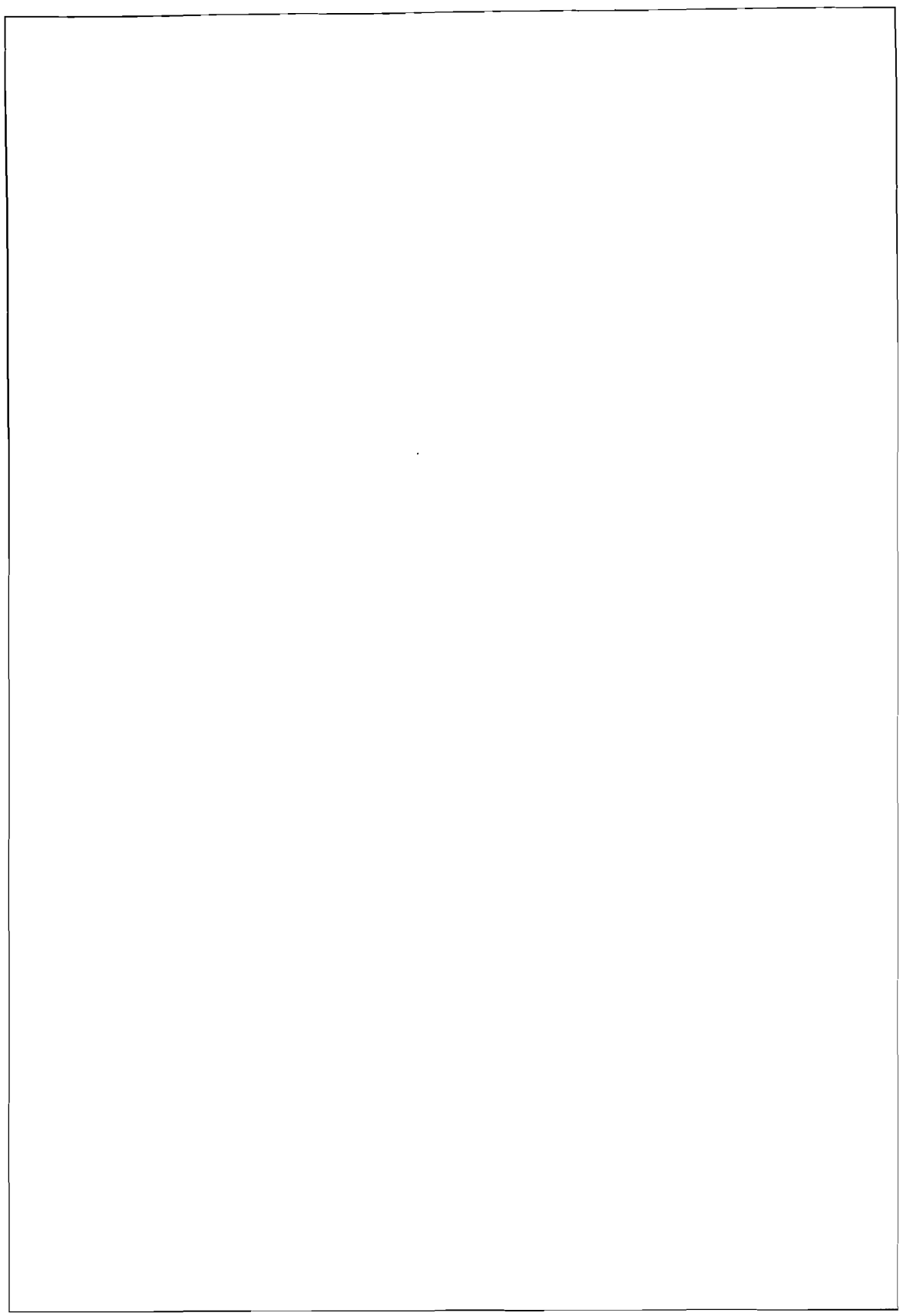
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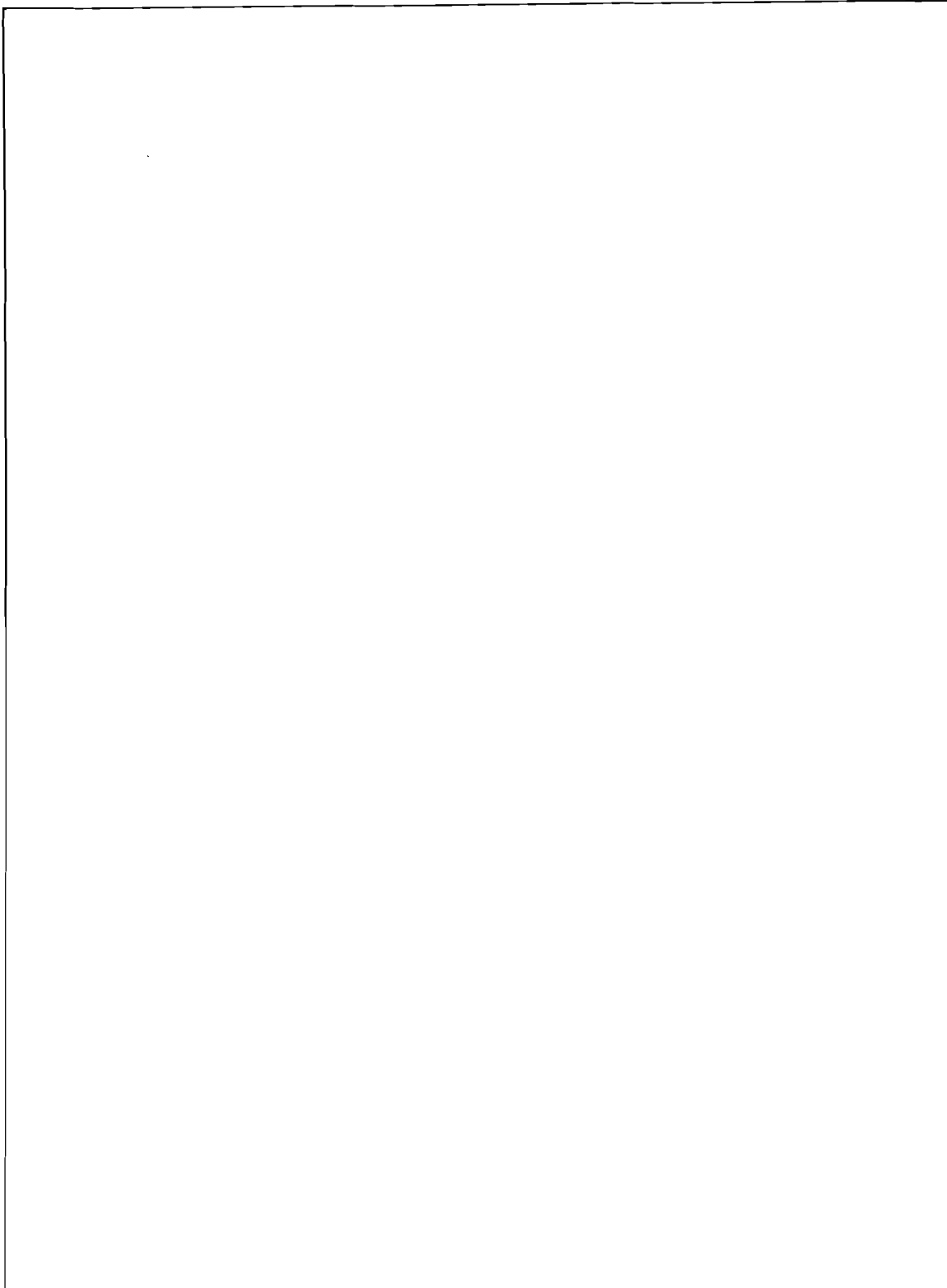
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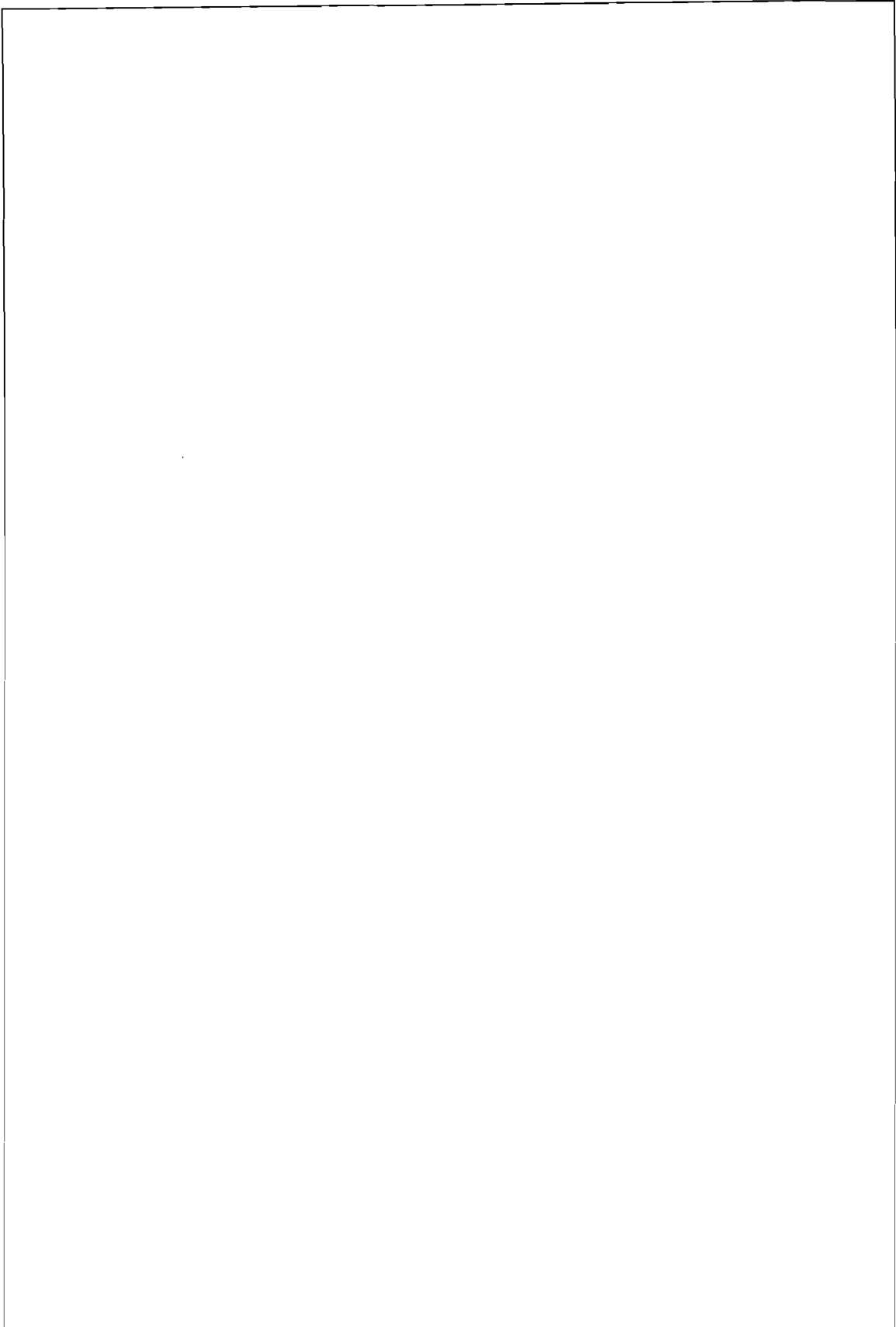
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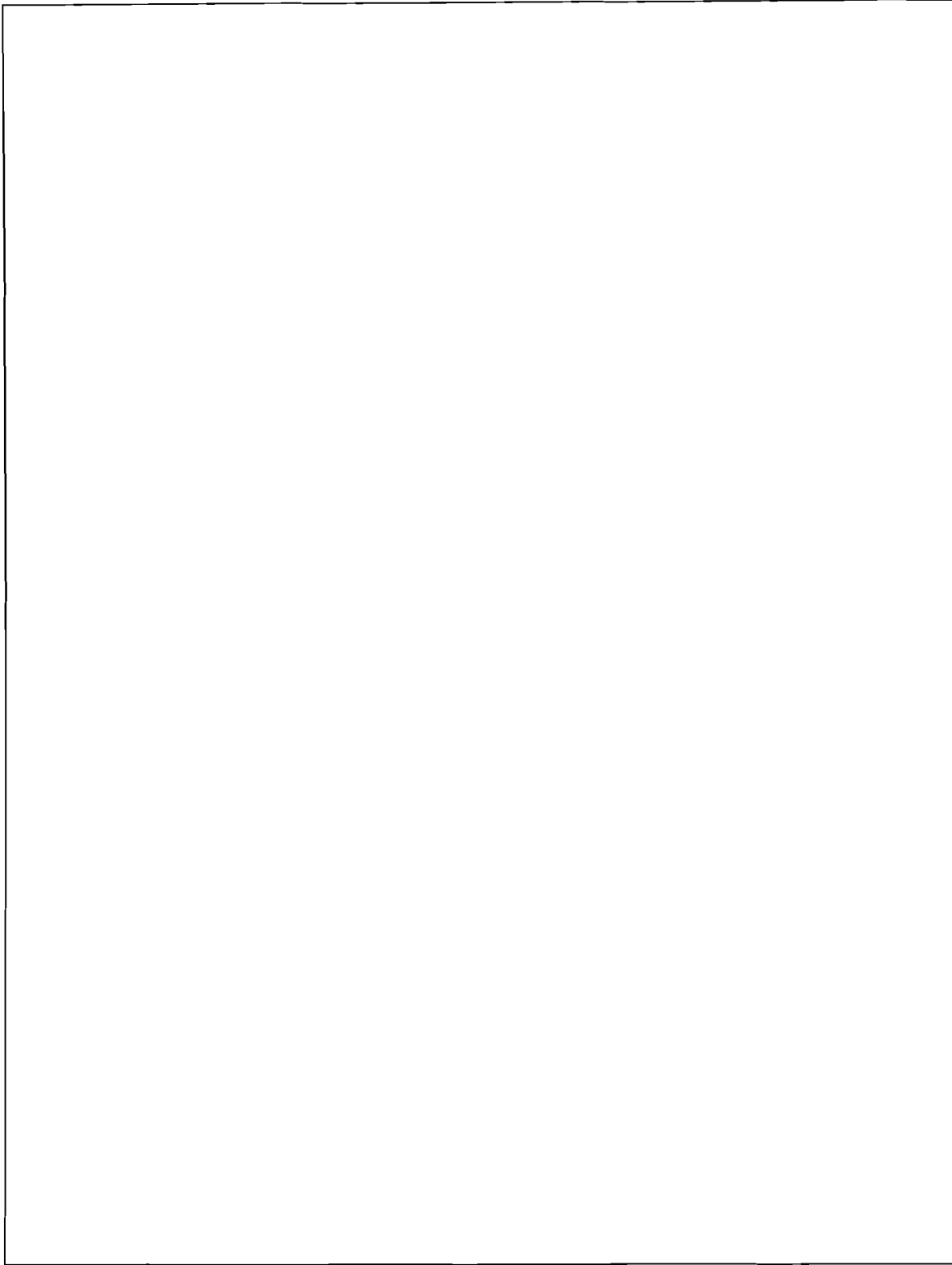
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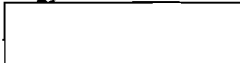
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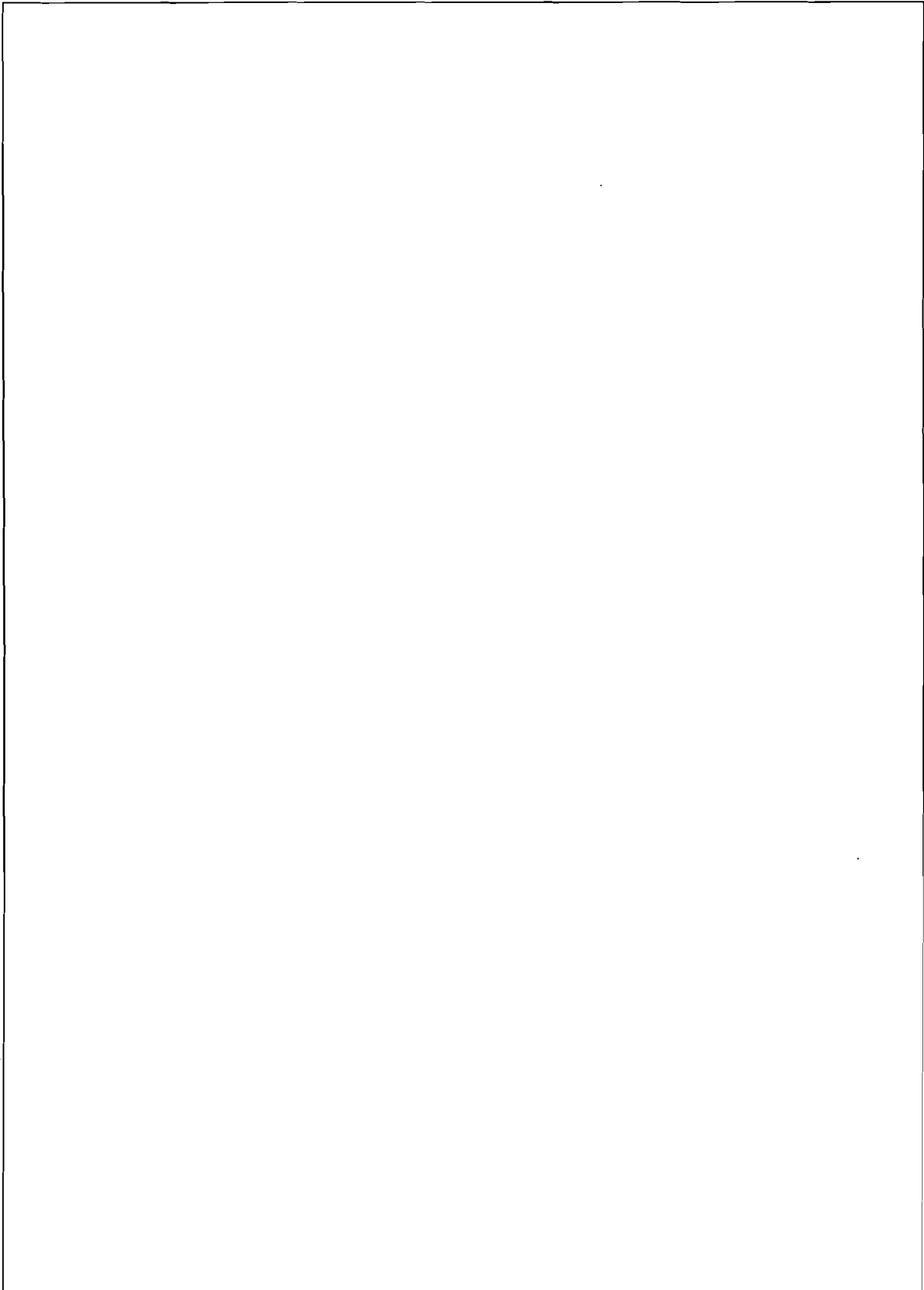
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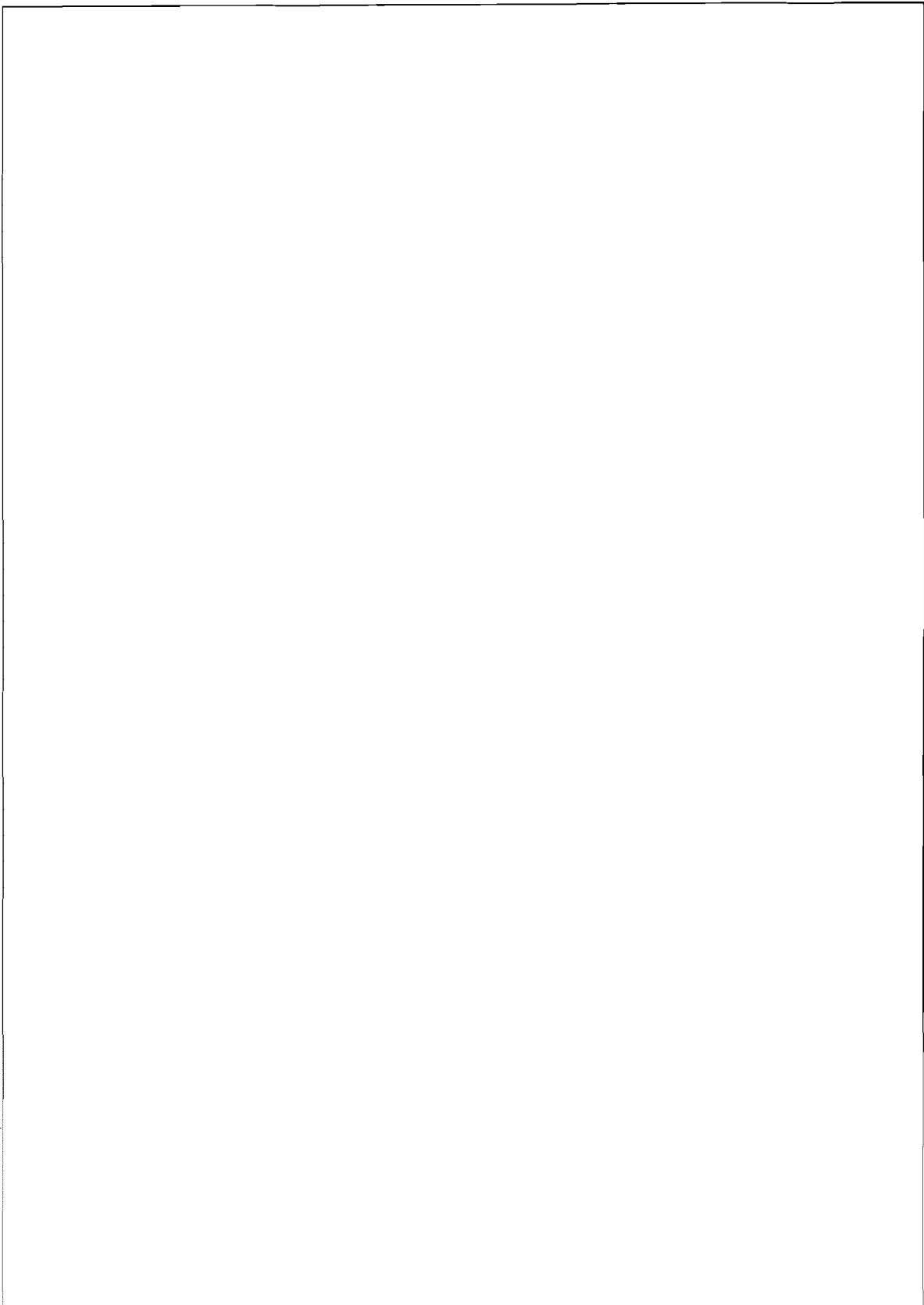
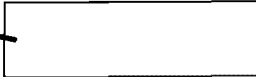
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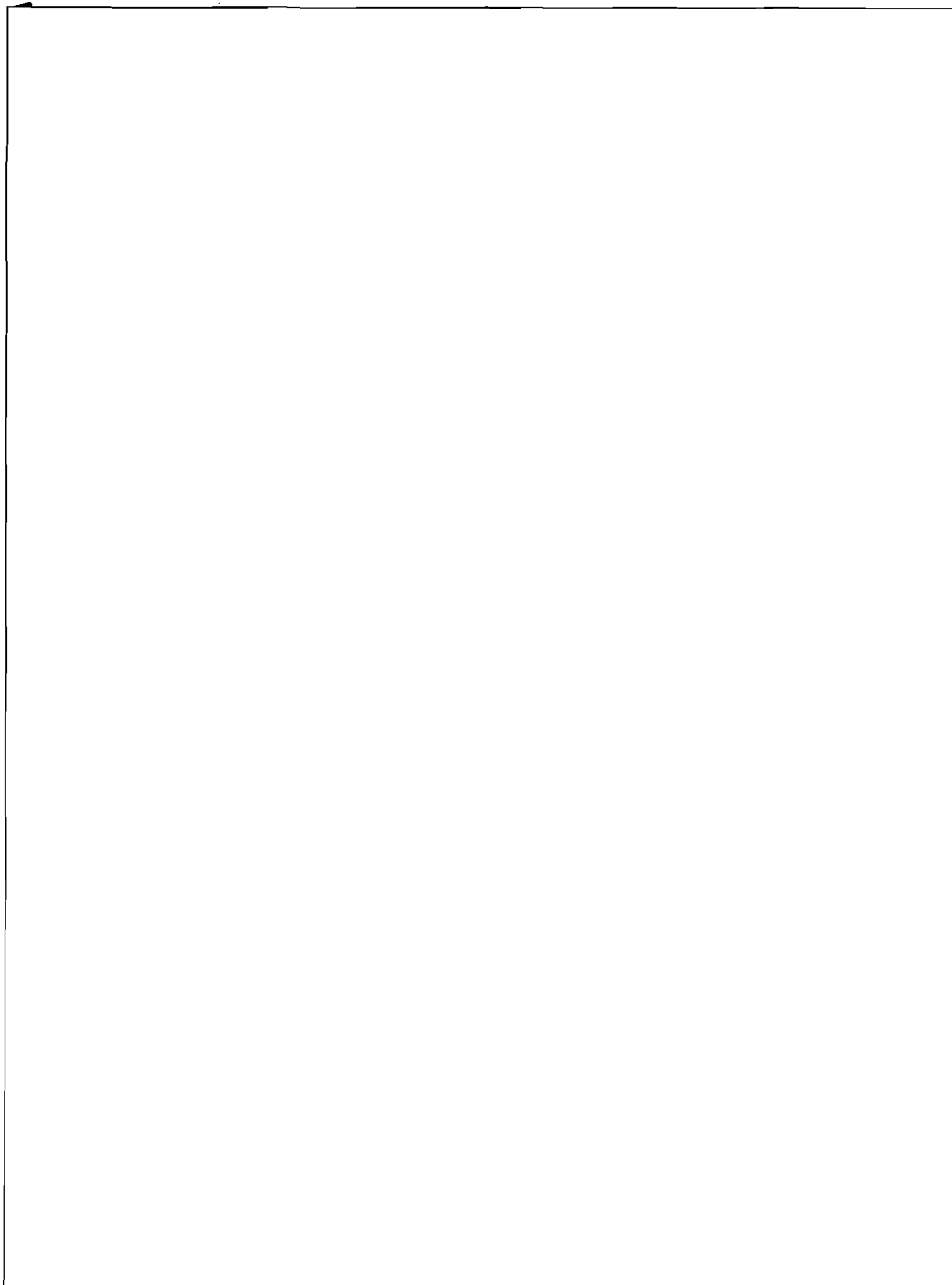
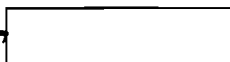
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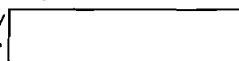
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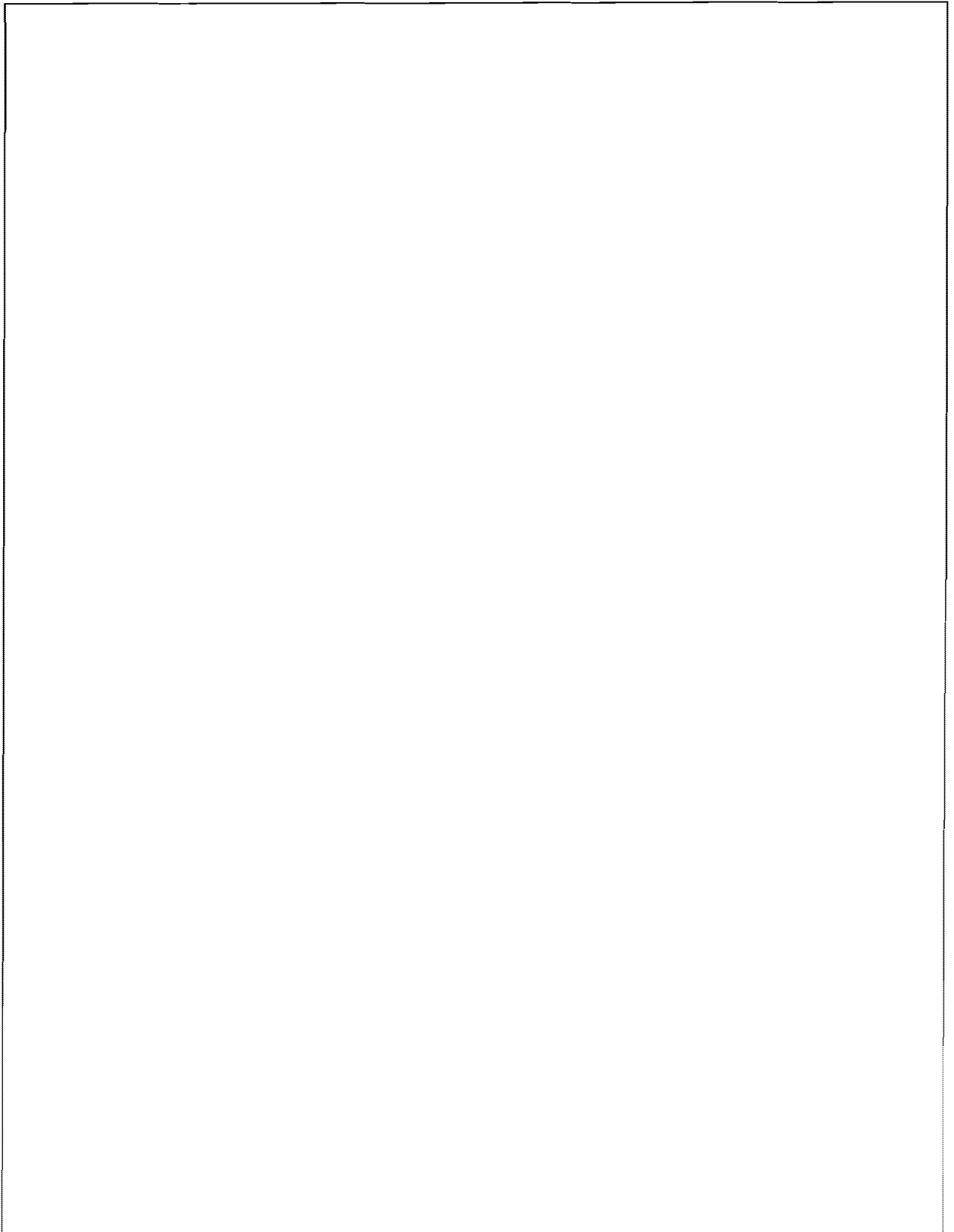
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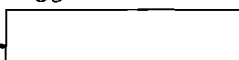
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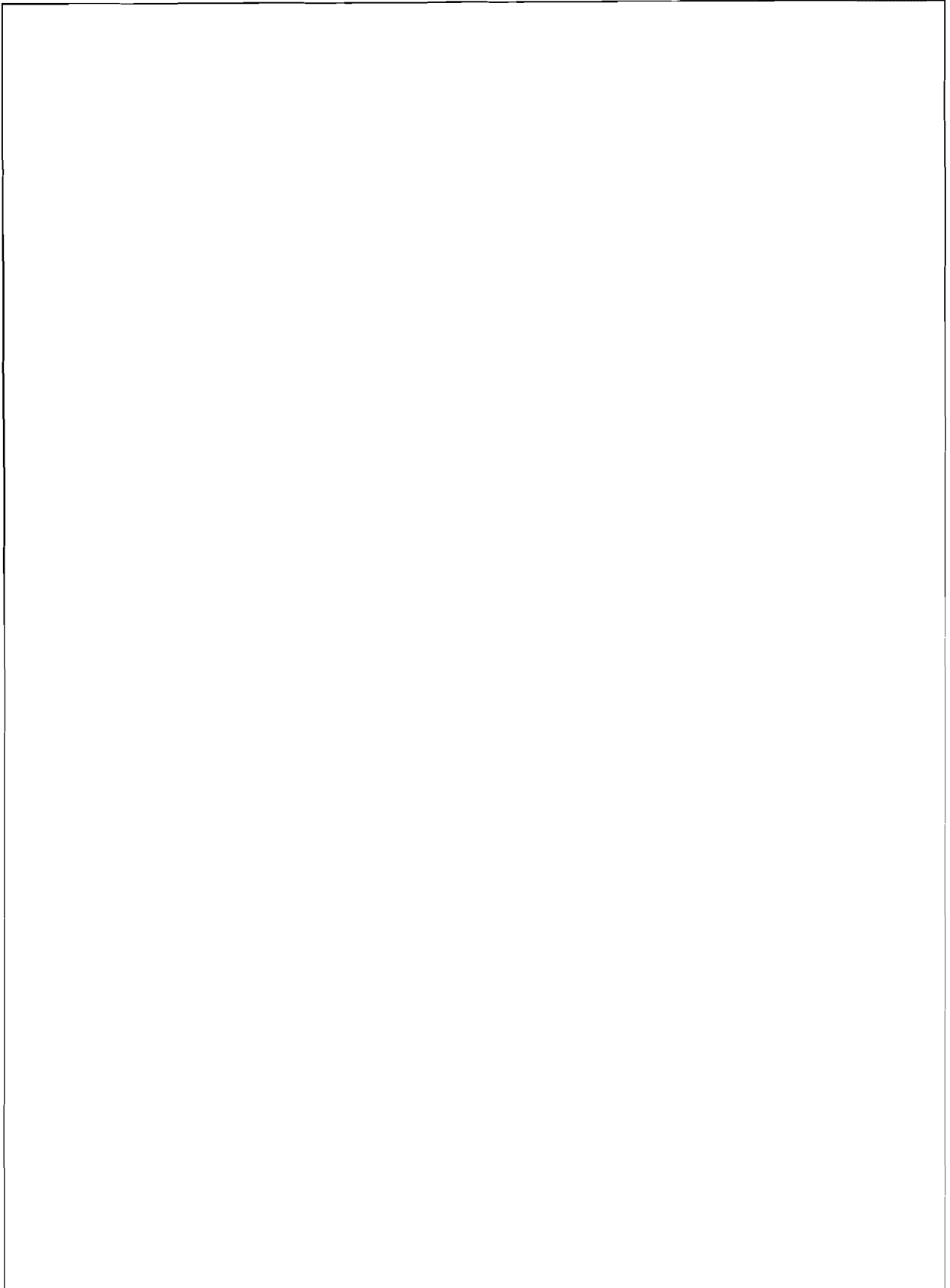
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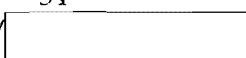
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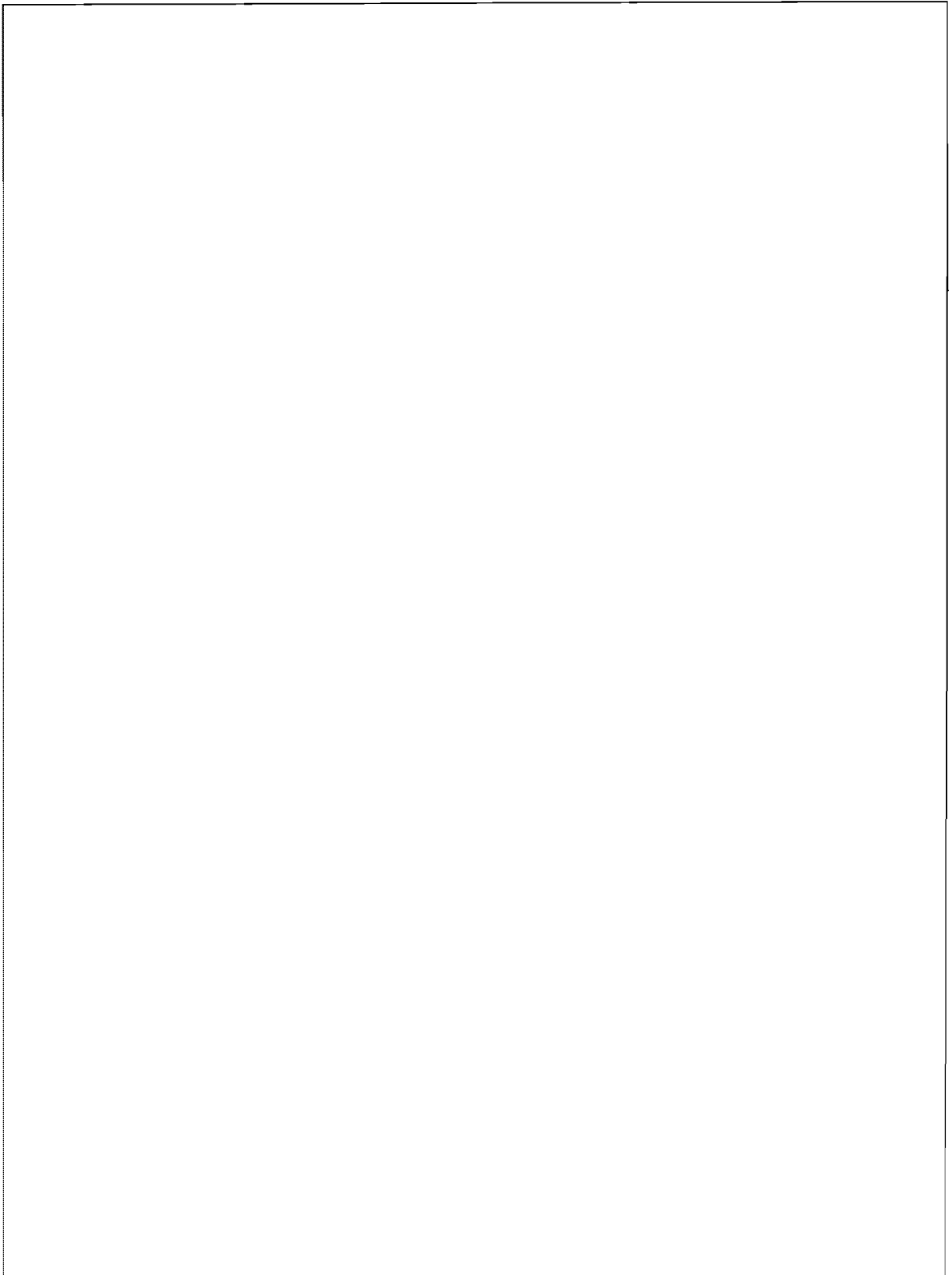
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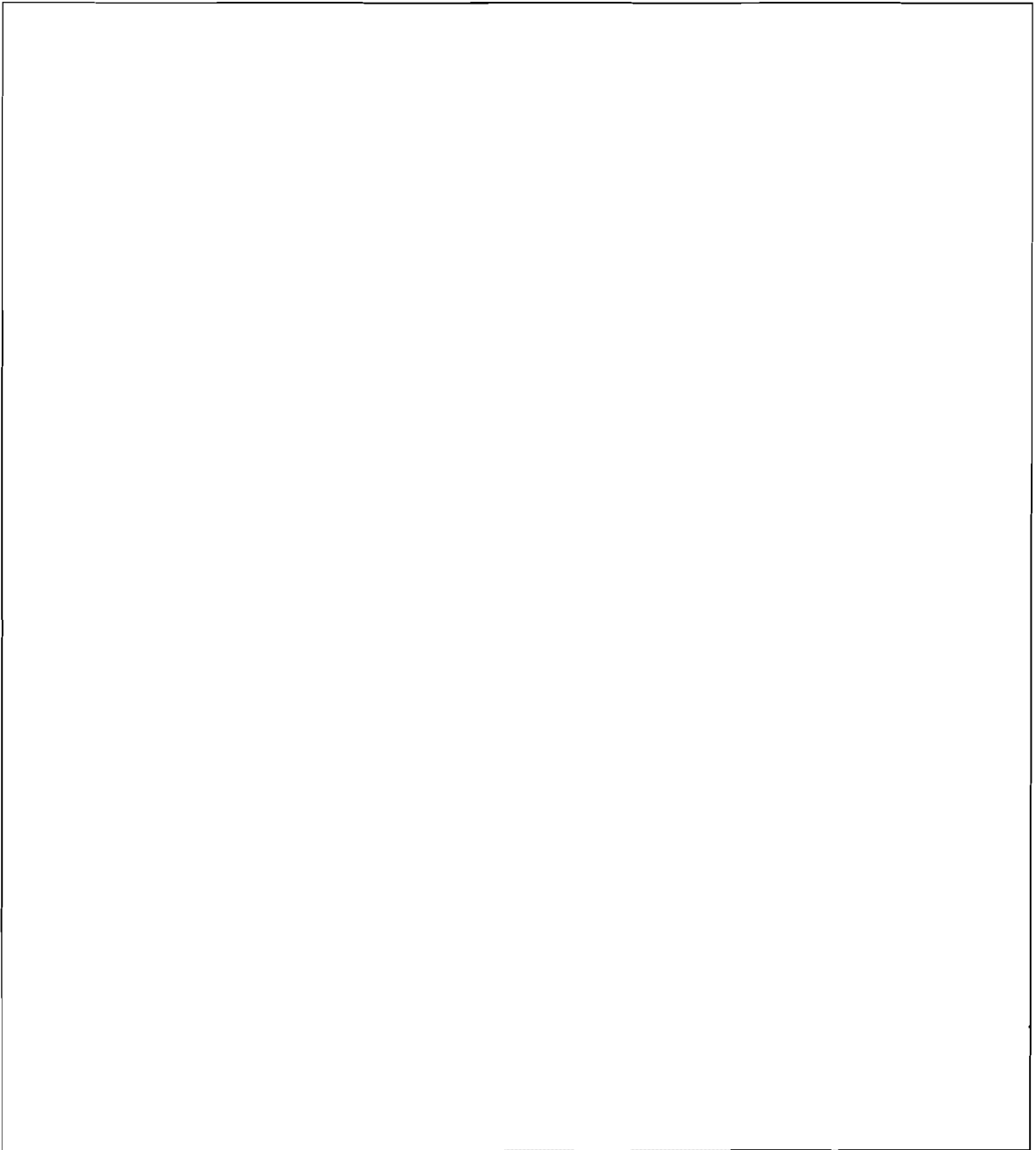
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(U) INVESTIGATIONS

(U) INVESTIGATIONS STAFF OVERVIEW

(U/ []) The Investigations (INV) Staff investigates possible violations of statutes, regulations, policies, and procedures, as well as potential waste of funds, mismanagement, abuse of authority, and substantial dangers to public health and safety related to Agency programs and operations. The INV Staff also provides general oversight of the Agency's grievance system and reviews appeals of various Agency board decisions.

(U/ []) In addition to initiating and completing a number of routine criminal and administrative investigations, the INV Staff completed one major investigation and a significant special assessment during this semiannual period. The Staff is also devoting considerable resources to an ongoing investigation led by the Department of Justice. Apart from investigations predicated on specific allegations of wrongdoing or abuse, the Staff is completing one effort and has initiated other efforts to ascertain fraud vulnerabilities in Agency programs and activities.

(U/ []) The Staff is involved in several continuous internal improvement initiatives. An assessment of our existing approach to report preparation focuses on streamlining the process without sacrificing product quality. An evaluation of the investigative report structure measures the value of the current product to consumers and considers alternate forms of investigative reporting. The Staff continues to research and test an appropriate replacement for the investigation database to improve case management by managers and investigators. The success of a formal mentoring program for new investigators implemented during the last reporting period resulted in its expansion to a Staff-wide informal mentoring program for all investigators and support personnel. Also, Staff training continues to improve with mandatory

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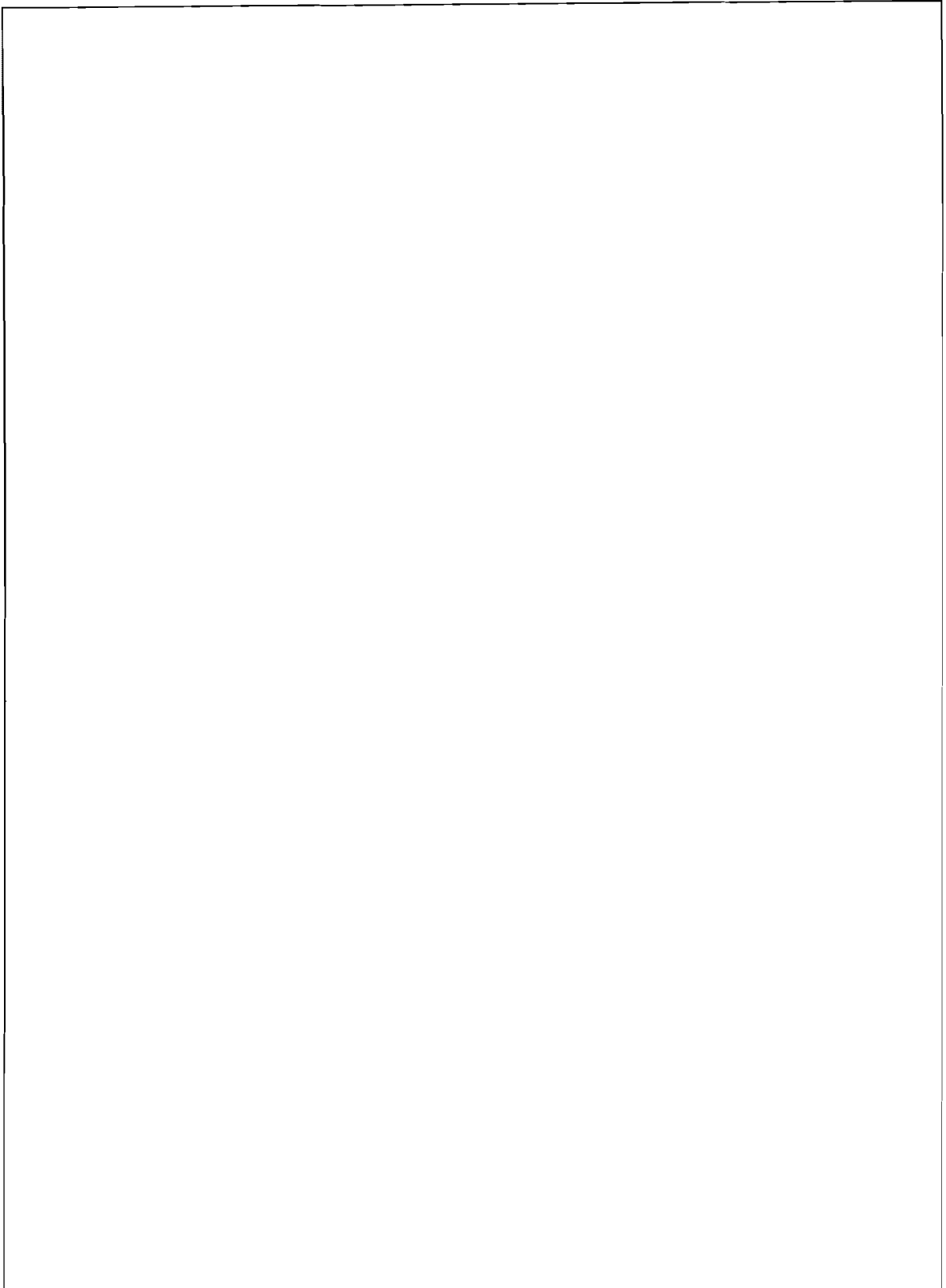
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semiannual in-service training sessions and the development of training plans that include core and elective courses for journeyman investigators.

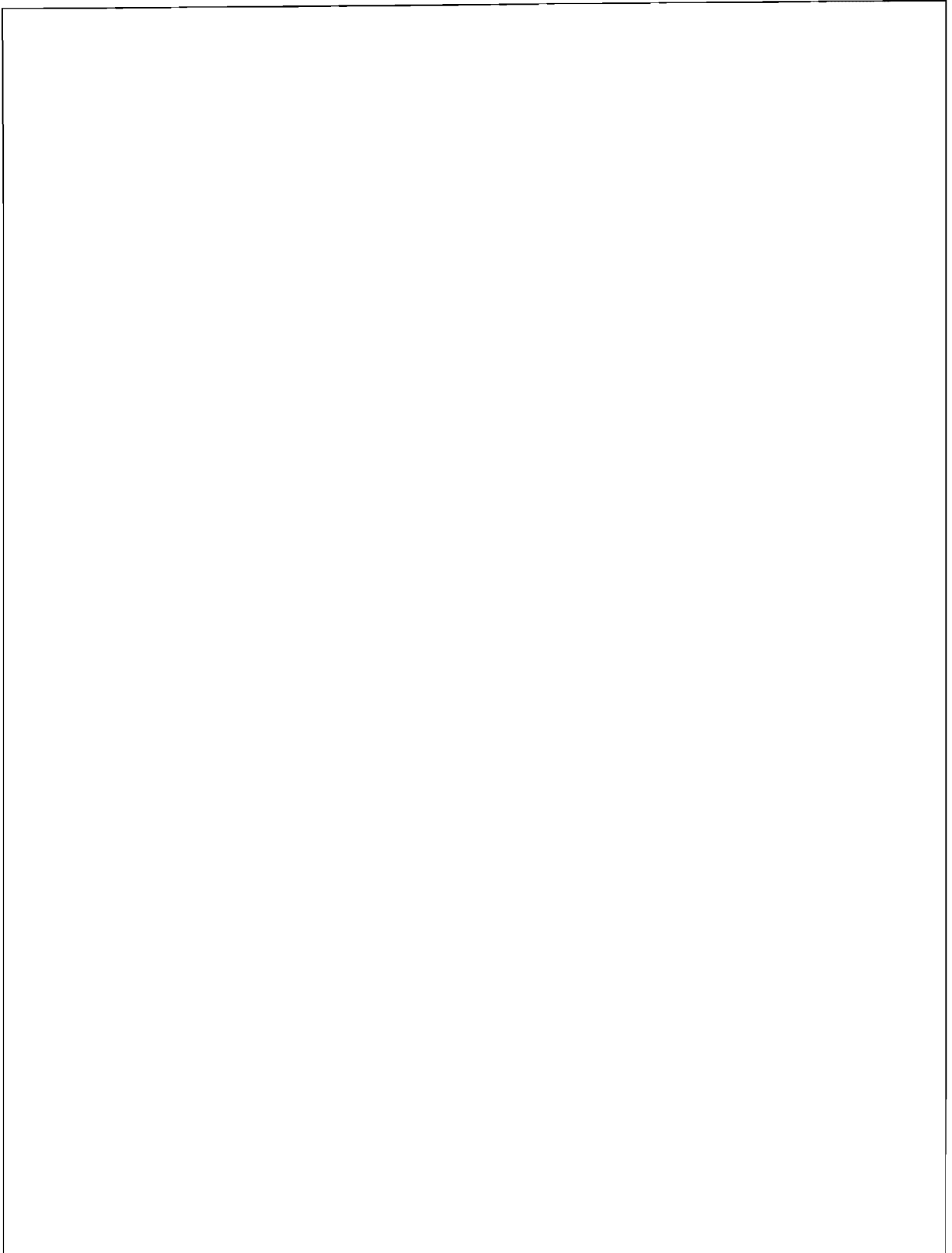
(U/ [] The grievance unit is updating the process for collecting Agency-wide statistical information on grievances. A new database, scheduled to be available by the end of January 2003, will enable each directorate grievance officer to manage cases, create forms, and write reports online. The database also will provide a vehicle to standardize case management procedures and forms, and allow OIG to capture the full extent of grievance activities throughout the Agency.

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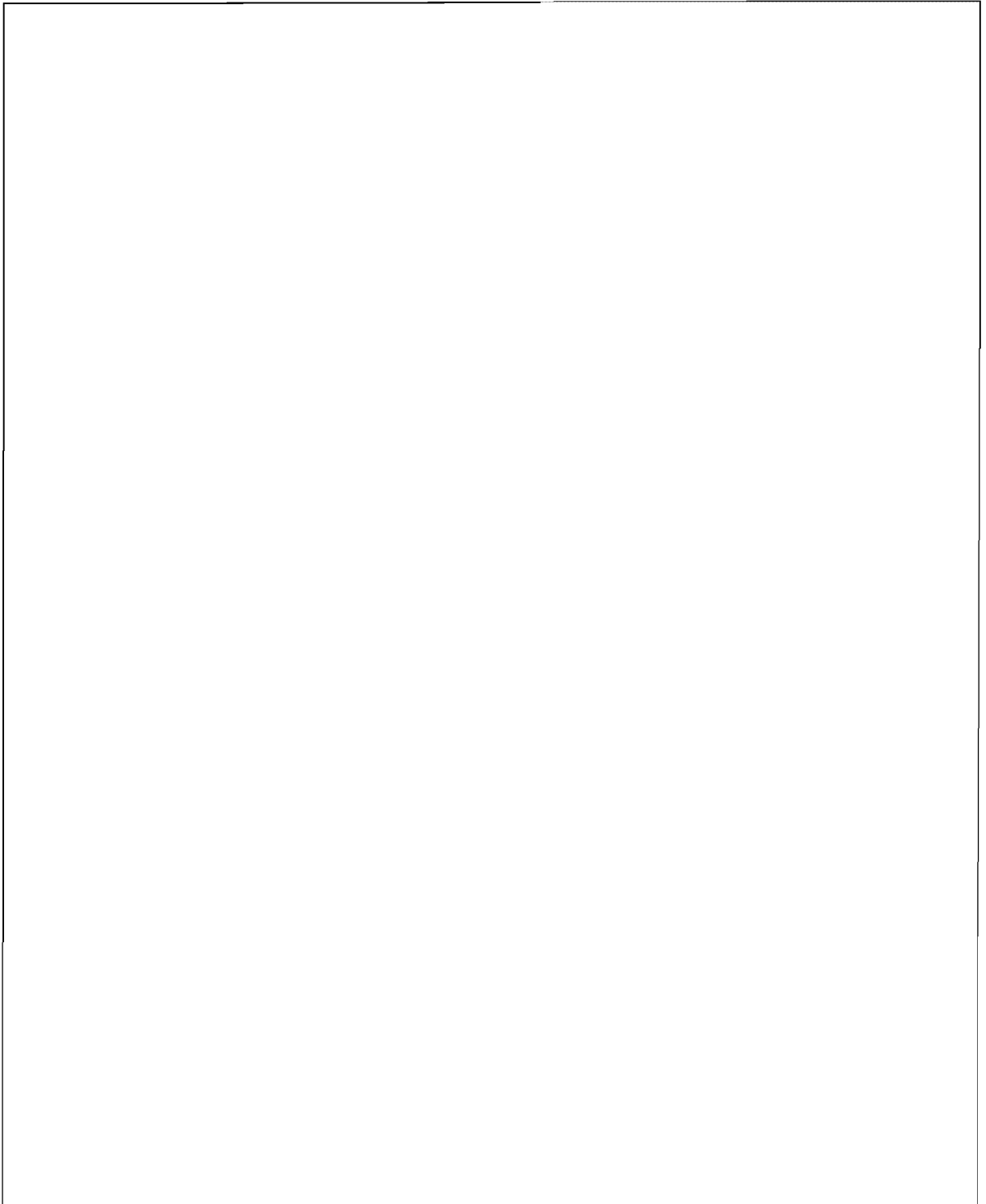


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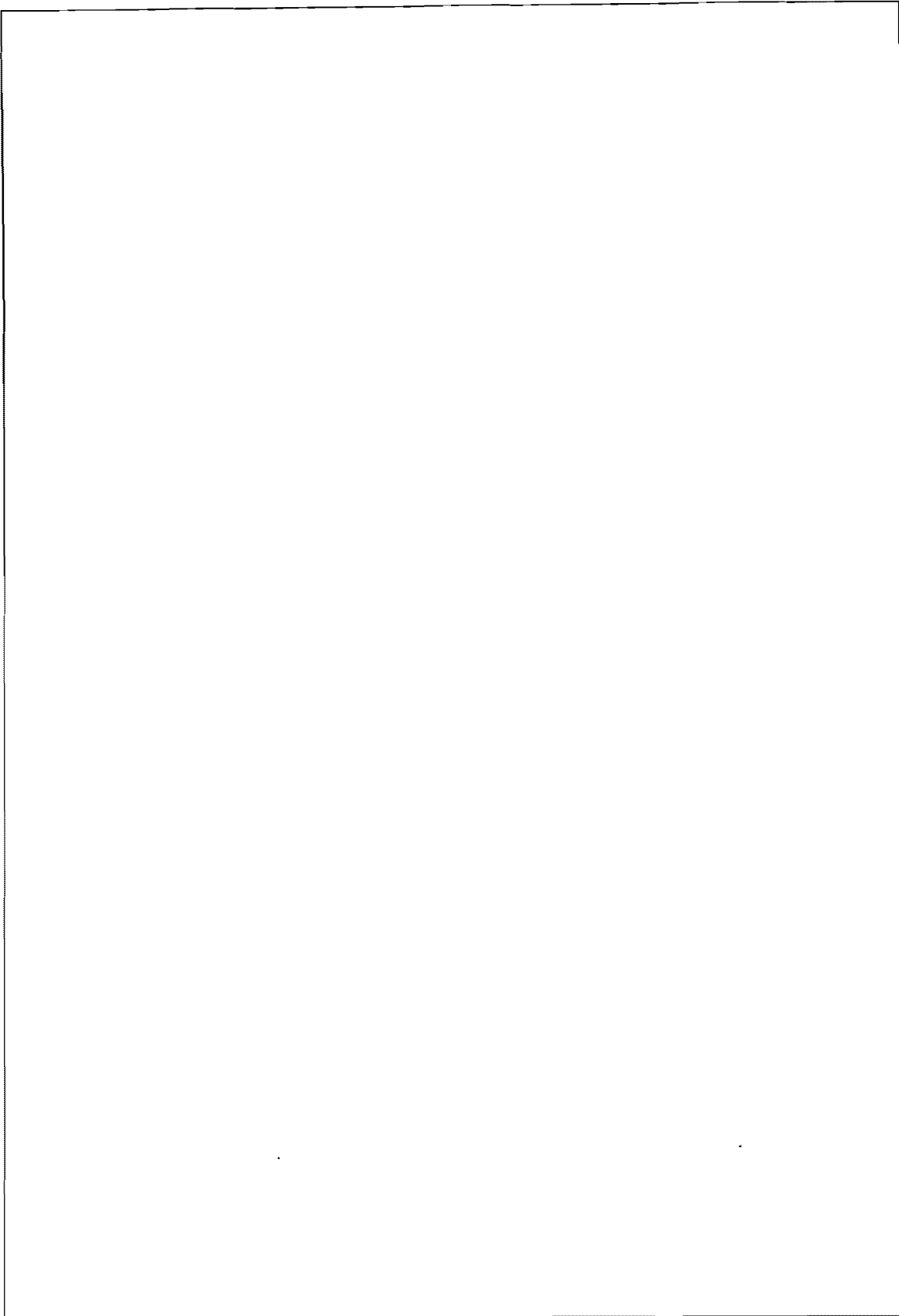
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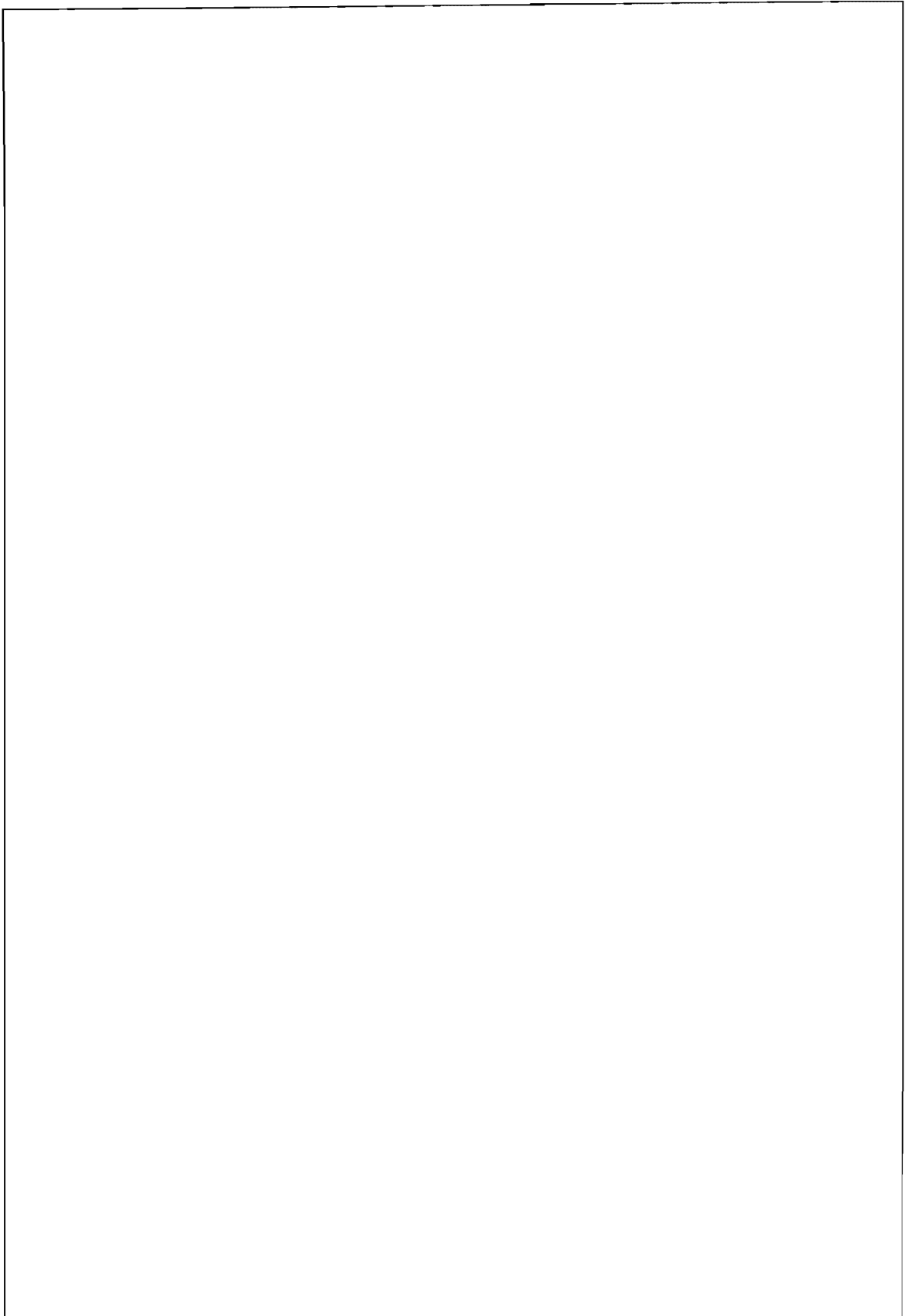
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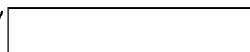
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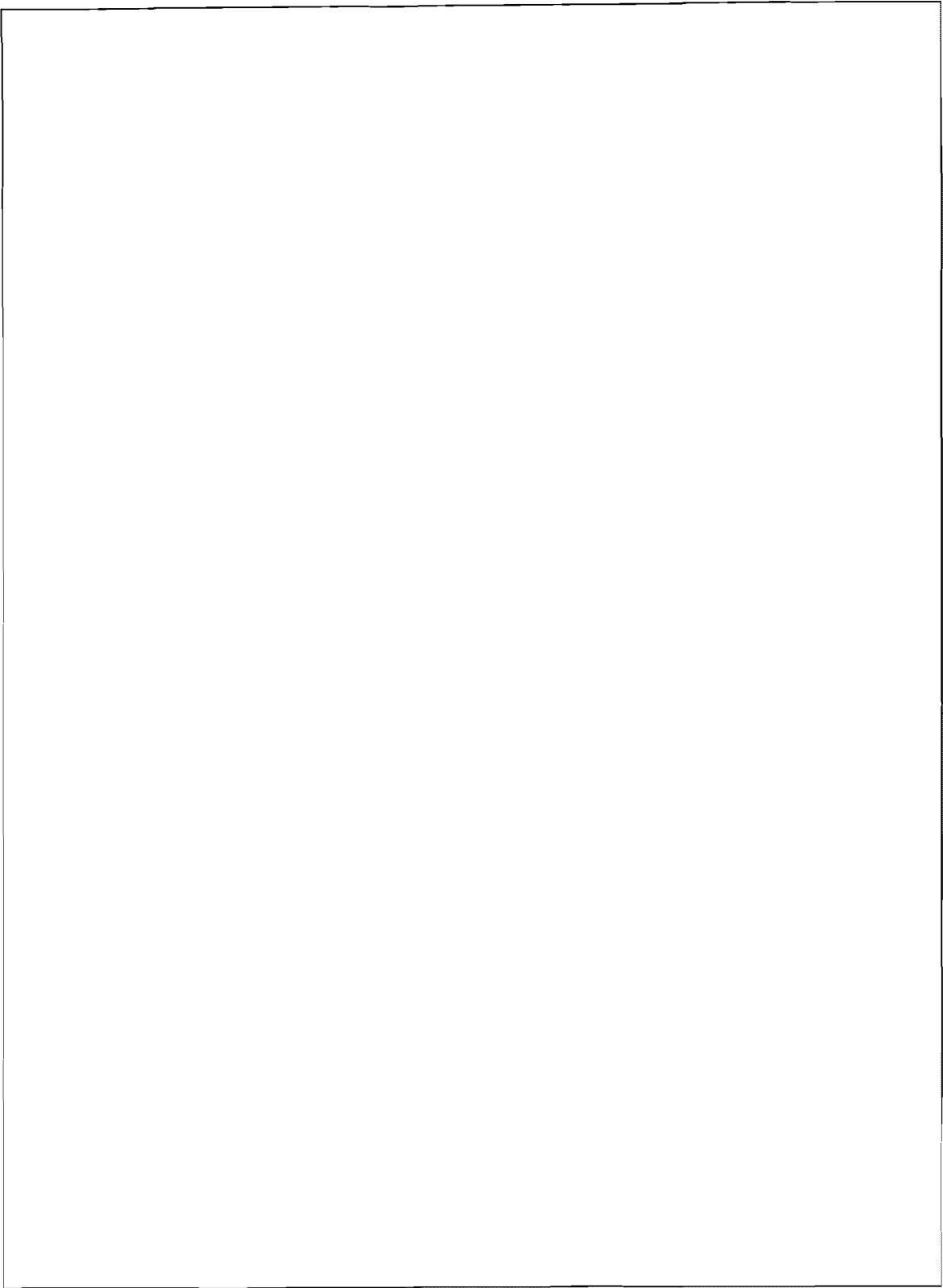
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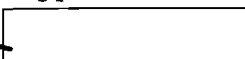
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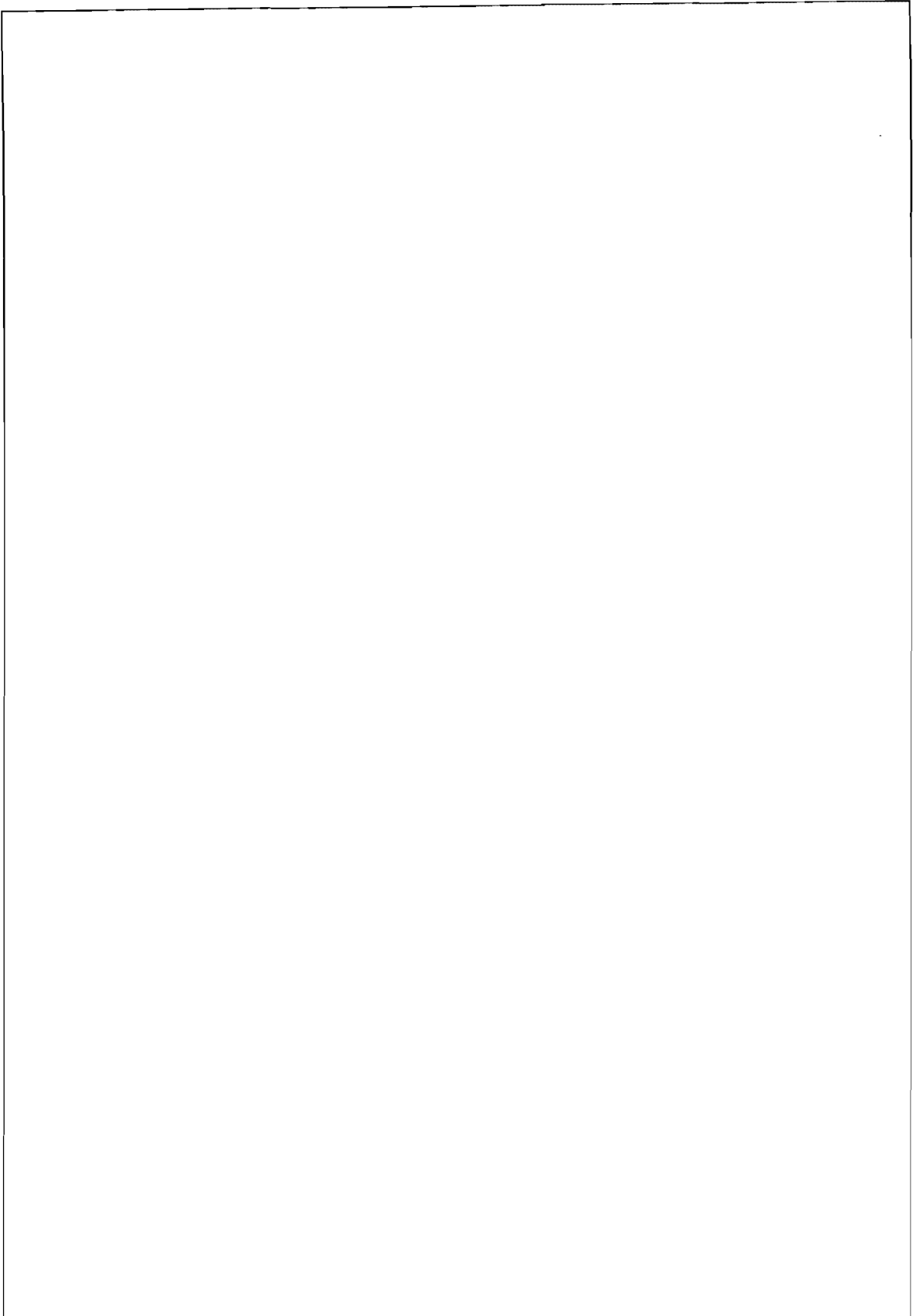
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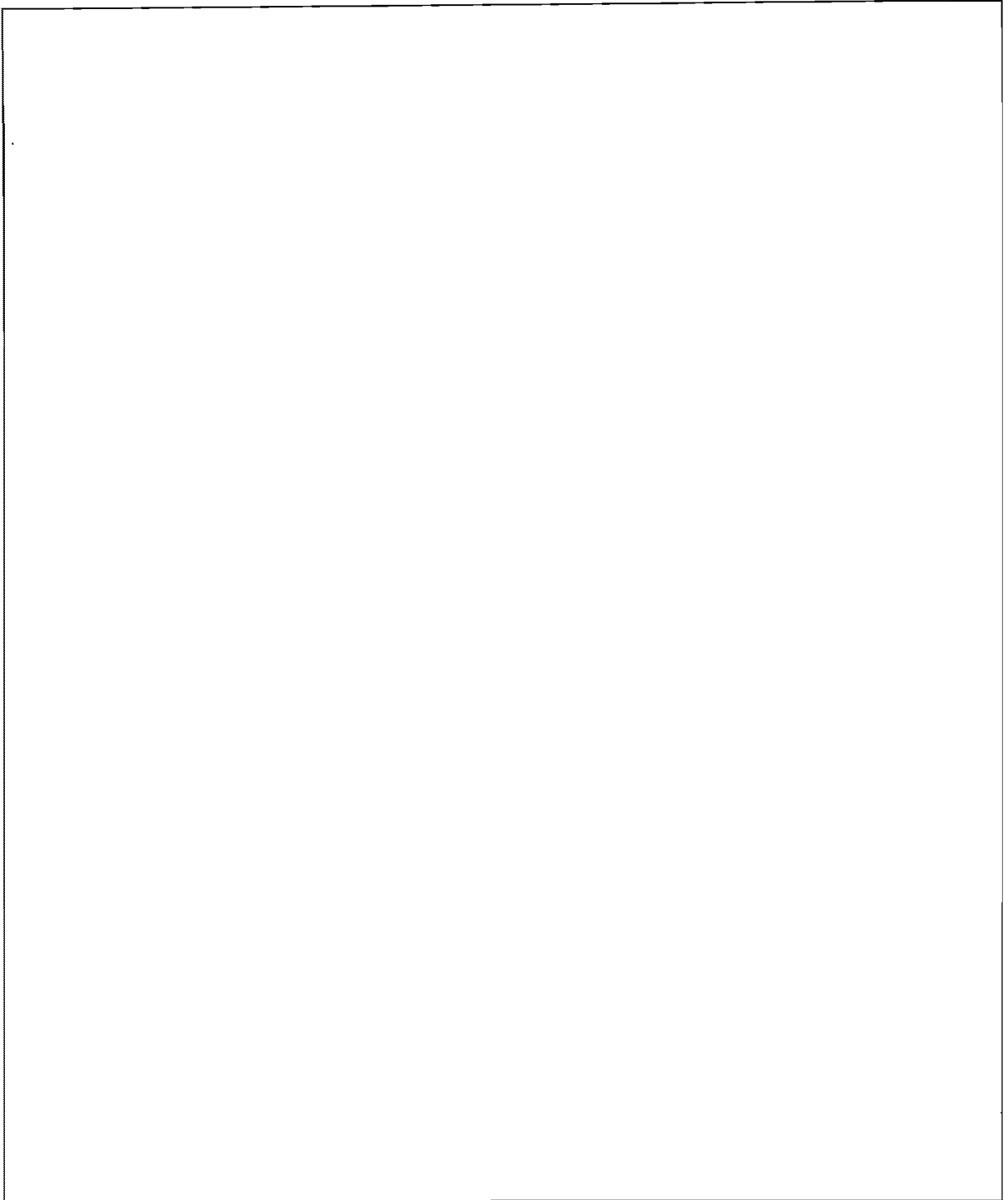
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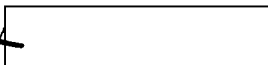
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~~SECRET~~ [REDACTED]

(U) CURRENT INVESTIGATIONS OR REVIEWS
As of 31 December 2002

Category	Number of cases
Grievances	
Compensation	1
Management and Supervision – Grievance	1
Medical	1
Other	1
General Investigations	
Criminal and Prohibited Acts	
Conflicts of Interest	6
Embezzlement	3
False Claims – Other	5
False Claims/Statements/Vouchers	3
False Claims - Time & Attendance	20
Management and Supervision – Administrative	1
Megaprojects	1
Misconduct – Employee	4
Misconduct – Management	3
Procurement Fraud	12
Regulatory Violations	2
Theft and Misuse of Government Property	9
Waste	3
Other - Administrative/Criminal	14
Total Ongoing Cases	90

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(U) Conversion of US Government Property

(U) False Claims/Billings

(U) Imprest Fund Credit Card Fraud

(U) Misuse of Agency Cellular Telephone

(U) Misuse of Agency-Leased Telephone

(U) Possession of Child Pornography

(U) Possible Shifting of Costs

(U) Time and Attendance Fraud

(U) Waste of Funds and Abuse of Authority

~~SECRET//~~

~~SECRET~~/[]**(U) COMPLETED INSPECTIONS OR REVIEWS****1 July – 31 December 2002**

- (U) The Exploitation of Technical Tools
- (U) The Agency's Response to the Events of 11 September 2001:
A Look Forward
- (U) Directorate of Science and Technology's Foreign Broadcast
Information Service (FBIS)—A Follow-on Inspection
- (U) Global Support's Special Training Center (STC)—A
Follow-on Inspection

(U) CURRENT INSPECTIONS OR REVIEWS**31 December 2002**

[]

- (U/[]) Office of Technical Service (OTS), DS&T
- (U/[]) Global Support, MSO
- (U/[]) Africa Division (AF), DO
- (U) The Directorate of Operations' East Asia (EA) Division
- (U) Operational Counterintelligence Program
- (U) Counterespionage Program

~~SECRET~~/[]

~~SECRET~~ [REDACTED]

(U) COMPLETED INVESTIGATIONS OR REVIEWS

1 July – 31 December 2002

[REDACTED] Alleged Concealment of Terrorist-Related Information

[REDACTED]

(U) Alleged Inappropriate Relationship with a Subordinate

[REDACTED]

(U) Alleged Misconduct in the Workplace

[REDACTED]

(U) Alleged Misuse of Agency Funds

[REDACTED]

(U) Alleged Procurement Fraud

[REDACTED]

(U) Alleged Time and Attendance Fraud

[REDACTED]

(U) Alleged Waste in Renovations of an Agency Facility

[REDACTED]

(U) Approving Officer Misconduct

[REDACTED]

[REDACTED] Assessment of Compliance with EO 12333 - [REDACTED]

[REDACTED]

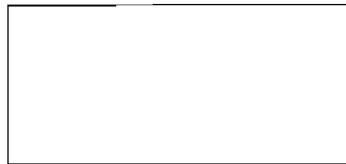
[REDACTED]

* (U) These investigations resulted in a Disposition Memorandum rather than a Report of Investigation.

~~SECRET~~ [REDACTED]

~~SECRET~~ / **(U) CURRENT AUDITS OR REVIEWS****31 December 2002****(U) Financial Management**

(U) Fiscal Year 2002 Financial Statements of the Central
Services Working Capital Fund



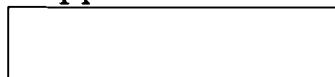
(U) Payroll Expense Processing and Reporting

(U) Agency Controlled Bank Accounts

(U) Financial Management Within the Europe Division

(U) Operations

(U) Support Provided to a Sensitive Project by the

~~SECRET~~ / 

~~SECRET~~ [REDACTED]

(U) Operations (Continued)

(U) CIA Support to Agencies Responsible for the Enforcement
of Export Licensing for Dual-Use Commodities and
Munitions

(U) Personnel and Security

(U) Survey of the Agency's Security Clearance Process

(U) Procurement and Technology

[REDACTED] Directorate of Operations Operational Records System-

[REDACTED]

(U) Security of External Connections to the ADSN

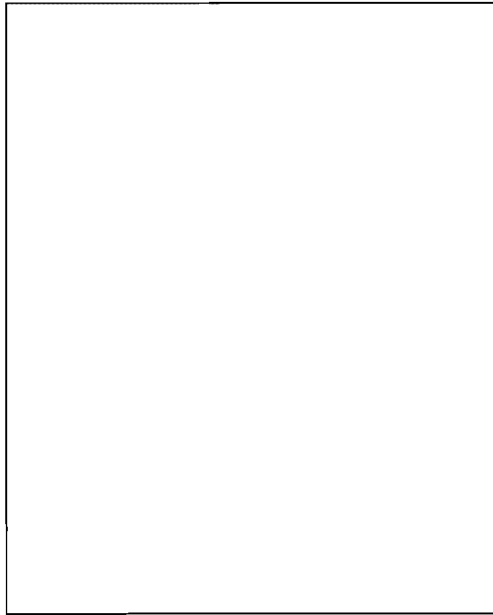
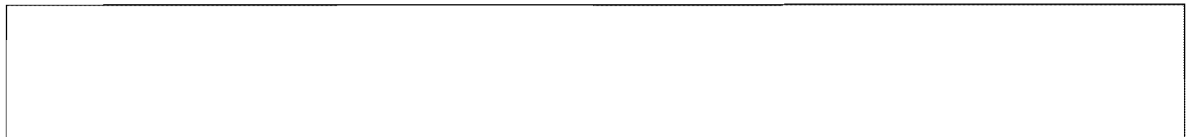
(U) Commo 21 Program

(U) Continuity and Contingency Planning for Critical Agency
Information Systems

(U) Review of Contract Invoicing Allegations

(U) Information System Certification and Accreditation Process

~~SECRET~~ [REDACTED]

~~SECRET~~ **(U) COMPLETED AUDITS OR REVIEWS****1 July – 31 December 2002****(U) Financial Management****(U) Agency Cash and Other Monetary Assets****(U) Operations****(U) Counterproliferation Covert Action Activities of the
Central Intelligence Agency****(C) Surveillance Detection Training Administered by the
Kisevalter Center**~~SECRET~~ 

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(U) Personnel and Security

(U) Review of Allegations Regarding the Sentry System

(U) Financial and Fiduciary Administration of the Thrift Saving Plan

(U) Procurement and Technology

(U) Future Imagery Architecture Optical Growth Alternative

(U) Compliance With Foreign Ownership, Control, or Influence in Acquisitions Policies

(U) The 2002 Intelligence Community Chief Information Officer's Independent Evaluations of the Central Intelligence Agency and the Intelligence Community Chief Information Officer Security Programs and Practices Required by the Government Information Security Reform Act (GISRA)

(U) Electronic Time Reporting on Notes

(U) Other

(U) Internal Quality Control Review of the Audit Staff

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~~SECRET~~ [REDACTED]

(U) STATISTICAL OVERVIEW

(U) Audit Staff

(U// [REDACTED]) During the period 1 July to 31 December 2002, the Audit Staff issued 21 reports and memoranda and made 78 recommendations to improve accounting and financial management; procurement, supply, and property management; and information systems and program management.

[REDACTED] The Audit Staff had 19 audits and reviews ongoing at the end of the reporting period. Two of the audits involve the Europe Division field stations and two of the audits are focused on Agency covert action programs. The remaining audits address topics such as the enforcement of export licensing policies, a joint inventory of equipment managed by the Diplomatic Telecommunications Service Program Office, and the DO's operational records system, *StarBase*.

(U) Inspection Staff

[REDACTED] During the last six months of 2002, the Inspection Staff completed four inspections, two of which were compliance inspections to determine the effectiveness of recommendations made in 2000 to improve the [REDACTED] and the Foreign Broadcast Information Service. The Staff also had seven ongoing inspections at the end of the reporting period that include reviews of the [REDACTED]

[REDACTED] East Asia Division/DO, the [REDACTED]
[REDACTED] /DO, Africa Division/DO, the Office of Technical Service/DS&T, and an inspection of Global Support—one of the new MSOs—to determine whether support has improved under the new MSO structure.

~~SECRET~~ [REDACTED]

~~SECRET~~ **(U) Investigations Staff**

(U/) The Investigations Staff completed work on 137 matters of various types during this reporting period. Of this number, 27 cases were of sufficient significance to be the subject of a final report—12 Reports of Investigation and 15 Disposition Memoranda.

(U/) During this period, 14 matters were referred formally to DoJ based upon a reasonable belief that violations of Federal criminal law may have been committed.

(U/) Recoveries on behalf of the US Government during this reporting period, as a result of the Investigations Staff's efforts, totaled \$211,173.

(U/) As of 31 December 2002, 90 matters were in various stages of review by the Investigations Staff.

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